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MEETING OF THE SUPREME COURT ADVISORY COMMITTEE

January 25, 2002

(MORNING SESSION)

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COPY

Taken before *D'Lois L. Jones*, Certified
Shorthand Reporter in Travis County for the State of
Texas, reported by machine shorthand method, on the 25th
day of January, 2002, between the hours of 9:06 a.m. and
12:12 p.m., at the Texas Law Center, 1414 Colorado, Room
101, Austin, Texas 78701.

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CHAIRMAN BABCOCK: I guess we'll start out with a status report from Justice Hecht, who, along with his colleagues, have been very busy the last couple of weeks with our TRAP rules.

JUSTICE HECHT: Well,, we have done some work on the TRAP rules, and I hope to get your comments on those today. They have been delivered to the Court of Criminal Appeals for its review, and Judge Womack indicated that they would get right on it, so we should know something from them before too long. About half the changes -- I didn't count them up, but it seems like about half of them affect criminal cases.

And then we're about to turn to a number of civil rules, including the recusal rule, before we are kind of -- or along the same time that we look at the complete revision project that Professor Dorsaneo will be happy to know is finally coming to the head of the list, and that's about it from our shop on those rules.

We are going to experiment with electronic filing of briefs in cases that are going to be argued, and I'm not sure -- Chris isn't here -- if we're going to do cases -- every case in which a brief is requested. I don't remember what we decided about that. Yes, Pam.

MS. BARON: Deborah Hankinson spoke at the

1 Travis County Bar qualification, and she said it was only
2 cases once they were granted. It was hopeful that they
3 would be expanded later, but right now the computer
4 capacity just isn't there.

5 JUSTICE HECHT: Yeah. And so you'll be
6 getting a letter from us that's new from now on that says
7 if your case has been granted, would you please submit the
8 brief on a diskette, and we'll post those to the website
9 and see how that works and see whether we can expand it.
10 We'd like to do everything that's filed, but there are
11 lots of problems with that right now, but we're -- we'll
12 try this and see how that works.

13 Then I just attended a meeting of the
14 Federal rules committee, and their principal effort this
15 cycle is going to be Rule 23, the class action rule. They
16 have a number of changes, none of them very -- the ones
17 that they're really talking extensively about are not very
18 wide range or have dramatic effects, I don't think, on the
19 rules, but may make some improvement in that procedure;
20 and the last thing is our Task Force on Civil Justice
21 Improvements, chaired by Mr. Jamail in Houston, is working
22 away, and Chip's on that committee and Elaine Carlson and
23 Tommy Jacks from this group. I think that's it, and a
24 bunch of other people, and they're working on a settlement
25 rule, fee shifting among lawyers, ad litem, and some way

1 to streamline or make more economic, efficient, mass tort
2 litigation. So that's the charge of that committee, and
3 they're supposed to have a report out in May, some of
4 which, like the settlement rule, will come to this
5 committee.

6 CHAIRMAN BABCOCK: Okay. All right. Well,
7 in deference to her hard work but also to her son's 16th
8 birthday today, Justice McClure has moved to the very top
9 of the list today, and so she's going to talk about the
10 parental notification rules.

11 HONORABLE ANN McCLURE: Don't say I didn't
12 warn you, but my son will be driving on the streets of
13 Texas.

14 CHAIRMAN BABCOCK: El Paso, though.

15 HONORABLE ANN McCLURE: Needless to say,
16 it's been a couple of sleepless nights for me, bouncing
17 off the ceiling anxious to drive this new truck.

18 We have basically five recommendations to
19 present to you this morning. Two I think are
20 noncontroversial. Three are what I would describe as hot
21 potatoes that have generated a great deal of controversy
22 among members of my subcommittee, and in fairness to
23 everyone, I will present both sides of the debate so that
24 you can have the benefit of what the respected concerns
25 are. Also, I would tell you that if you haven't read this

1 morning's AUSTIN AMERICAN-STATESMAN, Frank Gilstrap
2 brought this to me because I haven't read the paper yet.
3 The state has been sued over enforcement of the abortion
4 law now claiming that clinics are performing abortions
5 without complying with the rules on notification of
6 parents. So it is obviously a hot topic, and given that
7 this is a political year, it's likely to stay that way.

8 If you have the benefit of the report, the
9 first item is a new form. We were requested to draft
10 language for that form. You should have a copy of the
11 form. What it does is put control of the timetable on the
12 filing of an appeal in the hands of the minor's attorney.
13 Under the existing rules once the notice of appeal is
14 filed, at that point the clerk and the reporter are to
15 begin the preparation of the record. Because of the
16 rocket docket and the requirement that the appellate court
17 dispose of the matter within roughly 48 hours -- it's 5:00
18 o'clock of the second business day -- there is very little
19 opportunity for the minor's attorney to get the reporter's
20 record and do any briefing. It puts that attorney in the
21 posture, if a brief is thought by the attorney to be
22 beneficial, to have to ask the appellate court to allow
23 additional time.

24 We don't have any anecdotal information
25 since we are not really reporting statistics on these

1 cases, but I can tell you that of the cases that have
2 landed in my court, we have not granted additional time
3 for briefing. So they are proceeding without the benefit
4 of briefing. This new form allows the minor's attorney to
5 file a notice with the clerk and the reporter that they
6 want the record prepared as quickly as possible because
7 they intend to file a notice of appeal, and it allows for
8 designation of the time of day and the date that that
9 notice is filed, requires that the record be prepared
10 instanter, requires that the clerk then notify the minor's
11 attorney when the record is available so that it can be
12 picked up and briefly condensed. At that point the
13 attorney can file the notice of appeal and the brief
14 simultaneously, and the 48-hour rocket docket kicks in at
15 that time.

16 That was not subject to any great
17 controversy, other than there are members of the
18 subcommittee, really one member of the subcommittee, who
19 thinks that the guardian should also be provided with a
20 copy of the record rather than just the attorney, and I
21 will detail that a little bit more when we talk about the
22 amendment to the rules, but we would recommend that you
23 adopt the form language of the notice to the clerk and the
24 court reporter to prepare the record.

25 Secondarily, we have recommended an

1 amendment to Rule 2.4(d) that folds this new rule -- or
2 this new form into the rules that indicates that if there
3 is evidence of past or potential abuse of the minor, the
4 hearing must be transcribed instanter. If the minor files
5 the notice, the hearing must be transcribed and the record
6 compiled and the reporter shall immediately upon
7 completion provide the original and one copy of the
8 reporter's record to the clerk. The clerk's record and a
9 copy of the reporter's record will be delivered by the
10 clerk to the minor's attorney.

11 Once again, a member of the subcommittee
12 thinks that the record should likewise be filed or
13 afforded to the guardian ad litem. We have anecdotal
14 information from Jane's Due Process in Dallas that there
15 have been problems with appointments of the guardians in
16 these cases who have taken rather staunch positions that
17 abortions should not be afforded to a minor in any
18 circumstance and that allowing the guardian to have access
19 to that record only puts their situation in the appellate
20 court of additional amicus briefing, which has complicated
21 the situation considerably. The subcommittee voted three
22 in favor of the proposed rule you have, one in opposition,
23 that only the minor's attorney be provided with the
24 record.

25 They have attempted to work out among

1 themselves some language that would provide for an
2 exchange of briefing in these cases. That has not been
3 contemplated by the forms or by the rules since their
4 adoption originally almost two years ago. That language
5 has not been worked out completely. To the extent we're
6 able to come to an agreement on that, you'll be provided
7 with that at a future meeting, but because we do not want
8 to hold up the process of these additional amendments any
9 longer we recommend that this rule be adopted in the
10 meantime.

11 The current rule on amicus briefing, 1.10,
12 section (b), contains an error that we want to correct.
13 It currently provides that when an appeal of the
14 proceeding is filed the clerk of the court of appeals or
15 the Supreme Court must notify the parties to the appeal.
16 That should refer simply to the minor because these are
17 nonadversarial proceedings and there is not an opposing
18 party. The guardian does not represent the fetus. The
19 guardian represents the best interest of the child. The
20 guardian is not a party to the proceeding, and so we
21 recommend that that be changed from "the parties" to "the
22 minor."

23 We also recommend that the requirement that
24 the existence of the brief and that the brief be made
25 available for copying and inspection be done instanter.

1 We have had some problem with getting the briefing posted
2 to the website immediately, and we would recommend that it
3 be clear that that's to be done as soon as practicable,
4 although we prefer the language "instanter."

5 Those are the fairly noncontroversial ones.
6 The really controversial arguments deal with the court's
7 ability to remand, the intermediate court's ability to
8 remand. This committee asked my subcommittee to revisit
9 that issue, and we have done so. I can tell you that our
10 review of the statutes of the other states, none of the
11 statutes specifically provide for remand, nor do they
12 specifically preclude remand. There are six states that
13 have a body of case law that address the issue of remand.
14 Three of them are consent states; three of them are
15 notification states. Ohio has reference to both "reverse
16 and grant without remand" and "reverse and remand with
17 instruction to grant." It was not a remand for further
18 factual development or additional evidence.

19 Nebraska is a notification state. There is
20 reference in a dissent to "reverse and remand with
21 direction to dismiss as the case presented no justiciable
22 case or controversy." Alabama provides for a remand for
23 specific fact findings, as does Kansas. Florida allows
24 for a remand with instructions to issue a certificate of
25 degranting. None of them specifically refer to additional

1 evidentiary hearings, but they do evidently allow for a
2 remand in some circumstances.

3 By way of a history lesson, you may recall
4 that the original rule that was adopted by the Court
5 specifically stated that if an appellate court, an
6 intermediate court, were to reverse, that it was required
7 to grant the minor's petition. It specifically did not
8 authorize a remand. Last March when the rules were
9 amended that sentence was deleted. We know by the Supreme
10 Court's decisions that have come down that the Supreme
11 Court has remanded, but the appellate courts were not in a
12 posture to remand. When that sentence was deleted it left
13 it open to each individual court as to whether they would
14 remand or not.

15 Our subcommittee has some reservations about
16 whether we ought to be remanding on an intermediate basis.
17 We have had expressed some concerns about the time frame,
18 that if this is bouncing back and forth between the
19 intermediate court and the trial court that we're going to
20 run up against the constitutional prohibitions of allowing
21 too much time to expire before the minor has the
22 opportunity to get the notification requirement bypass.

23 The vote was three to one by the
24 subcommittee to recommend that that language prohibiting
25 remand be reinserted, the thinking being that if it

1 percolates its way to the Supreme Court we know that they
2 believe they have the power to order a remand for an
3 additional hearing if necessary, but to preclude the
4 intermediate court from doing that in order to expedite
5 things as much as possible.

6 Lastly, we have had a debate over records
7 retention. You may recall the subcommittee originally
8 recommended a ten-year retention period. This
9 subcommittee, particularly Judge McCown, had some
10 reservations about that. We were asked to revisit that as
11 well. I do want -- Judge McCown couldn't be here this
12 morning for this discussion. He sent an e-mail that he
13 wanted read into the record, and so I will do that for
14 him.

15 "Right now a court reporter has to keep his
16 or her notes for three years by statute. I question
17 whether the Supreme Court has authority to make a shorter
18 or longer rule for any class of cases. Even assuming that
19 it does, I question the need for a specific rule for this
20 class of cases. The subcommittee has gone back and forth
21 between one and ten years, so why not just stick with the
22 general rule of three years? Finally, we should have
23 special rules only in compelling circumstances, and this
24 is not a compelling circumstance. Part of the problem
25 with our rules generally is that they are replete with

1 special rules and exceptions, like the Tax Code, which
2 makes it difficult for those governed by the rules to keep
3 track of them all. Unless a strong case can be made
4 against the general rule of three years, which is, after
5 all, provided by the statutes, we should just leave it at
6 that."

7 Let me tell you part of the problem that
8 we're having with this. Under the statute, not the rules
9 but the statute, this petition can be filed either with
10 the county clerk or the district clerk. There are
11 different retention provisions for county clerks and for
12 the district clerks. County clerks in contested cases are
13 required to keep them for 12 years, district clerks
14 generally for 20. Specific family law cases are required
15 to be kept for longer periods of time. They are
16 identified in the statute as certain cases involving
17 custody, child support, as you might expect, to allow the
18 time for two years plus the attainment of majority.

19 Although the parental notification statute
20 is contained within the Family Code under the retentions
21 provision and the Government Code, it is not a denominated
22 family law case, so it would be on the general 20-year
23 provision. We have had concerns expressed by some of the
24 district clerks and some of the reporters that the longer
25 these records are kept, there is a greater likelihood or

1 possibility of a breach of the confidentiality
2 restrictions on these types of cases, and Trudy had a
3 couple of comments that she wanted to make on the subject
4 as well.

5 MS. WOLBRUECK: Bonnie.

6 HONORABLE ANN McCLURE: I'm sorry. Bonnie.

7 MS. WOLBRUECK: It's okay. After Judge
8 McCown's e-mail I hesitated over the clerk's record versus
9 the court reporter's record. I understand the statutory
10 provisions on the court reporter's record, but I would
11 recommend that the clerk's record possibly be retained for
12 the one year. We do have different records retention
13 periods, but we also have -- and our expunction records
14 are required to be kept one year, which remain
15 confidential also. So the clerk could track these along
16 with those records in that same one-year time period.

17 So I would feel that the clerks would
18 recommend maybe the one-year retention would be an easier
19 monitoring of these records.

20 HONORABLE ANN McCLURE: I will tell you also
21 that we had a court reporter who was a member of the
22 original subcommittee, and she had initially expressed
23 some concerns about the reporters being required to keep
24 these records for a long period of time. We have not been
25 unanimous by any means, and I understand that this

1 subcommittee and the Court have a job to do as far as
2 trying to figure out the best way to approach these cases.
3 We have had a number of -- I won't say angry discussions,
4 but highly emotional discussions, most of which were via
5 e-mail, and I recognize it's easier for tempers to flare
6 when you're not staring somebody else in the eye, but I
7 feel it's my responsibility to draw both sides of the
8 debate to your attention because we are not unanimous. I
9 can tell you that we have struggled with all of the
10 implications of whatever decision is made.

11 I have also had great difficulty in getting
12 anyone other than the attorney members of the subcommittee
13 to take any great interest in the remand issue and the
14 retention issue, which are inherently judicial in nature
15 and sort of separate and apart from their concerns from
16 the medical community. It is a three to one vote of the
17 members of the subcommittee that were voting on both our
18 recommendation on remand and retention, and I'd be happy
19 to answer any questions that any of you have as to any
20 other issues that pertain to that.

21 CHAIRMAN BABCOCK: Justice McClure, I've got
22 one question, and I probably should know the answer, but I
23 don't. What is the impetus for these proposed amendments?
24 I mean, it seems like we've had rules for a short period
25 of time and then we recommended some amendments and now

1 we're going back with more amendments after another
2 relatively short period of time, undoing what we did last
3 time which undid what we did the time before. What's the
4 impetus for that? Is it just people changing their mind
5 or is there a real problem there?

6 HONORABLE ANN McCLURE: No, there was an
7 impetus. We were asked by the Court to revisit these
8 issues, and my subcommittee was reconstituted by request
9 of the Court. When the March amendments from last year
10 were approved by the Supreme Court they were posted for
11 public comment. There was a very short time fuse between
12 the time that they were posted for comment and the time
13 that they were adopted and implemented. We received
14 information from Jane's Due Process in Dallas by way of a
15 very lengthy letter that raised a number of concerns with
16 the amendments. We also received communication from a
17 group in -- on the east coast that raised a number of
18 suggestions, comments, complaints, about the amendments.
19 None of those comments were received by the Court, by this
20 committee, by the subcommittee until after the March
21 amendments were adopted.

22 They raised a number of good questions, I
23 thought. Their comments were forwarded to me. The Court
24 asked me to comment on them, and I did so, pretty much
25 unilaterally, and I suggested that some of the issues had

1 been debated in the Supreme Court and some of them hadn't.
2 Some of them were things we hadn't thought of, and they
3 were good points and that we recommended that those be
4 further explored. The Court then asked us to reconstitute
5 the subcommittee, make recommendations on those comments,
6 and bring those comments back to you. You-all are the
7 ones that asked us to revisit the remand issue again at
8 the September meeting, and we did that again based on your
9 request.

10 CHAIRMAN BABCOCK: Okay. How do you think
11 is the best way to proceed? Just go in the order that
12 you've got it on the report?

13 HONORABLE ANN McCLURE: I think so. I think
14 that we can take the form issue first. The rule change on
15 2.4 implements the form change. The rule on the amicus
16 brief is separate and addresses, really, who gets the
17 record, and then the hot potatoes are the remand and the
18 record retention.

19 CHAIRMAN BABCOCK: Okay. Well, let's talk
20 about the forms first then. Anybody have comments on the
21 recommendation of the subcommittee?

22 HONORABLE SCOTT BRISTER: Remind us once
23 again what it does.

24 HONORABLE ANN McCLURE: This allows the
25 minor's attorney to control the time frame for filing the

1 notice of appeal and having the benefit of the record so
2 that briefing can be done if the attorney feels briefing
3 would be beneficial to the court. It puts the power of
4 control on timing with the minor rather than the court.

5 CHAIRMAN BABCOCK: Okay. Any comments on
6 the form? You just really love it or is everybody being
7 shy today?

8 All right. No comments on the forms, and
9 this Rule 2.4(d), is that implementing of the form?

10 HONORABLE ANN McCLURE: Yes.

11 CHAIRMAN BABCOCK: Okay. Anybody have any
12 comments on Rule 2.4(d)? Yeah, David.

13 MR. JACKSON: I've got a question on the
14 first sentence there, "If there is evidence of past or
15 potential abuse of the minor, the hearing must be
16 transcribed instanter." Does that mean the court reporter
17 determines there's evidence or the judge or the lawyers,
18 or who tells the court reporter to do this? I mean,
19 that's kind of --

20 HONORABLE ANN McCLURE: Both the minor's
21 attorney and the judge have an obligation to report it.

22 MR. JACKSON: But they're -- they will
23 direct the court reporter then?

24 HONORABLE ANN McCLURE: They will direct the
25 court reporter to prepare it.

1 CHAIRMAN BABCOCK: Anybody else? Anybody
2 opposed to either the --

3 MR. EDWARDS: Maybe we ought to put in
4 there, since that question was raised, it says, "If there
5 is evidence." Maybe we should put in there "if the court
6 or the minor determines there is evidence."

7 CHAIRMAN BABCOCK: Would it be limited to
8 that? I mean, couldn't anybody -- the judge could decide
9 there was evidence, right?

