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MEETING OF THE SUPREME COURT ADVISORY COMMITTEE
NOVEMBER 8, 2002
(AFTERNOON SESSION)

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COPY

Taken before *D'Lois L. Jones*, Certified
Shorthand Reporter in Travis County for the State of
Texas, reported by machine shorthand method, on the 8th
day of November, 2002, between the hours of 1:28 p.m. and
5:23 p.m., at the Texas Association of Broadcasters, 502
East 11th Street, Suite 200, Austin, Texas 78701.

INDEX OF VOTES

Votes taken by the Supreme Court Advisory Committee during this session are reflected on the following pages:

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2 CHAIRMAN BABCOCK: We've got on the agenda
3 the ex parte communications, and Buddy is going to take us
4 through that, I believe. That's you, Buddy, right?

5 MR. LOW: Yeah, but -- okay. We're going to
6 do that first, but there are about three or four things we
7 voted on that I put, you know, in a little index I sent
8 you.

9 CHAIRMAN BABCOCK: Uh-huh.

10 MR. LOW: I don't know if everybody has that
11 or not.

12 CHAIRMAN BABCOCK: You're talking about Rule
13 409, 103, 904, and 509?

14 MR. LOW: Yeah, 409, 103, 904, and the other
15 thing is that Mark's committee sent to us, the State Bar
16 committee, our committee voted on it. It shouldn't be too
17 controversial, and we don't have to do them today, but --

18 HONORABLE SCOTT BRISTER: Speak up, Buddy.
19 We can't hear you.

20 MR. LOW: I said we don't have to do those
21 today, but they shouldn't be controversial, and I think
22 the main thing that will take time is the other, the --

23 CHAIRMAN BABCOCK: Buddy, if we've already
24 voted on it --

25 MR. LOW: No, no. No.

1 CHAIRMAN BABCOCK: Oh, we haven't.

2 MR. LOW: The full committee has not, but
3 the evidence committee has voted on it.

4 CHAIRMAN BABCOCK: Okay.

5 MR. LOW: So you want me to go straight to
6 the big argument or you want to just kind of sail smoothly
7 for a minute?

8 MR. SALES: I'm not sure there's any smooth
9 sail in here.

10 CHAIRMAN BABCOCK: Well, not that I
11 disbelieve people when they say there's nothing
12 controversial about something....

13 HONORABLE SCOTT BRISTER: This won't be
14 controversial.

15 CHAIRMAN BABCOCK: If we can get through the
16 four rules that you say are not controversial, let's do
17 those.

18 MR. LOW: Let's try. First is 409 that came
19 to us, and that is -- if everybody has their package, that
20 came to us, and it's about payment of medical and similar
21 expenses, and this committee said, wait, we want to see
22 what it does with regard to non-tort cases and so forth.
23 Mark's committee went back, and they changed that to
24 include medical and I think the rule is furnish or pay any
25 damages or expenses incurred in a personal injury or

1 property damage case. That cured the problem that this
2 committee had that it might affect some other type cases,
3 because it was never intended really to affect anything
4 other than personal injury cases, so, you know, you want
5 to vote on that or --

6 CHAIRMAN BABCOCK: Yeah. Let's do that one.
7 Any discussion on that rule? We're talking about 409 now.

8 MS. SWEENEY: I move we adopt the change
9 proposed by the subcommittee, which has thoroughly
10 researched it and carefully thought it out.

11 CHAIRMAN BABCOCK: If you say so yourself.

12 HONORABLE SCOTT BRISTER: Where is that,
13 Buddy?

14 MR. LOW: 409. It's Tab 1 of your --

15 HONORABLE SCOTT BRISTER: I see 409 in
16 your --

17 MR. LOW: At "proposed revision of Rule
18 409." Then the front of it has the present 409.

19 HONORABLE SCOTT BRISTER: And you want to
20 just add "paying"?

21 MR. LOW: No.

22 MS. SWEENEY: It's (d).

23 MR. LOW: The present rule pertains only to
24 medical, and this pertains to pay any damages or expenses
25 in personal injury or property damage cases, so really,

1 this committee talked about it, and the only reason we
2 were concerned whether it would be changing something in a
3 non-tort case, not only personal injury. Mark's committee
4 went back and they confined it to property damage,
5 personal injury, and that was what the original rule was
6 designed for anyway, but it includes more than just
7 medical.

8 CHAIRMAN BABCOCK: Carl.

9 MR. HAMILTON: I can't think of an example,
10 but it seems to me that there are situations where
11 contract cases, for example, where one party or another
12 may have paid something which could be evidence of
13 liability.

14 MR. LOW: Well, we said here "furnish or pay
15 any damage expenses by personal injury or property
16 damage." So do you think that includes contracts?

17 MR. HAMILTON: So that's just for torts
18 then, just strictly torts.

19 MR. LOW: That's right.

20 CHAIRMAN BABCOCK: Anne, you got any
21 thoughts about this?

22 MS. McNAMARA: I think it's a good change,
23 and I don't know that you need to go to contracts, but --

24 MR. ORSINGER: Well, I'm not sure it's for
25 torts. The one case that's here is a contract case, and

1 someone apparently was arguing -- or maybe it's not
2 contract, but it would be like an insurance company is
3 saying a letter from an insurance company authorizing
4 medical expenses for a comp claim and stating that future
5 bills should be sent to the insurance company is actually
6 an admission of coverage.

7 CHAIRMAN BABCOCK: It's different.

8 MR. ORSINGER: Yeah, so but that's a
9 contractual obligation to pay or reimburse someone for
10 something, so this isn't just limited to tort cases.

11 CHAIRMAN BABCOCK: Well, but the insurance
12 company messed up.

13 MR. ORSINGER: Well, I know that, but all I
14 want to do is I want to make sure that--

15 MR. LOW: What do you want to do?

16 MR. ORSINGER: Nothing.

17 MR. LOW: Leave the rule as it is?

18 MR. ORSINGER: I just want to say that it is
19 not limited to tort cases.

20 MR. LOW: Do you want to vote on a rule?

21 MR. ORSINGER: I'm not answering any
22 questions. I'm just saying it's not limited to tort
23 cases.

24 MR. LOW: I'm acting like a Federal judge
25 now.

1 CHAIRMAN BABCOCK: Richard, for the record
2 we'll state this is not your rule either. All right. Any
3 other discussion on the proposed revision to 409?

4 All right. All in favor of the revision to
5 409 raise your hand.

6 All opposed? So unanimous, 22 voting for,
7 the Chair not voting. All right. What's next?

8 MR. LOW: All right. The next is 103. The
9 Federal in their 103 -- and I have a copy of that and it's
10 underlined what the sentence that they included. It says,
11 "Once the court makes a definitive ruling on the record
12 admitting or excluding evidence either at or before the
13 trial, the party need not renew the objection," and so
14 forth. Our committee agreed to leave our Texas rule the
15 way it was because I think the Federal rule might include
16 motion in limine, what if -- we just didn't think it was
17 necessary to add anything to it.

18 CHAIRMAN BABCOCK: Any discussion on that?
19 Richard.

20 MR. ORSINGER: At the risk of slowing this
21 railroad train down, I just want to say that the Federal
22 system is a little bit varied. Some circuits say you can
23 and some say you can't preserve error on a motion in
24 limine, but the Court of Criminal Appeals has addressed
25 the distinction between a ruling outside the presence of

1 the jury that you're not required to re-present or
2 re-object, and they distinguish it on the grounds that a
3 motion in limine prohibits the subject from being brought
4 up in the presence of the jury but does not yet rule on
5 admissibility. It just requires the permission of the
6 court to bring it up.

7 This is really talking about you submit it
8 for ruling on admissibility and you get a ruling either
9 it's admissible or it's not. To me this helps to clarify
10 something that is unclear in Texas law unless you're aware
11 of the case that I'm talking about. But I don't care that
12 much about it. I just want to say --

13 MR. LOW: Let me say this. The notes under
14 that say that this applies to the motion in limine, and
15 we've got a definite practice and rule in *McCardle* and
16 *Hartford*. Bill.

17 PROFESSOR DORSANEO: I think actually a
18 number of Texas cases embrace that Federal position when
19 it's a definitive ruling --

20 MR. LOW: Right.

21 PROFESSOR DORSANEO: -- and not merely a
22 preliminary ruling, and it's a good sentence, and we ought
23 to adopt it.

24 MR. ORSINGER: I'll second that.

25 MR. LOW: All right. That was Mark's

1 committee's --

2 MR. SALES: That was the position of the
3 rules evidence committee that we should adopt that.

4 MR. LOW: We didn't just turn over in our
5 grave when we voted not to accept it. I just tend to go
6 against Federal court, but you'll see later in my --

7 CHAIRMAN BABCOCK: Yeah, Judge Brister.

8 HONORABLE SCOTT BRISTER: My feeling was you
9 could do that if you wanted to under current Rule 166.
10 The trial court can always enter a pretrial order. So if
11 you've had a *Daubert* ruling or something that you don't
12 want to go into again, I think you can sign a 166 pretrial
13 order. You wouldn't have to raise it again because of
14 that order, because 166 specifically says that that will
15 -- that will be the way the case is governed from here on
16 out, and so I like the idea of at least getting a second
17 chance to -- after the motion in limine, but if I really
18 want this not to come up again and don't bother me about
19 it again then I have to write it in a pretrial order, and
20 everybody understands that that's different. So I like
21 the committee proposal to leave it out.

22 CHAIRMAN BABCOCK: Frank.

23 MR. GILSTRAP: I mean, isn't there something
24 like that in the current 103(a)(1), the second sentence?

25 MR. LOW: There's also something in the

1 appellate rules, isn't there, about preserving error?

2 MR. GILSTRAP: Yeah, 33.1(a), but the second
3 sentence says, "When the court hears objections to offered
4 evidence out of the presence of jury and rules that such
5 evidence shall be admitted, such objection shall be deemed
6 to apply to such evidence when it is admitted before the
7 jury without the necessity of repeating those objections."

8 MR. LOW: Maybe that's why we didn't think
9 it was necessary.

10 MR. ORSINGER: Well, but that doesn't work
11 if the decision is to --

12 PROFESSOR DORSANEO: Pretrial decision.

13 MR. ORSINGER: No. I'm talking about like
14 you run the jury out for a voir dire on a witness or
15 something like that. If you make an objection and it's
16 overruled and they bring the jury back in, you don't have
17 to object again; but what if you make the offer, the
18 objection is sustained and then they run the jury in? Do
19 you have to make your offer again?

20 The Federal rule basically says, "We don't
21 care whether the judge kept it out or let it in. If it's
22 a formal ruling on admissibility, it works. You don't
23 have to repeat the drill in front of the jury," and I
24 don't see this as being a *Daubert* pretrial thing. I see
25 it as being a little proceeding with the jury out of the

1 courtroom.

2 CHAIRMAN BABCOCK: All right. Any other
3 comments? Yes, Nina.

4 MS. CORTELL: I think the Federal rule is a
5 good idea. I do agree it will create some confusion with
6 regard to current Texas case law on motion in limine
7 rulings, although Bill is right that there are cases out
8 there that are clear when it's not just a limine ruling
9 but a firm ruling on evidence that may carry forward
10 anyway, but I think this will add clarity and avoid
11 unnecessary preservation issues during trial.

12 MR. LOW: We were not impressed with the
13 fact that said it included that and somebody goes and
14 we've adopted that, and the Federal note says it does.
15 You get a motion in limine and then the judge says, "Or
16 bring it up." Somebody says, "Well, I've already done
17 that once." It's not really a definite rule I realize,
18 but it might cause some confusion.

19 MS. CORTELL: Well, I do think there's a
20 problem on that, but maybe that could be cleared up
21 through a comment.

22 CHAIRMAN BABCOCK: Bill.

23 PROFESSOR DORSANEO: We don't have a rule
24 saying what a motion in limine is. I think that's what
25 creates confusion. We don't necessarily need a rule, but

1 a motion in limine is a request for a preliminary
2 determination and a proper limine order makes it plain
3 before you get into this you need to come up and raise it
4 before the judge, etc., and deal with it in the trial.
5 This is a different kind of motion that asks for a
6 definitive ruling, and the order is a definitive order. I
7 don't see where the confusion would be other than just in
8 general conversation.