10 MR. EDWARDS: That's what I said. "The
11 minor or the judge," whoever it is that makes the
12 determination or "if anybody determines." I don't know
13 how you -- it's just kind of hanging out there.

14 CHAIRMAN BABCOCK: What do you think,
15 Justice McClure?

16 HONORABLE ANN McCLURE: I don't have an
17 objection to putting in there "if the judge or the minor's
18 attorney determines that" --

19 MR. EDWARDS: Right.

20 MR. JACKSON: Just so it's not left up to
21 the court reporter to decide.

22 MR. EDWARDS: Yeah. That's what I was
23 suggesting.

24 CHAIRMAN BABCOCK: What's the precise
25 language you would put in there?

1 MR. EDWARDS: "If the court or the minor's
2 attorney determines that there is evidence of," is what I
3 would suggest.

4 HONORABLE ANN McCLURE: I don't have any
5 objection to that.

6 MR. ORSINGER: Do you want to say that the
7 court finds there's evidence of it or that the court finds
8 that it occurred?

9 HONORABLE ANN McCLURE: Evidence of it.

10 MR. ORSINGER: Well, I don't know. We don't
11 define "abuse," but are there going to be -- I mean, I can
12 imagine there will be a lot of cases that are
13 marginal --

14 JUSTICE HECHT: Yeah.

15 MR. ORSINGER: -- that there might be some
16 evidence that someone might interpret. Is there anything
17 wrong in saying that the court should find that?

18 JUSTICE HECHT: I think -- I don't have the
19 statute, but there's a provision on Chapter 33 that says
20 the trial court must make some sort of determination if he
21 or she thinks that there is abuse going on, but you're
22 exactly right, Richard. I mean, it can be as -- I mean,
23 the testimony from the minor could be anything like, "Yes,
24 I'm being abused all the time. Look at these bruises" to,
25 "Yeah, you know, I'm scared to death. I'm not sure

1 exactly what to do." I mean, it can just be a wide range
2 of testimony.

3 CHAIRMAN BABCOCK: Buddy Low.

4 MR. LOW: Chip, you could also get into the
5 question, you know, they say they're -- you know, you have
6 some slight evidence, but that's not really sufficient
7 legal evidence. Are you just talking about any evidence
8 or what standard of evidence? I mean, just any, I mean,
9 until -- because that's no evidence, so what is the
10 standard of determination of evidence? Does it have to
11 be --

12 CHAIRMAN BABCOCK: Well, we're just talking
13 about a trigger to have a record transcribed.

14 MR. LOW: No, I understand, but when you
15 start defining and saying what it is, then, I mean, that
16 term means something.

17 CHAIRMAN BABCOCK: Yeah. Yeah. There could
18 be certain stigma from the court reporter having being
19 asked to provide a record. Bill.

20 PROFESSOR DORSANEO: I agree. I think the
21 trigger is too complicated. What's the simplest thing we
22 could say, the meaning of that sentence in there?

23 HONORABLE ANN McCLURE: The simplest thing
24 you can say is to leave it the way it is, "if there is
25 evidence of past or potential abuse." Each judge is going

1 to have to make the determination of whether to report.
2 The judge has an obligation to report the existence of
3 abuse. I don't have the statute in front of me either.
4 Chris, do you have a rule book? I could read you what it
5 says about --

6 JUSTICE HECHT: He went to get one.

7 HONORABLE ANN McCLURE: Okay. I mean, it's
8 fuzzy. It's been fuzzy from day one as to at what point
9 that obligation triggers.

10 CHAIRMAN BABCOCK: Frank.

11 MR. GILSTRAP: This may make it too easy,
12 but wouldn't it be simpler to say "If the court or the
13 minor requests, the hearing must be transcribed
14 instanter"?

15 PROFESSOR DORSANEO: I'll vote for that.

16 MR. GILSTRAP: And then that way we don't
17 have to worry about it. I mean, if they want it
18 transcribed instanter, they get it.

19 CHAIRMAN BABCOCK: Okay with you, David?

20 MR. JACKSON: As long as I'm not making any
21 decisions.

22 PROFESSOR DORSANEO: I have a question about
23 how fast instanter is, too. I mean, it has a nice cache
24 to it, but I'm not exactly sure how fast that is. That
25 would seem me to me like forthwith. It's forthwith once

1 you get notice. Okay.

2 JUSTICE HECHT: In all the cases that have
3 come to us, which is only six, the court reporter made the
4 record the same day that the hearing occurred unless the
5 hearing occurred at night, in which case -- I mean, the
6 court reporter made the hearing -- made the record, and so
7 did the clerk, within hours of when they were asked to do
8 so.

9 PROFESSOR DORSANEO: Well, it's when they're
10 asked to do so, I think is the point I'm getting at. It's
11 instanter, once you're asked you're supposed to get right
12 to work on it. I mean, but I think it should say -- I
13 would prefer "immediately," you know, rather than
14 "instanter," and I would prefer "immediately after
15 receiving notification."

16 CHAIRMAN BABCOCK: So there's two proposals
17 here. "If the court or the minor or the minor's attorney
18 requests, the hearing must be transcribed immediately upon
19 notice"?

20 HONORABLE ANN McCLURE: Well, if you want to
21 do that, you can delete the first sentence entirely
22 because the second sentence is "If the minor files a
23 notice to the clerk and the court reporter to prepare
24 records, the hearing must be transcribed instanter."

25 PROFESSOR DORSANEO: Except it leaves the

1 judge out, the second sentence.

2 HONORABLE ANN McCLURE: Well, you could
3 change it to "upon request of the judge or if the minor
4 files it."

5 PROFESSOR DORSANEO: Why don't we do that?
6 And then change all the "shalls" to "must."

7 HONORABLE ANN McCLURE: I hesitate to
8 utilize a word different from "instanter" because we have
9 uniformly used that throughout the rules.

10 PROFESSOR DORSANEO: Well, did you ever
11 define it?

12 HONORABLE ANN McCLURE: No. We specifically
13 chose not to because everyone from the court reporter to
14 the clerk recommended use of that word because it was one
15 they all understood and it meant "Do it right now."

16 PROFESSOR DORSANEO: Well, I'm sure it means
17 different things to different people, but if that's okay,
18 I'm okay with it.

19 CHAIRMAN BABCOCK: Paula, what do you think
20 about adding the phrase in the second -- before the second
21 sentence "upon request by the court or if the court
22 supplies the notice to the clerk, the court reporter to
23 prepare a record." Doesn't really parallel it very much,
24 but --

25 HONORABLE ANN McCLURE: That's acceptable to

1 me.

2 CHAIRMAN BABCOCK: What does everybody else
3 think about that?

4 MR. ORSINGER: The -- in the second sentence
5 the hearing has to be transcribed instanter, but it
6 doesn't say how quickly the clerk's record has to be
7 compiled. It seems to me like you might ought to say both
8 of them have to be done instanter, although I'm sure the
9 clerk would do it instanter.

10 HONORABLE ANN McCLURE: Well, we can move
11 "instanter" to the end of the sentence. "The hearing must
12 be transcribed and the clerk's record compiled instanter."

13 PROFESSOR DORSANEO: Good. Why don't we say
14 "record of the hearing" instead of "the hearing"? The
15 hearings are not going to be transcribed.

16 MR. LOW: Right.

17 CHAIRMAN BABCOCK: Picky, picky, picky. The
18 record or --

19 HONORABLE SCOTT BRISTER: But we're trained
20 to be picky.

21 HONORABLE DAVID PEEPLES: For abuse it could
22 be either physical or emotional abuse?

23 HONORABLE ANN McCLURE: Pardon me?

24 HONORABLE DAVID PEEPLES: Do you mean
25 "abuse" on the first line, physical abuse and mental

1 or emotional abuse?

2 CHAIRMAN BABCOCK: The proposal is to drop
3 that sentence.

4 HONORABLE ANN McCLURE: We took it out.

5 HONORABLE DAVID PEEPLES: Oh, have we done
6 that already?

7 MR. ORSINGER: The proposal now is that
8 "upon the request of the minor or the court," and you
9 don't have to have any rationale in particular.

10 CHAIRMAN BABCOCK: Right. What we have on
11 the table, I think, is "upon request by the court, or if
12 the minor files a notice to the clerk and court reporter
13 to prepare records, the record of the hearing must be
14 transcribed and the clerk's record compiled instanter."

15 HONORABLE ANN McCLURE: We could just
16 simplify it and say "the reporter's record must be
17 transcribed and the clerk's record compiled instanter."
18 Maybe we should insert the word "both." "Both the
19 reporter's record and the clerk's record."

20 CHAIRMAN BABCOCK: Okay.

21 PROFESSOR DORSANEO: I don't know how to
22 turn that off.

23 CHAIRMAN BABCOCK: It's a nice comment on
24 the last proposal, though. Richard.

25 MR. ORSINGER: Ann, can I ask, we have

1 uncoupled the request for a record from the giving of a
2 notice of appeal, right?

3 HONORABLE ANN McCLURE: Right.

4 MR. ORSINGER: And in ordinary appeals it's
5 the notice of appeal that triggers the record. So we're
6 doing that because there may be instances where someone
7 wants a record even though they don't want to appeal?

8 HONORABLE ANN McCLURE: No. The purpose of
9 it, Richard -- and I think you came in late, but --

10 MR. ORSINGER: Sorry.

11 HONORABLE ANN McCLURE: -- the purpose of it
12 is to allow the minor's attorney to have the record for
13 briefing purposes before the notice of appeal is filed
14 because the appellate court's rocket docket is triggered
15 upon filing of the notice; and if the minor wants to do
16 briefing at that point, it's pretty much going to be put
17 in a posture of requesting that the appellate court delay
18 the timetable and allow briefing; and anecdotal
19 information has suggested that the courts aren't granting
20 that opportunity for briefing.

21 MR. ORSINGER: Are or are not?

22 HONORABLE ANN McCLURE: Our court is not.

23 MR. ORSINGER: Whoa. Okay.

24 CHAIRMAN BABCOCK: I'm trying to write down
25 where we are in the -- on the proposal. Have you written

1 it down, Ann?

2 HONORABLE ANN McCLURE: Yeah.

3 MR. GILSTRAP: Can I give it a try?

4 CHAIRMAN BABCOCK: Yeah.

5 MR. GILSTRAP: "Upon request of the minor or
6 the court, both the reporter's record and the clerk's
7 record shall be prepared instanter."

8 PROFESSOR DORSANEO: Will you accept "must"?

9 CHAIRMAN BABCOCK: "Must" is used all over
10 the place.

11 MR. GILSTRAP: Fine. "Must be prepared
12 instanter."

13 HONORABLE ANN McCLURE: Uh-huh. I would
14 recommend that we not just put "upon the request of the
15 court or the minor," because I wanted it to specifically
16 refer to the form so that by filing the notice, that's the
17 trigger, and we have the form necessary to make the
18 trigger so that there is a document in the record that
19 indicates that that request was made.

20 MR. GILSTRAP: Yeah. I understand why the
21 word "notice" is in there now. I didn't see it before.

22 CHAIRMAN BABCOCK: Okay. You want to read
23 it again with that change, Frank?

24 HONORABLE ANN McCLURE: The language that I
25 have is "Upon request by the court or if the minor files a

1 notice to clerk and court reporter to prepare records, the
2 reporter's record must be transcribed and the clerk's
3 record compiled instanter."

4 MR. GILSTRAP: Sure.

5 CHAIRMAN BABCOCK: All right. How does that
6 sound to everybody?

7 MR. HAMILTON: If the court just requests
8 it, who prepares the notice then?

9 HONORABLE ANN McCLURE: There is no notice.

10 MR. HAMILTON: No notice if the court
11 requests it?

12 HONORABLE ANN McCLURE: Uh-huh.

13 CHAIRMAN BABCOCK: That's right. Any other
14 proposed revisions? Anybody opposed to the revision as
15 read? You want to read it one more time, give it a second
16 reading?

17 HONORABLE ANN McCLURE: See if I can do it
18 exactly the same way the second time. This is a test,
19 right?

20 CHAIRMAN BABCOCK: That's right.

21 HONORABLE ANN McCLURE: "Upon request by the
22 court or if the minor files a notice to clerk and court
23 reporter to prepare records, the reporter's record must be
24 transcribed and the clerk's record compiled instanter."

25 CHAIRMAN BABCOCK: Anybody opposed to that?

1 MR. DUGGINS: I thought you were going to
2 insert the word "both" in there.

3 CHAIRMAN BABCOCK: Excuse me?

4 MR. DUGGINS: I thought you were going to
5 insert the word "both."

6 HONORABLE ANN McCLURE: My original comment
7 was just to refer to the reporter's record and the clerk's
8 record being compiled, but we need to put the word
9 "transcribed" in there; and grammatically I could not fit
10 the word "both" in there where it read smoothly. But I
11 will welcome any changes that you want to suggest.

12 CHAIRMAN BABCOCK: Any other comments?
13 Yeah, Richard.

14 MR. ORSINGER: Yeah. So that I can
15 understand, we would expect the trial judge would not
16 designate this probably unless there was some prospect of
17 either a prosecution --

18 HONORABLE ANN McCLURE: Right.

19 MR. ORSINGER: -- or of child welfare
20 becoming involved?

21 HONORABLE ANN McCLURE: Right.

22 MR. ORSINGER: Okay.

23 HONORABLE ANN McCLURE: And the judge
24 already has a duty under the statute to implement that and
25 report it and refer it if there is evidence.

1 MR. ORSINGER: Okay.

2 CHAIRMAN BABCOCK: Any other comments?
3 Anybody opposed to this language that Justice McClure has
4 just read? All right then that will be approved by
5 unanimous vote with no opposition.

6 What's next on this rule? Any other
7 comments about Rule 2.4(d)?

8 HONORABLE ANN McCLURE: No.

9 CHAIRMAN BABCOCK: Any other comments about
10 2.4(d)? Anybody opposed to 2.4(d) as amended, as we've
11 just amended it?

12 Nobody has raised their hands, so that will
13 pass unanimously without opposition.

14 What about 1.10(b)? Is that what's next on
15 the agenda?

16 HONORABLE ANN McCLURE: Yes, sir. The first
17 change is "When an appeal of a proceeding is filed, the
18 clerk of the court of appeals or the Supreme Court must
19 notify" -- it currently says "the parties." We would like
20 to change that to "the minor to the appeal of the
21 existence of any brief filed under this subsection."

22 CHAIRMAN BABCOCK: Okay.

23 HONORABLE ANN McCLURE: Remember that we
24 have two types of amicus briefing permitted under the
25 rules. One is a generic non-case-specific amicus, and

1 frequently those address simply constitutionality of
2 various provisions. There have been some filed with all
3 of the intermediate courts. There have been some filed --
4 six I think was the last court that are on file with the
5 Supreme Court that are available for consideration in any
6 of these cases. They don't apply to any particular Jane
7 Doe. They apply to the provisions of the statute
8 generically. We need to have a mechanism by way of
9 notifying the minor that those amicus briefs have been
10 filed, and this makes that available on public or general
11 briefs, that when one is filed then the minor is notified.

12 The second change to this rule changes the
13 language that the clerk is required to have it posted on
14 the website, current language is "as soon as practicable."
15 In order to expedite the process and to create some
16 uniformity among the rules, we would request a change in
17 language to "instanter."

18 CHAIRMAN BABCOCK: Yeah, Scott.

19 HONORABLE SCOTT BRISTER: Did I understand
20 you to say changing this to "the minor" would mean the ad
21 litem would not get to see them?

22 HONORABLE ANN McCLURE: Well, it specifies
23 now "parties," and the ad litem is not a party. So we
24 want the notice to go to the minor. Now, we have treated
25 the minor as the only party to the appeal. It's clear

1 from the rules that the ad litem is a representative of
2 the minor but is not a party and does not represent the
3 best interests of the fetus; and that's the ongoing
4 debate, Scott, in all of these rules, is the extent to
5 which the guardian is to participate.

6 HONORABLE SCOTT BRISTER: In other words,
7 will this change -- I mean, if the only party is the
8 minor, I don't know why we're changing it, but is the
9 change intended to make sure the ad litem doesn't see
10 these amicus briefs?

11 HONORABLE ANN McCLURE: No. The change is
12 to ensure that someone doesn't construe the ad litem as
13 being a party.

14 HONORABLE SCOTT BRISTER: Oh. But they're
15 on the website or something like that so anybody can see
16 them?

17 HONORABLE ANN McCLURE: Right. Anybody can
18 get them.

19 CHAIRMAN BABCOCK: Okay. Anymore discussion
20 about this proposal? Yeah, Richard.

21 MR. ORSINGER: The minor will always have an
22 attorney, right?

23 HONORABLE ANN McCLURE: Right.

24 MR. ORSINGER: It's required appointed by --

25 HONORABLE ANN McCLURE: Right.

1 MR. ORSINGER: Okay. So it seems wiser to
2 me that we would have the rule say that the notice would
3 be given to the minor's attorney. Even though we may all
4 assume that that's what's going to happen, literally this
5 would require that the notice be given to the minor and no
6 requirement that it be given to the minor's attorney.

7 HONORABLE ANN McCLURE: That's acceptable.

8 CHAIRMAN BABCOCK: What was your response to
9 that, Judge?

10 HONORABLE ANN McCLURE: That's acceptable.
11 I think that emphasizes the disagreement. Technically the
12 ad litem represents the child, too, and so if you're
13 designating that the record is made available to one
14 representative but not the other, I think you're asking
15 for trouble.

16 CHAIRMAN BABCOCK: Bill.

17 PROFESSOR DORSANEO: You may have explained
18 this, I may just be thick-headed, but why does -- what's
19 wrong with the word "parties"?

20 HONORABLE ANN McCLURE: Because the minor is
21 the only party. It is a nonadversarial proceeding. There
22 is no other party.

23 MR. ORSINGER: Well, I mean, the argument --
24 some ad litem are trying to argue they're parties, right?

25 HONORABLE ANN McCLURE: Right. But they're

1 not. See, there's no notice mechanism anywhere in the
2 statute or in the rules that requires notice of anything
3 to the guardian. The guardian's role has been to
4 participate in the proceeding and to ensure that all
5 evidence concerning the best interest of the child is
6 presented to the court. The statute hasn't really
7 contemplated participation of the guardian in any
8 appellate process.