9 MR. LOW: What about *McCardle* where they
10 ruled? The judge says, you know, "It's admissible." Then
11 it comes in. They don't object. *McCardle* is still the
12 law. They said, "You've waived it."

13 I mean, that's a motion in limine, and I
14 don't think a motion in limine is really a definitive
15 ruling the way they're generally drawn, say, "Don't bring
16 it up without coming to the bench" or something like that,
17 but just current practice. But I can live with either
18 one, and that was just what we thought better. Whatever
19 the committee thinks, let's vote on it, and we will go
20 down the road, because I'm not here to advocate anything.

21 CHAIRMAN BABCOCK: Judge Peeples.

22 HONORABLE DAVID PEEPLES: One problem I have
23 with this, and lawyers just don't ever understand this.
24 You know, we've got a case, and you-all have been living
25 with this case for years. It's fresh with us, and I'll

1 just tell you that there are a lot of times where I make a
2 ruling at the motion in limine stage and then the evidence
3 comes -- is offered two or three days later or the
4 objection is made, and it just looks totally different.
5 Now I understand a lot better than I did before we even
6 brought the jury panel in.

7 This underlined language means I've got to
8 remember all that and make a clear -- you know, clearly
9 address it. I mean, it takes the burden off the lawyer to
10 re-offer it or to make the objection, and if things have
11 really changed for me, it's hard to do. I mean, it is
12 very hard sometimes to really grasp a rule -- how the
13 ruling ought to go before you've heard the case, and
14 sometimes it just everything clicks and you see it
15 differently in the middle of trial than you thought you
16 saw it before, and this I think does not respect that.

17 CHAIRMAN BABCOCK: Tommy, then Harvey, then
18 Stephen.

19 MR. JACKS: Well, the very phrase
20 "definitive ruling" is problematic. When we've all heard
21 rulings from judges, whether it be at the limine stage or
22 even during the trial, when you have a hard time saying
23 whether it was definitive or not, and so cautious lawyers
24 I guess are going to tend to want to keep objecting
25 anyhow.

1 I think it's a bad idea, and I think our
2 current practice works very well, and I think we know when
3 we've got a ruling that -- you know, that permits us no
4 longer to object to preserve our error and when we don't,
5 and I think this adds a new layer of headaches.

6 CHAIRMAN BABCOCK: Harvey.

7 HONORABLE HARVEY BROWN: I was just going to
8 say I think that the rule works a little more practically
9 than what maybe Judge Peeples was talking about in that
10 Federal judges will make it clear whether it's a
11 definitive ruling or not by stating whether it's a
12 definitive ruling or not and use those words. "This is
13 not a definitive ruling. I might reconsider this in
14 trial, so approach the bench and we'll talk about it
15 later."

16 I know in my practice now I'm just using
17 motions where I say in my order, "This is a definitive
18 ruling admitting or excluding," and that's language I'm
19 using to help myself preserve error. So I think it could
20 be used, but I think it will take awhile to educate the
21 Bar of this problem.

22 CHAIRMAN BABCOCK: Stephen.

23 MR. TIPPS: I don't think -- I haven't
24 researched Federal Rule of Evidence 103, but I don't think
25 that this is really intended to address the motion in

1 limine situation. I think this is intended to address the
2 situation when the judge makes a ruling during trial
3 either excluding or admitting the evidence. Having said
4 that --

5 MS. CORTELL: The comment says it does apply
6 to limine.

7 MR. LOW: The comment says it is.

8 MR. TIPPS: Does it? Okay.

9 MR. LOW: The comment says it.

10 MR. TIPPS: Okay.

11 MR. LOW: That's where I got it.

12 MR. TIPPS: I withdraw what I said because
13 obviously I hadn't read the comment.

14 CHAIRMAN BABCOCK: Nina's got a comment.

15 MS. CORTELL: The comment also speaks to
16 what Judge Peeples was saying. I understand we may not
17 want to get into it, but just so you understand how this
18 is supposed to work, it says, "The amendment imposes the
19 obligation of" -- I can't read this thing -- "even when
20 the court's ruling is definitive, nothing in the amendment
21 prohibits the court from revisiting its decision when the
22 evidence is to be offered."

23 So even though it's definitive, and I know
24 it probably makes it more confusing, it doesn't mean it
25 can't be revisited at trial when the more complete picture

1 is with the court.

2 CHAIRMAN BABCOCK: Bill.

3 PROFESSOR DORSANEO: In what other
4 circumstance do we require two definitive rulings anymore,
5 and the first one doesn't count? Huh? And what people
6 will be taught in evidence courses in law schools in Texas
7 and elsewhere is that if you get a definitive ruling it's
8 a definitive ruling, and they will be surprised to find
9 out otherwise.

10 MR. LOW: Are you overruling *McCardle*?

11 PROFESSOR DORSANEO: Well, if I am, I am.

12 CHAIRMAN BABCOCK: Richard.

13 MR. ORSINGER: I don't believe that this
14 rule eliminates the role of -- or means that limines,
15 ruling on motion in limine, in Federal court
16 preserves error. If the judge grants a, quote, limine on
17 the grounds that the evidence is inadmissible and will
18 never come in and that's on the record, that's a
19 definitive record; but if all the judge does is said, "You
20 have to approach the bench before you tell the -- try to
21 elicit this testimony from a jury" -- "in front of the
22 jury," you don't have a definitive ruling on
23 admissibility. You just have an order in limine.

24 So in my view the real distinction here is,
25 is the judge ruling on admissibility or is the judge

1 saying there's a predicate before you can raise
2 admissibility in front of the jury. The problem with the
3 Texas rule right now is that if you run the jury out and
4 you have an offer of proof and the judge sustains the
5 objection, then under the Texas rule when you bring the
6 jury back in, they put the evidence on, you don't have to
7 stand up and have the jury see you get overruled. But if
8 you run the jury out, you make an offer of proof and the
9 offer of proof is rejected and then you run the jury back
10 in, then under the Texas rule are you supposed to make
11 your offer of proof again in front of the jury and then
12 have it rejected?

13 MR. SOULES: No.

14 MR. ORSINGER: The Federal rule says you
15 don't have to make a second offer of proof if your
16 admissibility has been rejected. The Texas rule only
17 applies to objections out of the hearing of the jury, not
18 offers of proof out of the hearing of jury; and to me
19 there's a distinction and there's a validity to saying
20 that both kinds of out of the jury offers and an offer
21 that's objected to and sustained or an offer that's
22 objected to and admitted, you don't have to redo the drill
23 in front of the jury.

24 CHAIRMAN BABCOCK: Okay.

25 MR. EDWARDS: I don't know of any rule that

1 says you have to redo the offer in front of the jury.

2 MR. ORSINGER: Well, it says if you make
3 your offer outside the front of the jury, not in the
4 presence of the jury, and the judge rejects it --

5 MR. SOULES: We already have this practice.
6 This is the *Daubert/Robinson* practice right now. You have
7 a hearing before the trial starts. If the judge says he's
8 going to testify, he can testify, and he gives those
9 opinions.

10 PROFESSOR DORSANEO: And that's why those
11 motions in limine are usually not called motions in
12 limine.

13 MR. SOULES: And that error is preserved by
14 that pretrial objection. It doesn't have to be made again
15 in trial. Of course, the Supreme Court said it has to be
16 made at or before the time the evidence is offered, and I
17 think that means it can be made ahead of trial and
18 preserved.

19 CHAIRMAN BABCOCK: Actually, they are called
20 motions to exclude and motion in limine because the judges
21 will give you a hearing on motions in limine but not
22 motions to exclude.

23 MR. SOULES: And a motion to exclude, for
24 example, there's attorney-client privileged testimony,
25 somebody says it's a crime fraud exception, hash all that

1 out in front of the judge, and the judge says, "I'm going
2 to let it in." And so when it comes in you've had your
3 hearing on whether it's a crime fraud and you ought to be
4 able to -- why do you have to get up and make an objection
5 in front of the jury that it's crime fraud?

6 Everybody in this room who has defended a
7 complex case has pissed off a jury -- excuse me --
8 irritated a jury by having to make objections over and
9 over again because Texas preservation of evidence error is
10 so complicated; and where it's something that just pretty
11 clearly shouldn't come in or there's a legal ruling that
12 will decide for all time whether or not for the purposes
13 of that trial of that case whether that evidence comes in,
14 if you can get a ruling on that, that ought to preserve
15 error without having to get in front of the jury and
16 irritate them constantly and hurt your case and hurt your
17 client just because we've got some weird evidence error
18 protection system.

19 HONORABLE SCOTT BRISTER: Chip, this isn't
20 even on the agenda. If it's going to be controversial,
21 should we think about it?

22 MR. LOW: I don't care. It doesn't make me
23 any difference. I can write the rule and put the Federal
24 sentence and say --

25 HONORABLE SCOTT BRISTER: I mean, this would

1 be a major change in Texas practice.

2 MR. LOW: It would be a change.

3 HONORABLE SCOTT BRISTER: It seems like we
4 ought to put it on the agenda before we vote on it.

5 CHAIRMAN BABCOCK: Yeah, that's a good
6 point. There were materials sent out on this, but
7 technically it didn't get on the agenda, and since there
8 does appear to be a controversy --

9 PROFESSOR DORSANEO: An updated case report
10 would be good because there are Texas cases that draw this
11 distinction between a definitive ruling and a preliminary
12 ruling that's intended not to be definitive. I mean, I
13 think there are at least three or four in my evidence
14 civil trial guidebook that I know of that that's a
15 changing practice in Texas; and, you know, we have this
16 old idea from a true/false test that a motion in limine,
17 ruling on a motion in limine, is not a definitive ruling;
18 but I think we've oversimplified the thought process on
19 that as if there never can be a definitive ruling at the
20 preliminary stage, which makes little sense.

21 CHAIRMAN BABCOCK: I think Judge Brister
22 makes a good point that since there does appear to be some
23 controversy and that technically it was not on the agenda
24 we should defer it. So with Buddy's --

25 MR. LOW: My assertion that there will be no

1 controversial --

2 CHAIRMAN BABCOCK: I know. You guys are all
3 the same.

4 MR. LOW: Everybody's had one today.

5 CHAIRMAN BABCOCK: So we'll defer this.

6 MR. GILSTRAP: Chip? Chip?

7 CHAIRMAN BABCOCK: Yes.

8 MR. GILSTRAP: You know, when we come back
9 to this, I mean, I think we need to see how this meshes
10 with 33.1(a) of the Rules of Appellate Procedure. It just
11 says you've got to get a ruling and that's sufficient. Or
12 maybe it says -- maybe it doesn't say that. That's the
13 way I read it, and it seems to me that the two rules need
14 to be consistent.

15 MR. SALES: There was, I think, a previous
16 proposal by the committee that at least there ought to be
17 a reference over to the appellate rule under this section.
18 I don't know what happened to that, but --

19 MR. LOW: I don't know, but that was the
20 appellate rule I remembered. I don't have it in this
21 packet as an appellate rule, and I didn't remember which
22 one. What was the --

23 MR. GILSTRAP: That's something we can talk
24 about next time. 33.1(a).

25 CHAIRMAN BABCOCK: Okay. Buddy, is 904

1 really not controversial?

2 MR. LOW: It's really, really not. Mark --
3 that's one in Mark's committee. You might tell them what
4 you proposed on that and we adopted it on affidavits.

5 MR. SALES: That was a rule, I think, awhile
6 back when we were consolidating the Rules of Civil and
7 Criminal Evidence, there was a request that we look at
8 other areas that really were more appropriately should
9 have been incorporated into the Rules of Evidence that
10 were in the Civil Practice and Remedies Code, and that one
11 was specifically mentioned and sent to our committee to
12 look at. And so after a lot of looking, we voted, I think
13 pretty much unanimously, that it should be moved into the
14 Rules of Evidence, and I think there were a few changes to
15 it as well.

16 MR. LOW: Basically what you-all were doing,
17 as I understand it, is saying you couldn't just say, "I
18 object," You had to file an affidavit or otherwise it
19 would be admitted.

20 MR. SALES: That was the other thing, was
21 that there was too much -- the two changes was, one, to
22 move it into the rules and, secondly, to take care of just
23 blanket objections to these affidavits that somebody went
24 through a lot of time and effort to get without anything
25 really backing up the objection, so that that forced,

1 particularly in smaller cases for, for instance, the
2 plaintiff to bring a 3,000-dollar slip-and-fall case, the
3 doctor to the courthouse; and so the feeling was that in
4 that situation there ought to be at least something, a
5 counteraffidavit or something, to specify and put out
6 what's really defective about the affidavit; and an
7 objection by itself wasn't going to cut it. So that was
8 the two changes that our committee recommended.

9 CHAIRMAN BABCOCK: That sounds
10 noncontroversial.

11 MR. LOW: No. The only thing we -- my
12 committee accepted that. The only thing that we
13 questioned is the -- what was the code? Not the
14 Government Code.

15 MR. SALES: The ability to revoke that rule.

16 HONORABLE HARVEY BROWN: Texas Civil
17 Practice and --

18 MR. LOW: Because that is the same rule as
19 is in the Texas Remedies Code and we questioned whether
20 the Court would or should change that. That's exactly the
21 language used there, but then under the -- under 22.004,
22 which is in there, the judicial branch of Government Code,
23 the Supreme Court has rule-making power, and anything it
24 adopts repeals any conflicts in law or parts. And they
25 have a right to do that, but they mail it to the

1 Legislature, and if they don't do something it becomes a
2 law, and we didn't feel that would be that controversial,
3 and the Supreme Court in the *Johnstone* case said the same
4 thing. If they pass a rule which amends a present
5 legislative law then that rule is effective if the
6 Legislature doesn't, you know, do something. Bill.

7 PROFESSOR DORSANEO: This proposed draft
8 makes that affidavit evidence --

9 MR. LOW: Right.

10 PROFESSOR DORSANEO: -- all the time, right?

11 MR. LOW: Unless there's a counter --

12 PROFESSOR DORSANEO: No. No.

13 MR. SOULES: No.

14 PROFESSOR DORSANEO: Makes it evidence all
15 the time.

16 MR. SALES: That's right.

17 PROFESSOR DORSANEO: It does --

18 MR. LOW: Well, okay. It's evidence, but
19 it's not --

20 PROFESSOR DORSANEO: Inclusive.

21 MR. LOW: -- inclusive.

22 MR. ORSINGER: But you can't contradict it
23 unless you file an affidavit.

24 PROFESSOR DORSANEO: So it just changes the
25 whole rule around. The dynamics of the rule are reversed.

1 MR. SALES: The idea was that -- the whole
2 point of this rule was to save money and costs and time;
3 and what was happening was you go through, you get an
4 objection, and now you've got to bring somebody live down
5 there; and in these smaller cases in particular, you know,
6 it would be at the person's option. If you want to submit
7 it on the affidavit and the jury wants to believe it, they
8 can or not, but the whole idea was to try to streamline it
9 on a cost standpoint.

10 MR. ORSINGER: Well, but you see, part (e)
11 does more than that. Part (b) says your affidavit is a
12 substitute for a witness, but part (e) says you can't
13 contradict an affidavit unless you file an affidavit.
14 Now, that's saying that if I don't file an affidavit
15 within 30 days of when you file an affidavit I can't even
16 call eight witnesses to testify against your affidavit.
17 So you're doing more than making the affidavit evidence.
18 You're precluding the other party from calling a witness
19 unless they also engage in the affidavit process.

20 CHAIRMAN BABCOCK: Paula Sweeney.

21 MS. SWEENEY: And that was the purpose and
22 intent of the statute --

23 MR. LOW: That's right.

24 MS. SWEENEY: -- and what this rule would do
25 would be to effectuate the intent of the statute, which

1 would be to reduce cost, reduce clogging of the courts in
2 cases where it's not necessary, and take out an abuse of
3 the system; and it, I think, clearly falls within the
4 rule-making authority that the Court has in part (d) that
5 allows them -- or part (c) in procedural matters that are
6 not in conflict with substantive law to enact procedural
7 steps as needed. There is no -- there is no reason for
8 this committee not to do this, both in terms of the
9 current practice that's going on, in terms of the good of
10 the system and of the litigants.

11 HONORABLE SCOTT BRISTER: Well, except,
12 again, it's not on the agenda.

13 MR. LOW: Let's go.

14 HONORABLE SCOTT BRISTER: This affects every
15 personal injury case. These are used in every case. If
16 we're going to change the practice that affects thousands
17 of cases we need to put it on the agenda so people know
18 we're going to discuss it.

19 CHAIRMAN BABCOCK: Yeah, the not on the
20 agenda is a good objection if it's controversial, and it
21 sounds to me like there is some controversy about it, so
22 we'll defer this till next time. I would say the same
23 about 705, so that gives us an hour to talk about 509.

24 MR. LOW: Well, it's not going to be very
25 controversial.

1 MR. TIPPS: 10 minutes will be enough.

2 CHAIRMAN BABCOCK: Okay, good. We will save
3 some time then.

4 MR. LOW: All right. Bill brought up the
5 problem --

6 MR. SOULES: Chip, on this -- if we're going
7 to do this 904 change then we need to move the deadlines
8 to an earlier point in the process. In here, you get an
9 affidavit 30 days before the evidence is supposed to be
10 offered, all you've got to do if you don't have time to
11 deal with that when the evidence in the affidavit is
12 counteraffidavit and it's over before you've got oral
13 testimony to go with it. If it's coming in anyway then
14 the process probably needs to be backed up sometime before
15 trial so that there's time to get a deposition or whatever
16 you need to do. I don't know whether you have a policy
17 that's going to be usable even if there's a controverting
18 affidavit, but if you do, it needs to be earlier in the
19 process.

20 MR. LOW: What are you suggesting, Luke?

21 CHAIRMAN BABCOCK: He's suggesting that
22 that's a comment to consider when we take it up next time.

23 MR. SOULES: When you rewrite think about
24 that, please. Okay?

25 CHAIRMAN BABCOCK: Okay.

1 MR. SOULES: Because it's going to come up
2 whenever we get back to it.

3 CHAIRMAN BABCOCK: Okay. 509, Buddy, you
4 want to --

5 MR. LOW: 509, Bill Edwards brought us 509
6 and rightly so. 509, as you all know by now, provides
7 that if you file a lawsuit, you know, the privilege, the
8 doctor/patient privilege, is waived -- or, no, it provides
9 an exception, I'm sorry. 510 talks about waiver in the
10 medical, that that's an exception.

11 Well, what is it an exception to? Does it
12 mean that it's discoverable or does it mean that you can
13 go out and just ex parte the doctor? Mark's committee
14 agreed that these ex parte conferences should not be
15 allowed without notice and some protection. Our committee
16 agreed that as well.

17 Now, there's a -- there's a lot to be said
18 about both 59 -- 509, 510. The 509 pertains only to
19 physician and patient. 510 pertains to, well, mental
20 health, drug abuse, and so forth, but it pertains to
21 patient and profession, could be any licensed nurse or
22 what. There are a lot of Federal statutes, one known as
23 HIPAA that's going into effect which applies to any
24 medical care, not just doctor, medical care that uses
25 electronic transmission and makes it a fine to give out

1 information.

2 So our committees thought that there should
3 be some rule so that you can obtain this information. You
4 might even be able to talk to the doctor, but you have to
5 give notice and then somebody would have a chance of going
6 to court and objecting. If I go out and I talk to the
7 doctor and I say, "Well, I can talk to him only about
8 what's relevant," you know, am I going to stop the doctor
9 if he starts talking about a drug problem that's not
10 related? It doesn't operate that way. So if a person is
11 given notice and then you can ask for protection, go to
12 the court, and the court can outline certain things.

13 Now, Harvey drew a rule from our committee.
14 That rule went back to Mark's committee, and Mark's
15 committee drew a rule, and I could recommend adoption of
16 either one of those rules. I'll let Harvey talk about the
17 rule you and Tommy first drew. Is Tommy here? Okay.
18 Tommy, you or you want to join in with Mark or --

19 MR. JACKS: Well, Harvey really --

20 MR. LOW: Harvey, I'm sorry.

21 MR. JACKS: Harvey is really the --

22 MR. LOW: Okay.

23 MR. JACKS: -- genius behind it, so I'll let
24 him talk about it.

25 HONORABLE HARVEY BROWN: Well, I'm not the

1 genius behind the idea. The idea comes basically from the
2 Fen-Phen cases in Houston and in Harris County where this
3 issue was brought before the judges for thousands of
4 plaintiffs and potentially thousands of doctors that the
5 defendants wanted to interview and the plaintiffs didn't
6 want them talking to. And basically what we did is we
7 came up with a form that said you have the right to go
8 talk to them, but, doctors, you have the right not to talk
9 to them. If you're going to talk to them, you should only
10 do so under certain parameters.

11 We didn't want to get involved in every
12 single plaintiff and every single doctor. We wanted to
13 have something that was basically self-executing that they
14 could go forward and handle from there on. So what we
15 came up with was this formal notice that the doctor would
16 receive that says, "Here's what you can talk about.
17 Here's what you can't talk about."

18 Well, then one of the disputes was how do
19 you define what they can talk about and what they can't.
20 You can't say what's relevant because they will fight over
21 what's relevant, and so what we came up with for the
22 Fen-Phen cases was you could talk about anything that's in
23 medical records that have already been provided to the
24 parties, because if those weren't relevant presumably the
25 attorney had the ability to stop you from getting those,

1 they could have filed a motion to quash or limit the
2 subpoena to the records custodian. They didn't do so;
3 therefore, you can talk about only what records you have
4 at hand. That meant they couldn't go look at the doctor's
5 file itself because the doctor's file might be different
6 than the file the lawyers had received, so we limited it
7 to only talking about things that are in the file that you
8 receive. In case something slipped through that had HIV
9 status in it we said you couldn't talk about that no
10 matter what because there was a regulation on it.

11 So that was basically the provision that I
12 had to work off of, and Tommy and I tried to work on
13 trying to figure out a way that we wouldn't have to
14 involve the courts. I thought that was a big advantage as
15 a trial judge. I didn't want to be hearing these every
16 time the plaintiff and defendant disagreed, so what we
17 did, if you just kind of quickly glance through it,
18 basically we said that the defendant could do it unless
19 they're otherwise prohibited by law. That would pick up
20 things such as mental health records, HIV, etc. You could
21 only do it by using certain things, like these records
22 that we talked about.

23 If you do it, you have to tell the
24 plaintiff's lawyers that you're going to do it so that
25 they can go to the judge. So there is still a provision

1 to get to the judge, but it's not that you go to the judge
2 automatically. It's only you go to the judge if there's a
3 real dispute between the parties.

4 Then maybe they don't fight about it before
5 you go talk to them, but after you go talk to them they
6 might want to go talk to the treating physicians. We said
7 tell them after the fact that you've talked to a treating
8 physician; and then we said, of course, the plaintiffs can
9 talk to the treating physician unless the treating
10 physician has been sued, in which case you can't; or we
11 also added "was an employee to a party that's been sued,"
12 since sometimes, it's rare, but it does happen on
13 occasion, that a hospital or care provider might be sued
14 without the doctor being individually named.

15 Then the issue was should we have a form of
16 notice. The Rules of Evidence in other places have a form
17 in it, and I believe it's 902, but I might be off on the
18 rule number. It actually states the form of the affidavit
19 for what it has to say for business records. So using
20 that idea, we drafted the notice that is given to the
21 healthcare provider. They have to sign it. This is
22 probably the thing that Tommy and I spent the most time
23 drafting, and it is intended to kind of explain to the
24 doctor the law somewhat in simple terms so that they can
25 make an informed decision as to whether they want to do

1 that.

2 So that's an overview of what we did and why
3 we did it, which is mainly to try to make it
4 self-executing. The one thing that I don't like in the
5 rule and we didn't like in the rule, but we couldn't
6 figure out a better way to fix it was the use of the words
7 "defendant" and "plaintiff." You don't see those in rules
8 usually. You see "parties," but since it's very different
9 for the way the plaintiff can talk to the doctor and the
10 defendant could talk to the doctor, we couldn't figure out
11 a way to get around that problem. So that's a summary.

12 MR. LOW: Mark, you want to tell us what you
13 did?

14 MR. SALES: All right. We had a
15 subcommittee study this and then we had our formal meeting
16 back in October, and ours is I guess in the separate
17 packet that Buddy sent around as a new Rule 514. The rule
18 that the State Bar committee came up with is something
19 that was suggested by Judge Dave Godbey and then we
20 tinkered with it, but it starts on the premise that ex
21 parte, once these Federal regs go into effect on HIPAA and
22 these others that there can be no ex parte without a
23 violation. The only place you could think of it is some
24 given doctor who's not engaging in some kind of electronic
25 transmissions of materials. In other words, these HIPAA

1 regs are incredibly broad. They cover virtually everybody
2 and that there are substantial fines to the doctor if he
3 discloses or she discloses information.