9 We implemented the amicus briefing rules
10 because we had a situation arise after the first Jane Doe
11 case went up and the Supreme Court remanded back to the
12 trial court that it was pretty clear to these people it
13 was going to percolate back through the intermediate
14 appellate courts again, and they wanted intermediate
15 courts to have the benefit of their briefings, so they
16 filed these amicus briefs everywhere, in all courts,
17 because they didn't know which court was going to get it,
18 and they were on file with the Supreme Court, and we had
19 no mechanism to know what to do with them. So this rule
20 was created as some sort of a parameter on, yes, we'll
21 accept them, but we've got to find a way to make them
22 available, and some of them are generic, and some of them
23 may be case specific.

24 Actually, the case-specific brief
25 contemplates that a guardian may want to file an amicus

1 and further explain why the judgment of the trial court in
2 denying the bypass should be affirmed. They have the
3 ability under that statute to do it. The question is
4 notice, whether we're going to require notice to the
5 guardian of everything when they're not a party. That's
6 the internal debate that's been going on.

7 MR. LOW: I mean, isn't it true any guardian
8 ad litem is not really an attorney, but we keep them
9 posted on -- as the case goes up on appeal and everything,
10 don't we?

11 HONORABLE ANN McCLURE: I can't hear you,
12 Buddy. I'm sorry.

13 MR. LOW: Oh, no. What I'm saying is that
14 the guardian ad litem is not, quote, the lawyer for the
15 party. He's just a lookout --

16 HONORABLE ANN McCLURE: Right.

17 MR. LOW: -- for --

18 HONORABLE ANN McCLURE: Well, it could be.
19 I mean, the court has the --

20 MR. LOW: In any minor case, even on
21 personal injury, that's what they do, but they get copies
22 of everything. On appeal they keep up with it because
23 they follow the interest, so are we saying here that the
24 interest and the right or duties of the guardian are cut
25 off at the trial and that's it? He doesn't get notice of

1 anything and that stops? Is that what our purpose is?

2 HONORABLE ANN McCLURE: Under the current
3 rules there is no notice requirement.

4 PROFESSOR DORSANEO: Well, should there be
5 notice given? I don't care what the rules say. Would it
6 be a good idea to give the guardian ad litem notice or
7 not?

8 HONORABLE ANN McCLURE: I can tell you the
9 majority of the subcommittee thinks that we ought not.
10 And I can also tell you that the rules allow and the
11 statute allows the court to appoint one person to serve as
12 both the attorney and the guardian ad litem, and to the
13 extent that that individual determines that a conflict of
14 interest exists then they are required, in my view anyway,
15 by the rules to withdraw as guardian and proceed as
16 attorney and have a new guardian appointed.

17 CHAIRMAN BABCOCK: Linda.

18 MS. EADS: I think we have to be really
19 careful going down this road I think we're going down,
20 which is why can't we just use the procedures we always
21 use because there's constitutional limitations on what
22 procedures we can use in terms of being an undue burden on
23 the right to have an abortion. So while in normal
24 personal injury cases we provide notice and the guardian
25 is involved and it has all the full panoply of what we

1 give, this is not the normal case; and so we have other
2 legal restrictions on us, which -- and, also, we have some
3 feelings, I'm sure, from the subcommittee on what kinds of
4 additional notice should be provided in terms of delaying
5 the abortion which could have medical consequences in
6 addition to the legal consequences. So I think we always
7 have to keep those parameters in mind when we are
8 discussing what process, what procedure we're going to
9 provide, that this is somewhat a unique situation.

10 HONORABLE ANN McCLURE: It is definitely a
11 unique situation.

12 CHAIRMAN BABCOCK: Is that behind -- is the
13 constitutional limitations behind the reason for not
14 giving notice?

15 HONORABLE ANN McCLURE: Not to the people on
16 the subcommittee that have expressed an opinion. The
17 concern has been with complicating the right of the minor
18 to appeal the decision that if it has been denied,
19 obviously the guardian successfully presented some sort of
20 a factor to the trial court in ensuring or facilitating
21 the court to deny it.

22 There has been anecdotal information
23 gathered that suggests that there are some courts that are
24 appointing individuals as guardians that have a
25 preconceived idea that the abortion should not -- be

1 denied without regard to any particular individualized
2 factors that may apply to this Jane Doe. There have been
3 concerns expressed that if we get into the process where
4 the appeal becomes an adversary proceeding, that that is
5 going to further complicate the situation.

6 The way I tried to resolve it, frankly, was
7 to get the competing factions on the subcommittee together
8 to come up with some language for an exchange of briefing
9 and information regarding the appeal, and they agreed to
10 do that at the September meeting, and despite -- how many
11 e-mails, Chris, from me, from him, we haven't gotten them
12 together to come up with some draft language that would
13 allow for that exchange.

14 Theoretically I have no problem with giving
15 notice to the guardian that the appeal is going forward.
16 I have no problem with the guardian getting a copy of the
17 minor's brief, but I only got one vote on that
18 subcommittee; and, good mediator that I am, I haven't been
19 able to get them off dead center on coming up with that
20 exchange language. Now one of my subcommittee members is
21 places where I don't know and my e-mail is being returned
22 as not known, so I'm having trouble tracking where my
23 people are.

24 We pulled this off of the agenda in November
25 because of this problem. I wanted to be able to present

1 to you a complete package and have that language, because
2 I understand your concerns about it. The existing rules
3 don't provide notice. My thought in presenting it --
4 piecemealing to you is this at least alters the problem
5 with plural "parties" because there is only one party and
6 that we can address the representatives of the minor
7 separately. If you don't want to do that then I recommend
8 you table discussion of this rule until I can get the
9 members of that committee working more diligently on
10 providing me draft language.

11 CHAIRMAN BABCOCK: All right. Alex and then
12 Richard.

13 PROFESSOR ALBRIGHT: Ann, if the guardian is
14 going to file a brief in one of these appeals, it's an
15 amicus brief, right?

16 HONORABLE ANN McCLURE: Right.

17 PROFESSOR ALBRIGHT: Okay. So it's likely
18 that one of the -- one thing this does is make sure that
19 the minor gets a copy of the amicus brief filed --

20 HONORABLE ANN McCLURE: Right. Right.

21 PROFESSOR ALBRIGHT: -- by the guardian.

22 HONORABLE ANN McCLURE: Although this change
23 only deals with the public and generic briefs. Okay.
24 We're not suggesting an amendment to the case-specific
25 briefs, which already requires notice to the minor of that

1 brief. These are for people that are just putting it up
2 on the Supreme Court's website. This is a trigger that
3 says, "When we get one in the Supreme Court or in the
4 intermediate court the clerk has to notify the minor that
5 that's been filed."

6 PROFESSOR ALBRIGHT: So there's some of
7 these briefs that just somebody has just a brief they file
8 in every one of these cases that just addresses the issue
9 of parental notification.

10 HONORABLE ANN McCLURE: They're not even
11 filed in a case because they don't know when the case is
12 filed.

13 PROFESSOR ALBRIGHT: So they're just --

14 HONORABLE ANN McCLURE: They're generic
15 briefs that were filed back when all of this started.

16 PROFESSOR ALBRIGHT: So if I represent a
17 minor and I'm appealing a case then this is a way to tell
18 me, "You need to know that there are 25 briefs on file."

19 HONORABLE ANN McCLURE: And we're going to
20 look at them maybe, but they're here, and we can look at
21 them and you might want to look at them, too, in case you
22 want to respond in your briefing to any issues that are
23 raised. So the individual guardian is not going to be
24 filing, in my view, a public or generic non-case-specific
25 brief. They are going to be filing in this particular

1 case based on these particular facts. That's not the
2 section of the rule that we're changing.

3 PROFESSOR ALBRIGHT: So the issue is, is
4 whether the guardian in every case gets the notice of
5 these 25 briefs that are on file --

6 HONORABLE ANN McCLURE: Right.

7 PROFESSOR ALBRIGHT: -- in all the cases.

8 HONORABLE ANN McCLURE: Right.

9 PROFESSOR ALBRIGHT: But guardians, are they
10 generally professional guardians or --

11 HONORABLE ANN McCLURE: Some of them are.

12 PROFESSOR ALBRIGHT: Some are and some are
13 not.

14 HONORABLE ANN McCLURE: It depends on the
15 court.

16 CHAIRMAN BABCOCK: Richard, can I butt in
17 for a second? Ann, did I hear you say that while this
18 particular change may not be all that big a deal, if we
19 make a decision here to either provide notice to the
20 guardian or not provide notice to the guardian, that's
21 going to affect a whole bunch of other rules which are
22 still being hotly debated in the subcommittee?

23 HONORABLE ANN McCLURE: It will affect --
24 yes, it will affect them, but we are not making any
25 recommendation now as to a change in the case-specific

1 briefing, which involves an individual guardian.

2 CHAIRMAN BABCOCK: Okay. What's the status
3 of that in your subcommittee? Are you still debating it?
4 Have you been asked to look at it and come up with a
5 recommendation?

6 HONORABLE ANN McCLURE: There was a request
7 for language that would facilitate the exchange of
8 briefing between the attorney and guardian, and we are --
9 they are supposedly drafting that language, but it has not
10 been completed, so that will be brought forward at a point
11 in time where they are able to reach agreement. If they
12 can't reach agreement, we are not going to recommend any
13 change at all.

14 CHAIRMAN BABCOCK: Would it be helpful to
15 your subcommittee if there was a sense of this committee
16 as to what -- which way we think it ought to turn out, or
17 would that just further complicate your job as a mediator?

18 HONORABLE ANN McCLURE: No, I can't say it
19 would further complicate it because I really think the
20 more opinions that we have, the better the resolution
21 process will be, whichever way it comes out. I know
22 you-all can't possibly understand how complicated the
23 interchange on this has been. I would like to know
24 whether the consensus of the committee is that there ought
25 to be a notice requirement to the guardian, and we can

1 address that issue, and it may be that that will
2 facilitate the drafting of language that everybody can
3 live with.

4 It has become far more contentious, I think,
5 as we begin to gather anecdotal information of what is
6 happening in various cities. It's been a problem in
7 Dallas. I haven't heard of a lot of problems coming out
8 of Houston.

9 CHAIRMAN BABCOCK: And the guardian, as I
10 understand, the guardian does participate or has the right
11 to participate at the trial court level?

12 HONORABLE ANN McCLURE: Right. Right.
13 It -- depending on the nature of the appointment, if it is
14 an attorney who is appointed as the guardian then the
15 attorney has the right to participate in examining,
16 cross-examining the minor to elicit information, has the
17 ability to request information on medical situations and
18 to bring all other information involving the best interest
19 of the child to the trial court.

20 If it is a nonattorney guardian, and that's
21 happening in Dallas, then that person has the ability to
22 offer sworn testimony as a fact witness as to information
23 relating to the best interest of the child. So a lot of
24 it hinges on what the nature of the guardian's role is,
25 and some courts are appointing one person to wear two

1 hats.

2 CHAIRMAN BABCOCK: And the rationale for
3 allowing that person to participate at the trial court but
4 not allow them even notice for further proceedings is
5 what?

6 HONORABLE ANN McCLURE: The fact finding has
7 been done and the information has been brought to the
8 attention of the court, and at that point in time it is
9 purely a review of the record as to whether sufficient
10 evidence has been brought forward by which the minor has
11 established entitlement to a judicial bypass of the
12 notification rule.

13 CHAIRMAN BABCOCK: Okay. Buddy.

14 MR. LOW: Chip, I want to ask one question.
15 In other words, the harm, as I understand it, in notifying
16 the guardian is that it will complicate other rules if we
17 were to do that here. Is that the damage or harm?

18 HONORABLE ANN McCLURE: That is the
19 perceived harm.

20 MR. LOW: Now, what else is their argument?
21 That's one, and I understand that, but what else do they
22 argue will do damage by including them?

23 HONORABLE ANN McCLURE: Part of the concern
24 is that if the guardian is going to be given notice and
25 chooses to do briefing and file a brief that there is some

1 concern whether a request by the ad litem for a
2 continuation of the rocket docket to allow additional
3 briefing would be appropriate. There is some concern
4 expressed about that. Whether the appellate courts would
5 be inclined to grant that or not is another story.

6 MR. LOW: All right. I just wanted --

7 HONORABLE ANN McCLURE: And understand also
8 that realistically the only information we get is what we
9 are told by people because we don't have any official
10 documentation on any of this because the records aren't
11 kept.

12 MR. LOW: All right. You've answered my
13 question. Thank you.

14 CHAIRMAN BABCOCK: Carl.

15 MR. HAMILTON: If this is just to give
16 notice of public or general briefs that are on file, why
17 can't we just give them the notice in the rule and say
18 that there are public and general briefs on file which
19 shall be made available by the clerk to anybody that wants
20 to look at them? Why do we have to send a special
21 notice? Can't we just say that in the rule that they are
22 there and anybody that wants to can come look at them?

23 HONORABLE ANN McCLURE: Well, it's a way of
24 making that information available to the individual minor.
25 I mean, that much is in the rule now. That was done last

1 March. I mean, we can -- frankly, we could delete the
2 whole section, but it -- you know, I don't think -- Chris,
3 how many have been filed in the Supreme Court since the
4 last Jane Doe went up?

5 MR. GRIESEL: Since the last Jane Doe, none.
6 Since the March rule changes, none. In fact, all of the
7 briefs, generic briefs, have been filed before the March
8 2000 rule changes.

9 HONORABLE ANN McCLURE: I mean, this was
10 done in an effort to come up with a parameter for what
11 we're supposed to do with them because we're getting them.
12 I mean, we can't -- they're not filed per se as part of
13 any court's filing. We keep separate statistics for
14 reporting purposes on these cases.

15 This is such an anomaly that the courts were
16 really having trouble deciding what they were going to do
17 with them, and the intermediate courts were in complete
18 disarray as to what we do with them. So the concept was
19 if we put it in the rule and we have some mechanism by
20 which people get notice that one's been filed so they know
21 to log onto the website because there's no way for the
22 minor to get notice by the people filing these briefs
23 because they don't know who the minor is, they don't know
24 what court is considering it, and it was just done really
25 for the benefit of the clerks to know what to do with them

1 when they get them.

2 CHAIRMAN BABCOCK: Well, but Carl's point,
3 though, is that -- excuse the pun. This proposed change
4 here in 1.10(b) is a relatively minor change, and it's not
5 a big deal because it's going to be on the website anyway,
6 etc. And so this taken by itself isn't a very big deal.
7 It's just that it may be a comment on these other issues
8 that are percolating.

9 HONORABLE ANN McCLURE: That's right.

10 CHAIRMAN BABCOCK: Okay. Now I understand.
11 It took me a while.

12 MR. EDWARDS: Does this apply to
13 case-specific briefs at all?

14 HONORABLE ANN McCLURE: This subsection (b)
15 does not.

16 MR. EDWARDS: Okay.

17 CHAIRMAN BABCOCK: Richard.

18 MR. ORSINGER: I have some questions I want
19 to ask, but I think Carl's suggestion is a legitimate one.
20 Can't we just put the minors on notices through the rules,
21 through their lawyers that you are on notice that public
22 briefs have been filed and you can obtain them upon
23 question and then we don't have to even fight this fight?

24 I kind of second that sentiment, but it
25 seems to me like we're having an extraordinarily

1 convoluted argument over a pretty simple question. The
2 question is can the guardian ad litem go into the
3 appellate court and try to defend the trial judge's
4 decision to deny the bypass?

5 HONORABLE ANN McCLURE: Well, no, they
6 can't. The question is does the minor have to give them
7 notice that they're doing it?

8 MR. ORSINGER: Does the guardian have to
9 give the minor notice or does the minor have to give the
10 guardian notice?

11 HONORABLE ANN McCLURE: That's the question.

12 MR. ORSINGER: Okay. I'm confused. This
13 rule has to do with telling the minor about generic briefs
14 that have been filed in the past. It really doesn't have
15 anything to do with whether a guardian can interfere with
16 the appeal.

17 HONORABLE ANN McCLURE: That's right.

18 MR. ORSINGER: But I feel like the argument
19 over the term "minor" and "parties" has been invested with
20 all this pregnant meaning because those people who want --

21 CHAIRMAN BABCOCK: Excuse the phrase.

22 MR. ORSINGER: -- the guardians to be
23 involved in the appeal want to be called "parties" that
24 are entitled to notice of something they already know
25 anyway.

1 HONORABLE ANN McCLURE: Right.

2 MR. ORSINGER: And then if they can somehow
3 insinuate themselves as parties for the purpose of being
4 notified that something is on file then that strengthens
5 their argument that they can somehow be involved in the
6 appeal itself. Is that really an underlying issue here?

7 HONORABLE ANN McCLURE: Sure. Sure.

8 MR. ORSINGER: Okay. So this is the
9 strangest place to fight this fight.

10 HONORABLE ANN McCLURE: Well, that was my
11 thinking, too.

12 MR. ORSINGER: Yeah. We ought to fight that
13 fight in the rule that says that either they can or they
14 can't participate in the appeal.

15 HONORABLE ANN McCLURE: That's why I haven't
16 brought you that -- the change to that provision yet.

17 MR. ORSINGER: I kind of feel like people
18 are jockeying for position.

19 HONORABLE ANN McCLURE: They are, Richard.

20 MR. ORSINGER: Okay. Well, this is not --

21 CHAIRMAN BABCOCK: Light bulb moment.

22 MR. ORSINGER: We can struggle with that, we
23 can struggle with this concept and with this language, but
24 in reality what we ought to do is we ought to go to the
25 core. There's not going to be an appeal unless the minor

1 lost. The minor will not have lost unless the guardian
2 opposed the minor, and the question is can the guardian's
3 opposition to the minor be perpetuated on the appeal. Is
4 that not the underlying issue?

5 JUSTICE HECHT: Well, it may not be true
6 that the minor lost because the guardian spoke against the
7 granting of the notification.

8 MR. ORSINGER: Well, I'm getting the feeling
9 here it's expected the guardians will only participate on
10 the appeal to stop the abortion and not to somehow get it
11 granted by the appellate court.

12 JUSTICE HECHT: Well, I don't know. Again,
13 Ann is right. There's no way to know because everything
14 is secret, so all you know is what people tell you has
15 happened in their experience. And in the cases that we
16 had, what we said in the reports is public, but I don't
17 recall it always being the case that the guardian opposed
18 the granting of the permission. It would say in the
19 opinions, but I don't recall if that was the case, but in
20 any event, it wouldn't have to be that way. It could be
21 that the guardian and the attorney and the minor come in
22 of one mind and the judge just says "no."

23 MR. ORSINGER: Well, okay. Then I will make
24 my statement more generic. If we make the underlying
25 decision that the guardians should have a role in the

1 appeal, we ought to let them have notice, give notice,
2 file briefs, or whatever they want to do. If they don't
3 have a role in the appeal then they shouldn't be filing
4 briefs and we shouldn't have to be giving them notice of
5 filing briefs, and it seems like if we can decide the
6 underlying question the rest of this falls in place.

7 CHAIRMAN BABCOCK: Ann, what -- yeah, go
8 ahead, Jan.

9 HONORABLE JAN PATTERSON: Just a general
10 question, is there any other area where we allow a brief
11 addressing any matter relating to any proceeding under a
12 code, or is this a proceeding unique to this?

13 HONORABLE ANN McCLURE: Jan, I'm having
14 trouble hearing you. Was the question is there any other
15 place where we have generic amicus filings? I don't think
16 so. I'm not aware of one.

17 HONORABLE JAN PATTERSON: Because this whole
18 rule strikes me as fairly bizarre. I mean, why wouldn't
19 we then say in any question relating to the Tort Claims
20 Act a general brief can be filed? I mean, don't we bring
21 this problem upon ourselves and really upon the Court, and
22 does this rule not simply pander to any variety of
23 concerns that we simply may not want to be a party to?

24 It just strikes me that this is a bizarre
25 rule and doesn't foster justice for anyone. I mean, I

1 gather anybody can write a column, an editorial, submit a
2 brief to the court; but, I mean, this doesn't mean that
3 the court is considering these briefs or that they're even
4 before the court. I gather these are on the website
5 and --

6 HONORABLE ANN McCLURE: They're posted.

7 HONORABLE JAN PATTERSON: -- filed
8 generally, and at some point I think we need to question
9 and particularly before we get bogged down too deeply into
10 these minutia, and I just -- I guess I just don't recall
11 us discussing this before.

12 CHAIRMAN BABCOCK: Bill and then Alex.

13 PROFESSOR DORSANEO: Jan, I was thinking
14 about that exact point. It seems to me that the policy
15 choice is whether we're going to encourage the courts to
16 do what I think they have been doing and tell the courts
17 it has to receive these amicus briefs, if that's what
18 they're denominated or not, and to not send them back
19 because they're not in the right form or they don't have
20 the right color or any of those kinds of Federal
21 practices.

22 I think it's a good thing for the court to
23 receive these briefs and to make whatever use of them, but
24 that does raise the issue of perhaps that brief having
25 some influence on the determination and would indicate to

1 me that they ought to go out to the people who are the
2 correct people to participate in the resolution of the
3 matter on appeal.

4 HONORABLE JAN PATTERSON: Well, to some
5 extent all briefs submitted to the court are
6 case-specific, and they are not lobbying instruments.
7 Lobbying instruments are generally directed to another
8 body.

9 PROFESSOR DORSANEO: Uh-huh. But amicus
10 briefs fall into two categories. Many of them are
11 lobbying briefs.

12 HONORABLE JAN PATTERSON: Well, and they --
13 but they still are in the -- the mechanism by which we
14 listen to them is case-specific and whether -- I mean, you
15 know, lobbying takes many different forms, and the
16 separation of power implication of all of this takes
17 different forms, and amicus briefs sometimes are general
18 and sometimes specific to a case, but the mechanism by
19 which the court hears them is case-specific.

20 CHAIRMAN BABCOCK: Alex.

21 PROFESSOR ALBRIGHT: Well, I agree with
22 Justice Patterson completely. I think it's really bizarre
23 that we accept these general briefs and they are seen as
24 part of what the court is supposed to consider and what
25 this minor is supposed to reply to in these two days she

1 has to write this brief, and we could have -- you know,
2 think 15 years from now. We have 15 years worth of
3 general briefs and somehow her lawyer is supposed to read
4 all of these briefs and download them from the internet in
5 two days and reply to them. That's just not the way our
6 civil justice system operates.

7 HONORABLE JAN PATTERSON: Or know whether or
8 not the court is even considering this large body.

9 PROFESSOR ALBRIGHT: Sure. It's just
10 bizarre, and how did we even develop this practice other
11 than groups of people deciding they wanted to do it? Now
12 we are incorporating this bizarre thing they started doing
13 into our rules and making it acceptable, and I agree.
14 Does that mean -- you know, I can see at the Supreme Court
15 there are all these Tort Claims Act cases and immunity
16 cases. Well, heck, why should I go to the trouble of
17 finding what case concerns particular issues? Why don't I
18 just file general briefs on what I think about the Tort
19 Claims Act?

20 CHAIRMAN BABCOCK: Justice Brister.

21 HONORABLE SCOTT BRISTER: Because it's the
22 only secret cases we have. Let's don't go back over this.
23 Every other case you can find out something about the
24 case. They're our only secret, in chambers, death to you
25 if anybody finds out anything about it. I mean, what else

1 are you going to do? It would be the equivalent of saying
2 in another case that everybody could find out about it and
3 nobody else could intervene or be heard or make -- you
4 know, there are other constitutional problems if you tell
5 people who want to contest these for right or wrong, silly
6 or good reasons, "Not only are we not going to tell you
7 when we're filing, we're not going to tell you where the
8 courts are or what you can do with -- you are just shut
9 out of the courts." It would be a big problem.

10 CHAIRMAN BABCOCK: Frank and then Linda.

11 MR. GILSTRAP: Not surprisingly, the
12 apparently minor proposal to amend this rule in a minor
13 way has provoked two very large questions, neither of
14 which are before us today. The first one is Richard's
15 point that the use of the word "parties" or "minor" is
16 really raising the question of should the guardian
17 participate in the appeal and if we decide that then
18 somehow maybe, you know, sub silentio we are influencing
19 that debate, but that larger question is not here today.

20 Second, Justice Patterson says -- is, you
21 know, questioning the whole advisability of this form of
22 briefing we're doing. Another larger question which isn't
23 before us today. Frankly, I don't think we ought to pass
24 on this second question. It's -- you know, I think
25 Richard is right. Let's come back to it after the larger

1 questions are decided, if they are going to be decided,
2 but we shouldn't be making a minor decision that somehow
3 influences a larger decision that's not before us.

4 PROFESSOR DORSANEO: Justice McClure invited
5 the motion to table on this issue. I'll make it.

6 HONORABLE JAN PATTERSON: I'll second.

7 HONORABLE ANN McCLURE: Before you move on,
8 let me just make one comment. This was some effort by the
9 subcommittee to finesse at this point a change we thought
10 was necessary until we get to the broader scheme. By
11 changing "parties" to "minor," we're not addressing the
12 question of who the proper representatives of the minor
13 are. Reference to the minor rather than to the parties
14 would be subject to an interpretation that it might
15 potentially include both the attorney and the guardian,
16 and it certainly doesn't specifically address the broad
17 debate that we're having. You can finesse it that way or
18 you can table it, and either way is okay with me.

19 HONORABLE SCOTT BRISTER: But I think it's a
20 good -- I mean, technically there's only one party here,
21 right?

22 HONORABLE ANN McCLURE: Right.

23 HONORABLE SCOTT BRISTER: There's just no
24 other way to have another party. Who should give notice
25 and everything else is fine, but I think this is a

1 technically correct amendment, which is not "parties."

2 HONORABLE ANN McCLURE: Thank you.

3 MS. EADS: Being from Dallas and having
4 talked to a number of people who are involved in the
5 process of getting judicial bypasses, it is -- it's so
6 counterintuitive that this little change and this little
7 change in the language is so vital to what they perceive
8 to be the need for less controversy at the appellate level
9 because people who are guardians, appointed as guardians,
10 there are judges in Dallas who are appointing people who
11 are not attorneys as guardians who have a political agenda
12 who are delaying or causing -- are using this language to
13 point to the fact that they should get all kinds of
14 notice.

15 So we can table it, but there's a price we
16 pay when we table that in terms of whether we think that's
17 the right procedure. I mean, we might think that it is.
18 I'm not saying that, but I'm saying there are things going
19 on in Dallas that make it not just an easy tabling
20 decision to make. There's consequences, and the other
21 thing that strikes me in terms of this -- going back to
22 this question of why we get this procedure where you get
23 to file amicus not related to a case and the response
24 because it's the only secret procedure.

25 The reason it's secret is the Constitution

1 mandates it to be secret, and the Legislature when they
2 passed the parental bypass or this judicial bypass took
3 into consideration whether that statute could be upheld
4 constitutionally without it. So, you know, then to create
5 a procedure that now for years will create amicus briefs
6 that attorneys representing a minor are on notice of
7 having them be there and they are going to have to respond
8 to them or worry about them seems to me to be punishing
9 the attorneys who are trying to get this procedure for the
10 minor because of what we say is secret -- and we say that
11 in a rather pejorative way -- when the reason it's secret
12 is that there's a legal reason for it. So, I mean, we're
13 creating a procedure that -- it's not because we're doing
14 anything wrong. We're trying to follow what the
15 Legislature wanted us to do in this situation.

16 CHAIRMAN BABCOCK: There's a motion which I
17 think was just spoke to table. Does anybody want to
18 second that or not?

19 MR. GILSTRAP: I'll second it.

20 CHAIRMAN BABCOCK: All right. Frank seconds
21 it.

22 PROFESSOR DORSANEO: Let's discuss that --
23 some points --

24 CHAIRMAN BABCOCK: Huh?

25 PROFESSOR DORSANEO: Well, you can go by

1 whatever rules you want.

2 MR. ORSINGER: We follow Chip's Rules of
3 Order.

4 CHAIRMAN BABCOCK: You want to table the
5 discussion on the table motion?

6 PROFESSOR DORSANEO: I mean, you're the
7 chairman, so you do whatever you want to do.

8 CHAIRMAN BABCOCK: Well, it's somewhat
9 flexible. But Judge Brister makes the point that
10 technically this change is accurate, and Linda says that
11 it has consequences for what's happening at least in one
12 populous county, so that's a discussion about why we
13 shouldn't table it. So anybody else that wants to speak
14 on -- you know me, I like to speed things along.

15 PROFESSOR DORSANEO: I would be ready to
16 vote, but I'm not willing to assume without benefit of,
17 you know, a lot more information than I have or I'm likely
18 to get here that giving some people notice would mean that
19 they would abuse the information. I know when you don't
20 give people notice, I mean, they don't have an opportunity
21 to do anything. I'm not willing to assume that all of
22 these people are in some, you know, category that would
23 make me want to not give them notice, like they're nuts or
24 have agora or something like that. I can't make that
25 assumption.

1 CHAIRMAN BABCOCK: So you would be in favor
2 of your motion?

3 PROFESSOR DORSANEO: I'm in favor of my
4 motion. And you tell me the only one who could ever be a
5 party is the minor, well, I have to take that on faith,
6 and I'm inclined to think that somebody else is at least
7 arguably a party or might have an argument that they have
8 some interest, so that's the trouble I'm having.

9 CHAIRMAN BABCOCK: Buddy.

10 MR. LOW: Could I ask one other question?
11 How do these generic briefs -- are they filed with a cause
12 number or they just come to the court --

13 HONORABLE ANN McCLURE: They come to the
14 court.

15 MR. LOW: -- not under any cause number?
16 They just automatically come to the court.

17 HONORABLE ANN McCLURE: Right. Right.

18 MR. LOW: That's what I thought, but --
19 okay. Otherwise --

20 HONORABLE ANN McCLURE: They have no way of
21 knowing a cause number.

22 CHAIRMAN BABCOCK: Okay. To table or not to
23 table? Justice Hardberger.

24 HON. PHIL HARDBERGER: The change is simply
25 a technical one and a correct technical one. We've talked

1 about it. Granted, there are larger issues, but I don't
2 see why we should table it. Why don't we make the
3 correction to make it technically correct, move on, and
4 take up the larger issues at some other time?

5 CHAIRMAN BABCOCK: Okay. Anybody else?
6 Okay. Let's vote on this one. All those in favor of
7 tabling this to a later meeting, probably the next one,
8 raise your hand.

9 David, do you have yours up, Peeples?

10 HONORABLE DAVID PEEPLES: Yeah.

11 CHAIRMAN BABCOCK: All those who are opposed
12 to tabling it, raise your hand. The motion to table fails
13 by a vote of one to seven.

14 HONORABLE JAN PATTERSON: I move to accept
15 the change.

16 MR. LOW: I move what Judge Hardberger said.

17 CHAIRMAN BABCOCK: So there's two similar
18 motions, so I will take Judge Patterson as the motion
19 and --

20 MR. LOW: I'll second.

21 CHAIRMAN BABCOCK: -- Buddy's as the second.
22 Any further discussion on that? Richard.

23 MR. ORSINGER: I'm still concerned that
24 we're giving notice to a child at an address at least not
25 in the record instead of to the child's lawyer who is --

1 HONORABLE JAN PATTERSON: I think she
2 accepted your change.

3 MR. ORSINGER: Oh, we did?

4 HONORABLE JAN PATTERSON: Don't we currently
5 read the change "the minor's lawyer"?

6 HONORABLE ANN McCLURE: Well, if you're
7 going to make that change, you're opening up the debate
8 again as to who the representative of the minor is.

9 MR. ORSINGER: But, Ann, it doesn't make any
10 sense to mail notice to a child who we don't even know
11 what they're address is. How are you even going to do
12 that? We always give notice to people's lawyer. I think
13 it's a bad policy to try to cut the lawyer out of the
14 process, and am I not right, the address of the child is
15 not in the appellate record, is it?

16 HONORABLE ANN McCLURE: That's right.

17 MR. EDWARDS: More important, the address of
18 the child may be at home, the very place they don't want
19 to give notice.

20 MR. ORSINGER: We cannot literally require
21 that we mail this notice to children. Come on now. Let's
22 make this change.

23 HONORABLE JAN PATTERSON: To clarify my
24 motion, I thought that had been accepted, but whether or
25 not it has, I move "the minor's attorney."

1 CHAIRMAN BABCOCK: Bill.

2 PROFESSOR DORSANEO: Maybe I heard Justice
3 McClure speak differently than what I heard, but I thought
4 I heard her say that the use of the word "minor" would
5 preserve the ambiguity about who the minor is.

6 CHAIRMAN BABCOCK: Well, she's here. Why
7 don't we listen to her?

8 PROFESSOR DORSANEO: That's what I heard, if
9 that's what I heard, and that's what I don't like. I
10 mean, you know, it means the minor child to Richard. It
11 might mean the guardian ad litem. It might mean the
12 lawyer for the minor child. I prefer "parties" to that.

13 CHAIRMAN BABCOCK: All right. Justice
14 McClure.

15 HONORABLE ANN McCLURE: But there is only
16 one party. That's the problem. The minor is the party,
17 and we can debate who the representative of the minors are
18 or who the representative of the minor is. That's the
19 debate that's before you.

20 CHAIRMAN BABCOCK: Okay. Pam.

21 MS. BARON: Richard, under your view if we
22 say "service on parties," that means you have to go serve
23 the individual parties and not their counsel and that's
24 not how our rules work.

25 PROFESSOR DORSANEO: No, it doesn't. I have

1 a rule that tells me not to do that.

2 MS. BARON: Right.

3 PROFESSOR DORSANEO: I have a rule that
4 tells me that "party" means their counsel if they are
5 represented by counsel.

6 MR. ORSINGER: I'm not saying "parties"
7 here. That's what it says now, and now we're talking
8 about minor. There's only one minor in these proceedings.

9 CHAIRMAN BABCOCK: There's only one party,
10 too.

11 MS. BARON: Yeah. There's --

12 MR. ORSINGER: Well, I know. That's why
13 this is a dumb debate, but we're really fighting another
14 fight, but all I'm saying is we are now going to have a
15 rule that requires you to mail something to the child,
16 which, if Bill's right and they do find the address and
17 they do mail it and the mother opens it then we have
18 defeated the whole purpose of this.

19 CHAIRMAN BABCOCK: Judge Patterson had a
20 motion that -- but I don't know if you want to withdraw it
21 or not. The motion, as I understood it, was to accept the
22 change to 1.10(b) as written, and so the question is do
23 you want to pursue that motion or withdraw it?

24 HONORABLE JAN PATTERSON: I thought that
25 Judge McClure had accepted --

1 CHAIRMAN BABCOCK: Objection, nonresponsive.

2 MR. ORSINGER: I can ask you to amend your
3 motion. I think you have the power to do that.

4 HONORABLE JAN PATTERSON: I do amend the
5 motion to read "notify the minor's attorney."

6 CHAIRMAN BABCOCK: Okay.

7 MR. LOW: And I would second that. Yeah.

8 CHAIRMAN BABCOCK: Okay. "Notify the
9 minor's attorney" is the proposed amendment. Justice
10 McClure, how do you feel about that?

11 HONORABLE ANN McCLURE: I think that invites
12 the broader debate now that we don't need to have.

13 HONORABLE JAN PATTERSON: Well, generally we
14 don't amend something to preserve ambiguity. We tend
15 to --

16 MR. ORSINGER: The Legislature does that.

17 CHAIRMAN BABCOCK: Now, now.

18 HONORABLE JAN PATTERSON: So I think we
19 ought to -- we owe it, if we're going to amend it, to have
20 some precision, and I agree with the wisdom of others that
21 we can discuss other issues at a later time and that this
22 does not resolve those issues or speak to it.

23 HONORABLE ANN McCLURE: If you want my
24 response on the basis of the subcommittee, I can tell you
25 that if that issue were put to the subcommittee the vote

1 would be three to one to insert "attorney," if that helps
2 you in your deliberations.

3 MR. LOW: What about "lead counsel"? Lead
4 counsel is defined in the first person. You don't have to
5 notify all the lawyers, but lead counsel. Then how does
6 that accomplish the ambiguity?

7 CHAIRMAN BABCOCK: Yeah. We have got a
8 motion -- we have got a motion on the table which has been
9 seconded by you, Mr. Low, that is to adopt --

10 MR. LOW: All right. Let's do it.

11 CHAIRMAN BABCOCK: -- but it's amended to
12 say, "minor's," apostrophe s, "attorney." Any further
13 discussion on that? All right. Everybody in favor of
14 adopting the change to 1.10(b) with the language "minor's
15 attorney" and then the two other changes where the word
16 "instanter" is inserted, in one instance as a new word and
17 in the second instance as a substitute for "as soon as
18 practical." Everybody in favor of that motion raise your
19 hand.

20 Everybody opposed raise your hand. Am I
21 missing anybody? That passes by a vote of 23 to 0.

22 HONORABLE JAN PATTERSON: May we delete the
23 commas after the second "instanter"? Is that
24 controversial?

25 CHAIRMAN BABCOCK: Ann, I think that's

1 probably right, don't you?