4 So we started with the premise that unless
5 you have something here it's improper to start off with,
6 and the way the HIPAA regs -- it's sort of unclear about
7 whether they really say notice is enough or not. Clearly
8 an order is okay and clearly formal discovery is okay and
9 clearly written consent from the patient is okay. Those
10 are three ways you can get it, and after we started
11 studying this, besides the HIPAA regs you have to deal
12 with the HIV regs, the regs relating to alcohol and
13 substance abuse, and mental health, all of which don't
14 even allow notice clearly. You have to have an order or a
15 form of discovery to get it, but we couldn't come up with
16 an idea that would cover all of these areas.

17 And so the bottom line is we came up with a
18 rule that says that outside of formal discovery the two
19 ways that you can obtain this is either through written
20 consent and then you could ex parte, if you want, or
21 through some kind of a court order; and the court order
22 needs to tell the doctor that you may or may not talk to
23 the lawyer if you don't want to and, two, define the scope
24 of what it is that the doctor or the healthcare would be
25 allowed to talk about, and that that order needs to be

1 provided to the doctor in advance of the communication.

2 And so our rule came up with that as sort of
3 the premise. It went beyond a little bit this -- the rule
4 here on 509 that Harvey came up with, because we actually
5 put it as the evidentiary effect of if you violate the
6 order that the evidence would be inadmissible unless you
7 could show good cause for what happened on that; and also
8 we provided because a lot of times you may have the
9 doctor, the hospital, the nurse, I don't know how many
10 different parties, that you would still be able to share
11 information or for a joint defense privilege.

12 A couple of other things our rule is a
13 little bit different is it doesn't really talk about in
14 terms of plaintiff and defendant because you don't have to
15 worry about whether they're a third party defendant or if
16 it's actually the defendant's healthcare information that
17 may be at issue. If it's a truck driver and you're suing
18 as the plaintiff and you're trying to get into their
19 records about whether they were on something or not,
20 you've got to go through the same process.

21 And the other issue that we looked at was
22 because 509 really talks about physician/patient -- I
23 mean, there's a separate 510 that deals with mental health
24 that you really had to have a rule that dealt with it
25 across both, so if you had this kind of Rule 509, you

1 would almost have to put the same language again in 510.

2 MR. LOW: 510 uses professional, any
3 license.

4 MR. SALES: Yeah. And so you almost have
5 the two different rules that are currently there, one
6 dealing with mental health and professionals and one
7 dealing with patient/physician. So really those two rules
8 probably also need to be looked at a little closer. So
9 that was really where we came up with that we felt like
10 that that was -- this was the best and safest approach;
11 and, you know, we were very concerned or a lot of
12 concerned in the committee about from the doctor's
13 perspective about what to do. So that was one of the
14 driving reasons for the philosophy of our rule, so....

15 MR. LOW: And also I think one of the things
16 you were interested in is because HIPAA is healthcare and
17 not just doctor, physician. That's why you wanted a new
18 rule instead of a 509 amendment, because 509 is basically
19 that. 510 is any professional. 511 pertains to waiver of
20 all privileges, and filing a lawsuit is not a waiver. A
21 number of the things in 509 are also in the Occupation
22 Code, and that is physician/patient. A number of things
23 in 510 are in the Health and Safety Code, and there is no
24 lawsuit exception to that.

25 There was a rule when it was originally

1 passed in '79 that you can give the information as
2 authorized by law or rule, and that would be interpreted
3 to mean under physician/patient favor. That was taken out
4 in '95, and that's no longer it. So under that it's not a
5 waiver, so I think we needed something that would come up
6 and would handle healthcare, because that's what we're
7 talking about. It's your healthcare records that should
8 be protected, and you should have a way to know that
9 they're being obtained and a way to protect them, and I
10 think both of these rules do that, and that's all I have
11 to say.

12 CHAIRMAN BABCOCK: Buddy, we've gotten an
13 enormous volume of correspondence opposing this proposal.
14 What do you think is behind that?

15 MR. LOW: Well, I tell you what is behind
16 it. I got a letter from TADC that said, "Dear Member,
17 please write Justice Hecht, Chip Babcock, and Buddy Low
18 and tell them you oppose this rule."

19 HONORABLE SCOTT BRISTER: I enjoyed them. I
20 didn't know Chip's middle name was Linde until I got 30
21 letters addressed to Charles Linde Babcock.

22 CHAIRMAN BABCOCK: Pronounced Linde, by the
23 way.

24 HONORABLE SCOTT BRISTER: Oh, sorry.

25 MR. LOW: Well, that's the only thing that

1 worked for those letters. They didn't have much
2 substance. They were told to object because they want to
3 go out and talk to the doctor. I have defended cases for
4 many years, and I have always refused to do that because I
5 don't think it's right. *Mudder* held that just a broad
6 exclusion, Supreme Court said, is not -- I mean, a broad
7 right to go talk is just not valid. I didn't feel like it
8 should be done. In 33 states it is unethical for the
9 doctor to talk to you about that. In Texas they haven't
10 ruled because the doctors want it in the malpractice
11 situation. They want to be able to talk to their fellow
12 doctors.

13 I felt that all the objections we got, and I
14 got a stack of them. I read them, and it was almost like
15 the same man wrote them and just asked somebody else to
16 sign them. They really added nothing to it.

17 CHAIRMAN BABCOCK: Oh, there were three or
18 four different versions.

19 MR. LOW: Oh, well, they edit. But I think
20 it's just somebody that just -- I think there's no merit
21 to it. I really don't.

22 CHAIRMAN BABCOCK: You think it's just
23 because the defense lawyers want to have this procedural
24 advantage of being able to talk to the lawyers?

25 MR. LOW: See, they argue that plaintiffs

1 lawyers have an advantage because a plaintiff's lawyer can
2 go and talk to that doctor and they can't. Well, I send
3 my client. I'm a plaintiff's lawyer, say, or I'm a
4 defense lawyer, I'm saying. That's hard for me to realize
5 anymore, and I send the plaintiff for -- up to that
6 medical, independent medical exam. I don't want the
7 plaintiff's lawyer running out and talking to him without
8 me.

9 CHAIRMAN BABCOCK: You mean the defense
10 lawyer?

11 MR. LOW: No. No. I mean, the defense
12 lawyer wants -- I'm sorry. I got it reversed.

13 MR. EDWARDS: You got it right.

14 MR. LOW: But if there's an independent
15 medical of my client --

16 CHAIRMAN BABCOCK: Right.

17 MR. LOW: -- then I shouldn't be able to go
18 out and talk to that doctor, the other person's. What if
19 you designate somebody as an expert? You don't talk to
20 them.

21 CHAIRMAN BABCOCK: Not supposed to talk to
22 them.

23 MR. LOW: I just think that if you need to
24 talk to them in these situations, and somebody named --
25 you know, if the plaintiff's been treated by 50 doctors,

1 you don't want to take 50 depositions or something. You
2 can go to the judge, get some kind of pretrial order, who
3 he's going to call or what, get the records and do
4 something, but I just don't think it's right to sneak out
5 and talk to somebody's doctor under a rule that says I can
6 only talk to them about what's relevant, and I've heard
7 that lawyers sometimes get into disagreements in court
8 about what's relevant. You know, so, but I don't know how
9 you can get into a disagreement there because there's only
10 one person to hear it, so it wouldn't be a disagreement.
11 Everything is relevant.

12 CHAIRMAN BABCOCK: What if the lawyer
13 doesn't sneak out?

14 MR. LOW: Well, he doesn't have to sneak
15 out. He can drive his great big old long car out there,
16 but still the patient has nobody there to protect him.

17 CHAIRMAN BABCOCK: Gotcha. John, what's the
18 counterpoint to this?

19 MR. MARTIN: I'm going to give my
20 counterpoint, and I don't purport to speak on behalf of
21 any organization when I do this.

22 CHAIRMAN BABCOCK: Oh, you wrote all those
23 letters.

24 MR. MARTIN: I did not write a single one of
25 those letters, didn't ghost write them, didn't do

1 anything. But where I come out on this, I just don't
2 think that this is something that should be the subject of
3 an evidence rule or a procedural rule.

4 Let me try to explain what I think the
5 practice has been for a number of years, and I base this
6 on my own experience and in talking to some other lawyers.
7 In regular nonmedical malpractice personal injury cases I
8 do not believe it ever has been common, at least in my
9 experience or people I've talked to, for defense lawyers
10 to go talk to plaintiffs' treating physicians. I'm not
11 saying it's never happened, and I will tell you in 28
12 years I've never done it, to the best of my recollection,
13 nor have other experienced lawyers, including some of the
14 leaders of the defense organization that you mentioned a
15 moment ago, because I have discussed this issue with some
16 of them.

17 Where it does happen on a regular basis is
18 in medical malpractice cases, and it happens in this
19 context: The defense lawyer is hired to represent a
20 physician, take a surgeon, for example, where something
21 has gone awry during a surgery procedure, and another
22 doctor comes along afterwards to treat the patient and
23 perhaps remedy the situation. It's very common under
24 those circumstances for the defense lawyer to call the
25 second doctor and say, "Do you have any criticism of the

1 treatment that my guy gave to this person?" And if the
2 answer is "yes," they write a check; and if the answer is
3 "no," then there's a witness for somebody to use; and that
4 goes on. That's common, and back when I did a fair amount
5 of medical malpractice work I certainly interviewed some
6 doctors under those types of circumstances.

7 Buddy and some of the others and some of the
8 materials that have been passed out today referred to
9 HIPAA, and I've learned probably more than I ever wanted
10 to know about HIPAA the last few weeks for a lot of
11 reasons, both business-related and for this purpose. I
12 have talked with a lawyer in my firm who knows a great
13 deal about it. I've talked to a lawyer in another firm,
14 another major Texas law firm, that knows a great deal
15 about HIPAA, and I even took the step of reading most of
16 this stuff myself. It's enormously complicated.

17 HIPAA itself is 181 pages long. It was an
18 amendment to the Internal Revenue Code passed in 1986.
19 It's the Health Insurance Portability and Accountability
20 Act. Buried in all this stuff are about three paragraphs
21 dealing with privacy and confidentiality. Congress was
22 given three years to enact legislation to ensure privacy
23 and confidentiality, after which if Congress failed to
24 act, the Department of Health and Human Services was
25 supposed to pass regulations. Guess what. Congress

1 didn't act.

2 The three years came and went, so the
3 Department of Health and Human Services passed
4 implementing regulations that are incredibly detailed,
5 three columns, 30 or so pages long; and in my opinion and
6 in the opinion of the lawyers I have talked to, the
7 practice of interviewing subsequent treating physicians
8 under any of these circumstances, med-mal or not, is
9 probably prohibited by HIPAA. At least that's my reading
10 of it and that's the reading of two other lawyers that
11 I've consulted with. Somebody out there may be smarter
12 than we are and think of a good argument why it's
13 permissible, but I believe that under HIPAA the practice
14 is going to have to stop, and that's what I would advise
15 lawyers at my firm or elsewhere.

16 CHAIRMAN BABCOCK: Even in the malpractice
17 situation?

18 MR. MARTIN: Yeah. Yeah. I happen to
19 believe that's unfortunate, but I believe that's what the
20 effect of HIPAA is. Now, I've read both of these proposed
21 rules, and these proposed rules do not jive with HIPAA.
22 They use some of the same terms like "healthcare provider"
23 and "healthcare information," but those terms are defined
24 differently in HIPAA in the regulations. I'm really
25 talking about the regulations now when I say "HIPAA."

1 Those terms are defined differently than they are at
2 various places in the Texas statutes.

3 We've had a lot of litigation in Texas about
4 what a healthcare provider is under the medical
5 malpractice statute, and the terms are defined -- it's
6 much more broad under HIPAA than it is in Texas. I
7 believe an employer who -- I used this example in talking
8 to Mark this morning. My law firm provides free flu shots
9 for the lawyers, but if our spouse wants a flu shot, she
10 has to pay 15 bucks for it. That might make us a
11 healthcare provider under HIPAA the way it's worded.

12 MS. SWEENEY: Will I have to send you a 4590
13 letter?

14 MR. MARTIN: If you charge anybody for
15 medical services, like carrying oxygen on an airplane, you
16 may be a healthcare provider under HIPAA and all this
17 stuff applies. And I know most big employers are putting
18 HIPAA plans into effect, but I will tell you, I don't
19 think these two rules that have been drafted really,
20 really do what HIPAA does, because there's a lot of
21 exceptions here to allow -- in HIPAA to allow the
22 healthcare system to continue to provide quality
23 healthcare.

24 I am very familiar with the operation of a
25 hospital in Dallas that my firm does some work for that is

1 literally -- and Tommy is familiar with them, too. He
2 sued them a couple of years ago. But it's literally the
3 only place that certain procedures are done in our part of
4 the country, and it is fairly common for a patient whose
5 family is suing the hospital to bring the child back to be
6 treated there while the litigation is ongoing; and if you
7 read these rules literally, our nurses would be unable to
8 talk to the doctors about this child's healthcare without
9 getting some kind of written consent filled out or a court
10 order or something like that; and in emergency situations
11 that could really lead to problems. Another area -- but
12 that's addressed in HIPAA.

13 Another area where there would be problems
14 is various Federal and hospital accreditation requirements
15 possibly you have to go through such as the sentinel
16 events where if certain types of events occur in the
17 hospital, the hospital is obligated to conduct an
18 investigation. Well, if there's a lawsuit pending against
19 the hospital, they need to go talk to the doctors who were
20 involved in the treatment; and under this rule, unless
21 they're both defendants in the case, they would be unable
22 to do that. Only if the hospital was a defendant and not
23 the physician, they would be unable to do that.

24 Another situation that comes up, if the
25 hospital is charged under various types of vicarious

1 liability theories, joint enterprise that the Court wrote
2 on last week, or various agency theories; and if you read
3 this literally, if you read the rules literally, a
4 hospital sued under a vicarious liability theory might not
5 be able to talk with the alleged agent of the hospital if
6 the hospital were not also a defendant in the case.

7 So with HIPAA having been passed and with
8 all of these pages and pages and pages of regulations that
9 lawyers who represent healthcare providers are going to
10 have to know a lot about and certainly healthcare
11 providers are going to have to know a lot about, I don't
12 think it's advisable to have a procedural rule to try to
13 capture in two paragraphs what we have got pages and pages
14 and pages of regulations about, and I just think that
15 would be a big mistake for the Court to adopt this rule.

16 CHAIRMAN BABCOCK: Let me ask a couple of
17 questions. Does HIPAA preempt state law?

18 MR. MARTIN: HIPAA preempts state law unless
19 the state law is more restrictive.

20 CHAIRMAN BABCOCK: And that leads to the
21 second question. Are the proposed rules more protective
22 of patients' rights than HIPAA so that they would not be
23 preempted?

24 MR. MARTIN: I think in some ways they may
25 be, such as some of the examples that I gave, if they were

1 read literally and prevented a doctor from talking to a
2 nurse because one of them was a defendant and one of them
3 was not. That would be more restrictive than HIPAA. The
4 investigation of events, the sentinel events
5 investigation, the peer review investigation, things like
6 that, would all be permitted under HIPAA, but I think if
7 you read this rule where you had to go get a court order
8 to do a peer review investigation, that would certainly be
9 a drastic change; and I don't think that's -- I don't
10 think that's what anybody intended by this rule, but I'm
11 just telling you I think there are some serious unintended
12 consequences if we were to pass this rule.

13 CHAIRMAN BABCOCK: Buddy.

14 MR. LOW: No. The rule is what created the
15 problem, and the court cases say that. I wouldn't go talk
16 to the doctor and you wouldn't, but it's happening. It is
17 happening.

18 MR. EDWARDS: It's being taught. The
19 defense lawyers are teaching that in seminars.

20 MR. LOW: They are telling that they have
21 that right. That's the letter they're saying, they have
22 that right. They say they have the right under HIPAA.
23 That's wrong. What created that wrong? Rule 509. That's
24 what they're saying their authority is, 509.

25 If 509 is not in keeping with the law then

1 we need to have some rule that is in keeping with the law,
2 not leave it just like it is so they go on and they can
3 practice that while we mess around with a little language
4 here and study HIPAA for 13 years and might not understand
5 HIPAA.

6 MR. SOULES: What do the defense lawyers say
7 about 509 that authorizes them to have that contact with
8 the --

9 MR. LOW: They say that the exception is
10 when you file a lawsuit you waive the doctor-client
11 privilege.

12 MR. MARTIN: That's on the general personal
13 injury case.

14 MR. LOW: Yeah.

15 MR. MARTIN: In medical malpractice there's
16 a specific exception, (e)(1) for medical malpractice
17 cases.

18 MR. LOW: And I would also point out that
19 the same exception exists in the Occupation Code, section
20 159.002. Some subdivision of that has an express
21 exception for the situation where a malpractice case is
22 pending.

23 MR. MARTIN: That's another thing. I think
24 this rule would be an attempt to amend the statute, and I
25 don't think it --

1 MR. SOULES: Where does 509 allow that?

2 MR. HAMILTON: (e)(4).

3 MR. ORSINGER: (e)(1) and (e)(4).

4 MR. LOW: Both the Occupation Code and the
5 Health Code provide for consent, and they say that the
6 same three elements that you have to put, who is
7 authorized, what you give, and so forth. They are not
8 totally consistent, but, for instance, Healthcare 611.001,
9 that's merely a patient and professional, but HIPAA goes
10 beyond professional, you know. Occupation Code, physician
11 and patient, and it has an exception where a civil suit is
12 hired. Healthcare doesn't have the exception.

13 CHAIRMAN BABCOCK: Buddy, let me ask you --

14 MR. LOW: But what we're trying to do is
15 make a rule where these things can be obtained and justice
16 can be done without an injustice being done of somebody
17 going out and just talking ex parte.

18 CHAIRMAN BABCOCK: Okay. Richard and then
19 Paula, but let me ask you a question first. If 509 is
20 being used as justification for defense lawyers to go out
21 and talk to doctors and it's being taught in seminars and
22 everything and HIPAA prohibits that practice, HIPAA is
23 going to override 509, right?

24 MR. SALES: The issue there is who is HIPAA
25 really governing? It's governing the doctors, not

1 governing the lawyers. That's the problem here. You've
2 got -- HIPAA puts a big fine on them, but it doesn't say
3 anything about the lawyer who obtained the information.
4 That was the problem in the rule.

5 CHAIRMAN BABCOCK: Okay. Richard.

6 MR. ORSINGER: Okay. It seems to me that
7 the more fundamental problem is that (e)(1) and (4) are
8 exceptions that involve the concept of relevance and that
9 we have lawyers and perhaps doctors deciding what's
10 relevant without it being an issue in court, and then
11 perhaps what we should do instead of walking off into this
12 mine field is to rewrite (e)(1) and (e)(4) so that the
13 privilege does not apply to the extent that the Court
14 determines that the information is relevant to an (e)(1)
15 or (e)(4) exception, and that way no court -- I mean no
16 lawyer on their own can just conclude that it's relevant.

17 CHAIRMAN BABCOCK: But John's point,
18 Richard, is that -- and I see what Mark's saying about
19 HIPAA doesn't apply to lawyers, but when that gets to the
20 court, you know, the judge is going to presumably be told
21 about HIPAA. It doesn't matter what you do. The doctor
22 is prohibited from giving you this information, whether
23 it's relevant or not.

24 MR. ORSINGER: But what I understand the
25 complaint that the plaintiffs lawyers have is that the

1 defense lawyers are taking it upon themselves to determine
2 what's relevant and then they just go and talk to doctors
3 about what they think is relevant.

4 MR. LOW: That's not really what happened.
5 They are just going to talk about -- just talk to them ex
6 parte and like one doctor friend they will go to and say,
7 "Well, if you help him, it's going to up your insurance
8 rates," and they go and kind of woodshed them. I'm not --
9 I'm not saying that all defense -- most defense lawyers
10 are just like we are. We don't believe it's right, and we
11 don't do it, but it's going on, and 509 is what their
12 excuse is, and they shouldn't be able to use that.

13 MR. ORSINGER: Okay. But, Buddy, if what
14 you're trying to do is prohibit communication, don't tell
15 us that what you're trying to do is preserve confidential
16 medical information. If what you're trying to do is
17 preserve confidential medical information, let's talk
18 about our rules that preserve it.

19 MR. LOW: But, Richard, it's not a question
20 -- there are certain things that may be relevant, may not.
21 I think that ought to be obtained through discovery or
22 some court order and not through an ex parte talk. If
23 somebody has found --

24 MR. ORSINGER: But this is an elaborate
25 procedure to obtain information on an ex parte basis when

1 there could be enormous disputes about whether the subject
2 matter of discussion fits within the exception or not.

3 MR. SOULES: We already have a mechanism to
4 do this in Rule 205.

5 MR. LOW: In what rule?

6 MR. SOULES: Rule 205, back in the discovery
7 rules. I think what we need to do is say that the
8 information -- and it's an exception under (e)(1) and (4)
9 -- may only be obtained by a person other than the patient
10 with the patient's consent or through discovery.

11 MR. LOW: That would be --

12 MR. SALES: That's kind of what this one
13 says.

14 MR. SOULES: Another thing we've got to look
15 at, too, that nobody has talked about yet is that the
16 lawyer -- this lawyer is having a communication with an
17 unrepresented nonparty, an unrepresented person, right?

18 MR. LOW: Right.

19 MR. SOULES: Well, the comment to Rule 4.03
20 says, "During the course of a lawyer's representation of a
21 client, the lawyer should not give advice to an
22 unrepresented person other than the advice to obtain
23 counsel." Now, what's the first thing that the lawyer --
24 that the doctor says whenever the lawyer calls up to talk
25 to him? "Can I talk to you?"

1 CHAIRMAN BABCOCK: "No problem."

2 MR. SOULES: Lawyer says "sure." He has now
3 violated Rule 4.04 of the disciplinary rules.

4 MR. LOW: It's been there a long time, but
5 the practice is going on, and from the letters that --

6 MR. SOULES: But we've got the mechanisms
7 there doing it.

8 MR. LOW: They're admitting doing it and
9 telling you they've got the right.

10 CHAIRMAN BABCOCK: Judge Brown had his hand
11 up for a long time.

12 HONORABLE HARVEY BROWN: Well, there's two
13 separate problems, and we need to keep them separate when
14 we debate it. One is the public policy issue as to
15 protecting patients, patient rights, attorneys acting
16 inappropriately. That's a good question. HIPAA is
17 another good question, but they are two different
18 questions. There is some overlap, but they are different
19 questions.

20 I wasn't sure where John was going a hundred
21 percent, but if part of your point is that these rules are
22 new, then I personally probably was in favor of not
23 actually adopting a rule right now because the HIPAA
24 implications are so new. The HIPAA regs weren't adopted
25 until March, and those were proposed. They didn't become

1 final until August, and they don't actually go into --
2 they aren't actually required for compliance until next
3 year, so we're still trying to figure out I think what
4 they mean. There is a debate about their meaning.

5 I think notice might be sufficient.
6 Certainly a court order is sufficient, although you could
7 argue that a little bit, but I don't think so. So is
8 notice enough? I don't know for sure. That's one reason
9 I would suggest that it might be good to put this off for
10 a little while until we have some interpretations, but if
11 we're going to debate it, I do think we should keep
12 separate the two subjects.

13 MR. SOULES: But this notice, if given by a
14 lawyer to a doctor, is giving that doctor a whole lot of
15 legal advice. It talks about what the Texas law says
16 about this and that and the other.

17 HONORABLE HARVEY BROWN: But we did that on
18 purpose, so the lawyer doesn't do it.

19 MR. SOULES: That's okay for you to do it as
20 a judge in the Fen-Phen cases and say "I approve this."

21 HONORABLE HARVEY BROWN: Well, the Court
22 would be approving it. It would be the same thing. The
23 Supreme Court would be approving the notice. That's why
24 it's in the rule, so the lawyer doesn't give advice. That
25 was the intent.