2 HONORABLE ANN McCLURE: I didn't hear her.

3 CHAIRMAN BABCOCK: The commas after the
4 second "instanter," the comma that proceeds and follows
5 the second "instanter."

6 HONORABLE ANN McCLURE: Yes.

7 MR. EDWARDS: Well, if you want to be
8 grammatically correct, you put "instanter" after "posted."

9 CHAIRMAN BABCOCK: "Must have the briefs
10 posted" --

11 HONORABLE ANN McCLURE: "Instanter." That's
12 fine.

13 MR. EDWARDS: If you want to have it
14 grammatically -- syntactically and grammatically correct.

15 CHAIRMAN BABCOCK: Well, that would be a
16 first for us, but I think that's a good idea.

17 Okay. Let's take a break. Back in ten
18 minutes.

19 (Recess from 10:28 a.m. to 10:44 a.m.)

20 CHAIRMAN BABCOCK: All right. We are back
21 on the record, and the happy news is that we have just
22 gone over the noncontroversial part of these rules, so now
23 we're into the heavy sailing on remand. To refresh your
24 recollection, Justice McClure, what's at issue on remand
25 again?

1 HONORABLE ANN McCLURE: Can I resign now,
2 Chip? All right. Originally the rules provided that if
3 an intermediate appellate court reversed the trial court's
4 decision, that it was required to grant the minor's
5 petition, and by that language it foreclosed the
6 opportunity for the appellate court to remand.

7 There were a couple of reasons for that.
8 One was we have constitutional guidelines on how long
9 these cases can be in the process, and the Supreme Court
10 of the United States has indicated that we have to
11 expedite these as much as possible, and we did not want to
12 be in a situation that these cases were in an appellate
13 orbit bouncing back and forth between the trial court and
14 the intermediate appellate court. So there were some
15 constitutional concerns expressed.

16 Number two, it was somewhat an anomaly that
17 if an intermediate court is not required to write an
18 opinion that there would be very little guidance to the
19 trial court as to why the case had been remanded. If all
20 the judgment said, the order said, was "reversed and
21 remanded" without a written opinion explaining why, that
22 we really weren't accomplishing anything but delaying the
23 process; and as the cases have developed the Supreme Court
24 of Texas has remanded to the trial court where they felt
25 that an additional evidentiary hearing was necessary. The

1 remands were done, you will recall, because the rules had
2 just been implemented and we had no guidance in Texas over
3 what is the proper standard of review, what does a minor
4 need to show in order to establish that she is
5 sufficiently mature and well-educated to make this
6 decision. So there were some specific purposes for remand
7 in the beginning.

8 We haven't had a Jane Doe case come down
9 in -- it will be two years I guess was the last one that
10 came down from the Supreme Court, but those were some of
11 the original reasons why that remand language was in
12 there. When the rules were amended last March that
13 sentence prohibiting remand was deleted. We debated it at
14 subcommittee level; we debated it here. I suspect the
15 Supreme Court debated it as well, and it left to the
16 intermediate courts the decision whether they wanted to
17 remand for some specific purpose.

18 We have no way to gather anecdotal
19 information or any sort of statistical information to tell
20 you whether since last March cases have been reversed and
21 remanded. I honestly don't know. We haven't had one
22 since the rule change came through, so we are a little bit
23 shooting in the dark as to whether this is really a
24 problem, whether it's not a problem. I honestly can't
25 tell you. It is the feeling of the subcommittee that

1 allowing for an intermediate remand serves no useful
2 purpose, and to the extent that the issue is going to go
3 up to the Supreme Court then it does have precedent
4 established by which it remands, because that language
5 applied only to the intermediate appellate courts. It
6 does not encompass review by the Supreme Court.

7 So at our last subcommittee we voted to
8 encourage this committee and the Court to reinsert that
9 language. We had a discussion at this meeting, at this
10 level, in September, and you asked us to revisit it again.
11 Nina Cortell specifically asked what other states were
12 doing. We have tried to gather some of that information.
13 You'll remember, as I started my comments earlier this
14 morning, there are six states that we have been able to
15 locate that have some reference in the case law, not in
16 the statutes but in the case law, to remand. None
17 specifically reference an additional evidentiary hearing.
18 Some reverse and remand with instructions to dismiss.
19 Some reverse and remand with instructions to grant. Two
20 have requested further specific findings of the trial
21 court, which did not contemplate an additional evidentiary
22 hearing.

23 What we have done is, at your request, bring
24 you back a recommendation as to what we ought to do, and
25 we had three options, you have three options. You can do

1 nothing, in which case the rule stays as it is and each
2 court can do what it wants to do, either reverse and grant
3 or reverse and remand or affirm. We can put specific
4 language back in that prohibit remand, or you can
5 specifically authorize by rule that the court has the
6 ability to remand.

7 CHAIRMAN BABCOCK: Discussion? Richard?

8 MR. ORSINGER: Whatever the committee wants
9 I'll go with.

10 CHAIRMAN BABCOCK: A first. Maybe this
11 won't be so hard. Buddy.

12 MR. LOW: No, I just wanted to be sure I
13 heard right.

14 CHAIRMAN BABCOCK: Any other discussion
15 about this? Judge Brister?

16 HONORABLE SCOTT BRISTER: Well, I don't have
17 much experience with these, but I sure would just hate to
18 ban remands. That may be something we don't anticipate
19 when it will be a -- not just a prudent, but perhaps even
20 a constitutional thing to do it and if we put it back in
21 then we have banned that option.

22 CHAIRMAN BABCOCK: Elaine.

23 PROFESSOR CARLSON: Could I ask you a
24 question, Judge McClure? I have no familiarity with these
25 proceedings. When review is complete at the court of

1 appeals, if remand was prohibited, what is the obligation
2 or not of the Supreme Court to further review? Is it
3 totally discretionary?

4 HONORABLE ANN McCLURE: Well, see, what
5 happens is the statute provides for appellate review only
6 if the request has been denied. If an appellate court
7 reverses and grants then there is no Supreme Court review.

8 PROFESSOR CARLSON: Okay.

9 HONORABLE ANN McCLURE: So the only way it
10 gets to the Supreme Court is upon affirmance by our court.
11 Affirmance of the denial.

12 PROFESSOR CARLSON: And then is it
13 obligatory?

14 HONORABLE ANN McCLURE: Well, they have
15 taken them all. Let's put it that way. They have -- I
16 mean, it's not really where they refuse to hear it. It's
17 a question of whether they're -- they will review it and
18 either reverse and remand, reverse and grant, or affirm.

19 PROFESSOR CARLSON: And your subcommittee is
20 not suggesting that the Supreme Court be prohibited from
21 remanding?

22 HONORABLE ANN McCLURE: No.

23 PROFESSOR CARLSON: Just the court of
24 appeals?

25 HONORABLE ANN McCLURE: Right.

1 PROFESSOR CARLSON: To expedite the --

2 HONORABLE ANN McCLURE: Right.

3 CHAIRMAN BABCOCK: Any other comments?

4 Anybody want to make a motion to adopt the subcommittee's
5 proposal?

6 MR. EDWARDS: So moved.

7 CHAIRMAN BABCOCK: Bill Edwards moved.

8 Second? Linda seconds. All of those in favor of adopting
9 the subcommittee's proposal raise your hand.

10 All opposed? By a vote of 19 to 1 the
11 motion carries and the subcommittee proposal is adopted.
12 See, that wasn't so hard, Ann. Let's go to the next one.

13 HONORABLE ANN McCLURE: The last one is
14 records retention. The proposal originally that was made
15 by the subcommittee was to adopt a 10-year retention
16 provision. That is less than the statutory provision. It
17 is longer than evidently the clerks and the court
18 reporters want to keep these around. We have had problems
19 at some of the subcommittee levels gathering everybody
20 together at the same time so that all points of view can
21 be stated and debated.

22 The person who is most in favor of a lengthy
23 retention period was not able to come to the early part of
24 the meeting at which it was discussed, so the original
25 recommendation of the subcommittee was 10 years. We have

1 revisited that. It is now three to one of the
2 subcommittee that it be reduced to a one-year retention
3 period, and I agree with Bonnie in the distinction between
4 the reporter's record and the clerk's record. Her
5 recommendation was that we retain the clerk's record for
6 one year and that the reporter's notes by statute are
7 required to be kept for three years.

8 The debating philosophies here is the record
9 may be helpful if we have situations of abuse, physical or
10 sexual abuse of the child, and there is a prosecution.
11 There was also concern expressed by this particular
12 subcommittee member that information from other states
13 indicates that civil suits have been brought by the minor
14 and that we ought to preserve the records until her age of
15 majority or two years past majority to allow her the
16 opportunity to utilize those records in a civil suit that
17 she may have.

18 Realistically I think at least from the
19 information I have gathered the only testimony that is
20 offered at these proceedings is the testimony of the
21 minor, and there is very little other information that
22 will be available in terms of the record, and certainly
23 the minor will have that ability of information at her
24 disposal via her own testimony at any future proceeding.

25 The options are, obviously, we say nothing

1 and let the Government Code control; and to the extent
2 that local clerks offices have gotten approval for a
3 longer retentions period, that's certainly permissible in
4 the statute. We can keep it silent. We can specify a
5 particular period of time if you choose to.

6 CHAIRMAN BABCOCK: Well, what about Judge
7 McCown's point that three years is what's standard?

8 HONORABLE ANN McCLURE: Well, it's not --
9 it's standard for the court reporters. It's not
10 necessarily standard for the clerks because in civil cases
11 the county clerks are required to preserve the records for
12 12 years; district clerk -- correct me, Bonnie, if I'm
13 wrong -- is 20 years; and then there are certain family
14 law cases where it's 20 plus 2 for lawsuits to be brought
15 within the 2-year statute of limitations after the minor
16 obtains majority.

17 So we're not dealing with just one rule
18 that's going to automatically apply, and we can make
19 distinctions between clerks' records and reporters'
20 records. We can make a generic rule that applies to
21 everybody. We could be totally silent and let it be
22 decided based on the statutes or the local archive
23 decisions that are made.

24 CHAIRMAN BABCOCK: Okay. Judge Patterson,
25 then Carl, then Richard.

1 HONORABLE JAN PATTERSON: I think you may
2 have covered mine. I was trying to recall Judge McCown's
3 proposal, and his proposal was sympathetic to me that we
4 ought to go with whatever the existing scheme is, but I
5 hear from you there is not a clear existing scheme. Are
6 you revising this to recommend three years for the
7 reporter's record and one year for the clerk's record? Is
8 that the new recommendation, or is it 10 years?

9 HONORABLE ANN McCLURE: Well, I wish I had
10 had the benefit of the judge's e-mail before I left
11 El Paso, but I didn't. I didn't get it until this
12 morning. I have been down here on other business the last
13 several days. I have not looked at the court reporter
14 statutes, so, Bonnie, perhaps --

15 MR. JACKSON: I don't know. I'd have to
16 look. It's three years, I think.

17 HONORABLE ANN McCLURE: You think that it's
18 three years. I am not opposed to making it the same
19 statute for consistency purposes, but Bonnie has explained
20 that they are already doing things differently as far as
21 the expunction records are concerned.

22 MS. WOLBRUECK: That's right.

23 HONORABLE ANN McCLURE: I think there is a
24 real concern among the clerks they don't want to keep
25 these hanging around any longer than is absolutely

1 necessary and that because of the peculiarities of it and
2 the storage problems and ensuring confidentiality and
3 anonymity, that a shorter period is better.

4 HONORABLE JAN PATTERSON: So is the shorter
5 period the three and one or --

6 HONORABLE ANN McCLURE: I understood Bonnie
7 to say that that's what she would prefer.

8 CHAIRMAN BABCOCK: Carl.

9 MR. HAMILTON: You mentioned an option of
10 doing nothing and letting the Government Code control.
11 What does that provide?

12 HONORABLE ANN McCLURE: The Government Code
13 provides that cases filed in county court with the county
14 clerk, those that are dismissed either at the request of
15 the plaintiff or for want of prosecution are retained for
16 three years. Others are retained for 12. In district
17 court it's 20 years. In certain denominated family law
18 cases, child support, conservatorship, paternity actions,
19 that are specifically enumerated in the code it's 20 plus
20 2.

21 Now, remember that these cases by statute
22 can be filed either in county court or district court. It
23 is not a specifically denominated family law case for
24 purposes of a longer statute, and each individual
25 government unit, either the county clerks or the district

1 clerks, are specifically empowered to provide for a longer
2 retention period but not a shorter one. So I don't have
3 any statistical information to give you as to what they're
4 doing across the state. I mean, if you want us to try to
5 gather that information, we can do that; but I think it's
6 going to be vastly different in the rural areas and in the
7 larger metropolitan areas.

8 What are you doing now with these?

9 MS. WOLBRUECK: As far as these are
10 concerned?

11 HONORABLE ANN McCLURE: Uh-huh.

12 MS. WOLBRUECK: At this time since it's
13 silent, well, you know, we haven't gone through a 10- or
14 20-year period, so --

15 HONORABLE ANN McCLURE: You're retaining
16 them.

17 MS. WOLBRUECK: We would retain them at
18 least for our 20-year period.

19 CHAIRMAN BABCOCK: Okay. Richard, then
20 Bill.

21 MR. ORSINGER: I have a series of questions,
22 so I hope I can get through them.

23 CHAIRMAN BABCOCK: You're making up for the
24 last one, huh?

25 MR. ORSINGER: All right. There isn't

1 anyone here advocating the view of people that might get
2 sued after the fact, so I want to ask some questions about
3 that so I can understand it. You mentioned one rationale
4 for preserving is to make a case either criminally or for
5 child welfare purposes of abuse. We previously had a rule
6 that mandated upon evidence of abuse there has to be a
7 transcription, and so the people that are parties to the
8 proceeding would presumably keep one in their file, but we
9 have now amended that, and it's only upon the request of
10 the trial court or the minor's attorney that a
11 transcription is made, right?

12 HONORABLE ANN McCLURE: Uh-huh.

13 MR. ORSINGER: Should we assume that in
14 every case of suspected abuse that a record will be
15 ordered by the judge --

16 HONORABLE ANN McCLURE: I would hope so.

17 MR. ORSINGER: -- and then forwarded to some
18 government agency, and it will be on file with the
19 government agency?

20 HONORABLE ANN McCLURE: Right.

21 MR. ORSINGER: Okay. Now then, as far as
22 civil suits are concerned --

23 HONORABLE ANN McCLURE: Why do I feel like
24 I'm being cross-examined here?

25 MR. ORSINGER: I don't understand how the

1 process works, but I'm concerned about -- I'm concerned
2 about who gets sued and who has --

3 CHAIRMAN BABCOCK: Be respectful of the
4 witness, please.

5 MR. ORSINGER: Okay. I guess we don't have
6 any track record on civil lawsuits yet, right?

7 HONORABLE ANN McCLURE: No.

8 MR. ORSINGER: Around the country are we
9 finding that it's parents of the girl that are filing the
10 lawsuits, or is it the girl that's filing the lawsuit
11 later, or do we not have a track record?

12 HONORABLE ANN McCLURE: Well, this lawsuit
13 that is reported in the AUSTIN AMERICAN-STATESMAN today,
14 evidently the mother is one of the plaintiffs in that case
15 complaining because her daughter had a history of manic
16 depression and bipolar disorder and was granted the right
17 to have the abortion without parental notification.

18 MR. ORSINGER: And who did she sue?

19 HONORABLE ANN McCLURE: The Department of
20 Health and various other state agencies.

21 MR. ORSINGER: But she did not sue the
22 attorney ad litem or the guardian ad litem?

23 HONORABLE ANN McCLURE: It is not reported
24 as such. I don't know.

25 MR. ORSINGER: Okay. Well, I'm a little bit

1 worried. I mean, a 10-year retention statute protects us
2 against limitations -- or limitations would expire against
3 the parents of the child and then assuming that a girl is
4 not younger than 12 when she comes in for this legal
5 procedure, she has another 8 years to majority and another
6 2 years to file a negligence claim beyond that. That's
7 relatively safe for the participants or even for the
8 minor; but if we have a very short retention period, first
9 of all, the minor may not be mature enough to know to
10 request a record because she might have grounds to sue
11 later; and, secondly, the -- I don't see that the guardian
12 ad litem even has the power to get a record if they want
13 to put it in a file to protect themselves, because we are
14 only allowing the attorney ad litem -- or should I say the
15 attorney for the child and the court to direct the
16 transcription of the record; is that right?

17 HONORABLE ANN McCLURE: That is the rule
18 that was adopted, but I would caution that a guardian also
19 has a duty to report any abuse.

20 MR. ORSINGER: Well, what I'm thinking now
21 is the potential defendants are the attorney and the
22 guardian and then possibly the government and the
23 potential plaintiffs are the pregnant mother and basically
24 members of her family, like her parents. The attorney
25 under our rule has the authority to request the reporter

1 to prepare the evidence, and the attorney can put it in
2 their file and stick it in the bank vault or the safe and
3 it will be there in 8 or 10 years if and when a lawsuit is
4 filed.

5 If the guardian ad litem wants to protect
6 him or herself by making a permanent copy of the record,
7 do they have the authority to require a transcription of
8 the evidence?

9 HONORABLE ANN McCLURE: Say that again.

10 MR. ORSINGER: Yes. Can the guardian ad
11 litem require a transcription of the evidence to put in
12 their file to protect them from a lawsuit later, or can
13 only the attorney do that?

14 HONORABLE ANN McCLURE: Well, we have
15 specifically authorized the attorney and the judge to do
16 it. We haven't forbidden the ad litem from doing it.

17 MR. ORSINGER: Well, if the ad litem does
18 it, is the court reporter obliged to prepare it?

19 HONORABLE ANN McCLURE: I would imagine the
20 reporter would.

21 MR. ORSINGER: Okay. Well, I'm worried
22 that --

23 HONORABLE ANN McCLURE: I can't tell you
24 whether or not that has happened. That was not
25 specifically debated at the subcommittee as to whether the

1 guardian ought to have the power to do that. Judging from
2 the debates on the powers of the guardian, I would imagine
3 if that were put to a vote it would fall equally along the
4 lines between previous distinctions between the guardian.

5 MR. ORSINGER: Meaning that the guardian
6 might not have the authority to require it? Okay. Then I
7 feel they are vulnerable to being sued and not having a
8 record of what they did, and I'm worried if we're going
9 to --

10 HONORABLE ANN McCLURE: Well, now, there is
11 immunity, limited immunity, under the statute for the
12 guardian. That's the only immunity that is afforded under
13 the statute.

14 MR. ORSINGER: But then there are parameters
15 on that, right?

16 HONORABLE ANN McCLURE: It is limited.
17 Anything that is done in good faith, that is not
18 malicious, willful, that sort of definitive language that
19 we find elsewhere in the Family Code on the limitations of
20 guardian ad litem about liability.

21 MR. ORSINGER: Okay. Well, I have a concern
22 about the potential liability then if we have a
23 destruction limit of one-year or three years. The
24 guardian ad litem did whatever they did. The trial judge
25 permitted the bypass. Four years later the mother decides

1 to sue the guardian ad litem, and the guardian ad litem
2 has no record of what the testimony was or what was
3 presented to the court, and the government has destroyed
4 the only record, and we haven't allowed the guardian the
5 power to protect themselves by creating a record that they
6 can retain themselves and move the burden off of the
7 government to themselves.

8 HONORABLE ANN McCLURE: Right.

9 MR. ORSINGER: So I feel like before -- we
10 shouldn't just look at the -- from the point of view of
11 the district clerk and the court reporter. We also ought
12 to look from the point of view of the participants and be
13 sure that people can protect themselves, and also the
14 minor, because we don't say the minor can request the
15 transcription. We say the minor's attorney and the judge.
16 The minor may not be mature enough to know that she wants
17 to make a record, and then if she decides to sue after
18 three years, you know, it went by; and so I think there
19 are implications for civil liability that we ought to be
20 considering.

21 CHAIRMAN BABCOCK: Richard, can I interrupt
22 your cross for a second? Judge Patterson wanted to say
23 something.

24 HONORABLE JAN PATTERSON: But while you're
25 considering the various scenarios, I would think that the

1 more likety scenario would be in a prosecution against a
2 parent for abuse since there are all kinds of disclosures
3 required, and the parent who is accused of abuse may want
4 the transcript for a consistent or inconsistent statement,
5 and it's much more likely to me to be used in a
6 prosecution.

7 MR. ORSINGER: I feel like our retention
8 policy is probably not implicated because the judge is
9 supposed to send the transcript to the government if there
10 is evidence of abuse. So if we can rely on the judges to
11 exercise their discretion properly then if there is an
12 abuse case there then the judge is going to be ordering
13 that it be transcribed and then turning it over to the
14 D.A. or child welfare, in which event it will be a record
15 of the D.A. or a record of child welfare, and we don't
16 need the court reporter to retain the record. So my
17 concern, really, I feel like the criminal side will take
18 care of itself, but I'm worried that nobody is taking care
19 of the civil side.

20 CHAIRMAN BABCOCK: Wendell.

21 MR. HALL: I don't think we can foresee the
22 need for these records and who is going to need the
23 records, but I do think a 10-year retention policy would
24 make sense. Not many young women can conceive before the
25 age of 10, although it's happened, certainly plenty are at

1 the county hospitals at age 11 and 12 conceiving, and so I
2 think if it was a 10-year policy for both reporter's
3 record and clerk's record that would probably take most of
4 these young women to age 20 and give them to 2 years past
5 18 to prosecute any lawsuit that they might wish to do or
6 that their family might wish to do.

7 CHAIRMAN BABCOCK: David.

8 MR. JACKSON: To throw another wrinkle in
9 here, are we talking about retention of the expunged
10 record, or are we talking about record of the real record?
11 Because when the court reporter prepares the transcript
12 there's no names in the transcript, so it's Jane Doe.

13 MS. EADS: Right.

14 MR. JACKSON: So in the courtroom a court
15 reporter can't help but write -- if I say, "David
16 Peeples," "David Peeples" goes on that piece of paper, but
17 when they transcribe those notes they are instructed to
18 change that to "Jane Doe."

19 HONORABLE ANN McCLURE: And to the extent
20 they don't do that -- we have had a record come up that
21 actually had the child's name in it, which is a violation
22 of the provisions, and we actually sent instructions to
23 the court reporter to do a redacted record and then
24 shredded the record.

25 CHAIRMAN BABCOCK: Linda.

1 MS. EADS: Because of the confidentiality
2 questions here, how -- what does the clerk's office do and
3 how difficult does it become to maintain the
4 confidentiality?

5 MS. WOLBRUECK: All of the clerks offices
6 I'm sure handle it differently, but we have a lot of
7 confidential records and, of course, these are high
8 priority confidential records. Most of them are probably
9 kept in a sealed cabinet, locked for no one to get access
10 to except clerk members.

11 CHAIRMAN BABCOCK: Bill.

12 MR. EDWARDS: I had some of the same kind of
13 questions that Richard raised about the medical community.
14 Do they have any interest in this; and, if so, what is
15 their position?

16 HONORABLE ANN McCLURE: Well, they have not
17 taken a position on the records retention, you know.
18 Their interest in it is having documentation by which they
19 can match the identity of Jane Doe that has received the
20 bypass with her identity when she appears for abortion
21 services; and to the extent that they are able to satisfy
22 themselves with the identification issue, they have not
23 expressed an interest in the retention policy.

24 MR. EDWARDS: I can see where they're -- the
25 medical community is a more likely civil defendant than

1 the ad litem or the government or somebody else, if
2 somebody changes their mind between the age of 13 and 18.

3 HONORABLE ANN McCLURE: There is no --
4 certainly no requirement in the petition or in any of the
5 filing information by which the abortion provider is
6 identified so that it is unlikely that the record is going
7 to contain any information as to who that provider is, and
8 certainly the minor is under no obligation if she has
9 sought information from a particular provider to return to
10 that provider for the performance of the abortion. She
11 could take the bypass and go to anyone.

12 MR. EDWARDS: But has the medical society
13 ever been asked what their position is?

14 HONORABLE ANN McCLURE: I have
15 representatives on my subcommittee, and there was a
16 representative at the September meeting that the e-mails
17 that have gone back and forth trying to generate
18 discussion on the subject, they have not participated in
19 the discussion.

20 CHAIRMAN BABCOCK: Richard.

21 MR. ORSINGER: In response to Bill's
22 inquiry, I would think that the medical community wouldn't
23 care what the evidence was. All they want is a piece of
24 paper signed by a district judge saying it's lawful to
25 perform an abortion, and their attitude would probably be

1 "If that was a bad judgment, that's not my problem. I'm a
2 doctor, and I had the legal authority of a district judge
3 at the time." So I don't really think the medical
4 community cares so much about what led to the issuance of
5 the order.

6 CHAIRMAN BABCOCK: Yeah, Andy.

7 MR. HARWELL: I just wanted to clarify
8 something with the retention time period. And I know most
9 of these cases are sent to the district clerks, but just
10 because a record has -- like our criminal records are five
11 years from last disposition, but civil records have
12 documents in them that have varied retention limits. Just
13 because you set a limit at a specific time frame doesn't
14 mean that the clerks are going to get rid of those records
15 at that -- when I came into office in '94 the clerk, my
16 predecessor, had a permanent retention on everything, so I
17 don't know if that's an issue. If we set it at a year, is
18 it going to be that that is when we are to do away with
19 those records, or is that just when we can do away with
20 it?

21 HONORABLE ANN McCLURE: Well, I think it's
22 when we can do away with it because I don't -- unless --
23 we are permitted by the Government Code, the way I read
24 the statute, that the Court can by rule mandate a specific
25 retention period. I have not researched the question of

1 whether that's ever been enforced against a clerk who
2 wanted to hang on to them for a little bit longer than
3 that. You may know.

4 CHAIRMAN BABCOCK: Bonnie.

5 MS. WOLBRUECK: Andy brought up a good
6 point, because there are records that -- we do have a
7 statute, district clerks have a statute on expunction
8 records that say that they shall be destroyed after one
9 year, so I think if a determination here is made, it needs
10 to make that determination as to "shall."

11 MR. HARWELL: There is a difference between
12 retention and expunction.

13 MS. WOLBRUECK: Yes. Yes. That's the issue
14 that I think needs to be noted in the rule as far as being
15 destroyed or not.

16 CHAIRMAN BABCOCK: What's your subcommittee
17 say about that, Ann?

18 MS. WOLBRUECK: Not just the retention, but
19 if the records shall be destroyed.

20 HONORABLE ANN McCLURE: We haven't debated
21 that.

22 CHAIRMAN BABCOCK: Have not?

23 HONORABLE ANN McCLURE: Have not.

24 CHAIRMAN BABCOCK: Okay. Anybody else?

25 Okay. The subcommittee -- well, here are our choices, as

1 I understand it. We can be silent, we can go 10 years, we
2 can go 3 years, we can go 1 year. Three years being the
3 Judge McCown thought. The subcommittee recommends one
4 year, so I recommend we vote first on one year since
5 that's the subcommittee's proposal. Anybody opposed to
6 that, voting on that first?

7 HONORABLE JAN PATTERSON: Is that with
8 respect to both the reporter's record and the clerk's
9 record? Are we treating them the same?

10 CHAIRMAN BABCOCK: Justice McClure, can you
11 hear that?

12 HONORABLE ANN McCLURE: Well, what I had
13 said about that was I did not have the benefit of Judge
14 McCown's e-mail before I left El Paso. I have not
15 researched whether the Court has the ability by rule to
16 alter the retention period for the reporters. The
17 Government Code provisions that I have researched is with
18 regard to the clerk's record. To the extent that the
19 Court has the ability to alter that schedule, it would
20 seem to me that we might want to be consistent with the
21 retention period.

22 CHAIRMAN BABCOCK: You know, since we
23 haven't -- since your subcommittee hasn't talked about
24 this expunction issue and the "shall" versus "may" issue
25 and since Judge McCown's proposal came up after you left

1 El Paso, is it appropriate to remand this for further
2 discussion?

3 HONORABLE ANN McCLURE: We'll be glad to
4 look at that if you would like us to.

5 CHAIRMAN BABCOCK: Table is another way, if
6 there is any tabling motions left on the table. Yeah,
7 David.

8 MR. JACKSON: And can we maybe if we do
9 table it get it clear what the court reporter is supposed
10 to keep? Because I could see a problem with a court
11 reporter hanging on to their notes that has everybody's
12 full name in it and causing all sorts of problems in this
13 retention effort five years down the road and everybody
14 knows every name, and it is on the paper notes. It won't
15 be in the transcript; and that's, you know, what the
16 lawyers will have and everybody will have.

17 HONORABLE ANN McCLURE: Well, it ought not
18 even be on the paper notes.

19 MR. JACKSON: It's got to be. There is no
20 way a court reporter can sit in this room and not write
21 down the words that are said. The mind doesn't work that
22 way. I can't -- if I hear the name "David Peeples," my
23 hands write "David Peeples," and it's in ink on that
24 paper, and another court reporter could read that. I
25 can't --

1 HONORABLE ANN McCLURE: Well, what I'm
2 saying is they're not supposed to ask her her name.

3 MR. JACKSON: Well, that's great if they
4 don't.

5 HONORABLE ANN McCLURE: Yeah.

6 MR. JACKSON: But if they do, it's on there.

7 HONORABLE ANN McCLURE: Right.

8 MR. JACKSON: And if I retain it, it's
9 known.

10 MR. EDWARDS: Some court reporters do it by
11 recording.

12 MR. JACKSON: That's true, too, and you
13 can't change that.

14 MR. EDWARDS: You can't change what you say
15 in a recording.

16 HONORABLE ANN McCLURE: I understand that,
17 but all I'm saying is that if we are -- I think there is a
18 danger in our assuming that we can draft rules that are
19 going to encompass people not following the procedures
20 that are outlined. The way it was envisioned that this
21 would proceed is that the minor would not be asked in the
22 course of the hearing to identify herself so that there
23 should not be a statement as to her name, nor should there
24 be any transcription taken of her name.

25 CHAIRMAN BABCOCK: Okay.

1 HONORABLE ANN McCLURE: Now whether that is
2 commonplace or not, I can't tell you.

3 CHAIRMAN BABCOCK: Is anybody opposed to
4 tabling this so that Justice McClure's subcommittee can
5 consider these other issues that have been brought up
6 today by Judge McCown? Anybody see a pressing need to
7 vote on this today? Since we're coming back anyway on the
8 parental notification rules regarding the status of the
9 guardian ad litem I don't see any reason why we shouldn't
10 discuss this at our next meeting. Everybody okay with
11 that? Ralph, you're saying "yes"?

12 MR. DUGGINS: Yes.

13 CHAIRMAN BABCOCK: Okay. Is that okay with
14 you, Justice McClure?

15 HONORABLE ANN McCLURE: We will do that.

16 CHAIRMAN BABCOCK: Thank you. So at the
17 next meeting parental notification will be on the agenda,
18 and we will talk about, a, records retention and, b,
19 status of guardian ad litem. Right?

20 HONORABLE ANN McCLURE: Yes, sir.

21 CHAIRMAN BABCOCK: Anything else?

22 HONORABLE ANN McCLURE: That completes our
23 report.

24 CHAIRMAN BABCOCK: Great. Okay. Let's move
25 smartly along to Professor Dorsaneo and Justice Hecht and

1 Chris and the TRAP rules. Who wants to lead off the
2 discussion?

3 JUSTICE HECHT: Well, let me say at the
4 outset just simply what I said at the beginning by way of
5 a status report; and that is that the Court has gone
6 through the recommendations that the committee has sent
7 over on the changes in the Rules of Appellate Procedure
8 and, in doing that, studied those recommendations in some
9 depth, both as to the history of the rules and the
10 policies that are involved; and whenever we do that we
11 come up with some other ideas along the way that look like
12 problems; and so there are things in the Court's response
13 that are totally new and were just suggested in the
14 process of looking through recommendations or maybe even
15 more tangential than that, things where the Court has just
16 made editorial changes, things where the Court has decided
17 that the rule should be substantively different from the
18 recommendation that the committee has made.

19 So I hope you have a chart, which is dated
20 January 14th of this year; and on the left-hand side of
21 the chart is the committee's recommendation; and on the
22 right-hand side is either new language, which is redlined
23 or struck out, or a comment in brackets to the effect that
24 the Court agrees, totally agrees with the recommendation
25 and will take it just as it is, or disagrees with it and

1 wouldn't make any change at all for reasons that are just
2 very briefly summarized.

3 And Bill and I have talked and I think he
4 wants to go through them one by one, which I agree is the
5 way to do it; and if there are questions along the way, I
6 will try to explain what I understand to be my colleagues'
7 position or positions in some instances, as usual, on
8 these rules without identifying them specifically or
9 attempting to restate their views, which I don't purport
10 to be able to do. But I will try to explain to you as
11 best I can the Court's thinking along the way to the
12 extent that that's useful; but even though the committee
13 has debated some of these things at length, and just as an
14 example is TRAP 47, without overlooking all of that
15 debate, to which the Court has access and which it has
16 looked at, to the extent any member wants to, we would
17 like to have any specific reactions of the committee to
18 these very definite set of proposals.

19 Then what we're going to do is take those
20 reactions, reconsider, wait on the Court of Criminal
21 Appeals to finish their review, hope that theirs is not so
22 far different from ours. If it is then we'll have to come
23 back again. If it isn't then we will proceed to
24 publication and effectiveness. That's the plan.

25 PROFESSOR DORSANEO: All right. I'm going

1 to take them one by one, and I think we need to give each
2 one of these proposals as either approved or disapproved
3 by the Court or changed by the Court our professional
4 review, even though we've been through these before, and I
5 think it would be very helpful to the Court if the
6 appellate lawyers particularly would read closely to the
7 page each one of these drafts to see if there's some flaw
8 or problem as we're going through these things, because
9 that can happen.

10 Some of these will go very quickly and some
11 of them will take more time. The first one is Rule 4.5,
12 which has, you know, one significant change made in it as
13 recommended to the Court; and the Court would make this
14 change as recommended; and that's the addition of the
15 words, "or order," at the pertinent places to deal with
16 the problem that the current rule has in not providing for
17 the opportunity to get additional time when there's no
18 notice of an order such as an order denying a motion for
19 rehearing in the court of appeals, which is a trigger
20 point for further appellate action in the court of appeals
21 or in the Supreme Court.

22 Frankly, this problem is one that makes it
23 plain that we need to give each of these rules our
24 undivided attention before they finally get down the road
25 because if that had happened before we wouldn't be

1 considering this now in all probability. So I have
2 nothing further to say about that, about Rule 4.5. I've
3 looked at it. It looks like our original proposal and the
4 Court's action is appropriate. Anyone have anything to
5 say about it?

6 CHAIRMAN BABCOCK: Well, they had a comment,
7 and the comment looks fine, but Buddy.

8 MR. LOW: Chip, some of -- these rules I ran
9 by -- had our court of appeals in Beaumont to look at them
10 and see if they felt there was anything because I felt
11 they probably knew more about appellate rules than I did
12 and -- which is undisputed, and the question they raised
13 on this one was whether or not we should specify "final
14 order" rather than just any order; and from what Bill
15 tells me, a motion to overrule might not be considered a
16 final order, so I don't know that that would be
17 appropriate. But they did raise the question, and I would
18 ask Bill whether it should be, quote, "final order" rather
19 than just any order?

20 PROFESSOR DORSANEO: Well, I don't think it
21 should be "final order." I think "order" is appropriate.
22 An order denying a motion for rehearing --

23 MR. LOW: Right. Right.

24 PROFESSOR DORSANEO: Not really a final
25 order in the sense we normally use that adjective.

1 MR. LOW: I agree with that. I just wanted
2 to raise it.

3 CHAIRMAN BABCOCK: Okay. Next rule.

4 PROFESSOR DORSANEO: And the Court's
5 comment -- this comment, as Chip indicated, does look fine
6 to me, and the reason it's a decent comment is that it
7 clearly identifies "such as one denying a motion for
8 rehearing," which is helpful, okay, which is helpful for
9 someone reading the change to see, you know, what in the
10 world they're actually changing.

11 9.5. Now, here we recommended to the Court
12 that -- the significant change was to change 9.5, and the
13 discussion was whether we should change 9.5 or 50 -- what
14 number is that -- 52, or both -- and 52 has to do with
15 original proceedings in appellate courts -- to say a party
16 must serve a copy of the record in an original proceeding;
17 and that was our recommendation to the Court, was to make
18 it clear that if it's an original proceeding as
19 distinguished from an appeal, a party must serve a copy of
20 the record and an original proceeding.

21 All the appellate lawyers know, and maybe
22 the trial lawyers don't know, or maybe they do, the record
23 is prepared by the petitioner or by the parties, you know,
24 rather than -- you know, rather than by court personnel;
25 or at least the final version of the record is prepared by

1 the parties.