1 MR. SOULES: Well, maybe that's true. If it
2 is true for the Supreme Court to do, it's too
3 broad-sweeping. You've got a trial judge in a case or a
4 mass tort situation who's deciding how to make rules
5 related to evidence in order to manage his docket, which a
6 judge is expressly allowed to do under our Rules of
7 Evidence and should do, and how to make discovery orders;
8 and in that context and that case, understanding
9 everything, you come up and say, "This notice is good
10 enough," but just to make that a universal tool for a
11 lawyer to use in any case is too much, I think.

12 HONORABLE HARVEY BROWN: Of course, if you
13 don't think it's good enough, the rule, this one, not
14 necessarily Mark's, but this one says, "Plaintiff, I am
15 going to be doing this. If you think this notice doesn't
16 work here or you think there's some reason it shouldn't
17 work here, you're now on notice to ask the judge to stop
18 us." 14 days notice.

19 MR. SOULES: All you've got to do is file a
20 205 request to the doctor and you can get the records.
21 You have to give notice of 205.

22 HONORABLE SCOTT BRISTER: Buddy, did you
23 want to respond to him?

24 MR. LOW: No, no. Go ahead, Judge. I asked
25 him to let you speak first. Go ahead.

1 HONORABLE SCOTT BRISTER: Well, I'm real
2 concerned about this rule, not so much about, you know, ex
3 parte in general. If everybody agrees -- I mean, my
4 general feeling is -- I did ex parte when I was doing
5 med-mal, talking with subsequent treaters to find exactly
6 if it was going to be critical or not. I didn't sneak
7 out, but I didn't drive a long car either.

8 MR. LOW: But you're the exception to the
9 rule.

10 HONORABLE SCOTT BRISTER: But I -- the thing
11 that I -- I did read through all those letters from both
12 sides that obviously the plaintiffs need to get more
13 organized --

14 MR. LOW: They do.

15 HONORABLE SCOTT BRISTER: -- on their letter
16 writing than the defense side is; but, of course, the fact
17 of the matter is the reason the defense lawyers are crying
18 is because only their pig is being stuck. This is a
19 one-sided rule. To me it's kind of like if you-all wanted
20 to pass a rule saying to take a deposition you've got to
21 stand on one leg while you do it. Well, I'm not really in
22 favor of it, but as long as everybody has got to do it,
23 okay, but I'm against a rule that says defense attorneys
24 have got to stand on one leg to take a deposition but
25 plaintiffs attorneys don't.

1 Now, everybody says, yeah, but you don't
2 understand, plaintiff's attorney is in a different
3 position. Plaintiff's attorney is representing the
4 plaintiff, but when you push on every reason for this
5 rule, I don't think that applies. Now, let me explain
6 that. No. 1 concern is privacy. I'll come back to that
7 one. That's the main one and the most important one, but
8 let me do with some of the other reasons that are thrown
9 out because I think they're easy to deal with.

10 No. 2, ethics. Disciplinary Rule 4.02 bars
11 contact with the other side's retained experts. Of
12 course, Texas law is clear as a bell. You can't turn a
13 fact witness into an expert witness. There's a difference
14 between an IME doctor and between the treater. Subsequent
15 treater is a fact witness. You can't silence a fact
16 witness by designating them as your consulting expert, and
17 if that's the case, it is the work of a moment for a
18 defense attorney to also designate the subsequent treater,
19 and then if it's unethical for the defense attorney to
20 talk to that designated expert, I don't see why it's not
21 unethical for the plaintiff's attorney to talk to the
22 expert.

23 No. 2, well, it allows woodshedding and
24 molding the doctor's testimony. Obviously that goes both
25 ways, too. Now, for every time a doctor talked to me when

1 I was defending med-mal cases there was three times where
2 the following occurred: The plaintiff's treater's
3 deposition was noticed for 1:00 o'clock. I showed up at
4 12:45, was told the doctor was in surgery. 1:00 o'clock
5 came, 1:15, 1:45, I'm still in the waiting room and still
6 being told the doctor is in surgery; and low and behold
7 five minutes of 2:00 I go back to the doctor's conference
8 room and there's the plaintiff's attorney with the doctor
9 and six empty coke or coffee cup, cans around.

10 MR. SOULES: Mental surgery.

11 HONORABLE SCOTT BRISTER: Now, I didn't feel
12 that great about it, but I didn't think anybody had done
13 anything unethical either, and I won't ask for a show of
14 hands, but I'll bet you every plaintiffs attorney in this
15 room does that, and how do you think that looks to the
16 defense attorneys? So, you know, yeah, it looks bad, and
17 I don't doubt that there is a hint, perhaps given by some
18 insurers or fellow doctors or whatever to somebody they
19 ought to show up -- shut up, but I don't doubt also that
20 there is some plaintiffs attorneys that suggest to a
21 doctor, "If you want to get paid, it sure would be
22 helpful, since my client has no insurance, and our right
23 protection letter says we'll pay your bill if we win, sure
24 would be helpful how you testify, but only if you want to
25 be paid." If we're going to ban stuff that looks bad,

1 again, that goes both ways.

2 No. 3, the doctors don't know the privilege
3 and they may feel uncomfortable, it puts them in a
4 difficult situation having to decide these privilege
5 matters. Well, I mean, I think it's wonderful the
6 plaintiffs Bar is concerned about making sure the doctors
7 are informed and don't get themselves into liability or
8 other problems like that, but, I mean, really we're
9 talking about doctors that work at hospitals or HMOs that
10 take legal courses in medical school; and if they're
11 counting on, you know, a third party, you know, they're --
12 No. 1, I think they don't count on a strange lawyer to
13 tell them what the law is. No. 2, I think they know very
14 well you don't tell somebody their HIV -- anybody's HIV
15 status to a total stranger; and, again, I think it's
16 strange that if a defense attorney goes to talk with a
17 doctor, well, we have to have -- have to make sure you
18 have the right notice form telling the doctor rights
19 because, of course, defense attorneys may misrepresent how
20 much you've got to tell them, but when a plaintiff's
21 attorney does it you don't.

22 Do plaintiffs attorneys not ask things about
23 a patient's health that they don't need to know? I don't
24 see why not. Or why we have any assurance in the private
25 meeting taking place while I was out in the waiting room

1 that some of that wasn't going on, and I just don't see
2 why -- I can see why one side feels put upon when the
3 rules only apply to me but not the other guys.

4 Five, that ex parte is unnecessary. You can
5 get it all in formal discovery. That clearly applies both
6 ways. Plaintiff's attorney doesn't need to ex parte the
7 doctor. Just take the deposition. You're going to have
8 to do it anyway in a personal injury case, so let's just
9 all do it if we're going to do it at all.

10 Six, HIPAA -- and I have definitely not read
11 -- I do point out for your amusement, it's interesting
12 that the 180 pages is part of the administrative
13 simplification rules issued by the Federal government.
14 The purpose of these, only the Federal government, you
15 know, could simplify something for 180 pages. The
16 explanation of the history of comments is 92 pages, triple
17 column, small print, and I don't -- there are certainly
18 questions about it.

19 Yes, they go in effect next year, but the
20 good news is they can be amended whenever the secretary
21 wants to, but only once every 12 months, so they will only
22 change once a year. At least we have that assurance for
23 the future, and they are very controversial. I've spent
24 10 minutes on the website, the HIPAA website, and found
25 out these were one of the last hours of the Clinton

1 administration was when they were issued. Now, that's not
2 -- doesn't mean they're wrong, but I just feel a little
3 queasy about a lot of things that went on the last hour of
4 the Clinton administration, and the Bush administration
5 did and changed them, at which point Ted Kennedy said back
6 in August, "They are changing back. These changes are not
7 going to be any good," which suggests to me it's all still
8 up in the air; and if this election goes this way, the
9 next election is going to go the other way; and I don't
10 think we ought to be running after these people trying to
11 keep up our rules when they're going to blow this way and
12 that and may preempt it all anyway.

13 You know, this whole -- all this stuff, as I
14 understand it, was so your insurance followed you from one
15 place to the next. So we'll make it easier. We'll do it
16 all electronically and then in that three paragraphs, "We
17 want to make sure that those electronic transfers don't
18 let information out." Somebody might say, you know, from
19 there an agency regulation that just regulated all of
20 healthcare information might not have been within exactly
21 what Congress told them to write. I mean, we do take into
22 context what the agency's authority was when they started
23 writing these rules, and was that what -- did Congress
24 give this agency authority to write a rule about all
25 healthcare privacy? I don't have any idea, and I hope to

1 God I never have such a case I have to decide, but those
2 are things that are going to have to be worked out and
3 might change.

4 Last of all, so let me go back to the
5 privacy case. Now, we can't forget that every privilege
6 covers up facts. Some cases it covers up the truth. On
7 numerous occasions, and by that I mean half a dozen to a
8 dozen times over the last 10 years, I've got calls from
9 new trial judges in Harris County who say they're looking
10 at something in camera, which you don't get to do till
11 you're a judge, and they say, "I am outraged. The
12 defendant or plaintiff or whoever says they had the green
13 light, and I'm looking at the paper where they told their
14 attorney they had the red one. They ran the red light and
15 now they're saying green. What can I do about it?" Of
16 course, the answer is not a thing. The attorney-client
17 privilege is supposed to protect lies. Indeed, that's all
18 it protects, lies.

19 MR. LOW: Judge.

20 HONORABLE SCOTT BRISTER: If it improved
21 your case, what would you do? You would waive it, of
22 course. Of course, it protects the bad stuff.

23 Now, we do that with numerous rules and
24 privileges, either, No. 1, because we want to encourage a
25 particular type of communication, or, No. 2, because we

1 think the jury will be so confused and prejudiced by it
2 that we don't want to get into that. Well, one thing I
3 haven't heard in any of the discussion or any of the
4 papers is anybody alleging that this private information
5 is getting admitted at trial. I would be shocked if that
6 was the case. That's what you have the judge there to
7 say, "Don't do that." I have never heard anybody say or
8 read a case suggesting that that was the case.

9 There was a period of time there when that
10 was happening with mental health records, as you'll
11 recall, till the Supreme Court said, "Not only do you not
12 admit psychiatric records on a mental -- on a garden
13 variety mental anguish claim, you can't even get them."
14 It's got to be some special kind of
15 psychological/psychiatric evidence by the plaintiff before
16 the defendant can even get them, but so I don't think it's
17 a matter of prejudice in the jury's concern.

18 Is it -- do we need to protect plaintiffs
19 attorneys conversations, ex parte, with the doctor?
20 Obviously everybody agrees we don't need to particularly
21 protect defendants attorneys conversations with the
22 doctor, but why are we protecting plaintiffs attorneys?
23 Why doesn't it go both ways? There is nothing
24 confidential when a plaintiff's attorney talks to the
25 doctor because -- interesting question. Plaintiff's

1 attorney gets general power of attorney either in or with
2 your contingency fee contract. Do you really think that
3 makes the plaintiff's attorney the agent for getting
4 healthcare -- making healthcare decisions for the patient?

5 What's going to happen in the case where the
6 plaintiff's attorney says "pull the plug" or "don't pull
7 the plug" on a terminally ill patient and the family says
8 the opposite? Do we really think that the plaintiff's
9 attorney's power of attorney means, "I have the authority
10 to make healthcare decisions"? I imagine not. I will
11 have to see when it comes out.

12 But then if that authority, that agency is
13 not for healthcare decisions, what's going on in the
14 conversation, we all know what's going on in the
15 conversation. It's not for healthcare. It's for
16 litigation. Is that something that needs to be protected
17 against getting to all the facts?

18 Well, irrelevant information will be
19 inadvertently disclosed. We've got a perfectly good rule
20 on what happens with inadvertent disclosures. If an
21 inadvertent disclosure of attorney-client information goes
22 out, you get it back. We don't try to stop inadvertent
23 disclosures of attorney-client information by prohibiting
24 requests for production. We don't just bar the discovery,
25 say, "This will make sure that nothing accidentally gets

1 out. We won't allow any discovery at all," and that's
2 what this looks like to me. If the problem is inadvertent
3 disclosure, we can cover that with a rule that takes care
4 of inadvertent disclosure.

5 And -- and so what should we do? Everybody
6 agrees, I think, from the stuff I read, and it was a lot,
7 that a plaintiff has no right to privacy and no leg to
8 stand on to claim a right of privacy as to relevant
9 information. You want to sue somebody for a hundred
10 thousand or a million or however many you want to sue them
11 for, you've got no right to then claim, "Oops, sorry, you
12 can't find out any of the facts about what I'm suing you
13 about." There's just no good argument for that.

14 So everybody agrees there is no right of
15 privacy whatsoever on relevant information. The only
16 question is what's relevant and what's not, and everybody
17 involved in the situations, not in a good position to make
18 that call. Certainly the defendant's attorney is not, the
19 insurance company certainly is not, but the plaintiff and
20 the plaintiff's attorney aren't either. I had a number of
21 conversations, hearings, as a trial judge where I was told
22 by the plaintiff's attorney looking at the records about a
23 neck injury from six months before the car accident, "Oh,
24 that's irrelevant because we're suing for a back injury
25 and so neck injuries are not relevant," or "The back

1 injury from two years ago is not relevant because she
2 healed from that and so that's not relevant anymore
3 because that one was over, so it's all from this new one."

4 Nobody is in a position to make that call
5 except the judge. Who ought to have the burden to go to
6 the judge? Both of these rules put that burden on the
7 defendant. In every other area of Texas law we put the
8 burden on the person who has the information and knows
9 whether they ought to fool with a court hearing or not.
10 We can't have these hearings on every case. You can't do
11 a Fen-Phen hearing on every case in Harris County. The
12 judges will kill us. You can do it on the big ones
13 because, of course, you can decide pretty much on a
14 Fen-Phen case for all of them what's relevant and what's
15 not, but you can't do that on every case.

16 So who ought to have the burden to say is
17 this worth troubling the trial judge about or not? That
18 question answers itself. It ought to be what it is right
19 now today. The plaintiff's attorney who can look at the
20 medical records and see if there's anything worth keeping
21 away has the burden to go to court, as you can do right
22 now under Texas law. Nothing prevents a plaintiff
23 attorney from going to the court and asking to bar ex
24 parte communications between the defendants and the doctor
25 or bar it in part on certain irrelevant information.

1 Nothing prevents you from doing it now, other than you
2 might become a pest if you do it on all your cases, and
3 this rule would make that the rule on all cases.

4 So my position is it doesn't matter to me
5 whether we want to get rid of ex parte or not, but I can
6 sure see why defendants attorneys feel like this is a
7 one-sided deal, because it is, and it seems to me it ought
8 to be good for one side is good for the other.

9 CHAIRMAN BABCOCK: So you're against the
10 rule?

11 HONORABLE SCOTT BRISTER: I don't mind -- as
12 far as I'm concerned, you can say no ex parte at all, but
13 I am against a rule that says -- I would be against a rule
14 that says plaintiffs can't do something and defendants
15 can.

16 MR. LOW: Judge, let me ask you this: You
17 said it ought to be what's good for the goose is good for
18 the gander. All right. Bill sues my client, a
19 corporation. He doesn't sue --

20 CHAIRMAN BABCOCK: Are you the defense
21 lawyer?

22 MR. LOW: I'm the defendant. He doesn't sue
23 the foreman, but he can't go out and talk to that foreman.
24 That's a man that has operative facts, but so I as the
25 defendant have that protection, and he can't even talk to

1 my foreman, but it would be all right for me to go talk to
2 his doctor, and that's fairness?

3 HONORABLE SCOTT BRISTER: The difference is
4 the doctor doesn't have to pay, whereas you do. If you
5 get sued --

6 MR. LOW: No, Judge, I'm talking about your
7 idea of not concealing, about facts being hidden and all
8 that, and let's get to this hiding facts and truth. Is it
9 hiding it when --

10 HONORABLE SCOTT BRISTER: Absolutely every
11 restriction on --

12 MR. LOW: -- the plaintiff can't do it, but
13 the defendant can? That's hiding it.

14 HONORABLE SCOTT BRISTER: Every restriction
15 on discovery or admissibility, obviously, hides some
16 facts. That's what they all do.

17 MR. LOW: But it's a question of how do --
18 you can get them, but it's the question how you can get
19 them. I guess you can get them by poking a gun at a man's
20 head or you can get them through discovery or you can get
21 them ex parte, and you shouldn't be able to get them ex
22 parte.

23 CHAIRMAN BABCOCK: Bill had his hand up
24 before you did, Richard, by a whisker.

25 MR. EDWARDS: I'm not going to get into the

1 fray. I just wanted -- since this is on a public record,
2 I wanted to register my shock at Judge Brister's comment
3 concerning the purpose of the attorney-client privilege
4 and say that if that's the case, I'm going to quit the
5 profession.

6 MS. SWEENEY: Amen.

7 MR. HALL: Amen.

8 MR. LOW: Yeah.

9 MS. JENKINS: I agree.

10 CHAIRMAN BABCOCK: Well, perhaps he didn't
11 mean it quite the way you took it. He might have been
12 misunderstood.

13 MR. EDWARDS: I understood what he said, but
14 I hope he overspoke.

15 CHAIRMAN BABCOCK: Richard.

16 MR. ORSINGER: I don't do plaintiff's or
17 defense work, and so maybe I don't see the ramifications
18 of all this, but the way this strikes me is that we take
19 something that should be confidential, which is
20 confidential medical information, and there is a lawsuit
21 that's been filed, and because the lawsuit is filed
22 lawyers for litigants are either -- under the present
23 scenario, under their own authority or under this rule
24 under some procedure, they're getting confidential
25 information and not going through the court to get it and

1 there's no record of what's said and there's nobody being
2 sure that the scope of the communication is within the
3 purported authority to have the conversation.

4 And I consider medical information to be as
5 secret, if not more secret, than attorney-client
6 information, and it really troubles me and I don't know
7 what -- where the plaintiffs get skewed on this and where
8 the defendants get skewed on this, but it really troubles
9 me that through a rule we're going to authorize off the
10 record conversations between one litigant talking to
11 someone that's supposed to be under a privilege on the
12 basis of some kind of vague statement that something is
13 partially privileged, and we don't know for sure what the
14 scope of that privilege is, and we don't have anybody
15 that's an umpire telling us what the scope of that
16 privilege is.

17 It scares the hell out of me, and it seems
18 to me like before anybody other than the patient or the
19 patient's representative can get confidential information
20 it ought to go through the court system, and it ought to
21 be clearly delimited so that we only encroach on the
22 confidential information to the extent that it's relevant
23 to the court proceeding.

24 MR. LOW: Let me clarify one -- go ahead.
25 I'm sorry.

1 CHAIRMAN BABCOCK: No, no, no. Paula had
2 her hand up.

3 MR. LOW: I was going to clarify one thing.

4 MS. SWEENEY: Yield to Buddy Low.

5 CHAIRMAN BABCOCK: She will yield to you if
6 it won't take as long as your yield to Judge Brister.

7 MR. LOW: I won't take -- I don't know how
8 to filibuster. But HIPAA is complicated, and we can't
9 really follow HIPAA, but our idea was that make somebody
10 go to court, and if they understand HIPAA and can convince
11 the judge that this is prohibited under HIPAA then the
12 judge can enter orders accordingly. Or if you have to go
13 to court and say, "Well, you can't get this information
14 through the Health and Safety Code then you can argue the
15 Health and Safety Code," but at least, as Richard's
16 saying, go through some clearinghouse; and you may be
17 authorized to do it, but then there you're authorized if
18 you can follow the law and you don't necessarily have to
19 know if you have some procedure where you can argue what
20 the law is or the law might change, and as it changes, you
21 can argue it's not authorized.

22 CHAIRMAN BABCOCK: Okay. Paula. Then Judge
23 Peeples.

24 MS. SWEENEY: I'm mindful of the Chair's
25 schedule at starting the other discussion at 3:00 and

1 between now and 3:00 I will not have time to state my
2 thoughts in response to what Judge Brister had to say, but
3 I'd like to note for the record that I object to almost
4 everything he said. I'm also aware this is the last
5 meeting of this constituted committee and that we may not
6 finish this or that due to personal circumstances I may
7 not be able to be here tomorrow, if that's when we come
8 back to it. Excuse me. And I would like to get some
9 guidance from the Chair about that, because I do want a
10 response in the record to what was stated both about
11 litigants, about members of the Bar, about the system,
12 about the way it works, about the way the Court rules
13 about what the law is, almost all of what was said.
14 What's the Chair's pleasure?

15 CHAIRMAN BABCOCK: Well, as you know, Paula,
16 everybody is free to respond either orally or in writing;
17 and if it's in writing, unless you tell me otherwise, the
18 writing will be posted on the website so that everybody
19 can see it, so it will be part of the record; and you
20 certainly have the opportunity to do that in this case;
21 and let's keep going and see where we get and see whether
22 we need to reconvene tomorrow; and if your circumstances
23 are such that you can't be here, we'll accommodate that
24 somehow.

25 MS. SWEENEY: You want to stay on this

1 subject now then?

2 CHAIRMAN BABCOCK: I'm going to stay on this
3 for a minute or two. We have some people that we told to
4 be here at 3:00, and it's not quite 3:00 yet.

5 MS. SWEENEY: All right. Then to address
6 the substance of the issue, one problem that has not been
7 focused on is that, as we saw a few years ago with a
8 temporary sort of silly interpretation of a statute that
9 was read to say that any expert had to be from Texas, it
10 was a wrong interpretation. It was cleared up shortly,
11 but during a window when that was the interpretation there
12 were a number of otherwise intelligent lawyers who felt
13 like it was their duty as zealous advocates to take that
14 position, because it was a gotcha and because they thought
15 they could; and, therefore, because they could, they felt
16 like they had to.

17 And that -- in this circumstance and in the
18 circumstance that we have with ex parte now, in the
19 absence of a rule there are lawyers, some of whom wrote
20 letters, who feel like because arguably they can, then
21 they must; and they feel like they've got to go do it or
22 they're not zealously representing their clients; and so
23 among many reasons why we need a rule, a rule that
24 provides a clear procedure, a clear mechanism, and doesn't
25 put lawyers in the position of saying to people they don't

1 know, don't represent, have no relationship with and are,
2 in fact, in many ways adverse to these treating docs
3 doesn't put lawyers in the position of saying, "Well, we
4 can talk about this part. It's relevant, but now be sure
5 you don't tell me anything that's hurtful to my opponent
6 that might not be relevant, and I'll let you know when you
7 get there."

8 That's an untenable position for an ethical
9 lawyer to be in. It's very difficult to go into a
10 situation like that, talk to the opponent's treating doc
11 with nobody there representing your opponent and stay
12 within the bounds of appropriateness and relevance, which
13 is why court orders are a good idea, but you can't always
14 get them, and we don't want to go to court in every case.
15 In the case you talked about, Judge Brown, where you've
16 got a big group case, that's one thing, but in individual
17 smaller cases you can't, and you can't go to every
18 treating doc -- to the court about every treating doc and
19 get a ruling.

20 The thought that simply going with no
21 notice, with no warning, is somehow necessary makes no
22 sense to me. Where is the harm in requiring notice to the
23 other side, anymore than I can't go ex parte the
24 defendant's physician? Then there are cases where the
25 defendant's physical condition or mental condition, Arcay

1 versus something, the Ramirez case involving an impaired
2 physician. That physician's health and mental health were
3 in issue in the case, but if I were suing that impaired
4 physician for -- in a malpractice case, I would not say
5 that, therefore, I have a right as his opponent to go
6 walking into his doctor's office and talk to him about his
7 condition. I would -- I believe I would need a court
8 order or an authorization, and I think that that ought to
9 be the law and that we need to provide that as the law.
10 Otherwise, we have no protection.

11 The argument that was made that a lawyer
12 would say, "You better testify how I want or you won't get
13 paid" is already well-handled by the Rules of Evidence,
14 and I have not seen it happen, and I don't believe it
15 happens.

16 HONORABLE SCOTT BRISTER: Have you seen
17 defendants threaten doctors "I'm going to pull your
18 insurance"? I just think the likelihood -- I don't care
19 if we ban ex parte. The issue is do we ban it for
20 defendants but not plaintiffs lawyers.

21 MS. SWEENEY: The plaintiff's lawyer stands
22 in the shoes of the plaintiff. The plaintiff can talk to
23 the plaintiff's own doctor. It is absurd to compare the
24 two as though they were apples-to-apples.