2 The Court has changed or modified our
3 recommendation or not accepted our recommendation and done
4 something else. First, they've changed the words "appeal
5 or review" to "proceeding" in 9.5(a). Now, the words
6 "appeal or review" are words that came from either the
7 committee work or the Court. I'm seeming to think that
8 maybe even Lee Parsley and Justice Hecht came up with
9 those words that explained that we were talking about
10 appeals and on some other occasions we are talking about
11 things that aren't appeals that would involve appellate
12 review. So the words "appeal or review" are -- you know,
13 have that pedigree.

14 Changing the words "appeal or review" to
15 "proceeding" doesn't bother me a great deal. There is no
16 definition in Appellate Rule 3, particularly 3.1,
17 "definitions," of any of those words, "appeal," "review"
18 or "proceeding." That doesn't trouble me either. It
19 seems to me that "proceeding" is fine. The Ninth Court
20 has something to suggest about that, too. I can tell that
21 by looking over Buddy's shoulder.

22 MR. LOW: Well, what they're talking about,
23 the "proceeding" and should you clarify it by saying
24 "proceeding in the appellate court" because there might be
25 other parties to proceedings below that aren't parties to

1 the appellate process, and do you serve -- or is it
2 implicit that it means proceedings in the appellate court
3 only?

4 PROFESSOR DORSANEO: It may be -- my
5 response to that would be it may be implicit because we're
6 talking about the appellate rules. Rule 9, papers
7 generally, frankly, contains that overall ambiguity
8 because some of these papers are things that are done in
9 the trial court or some of the things that the appellate
10 rules talk about are things that are done in the trial
11 court. So we have that problem. The words "appeal or
12 review" are better than "proceeding" in terms of making it
13 clear that we're talking about proceedings in the
14 appellate court.

15 "Parties to the proceeding" language raises
16 the other issue that we dealt with in the past with
17 respect to who is supposed to get notice and the like
18 because we could be talking about somebody who is a party
19 to the trial court's judgment, maybe not even identified
20 in the trial court's judgment as a party to the judgment,
21 rather than somebody who is a party to the appeal or
22 review.

23 Probably, thinking about it for just two
24 minutes, proceedings -- "proceeding in the appellate
25 court" is more informative. Probably "proceeding" is good

1 enough. Probably "appeal or review" wasn't a bad idea to
2 begin with. Sort of like angels on the head of a pin
3 issues to a certain extent.

4 Justice Hecht, why do you want to change it
5 to "proceeding" anyway? Just because it's one word rather
6 than three?

7 JUSTICE HECHT: No. The concern was that an
8 original proceeding is not an appeal or a review.

9 PROFESSOR DORSANEO: It's not a review?

10 JUSTICE HECHT: Well, I mean, a habeas maybe
11 is a review. It's just not clear whether -- it just
12 seemed clearer to the Court that we use a generic word
13 rather than trying to describe the various proceedings
14 that might be there.

15 PROFESSOR DORSANEO: I guess it's
16 conceivable that not every request for a writ from a court
17 of appeals would involve a review. Most of the
18 mandamuses, you have a target that's a review of
19 somebody's failure to take, you know, action or taking
20 inappropriate action that's an abuse of discretion. I
21 would think almost -- an injunction, injunction, maybe
22 that wouldn't be a review, to the extent you could ask for
23 injunctive relief from the appellate court in the first
24 instance to protect the subject matter of the appeal, so
25 maybe everything isn't a review. I think that is right.

1 MR. EDWARDS: If you just put "appellate"
2 before "proceeding," don't you limit it to the appellate
3 court and anything that happens -- satisfy all that
4 argument? "To the appellate proceeding."

5 PROFESSOR DORSANEO: I don't see any harm in
6 putting the word "appellate" in there, and it does make it
7 clearer, so why don't we recommend that? And then
8 proceedings -- "proceeding in the appellate court" is less
9 congenial to me than "appellate proceeding" because it has
10 fewer words.

11 MR. LOW: It has the same meaning, but yeah.

12 CHAIRMAN BABCOCK: So you want to say
13 "appellate proceeding"?

14 PROFESSOR DORSANEO: Yes.

15 CHAIRMAN BABCOCK: Okay.

16 PROFESSOR DORSANEO: Now, the larger issue
17 is the elimination of the last sentence that we
18 recommended. "A party must serve a copy of the record in
19 an original proceeding," as we recommended. It is
20 replaced in the Court's recommendation with an adjustment
21 to subdivision 52.7, which I'll ask you to locate.

22 MR. GRIESEL: Page 15. 15 and 16.

23 MR. WATSON: It's really 16.

24 PROFESSOR DORSANEO: It begins on page 15.
25 The change, which I think you can isolate and look at on

1 page 16, provides not for the provision of a copy of the
2 record in an original proceeding on other parties by the
3 petitioner, but the service on all other parties of an
4 index listing the materials filed and describing them in
5 sufficient detail to identify them in the underlying
6 proceeding, and that's better than getting nothing, but
7 it's not getting the entire record. I'll ask Justice
8 Hecht to explain the Court's reasoning on that rather than
9 me trying to do it.

10 JUSTICE HECHT: Yeah. The Court agrees that
11 you should -- that the parties are entitled to know what's
12 in the record at the time that the relator files it, but
13 one judge suggested, and several agreed, that because we
14 get records in original proceedings that are hundreds of
15 hundreds of pages long and consist almost entirely, 99
16 percent of the time, of papers that were filed in the
17 underlying proceeding, pleadings and motions and responses
18 and transcripts of hearings and all sorts of those things,
19 does it just needlessly multiply paper in those paper --
20 in those proceedings to require that they be served on the
21 other side, particularly if there are a whole bunch of
22 people who are real parties at interest?

23 My own view is the Bar and the appellate
24 judges ought to just call it, whatever works the best.
25 The only reason this is in here as it is is because at

1 this point a majority of the Court is leaning toward this
2 view, but I think they would welcome the view of the
3 people that have to live with it.

4 CHAIRMAN BABCOCK: Yeah, Wendell.

5 MR. HALL: Since I do file a number of
6 original proceedings from time to time, I welcome this
7 change. I think most of the trial lawyers that we might
8 serve, whether they're real parties in interest or just
9 interested parties, and certainly the respondent trial
10 judge who probably doesn't even want the record in the
11 first place, I think this would be a really helpful
12 change. I think as long as you send them a copy of the
13 index of the documents that you've filed as your clerk's
14 record or reporter's record, or however you denominate the
15 documents as exhibits to your mandamus proceeding, along
16 with anything that might not already be on file or served
17 on the parties, then I think that's more than sufficient.

18 CHAIRMAN BABCOCK: Bill then Skip then Pam.

19 PROFESSOR DORSANEO: Please note that he
20 just made a change. He said "anything new."

21 MR. HALL: Yeah, because occasionally
22 sometimes there will be affidavits attached to a mandamus
23 proceeding that weren't filed at the time.

24 PROFESSOR DORSANEO: Or legislative history.

25 MR. HALL: Or legislative history or things

1 of that nature. I think those do have to be served on all
2 parties but not anything that they already have a copy of.

3 MR. EDWARDS: Most of the original
4 proceedings that I see are done under emergency conditions
5 where you may be in trial or going to trial and you have a
6 very short period of time to respond without having a lot
7 of serious consequences involved, and particularly if
8 you're not in the same community where the records would
9 be. For example, if somebody is in San Antonio and the
10 proceeding is in Corpus Christi or Houston, to not have
11 those things available to you to respond promptly is a
12 really inconvenient and impossible situation to deal with.

13 CHAIRMAN BABCOCK: Skip and then Pam.

14 MR. WATSON: Justice Hecht, I was just
15 curious if there was any discussion about how this is
16 going to enable the filing of more mandamuses or filing
17 them more quickly. At what point, if any, did the
18 logistics of the process come into play in the Court's
19 reasoning?

20 JUSTICE HECHT: That wasn't an issue, and we
21 didn't think it would affect -- nobody thought it would
22 affect it one way or the other.

23 MR. WATSON: Well, the comments here are the
24 exact comments I had; and the ones on filing, getting
25 together that tabbed record is time-consuming, expensive,

1 and delays the filing of the mandamus. From the
2 standpoint of the party filing it this is a wonderful
3 change. Bill is absolutely correct. From the standpoint
4 of the party on a short fuse to respond it's a terrible
5 change, but it certainly moves to the favor of the filing
6 party and will create more.

7 CHAIRMAN BABCOCK: Pam.

8 MS. BARON: The biggest gap here is the
9 reporter's record, which is usually ordered by the
10 relator. It is not provided at that time to the real
11 parties in interest. It's filed as part of the record in
12 the mandamus proceeding and it's absolutely critical for
13 the real party in interest to have immediate access to
14 that and contesting the right to relief in the mandamus
15 proceeding.

16 So echoing what Wendell said, there are
17 certain things that aren't going to be included in the
18 record that the other side just has never possessed or
19 seen, and there's got to be a mechanism for those
20 materials to be provided immediately, and I think this is
21 a good idea in the abstract, but when it gets down to
22 actually getting the work done on both sides quickly and
23 fairly, maybe it doesn't work, because it's important to
24 be able to give specific cites to what the other side has
25 filed, particularly with respect to these new documents,

1 and have them immediately available; and if we don't
2 require that then we are going to have people who don't
3 and just say "reporter's record of hearing of April 12th."
4 Then you're going to have to request that they get it to
5 you, and by the time you get it the court may have already
6 acted on some kind of emergency basis.

7 MR. HALL: Well, I think typically the court
8 will -- on an emergency basis the court will have already
9 acted before the real parties in interest have an
10 opportunity to respond anyway, so I don't think that's a
11 real problem, but -- and perhaps as an alternative what
12 you could have is some sort of provision that unless the
13 party requests a copy of the record then you may serve
14 them with a copy of the index of the documents filed or
15 the exhibits filed, you know, plus anything that they
16 wouldn't already have. I mean, I am not articulating very
17 well, but anything that wasn't already filed in the case,
18 you know, new documents. But it's just such a --
19 sometimes you just create, as Justice Hecht said, these
20 records that are sometimes a foot tall or two feet tall,
21 and it's just an incredible waste of paper because you
22 serve them on a lot of parties who don't even want them,
23 and oftentimes the trial judge sure doesn't want them.

24 CHAIRMAN BABCOCK: Richard.

25 MR. ORSINGER: To me the issue isn't

1 clear-cut because I agree it's a waste of time to people
2 that already have them, but I get involved in mandamus
3 cases where I wasn't involved in the trial court, and I
4 get involved in cases where the trial lawyers are maybe
5 not as organized and orderly as the cases that Wendell
6 gets involved in, and I can never rely on the trial lawyer
7 for anything really. I can't rely on them to find out
8 whether somebody testified, whether something was marked
9 as an exhibit; and if you're on a short fuse responding to
10 a mandamus request with no exhibits and you can't get a
11 hold of your trial lawyer and your trial lawyer doesn't
12 have a copy of some of the exhibits that were submitted
13 and you're trying to chase the court reporter down and all
14 you get is voice mail and they may or may not call you
15 back three or four or five times, it really does put a
16 burden on the party that's responding to have to do a lot
17 of work in a very short period of time.

18 Now, the person who is putting the mandamus
19 position together has as much time as they need to put
20 their mandamus position together. It may take them three
21 days. It may take them three weeks, but frequently when
22 you're responding you sometimes have to respond quickly,
23 and I think it really is an imposition on the responding
24 party to have to go out and get a hold of people just to
25 even find out what the basis of the mandamus is. So I

1 really think in weighing the two that, you know, unless
2 you have an agreement between the parties or something
3 that you really should require the parties seeking the
4 relief to deliver all of the information that the
5 appellate court is going to be asked to review.

6 CHAIRMAN BABCOCK: Bill.

7 PROFESSOR DORSANEO: I'm in favor of the
8 original committee recommendation, and I have several
9 reasons for that. First, although mandamus records can be
10 voluminous, many of them are not voluminous. Second, many
11 times when I'm reading mandamus petitions prepared by very
12 honest and forthright people, when I review -- and I mean
13 that sincerely. When I review the record it doesn't look
14 exactly like that. It was a little bit different from
15 that or there was more to it or the like.

16 Third, it is absolutely true that you cannot
17 rely upon the firm that handled the case and the court
18 below to be able to provide you with duplicate
19 information. There might, in fact, be some question as to
20 what happened, what the order was, what pleadings are
21 pertinent or the like. And, fourth, if we do say that the
22 entire record doesn't need to be provided, I think we will
23 be heading down the path of trying to decide then what
24 should be included in an appendix to the mandamus petition
25 that is really at a minimum what should be provided.

1 When I started practice that's how mandamus
2 petitions were done. That was the record, the appendix,
3 and then we switched later to a record, and I don't see it
4 as that big of a -- I see on balance it not being that big
5 of a problem to serve the record. I see it as a larger
6 problem if the record is not served for all the reasons I
7 mentioned.

8 CHAIRMAN BABCOCK: Buddy.

9 MR. LOW: Chip, I think I'll agree. It
10 makes it easier to file a mandamus, which is a proceeding
11 that has no outline. You get a mandamus if you're on
12 discovery issue, you get it here. We don't outline that.
13 Lawyers now are using it more and more and courts are
14 taking it more and more to give preliminary reviews, and I
15 don't see the favor of making it easier. If the person
16 wants to file it, make him put all of his stuff together
17 and have it there.

18 CHAIRMAN BABCOCK: Okay. Yeah, Skip.

19 MR. WATSON: Well, the only reason that I
20 could think of that the Court would want to do this, given
21 what I thought was, you know, a relatively
22 close-the-floodgates-on-mandamus philosophy, would be the
23 hope that the relators that are going to be filing them,
24 if they didn't have to put all the documents together
25 would file them on Thursday afternoon rather than Friday

1 afternoon, and that ain't going to happen. We're going to
2 procrastinate anyway. I mean, there's no question that
3 this is tilting pro-mandamus. I mean, I know it's not
4 intended that way, but the effect that the Court should be
5 getting from this room is that it's pro-mandamus.

6 JUSTICE HECHT: Well, that may be the case,
7 but -- and, again, I don't know what they will say, but I
8 will be surprised to think that the Court wanted or any
9 Court wanted to discourage mandamus filings by just making
10 it physically harder, like you have to -- you can only
11 file them in Matagorda County or something.

12 MR. WATSON: That's a thought.

13 JUSTICE HECHT: So that you've really got to
14 mean business to get there. I mean, that was not the
15 consideration.

16 MR. EDWARDS: No, I don't think this makes
17 it more difficult to file. I think it just makes it more
18 difficult to respond.

19 CHAIRMAN BABCOCK: Nina.

20 MS. CORTELL: I very much appreciate what
21 the Court is trying to do. We had a case where the judge
22 took judicial notice of 12 other files, 12 other cases,
23 and then the appellate court took the position that we
24 needed to bring all of the other 12 files up in mandamus,
25 which was, of course, prohibitive. Nevertheless, I weigh

1 in favor of the originally proposed rule because I think
2 overall it achieves the greater due process, and I think
3 that the advocates need to know what's on file and an
4 exact duplicate of what's on file and because time is of
5 the essence I think we need to impose the requirement that
6 the entire record be served.

7 CHAIRMAN BABCOCK: Wendell.

8 MR. HALL: The more discussion I hear I
9 guess the more I tend to agree with that. I don't think,
10 however, that if you do eliminate serving the record on
11 everybody it's going to encourage the filing of mandamus.
12 If your client has decided to go to the expense of filing
13 a mandamus petition, I don't think copying a couple extra
14 records is going to make any difference. I mean, that's
15 not the big cost involved, but perhaps there could be a --
16 and I'm going off in another direction now. There could
17 be a separate rule that once you go from the court of
18 appeals to the Supreme Court, because truly then the only
19 -- typically the only record difference would be the order
20 of the court of appeals, either denying, granting, or
21 whatever, mandamus relief, and it really does seem
22 duplicative and a waste of paper to refile that entire
23 record again on all the parties and the Supreme Court when
24 they've already got the identical record from the court of
25 appeals file.

1 CHAIRMAN BABCOCK: Justice Hecht, I think to
2 get a sense of where everybody's going, would it be
3 helpful if we took a formal vote on the issue of whether
4 or not we think we were right?

5 JUSTICE HECHT: Yeah. Yes, or even on
6 Wendell's -- I mean, there's a lot of middle ground here.

7 CHAIRMAN BABCOCK: Right.

8 JUSTICE HECHT: I doubt -- most of the time,
9 I think Wendell's right, the respondent does not want the
10 record or any part of it and -- but that's not always
11 true. Sometimes in habeas cases or prohibition cases
12 the -- they don't come up very often, but the respondent
13 is deeply concerned about what is being said, and I agree
14 it seems silly to multiply the paper just because the
15 proceeding in our court is a new proceeding.

16 I don't know how you describe that
17 differently than what happened in the court of appeals,
18 though, because sometimes the court of appeals changes a
19 little part of it or maybe not or maybe they write an
20 opinion, maybe they don't, or maybe you think of a
21 different argument when you lose there and you want to put
22 in another piece paper that you hadn't thought about, but
23 maybe you can do that or not. It would be kind of hard to
24 describe.

25 CHAIRMAN BABCOCK: Yeah, Wendell.

1 MR. HALL: We may not be complying with the
2 rules when we do this, but typically what I do is if we're
3 going from the court of appeals to the Supreme Court I
4 will fax a letter to all the parties saying "The identical
5 records have been filed in the Supreme Court, with the
6 addition of Tab 15, which is the court of appeals opinion.
7 Unless you want a copy of that record, I am not going to
8 forward one to you, unless you request one, because it's
9 the identical record, it's all numbered the same, and
10 you've already got it," and that usually takes care of it
11 and no one ever wants another copy of the record because
12 it is just a big waste of paper and time.

13 CHAIRMAN BABCOCK: Richard.

14 MR. ORSINGER: I don't have really a problem
15 with that concept right there because I think that if you
16 have the packet delivered to a lawyer, even if they don't
17 know what they're doing they can usually find that packet
18 and it will contain what the court of appeals looked at;
19 and if all you're required to deliver is what's new, I
20 think from a respondent's standpoint that's a reasonable
21 compromise. So, to me, I would feel differently about
22 going from the court of appeals to the Supreme Court than
23 going from the trial court to the court of appeals.

24 HONORABLE JAN PATTERSON: I do think the
25 issue is what Bill stated, though, and that is that you

1 could ask two lawyers to put together an identical record,
2 and it would vary in some respect. So I think it is a
3 matter of precision and notice to make sure everyone is on
4 the same page.

5 The other wrinkle I throw in this, and I
6 don't think it affects either draft, but we're now the
7 recipients of this wonderful vehicle called the direct
8 appeal, and I think that it can be treated just like any
9 other appeal, but I am not sure. It's a little bit of a
10 hybrid proceeding between mandamus and appeal, but I just
11 call it to everybody's attention because it is not really
12 one or the other.

13 CHAIRMAN BABCOCK: Yeah. Okay. Richard.

14 MR. ORSINGER: Well, now I've become worried
15 about the possibility that somebody may not be attaching
16 official exhibits, and so if somebody says "attached is a
17 true copy of the so-and-so" and it wasn't what was marked
18 and offered and received, then that puts the burden on me
19 as the respondent to check out the record and be sure that
20 the copy that they've marked, which is not an official
21 copy, actually comports with the official copy. And those
22 are sloppy records that are put together, and frequently
23 people will say, "This is a copy of the exhibit," and it's
24 not the official exhibit, and now I'm beginning to worry
25 that the respondent has an extraordinary burden to verify

1 line by line whether what's attached to the petition and
2 that's been filed with the court and the court is going to
3 rely on is, in fact, what was in the trial court.

4 CHAIRMAN BABCOCK: Okay, Wendell.

5 MR. HALL: At this point I'm convinced that
6 at the court of appeals level I think everybody needs to
7 receive the record, everybody who's a real party in
8 interest, not just the respondent. You just don't know if
9 they want it or not. But I do think going from the court
10 of appeals to the Supreme Court, unless there are -- I
11 just think you should have to serve additional documents
12 in addition to the record that was filed in the court of
13 appeals because I think that is a tremendous waste of
14 paper and time.

15 PROFESSOR DORSANEO: And I think if we did
16 that the place to put it would be 52.

17 MR. HALL: Right.

18 PROFESSOR DORSANEO: So we could go past,
19 you know, this place --

20 MR. HALL: Right.

21 PROFESSOR DORSANEO: -- on the chart and do
22 some drafting, if that's what the Court wants.

23 CHAIRMAN BABCOCK: Well, if Wendell's
24 thought is followed up on, Bill, would you say then you
25 would give up on that last sentence in 9.5 and just deal

1 with the problem in 52?

2 PROFESSOR DORSANEO: Yes. We discussed it
3 last time. It's always a question as to whether you put
4 it in the general rule or you put it in the specific rule,
5 and I think it was a close question last time. If we're
6 going to make it a more complicated procedure, it probably
7 ought to go in the specific rule.

8 CHAIRMAN BABCOCK: Okay. Well, regardless
9 of where it goes, how do people feel about what -- Bill,
10 what you say and what Wendell says is that with respect to
11 proceedings in the court of appeals that the party should
12 serve a copy of the record in an original proceeding. Is
13 there consensus on that, and do we want to take a vote?

14 MR. EDWARDS: You know, if what goes -- if
15 there's a procedure for the record or whatever has been
16 filed in the court of appeals to simply be transferred
17 from that court to the Supreme Court where it is the
18 record --

19 CHAIRMAN BABCOCK: Right.

20 MR. EDWARDS: -- then I don't have any
21 problem with it, but if it is a new set of documents
22 that's filed with the Supreme Court rather than simply
23 moving the record from the court of appeals to the Supreme
24 Court then I think it ought to be served.

25 CHAIRMAN BABCOCK: Yeah. Wendell, what do

1 you think about that?

2 MR. HALL: Well, I mean it is an original
3 proceeding, so it's not going to be transmitted from the
4 court of appeals to the Supreme Court.

5 MR. EDWARDS: Well, it could be.

6 MR. HALL: I guess it could be, but, again
7 -- and if you could do that, that would be terrific
8 because then all you would have to do is a supplemental
9 exhibit, which would probably just be the court of appeals
10 order and opinion if the court of appeals didn't send it
11 on itself, but I still would like to come up with a
12 mechanism for avoiding having to serve the entire record
13 in the Supreme Court in the end.

14 CHAIRMAN BABCOCK: Well, is it fair to say
15 that our sense is that certainly in the court of appeals
16 we think that a copy of the record in an original
17 proceeding --

18 MR. HALL: Right

19 CHAIRMAN BABCOCK: -- ought to be served?

20 MR. LOW: Right.

21 CHAIRMAN BABCOCK: Anybody disagree with
22 that?

23 MR. HALL: No.

24 CHAIRMAN BABCOCK: And now the issue is
25 between the court of appeals and the Supreme Court,

1 whether or not there should be some modification.

2 MR. LOW: Right.

3 MR. EDWARDS: Why can't there be a transfer
4 of that record from the court of appeals to the Supreme
5 Court? It's a simple little thing --

6 CHAIRMAN BABCOCK: Yeah.

7 MR. EDWARDS: -- and it's over with in the
8 court of appeals.

9 CHAIRMAN BABCOCK: Yeah.

10 MR. EDWARDS: There's no appeal from a
11 mandamus.

12 CHAIRMAN BABCOCK: Justice Hecht, would you
13 like Bill's subcommittee to come up with some language,
14 probably for Rule 52 to --

15 JUSTICE HECHT: Yeah. If possible.

16 CHAIRMAN BABCOCK: -- address that?

17 MS. BARON: Chip, can I make one more
18 comment?

19 CHAIRMAN BABCOCK: Yeah.

20 MS. BARON: In terms of transferring the
21 record from the court of appeals to the Supreme Court, if
22 you are in an emergency situation where you have to have
23 the record transferred from other parts of the state,
24 there is no way that's going to work; and if you look at,
25 my understanding from the clerk's office of the Supreme

1 Court, is that the transfer of records can take anywhere
2 from a day or two to several weeks to come from --
3 depending upon what part of the state its's coming from
4 and how busy the court of appeals is.

5 CHAIRMAN BABCOCK: Richard.

6 MR. ORSINGER: I would make the suggestion
7 that you allow that election that if you -- if the only
8 record you filed with the Supreme Court is the one you
9 filed in the court of appeals then permit them to request
10 that and then not have to give copies, but if they are
11 going to go to the Supreme Court for emergency relief,
12 you're going to have to take your own copies because of
13 what Pam said. You don't have two or three weeks to wait,
14 and if you choose that then you ought to give copies of
15 that to the other litigants.

16 CHAIRMAN BABCOCK: Okay.

17 MR. HALL: Very rarely do you have the
18 luxury of two or three weeks; and if you do, the other
19 side will usually oblige you, so...

20 CHAIRMAN BABCOCK: All right. Any other
21 comment? Well, with that then, Bill, if your subcommittee
22 could come up with some language.

23 PROFESSOR DORSANEO: We will try to do it,
24 and I will try to draft something up so we can take it up
25 again tomorrow, if that's --

1 CHAIRMAN BABCOCK: That will be fine.

2 PROFESSOR DORSANEO: If that's possible.

3 It's going to be more complicated --

4 JUSTICE HECHT: Or even the next meeting I
5 suspect.

6 PROFESSOR DORSANEO: All right.

7 CHAIRMAN BABCOCK: Yeah. I'm penciling it
8 in here for the next meeting, but we'll see if we can get
9 it done quicker than that.

10 HONORABLE JAN PATTERSON: And you're
11 referring Judge Hecht's Matagorda County proposal as well?

12 CHAIRMAN BABCOCK: Everything's on the
13 table. 9.7, Bill, looks like it's --

14 PROFESSOR DORSANEO: The Court would make
15 this change as recommended. We discussed the adoption by
16 reference. We modified the language and voted on it. The
17 Court has a comment. This comment I think, unlike the
18 earlier comment, from my perspective, it seems debatable
19 about whether it adds anything.

20 Subdivision 9.7 is added to clarify what it
21 says, except it doesn't say "in the same case." So I
22 don't like this comment. I would like to say "in the same
23 case," but then if it says "in the same case" it says the
24 same thing as the rule, so what's the point?

25 JUSTICE HECHT: Well, we might only just

1 say -- I think the only point is to have a comment
2 identifying the change. So we might just say "Subdivision
3 9.7 is added."

4 PROFESSOR DORSANEO: Good.

5 JUSTICE HECHT: So that people will, as
6 they're reading along, will see that this change was made
7 in 2002, because otherwise you can't tell.

8 PROFESSOR DORSANEO: Okay.

9 JUSTICE HECHT: Unless you go back and look
10 at the order.

11 PROFESSOR DORSANEO: Yeah. The rule book
12 should say that, and the codifiers might or might not pick
13 it up. Probably a good idea.

14 CHAIRMAN BABCOCK: Buddy.

15 MR. LOW: Should the rule state that the
16 incorporated pages will be included in the page limit?

17 PROFESSOR DORSANEO: No.

18 JUSTICE HECHT: Well, let me tell you
19 that --

20 MR. LOW: Do you want to think about that?

21 PROFESSOR DORSANEO: No.

22 JUSTICE HECHT: This is the rule in the
23 Federal rules, or it's essentially the rule, but one need
24 not think too hard about this to realize that there is
25 some concern that you could just adopt pieces of people's

1 briefing and multiply the page limits a good bit, but that
2 problem doesn't exist presently, so we're not going to
3 address it.

4 MR. LOW: Okay.

5 PROFESSOR DORSANEO: And it doesn't increase
6 the number of pages that the Court is made to read anyway.

7 JUSTICE HECHT: Well, it might. I mean, if
8 you had five people who are aligned on the same side who
9 would ordinarily file one thing, now they are sure that
10 they can file separate things and adopt each other's
11 without waiving anything, they will file five of them and
12 get five times the pages. I'm sure that's occurred to
13 Richard. I don't know if it's occurred to --

14 MR. ORSINGER: You know, what occurs to me
15 is that you can't incorporate a 50-page brief because you
16 have a 1-page brief incorporating a 50-page brief, you
17 have 51 pages.

18 JUSTICE HECHT: Well, it doesn't say that.

19 MR. LOW: If you had multiple parties that
20 had the same interest, they can get together when they
21 file their briefs, and they can say, "Okay, I'm going to
22 incorporate your -- you do 30 pages of this and you do 30
23 pages of that, and you do" -- I mean, you could do --

24 CHAIRMAN BABCOCK: We're creating a record
25 for mischief here. Pam, did you have your hand up?

1 MS. BARON: Well, I apologize. I'm a little
2 behind the curve here, but on 9.5 we approved the Court's
3 language with the word "appellate" before "proceeding,"
4 and then the next part is highlighted, but it doesn't say
5 it's a comment.

6 JUSTICE HECHT: It should have been.

7 MS. BARON: And did we say that's okay? Did
8 anybody look at that?

9 PROFESSOR DORSANEO: Uh-huh. I looked at
10 it.

11 MS. BARON: Okay. That's fine.

12 CHAIRMAN BABCOCK: Okay. Let's move on to
13 10.1, which, Bill, the Court has -- the majority of the
14 Court is -- we don't know what the vote is here, but the
15 majority of the Court is inclined not to make this change.

16 PROFESSOR DORSANEO: Well, I guess the
17 Court's comment explains it, that it may elicit agreement
18 on some aspects of a motion. That's a very optimistic
19 view. Like most appellate lawyers, I think -- and I may
20 be projecting, I'm obviously projecting -- a certificate
21 of conference for a motion for rehearing seems to be a
22 silly idea.

23 JUSTICE HECHT: Well, we get a number of
24 petitions where the motion for rehearing says "change this
25 fact, this is just -- the number is wrong, the date is

1 wrong." We get a number of -- we get probably half a
2 dozen a year where it says, "The judgment should not have
3 been rendered against this party by the appellate court,
4 and we pointed that out," and it's a simple matter, and so
5 you wonder when you see those things what is that? What's
6 the short answer to that?

7 PROFESSOR DORSANEO: Yeah.

8 JUSTICE HECHT: And in the greater scheme of
9 things, it's not a lot of cases, but I think the last
10 sentence is where the Court really is, which is that they
11 just hate to make exceptions to a standard requirement.

12 CHAIRMAN BABCOCK: Bill, the case for making
13 an exception to a standard requirement, which we all know
14 Judge McCown is in favor of?

15 HON. F. SCOTT McCOWN: I have been here all
16 morning and haven't said a word, was wondering when we
17 were breaking for lunch.

18 PROFESSOR DORSANEO: Well, I'm glad to know
19 you're here because 13.1 is coming up.

20 CHAIRMAN BABCOCK: Bill, is there a case to
21 be made for an exception?

22 PROFESSOR DORSANEO: I won't make it.

23 CHAIRMAN BABCOCK: Well, we have Hatchell
24 who's --

25 MR. HATCHELL: Well, I just want to state

1 for the record that there's a very strong argument that a
2 certificate of conference is not required in a motion for
3 rehearing in any event because Rule 10.1(a) says that the
4 certificate of conference rule requires -- unless these
5 rules prescribe another form and the rules of appellate
6 procedure describe in explicit detail the form for a
7 motion for rehearing.

8 CHAIRMAN BABCOCK: Do we want to let this
9 comment settle for a second?

10 MR. HATCHELL: I just want to create more
11 mischief.

12 HON. F. SCOTT McCOWN: Maybe we could visit
13 about it over lunch.

14 CHAIRMAN BABCOCK: We're going to break for
15 lunch shortly. Judge Patterson.

16 HONORABLE JAN PATTERSON: I have brought
17 that rule to our court's attention on a prior occasion,
18 but all of the courts of appeals construe the rule as
19 requiring a certificate of conference; and I believe, as
20 Bill does, that it's -- I really do think we can make a
21 case for an exception here because it's generally
22 counterintuitive; and what it does is delay motions for
23 rehearing more often than not, because it's the last thing
24 parties think about conferring on and it requires the
25 clerk's office to then solicit a certificate of

1 conference; and so I think it really generates more legal
2 fees and lawyer activity than it's worth -- than it
3 generates agreement on small issues, which they tend to
4 confer on and then they will say, "We've conferred on this
5 small issue and we think that you can go ahead and make
6 the change."

7 But I would say every week we have at least
8 a couple of motions for rehearing that do not include them
9 and that that then builds in almost another two weeks
10 while the process is accomplished for that kind of motion,
11 and I've always -- I think in a way this is a service to
12 lawyers, and I'd like the -- I mean, the good appellate
13 lawyers who are here know the rule and can jump through
14 the hoop very easily; but those who do the occasional
15 appeal, I think it is a little counterintuitive trap; and
16 I think it would be a service to lawyers to drop that
17 requirement.

18 CHAIRMAN BABCOCK: Pam.

19 MS. BARON: I agree. I think I may have
20 been the person who initiated this change, because I've
21 never had a person agree to my motion for rehearing once.
22 It is a useless act. It does take a lot of time. In
23 those rare instances where there is a mistake in the
24 court's opinion, I think the parties can go out and get
25 people to join their motion for rehearing, if that's the

1 situation, or in that case represent that they have
2 contacted the other side and they have no opposition to
3 the change, but that that shouldn't be the default rule in
4 99.9 percent of the cases when it's going to just be a
5 waste of time.

6 And if my recollection works or my
7 experience in the Supreme Court works, is they don't
8 require a certificate of conference on a motion for
9 rehearing in their court, and this is basically requiring
10 it in all the courts of appeals.

11 JUSTICE HECHT: Well, no, it would just
12 leave the rule --

13 MS. BARON: As ambiguous as it is now.

14 JUSTICE HECHT: -- subject to Hatchell
15 interpretation. But I think as a practical matter -- I
16 don't have any idea what my colleagues think about this,
17 but I wouldn't hold up denying a motion because it didn't
18 have a certificate of conference on it. I probably would
19 hold up granting a motion that didn't have a certificate.

20 MS. BARON: It's not usually the court that
21 has that choice because you can't get through the clerk's
22 office first.

23 HONORABLE JAN PATTERSON: I mean, if we
24 include it in the comment, the Hatchell interpretation,
25 that would take care of it without amending the rule.

1 CHAIRMAN BABCOCK: Only if we can call it
2 that. Phil.

3 HON. PHIL HARDBERGER: I just wanted to add
4 that our court has had the same experience as Justice
5 Patterson. It just causes delays and things get kicked
6 back. It's really a useless act.

7 HONORABLE JAN PATTERSON: I think our clerks
8 would actually feel more strongly about it than any of us
9 because we just don't see the useless energy that goes on
10 below the radar screen.

11 CHAIRMAN BABCOCK: Yeah. Any other comment?
12 Well, to give the Court a sense of our committee, how many
13 people are, after hearing this, inclined to tell the
14 Court, that we do, too, want this? Everybody that wants
15 this sentence or wants to advise the Court that we still
16 think it would be appropriate to have this sentence, raise
17 your hand.

18 Anybody opposed? No hands up, so by a vote
19 of 26 to nothing the advisory committee advises the Court
20 that, uh-huh --

21 HONORABLE JAN PATTERSON: If it would help
22 for us to gather a little statistical information from the
23 courts of appeals to bolster our position for the Court,
24 we certainly would volunteer for that, or I'll volunteer
25 Judge Brister.

1 CHAIRMAN BABCOCK: Okay. 12.6 looks like
2 it's okay. Any problem with the comment, Bill?

3 PROFESSOR DORSANEO: I like that "12.6 is
4 added," or "amended" would be better. I don't know. I
5 don't have have a great big problem with it.

6 CHAIRMAN BABCOCK: Okay. Any other comments
7 about the comment to 12.6?

8 13.1?

9 PROFESSOR DORSANEO: Here is a controversial
10 one.

11 MR. GILSTRAP: Why don't we take that after
12 lunch? I need to look at something on it for sure.

13 CHAIRMAN BABCOCK: Okay. 13 point -- we've
14 hit a bump in the road, so why don't we take about an hour
15 for lunch, come back at 1:15, and we'll take up 13.1.

16 (A recess was taken at 12:13 p.m., after
17 which the meeting continued as reflected in
18 the next volume.)

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2 CERTIFICATION OF THE MEETING OF
3 THE SUPREME COURT ADVISORY COMMITTEE

4 * * * * *

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6
7 I, D'LOIS L. JONES, Certified Shorthand
8 Reporter, State of Texas, hereby certify that I reported
9 the above meeting of the Supreme Court Advisory Committee
10 on the 25th day of January, 2002, Morning Session, and the
11 same was thereafter reduced to computer transcription by
12 me.

13 I further certify that the costs for my
14 services in the matter are \$ 978.00 .

15 Charged to: Jackson Walker, L.L.P.

16 Given under my hand and seal of office on
17 this the 6th day of February, 2002.

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