25 HONORABLE SCOTT BRISTER: Do you tell the

1 plaintiff, "You don't have to give me an authority"? Do
2 the plaintiffs attorneys tell their clients, "You don't
3 have to give me authority to find out about your HIV
4 status" or the other things we're requiring the defendants
5 to do? I bet they don't. If they don't, why do we
6 presume a patient wants the stranger who is his attorney
7 to know about my sexually transmitted diseases but not the
8 other stranger on the other side?

9 MS. SWEENEY: The answer to your question is
10 the responsible plaintiffs lawyers tell their clients, "I
11 need to know what's in your records and I need to go talk
12 to your doctor so that I know whether I need to file a
13 motion for protective order so that I can make a legal
14 judgment and advise you and so I can make the appropriate
15 motions on your behalf, and I am standing in your shoes
16 and speaking to your physician in determining this
17 information." The defense lawyer, however, is not
18 standing in the plaintiff's lawyer's shoes. He's stomping
19 on his feet.

20 HONORABLE SCOTT BRISTER: Nobody is saying
21 you can't talk to your client and you can't get the
22 medical records. The question is why do you need to go
23 talk to the doctor but not the other side go talk to the
24 doctor?

25 MS. SWEENEY: Because I have a right, as the

1 plaintiff does, to talk to my own doctor, to my client's
2 own doctor. It is not apples-to-apples. The defense
3 lawyer is my client's opponent.

4 HONORABLE SCOTT BRISTER: You are not going
5 there for healthcare. You're going there for litigation.

6 MS. SWEENEY: I'm going there because I
7 represent my client, who has a right to go talk to his
8 doctor about his health and about how it impacts his life,
9 which includes litigation or anything else he's doing
10 including his job, if I'm representing him in an EEOC
11 case, or anything else.

12 MR. SOULES: And a right to consent.

13 MS. SWEENEY: And a right to consent. Thank
14 you. And it is not analogous in any way, shape, or form
15 to say that the stated opponent stands in the same
16 position to go talk to the physician. It is also
17 inappropriate to put an insurance company, a malpractice
18 carrier, in the position of coming in and advising the
19 subsequent treater about what they should or shouldn't
20 say, and it's equally inappropriate for the defense lawyer
21 to do it, and I think putting the defense lawyer in a
22 position where they don't have the protection of this rule
23 is unfair, because they do end up in the position where
24 they feel like they've got to go do it or else they
25 haven't done every single thing they can do.

1 The rule makes it clear if it is necessary
2 for them to go learn things informally they have a
3 mechanism under the rule for doing it. Let me ask you
4 this. Why do you care about notice? Why should they be
5 able to sneak? Why can they not send the notice?

6 HONORABLE SCOTT BRISTER: I'm not here
7 protecting the right of anybody to go. I don't care if
8 you want to ban ex parte. As I read the letters, the
9 screaming is why is it that my opponent in litigation gets
10 to talk to a fact witness, who is also the treating
11 doctor, but I don't get to talk to a fact witness under
12 the same circumstances?

13 MS. SWEENEY: Because it's not
14 apples-to-apples. I can't go talk to Buddy's foreman
15 because he's on the other side of the case from me. He's
16 Buddy's -- in privity with Buddy, not in privity with me.
17 So the rule says that. It is the rule, it's been the
18 rule. I understand the rule, other lawyers understand the
19 rule..

20 HONORABLE SCOTT BRISTER: That's only
21 because Buddy has to pay for whatever the guy says with
22 regard to --

23 MR. LOW: No. I'm talking about --

24 MS. SWEENEY: No.

25 HONORABLE SCOTT BRISTER: With regard to the

1 police officer, with regard to the treating physician,
2 nobody has to pay for them to show up at trial. Nobody
3 has to pay for them if they ruin our healthcare case.
4 They are a third party, independent, nonemployee fact
5 witness.

6 MS. SWEENEY: Why are my clients -- why is a
7 conversation with my female client's gynecologist relevant
8 in a knee surgery malpractice case?

9 HONORABLE SCOTT BRISTER: I doubt that it is
10 at all.

11 MS. SWEENEY: So the defense lawyer just
12 goes over there and has an ex parte chat about her
13 gynecologic history, but since it's not relevant I don't
14 have to worry about it because it won't come into trial?
15 He should not be allowed to go into that office and have
16 that conversation without consent or a court order. It's
17 not appropriate. It's not relevant. There is no logical
18 or conceivable legal argument by which it's waived, and
19 yet it happens.

20 HONORABLE SCOTT BRISTER: Why do you need to
21 go talk to your client's gynecologist on your knee case?

22 MS. SWEENEY: It doesn't make any difference
23 why. I'm entitled.

24 HONORABLE SCOTT BRISTER: Shouldn't she be
25 just as embarrassed?

1 MS. SWEENEY: If she wants me to and I want
2 to, and I'm in her shoes, I can go talk to her, and it's
3 not anyone else's business. I'm on her side. If she
4 says, "Go do it," I can go do it. I may be doing other
5 stuff, too. I may be also getting her a divorce and doing
6 other things for her that have nothing to do with the
7 case.

8 CHAIRMAN BABCOCK: Okay. We're going to
9 interrupt crossfire here for just a second to see where
10 we're headed with this. It seems to me that -- where did
11 Buddy go?

12 MR. TIPPS: He went to talk to his foreman.

13 CHAIRMAN BABCOCK: Say, "Watch out. Sweeney
14 wants to talk to you."

15 HONORABLE HARVEY BROWN: Can I make a
16 procedural point?

17 CHAIRMAN BABCOCK: Okay, if it's quick.

18 HONORABLE HARVEY BROWN: Our committee met
19 after Mark's committee had a recommendation.

20 CHAIRMAN BABCOCK: Yeah.

21 HONORABLE HARVEY BROWN: We changed that,
22 came up with an alternative. Mark's committee then met.
23 We, frankly, have not had a chance for our committee to
24 meet to look at Mark's. Obviously this is a complicated
25 issue. I would suggest it come back to our committee to

1 look at now that we have Mark's committee's second
2 recommendation.

3 CHAIRMAN BABCOCK: Judge Peeples.

4 HONORABLE DAVID PEEPLES: That's fine, but I
5 find discussions like this helpful, and I don't think it
6 would be good for the committees to just hash and hash it
7 out and then bring it back and hit us cold turkey with a
8 proposal. I mean, discussions like the one we have been
9 having are helpful to the rest of us who are not on the
10 subcommittees.

11 CHAIRMAN BABCOCK: Yeah, I agree with that.

12 HONORABLE DAVID PEEPLES: So we need to have
13 some discussion probably.

14 CHAIRMAN BABCOCK: Yeah, I agree with that,
15 so --

16 MS. SWEENEY: Do we still exist?

17 CHAIRMAN BABCOCK: That's where I was
18 headed. We're going to have to recess this, and, frankly,
19 it's a very interesting, helpful discussion and people
20 feel strongly about it obviously, but we're going to have
21 to break that because we have made a promise to a bunch of
22 people that are taking their time off to talk to us about
23 the electronic filing, to get to that. So Judge Brown
24 anticipated what I was going to talk about, and that is
25 we've got tomorrow morning to continue this dialogue if we

1 want or we can take a vote, and if it wins, we say we
2 don't need a rule. I don't sense that that's the way the
3 room's going, or we can refer it back to the subcommittee
4 and let the new Supreme Court Advisory Committee take it
5 up when it's reconstituted, and so those are sort of the
6 options, and I'm happy to do it. Anybody see -- see, that
7 will teach you to go to the bathroom.

8 MR. LOW: Well, no, I need 35 minutes to
9 respond to Judge Brister. Really, why don't we take a
10 vote on whether that something should be done to stop ex
11 parte conferences.

12 MR. SOULES: Without consent.

13 MR. LOW: Without consent. And then -- and
14 we can see if most people believe and if they believe
15 there should be, we can work that in, but if they believe
16 there shouldn't then just let the hide go with the hare
17 and let it go.

18 HONORABLE SCOTT BRISTER: And I'm willing to
19 vote to ban ex parte, if that's what everybody wants to
20 do. That's not the question. The question is are we
21 going to ban ex parte by one side but not the other.

22 MR. SOULES: This is ex parte without
23 consent, Judge.

24 HONORABLE SCOTT BRISTER: Which is -- which
25 is to ban it for one side but not the other.

1 MR. SOULES: If you don't like the consent
2 waiver, I mean, it's there already.

3 MR. ORSINGER: It's to ban it for the
4 nonpatient and not ban it for the patient, is the way I
5 see it.

6 CHAIRMAN BABCOCK: Okay, kids, here's what
7 we're going to vote on. Let's vote on whether or not we
8 want to spend three hours tomorrow morning continuing to
9 talk about this.

10 HONORABLE SCOTT BRISTER: I can't be here
11 tomorrow, so that may help your discussion.

12 CHAIRMAN BABCOCK: Well, but Paula can't
13 either, so as far as I'm concerned that's a push.

14 HONORABLE SCOTT BRISTER: Takes all the fun
15 out of it.

16 PROFESSOR DORSANEO: I'm ready to vote.

17 HONORABLE DAVID PEEPLES: Chip, this is too
18 important. Is this not the first discussion we've had of
19 this?

20 CHAIRMAN BABCOCK: Yes, that's correct.

21 HONORABLE DAVID PEEPLES: This is too
22 important to just zip on through like this.

23 CHAIRMAN BABCOCK: Well, we're not going to
24 reach --

25 HONORABLE DAVID PEEPLES: Well, to vote on

1 the core question about whether to go one way or the
2 other, I mean, gosh, this is supposed to be a deliberative
3 committee, and to have a vote on the core issue before --
4 I don't know, we had four or five people who've talked.

5 CHAIRMAN BABCOCK: I didn't say we were
6 going to do that.

7 HONORABLE DAVID PEEPLES: I thought that was
8 the proposal you were getting ready to make.

9 MR. LOW: I didn't mean a binding vote. I
10 just meant --

11 MR. SOULES: He meant a definitive vote.

12 CHAIRMAN BABCOCK: A definitive vote. I
13 think the issue is --

14 MS. SWEENEY: It's a motion in limine.

15 CHAIRMAN BABCOCK: Yeah. I think the issue
16 is whether or not we spend three hours tomorrow with
17 people who may be talking about it or we defer it to --
18 what Judge Brown wants to do is go back and meet with Mark
19 and his group and have further discussion about it at
20 subcommittee and then come back, whatever the
21 reconstituted committee is, and talk about it. I don't
22 think that anybody, and certainly not me, is trying to
23 ramrod this one through. Maybe some of the other ones,
24 but not this one.

25 MR. ORSINGER: Chip, can I offer a

1 suggestion? What I'd like, if it's going to go back to
2 the subcommittee, is I'd like for them to not just assume
3 that ex parte will happen and we have to put procedures in
4 place for it, but also consider whether we ought to ban it
5 through the discovery rules or through the evidence rules
6 or somehow structure it that it doesn't occur, because
7 that's where my vote is; and if they would consider that,
8 I will vote in sending it back to subcommittee; but if
9 we're just going to assume that ex parte goes on and we
10 have to figure out how to write a rule that's consistent
11 with the Federal regulations that change every year, I'm
12 going to vote against that.

13 CHAIRMAN BABCOCK: You want to say the first
14 part of what you just said again?

15 MR. ORSINGER: I can't remember it.

16 CHAIRMAN BABCOCK: I didn't understand it.

17 MR. ORSINGER: I don't remember, either. My
18 proposal is that if it goes back to the subcommittee that
19 they also consider alternatives to just banning ex parte
20 conversations that are done outside the discovery context.

21 HONORABLE HARVEY BROWN: I think he's saying
22 it should be a discovery rule as much as an evidentiary
23 rule.

24 MR. ORSINGER: Right.

25 HONORABLE SARAH DUNCAN: I think what he's

1 saying is there needs to be more of a report, not just a
2 rule, but a report on the pros and cons of partial and
3 total bans. Is that what you're saying?

4 MR. ORSINGER: Yeah, and I would expect that
5 there might be some other changes that are being proposed
6 here.

7 CHAIRMAN BABCOCK: Okay. Bill.

8 PROFESSOR DORSANEO: And maybe I don't need
9 to understand HIPAA, but it seems to me that some people
10 said that HIPAA takes care of this. Some people said we
11 need to have a hearing to argue about HIPAA, and I'm
12 frankly confused about --

13 MR. SOULES: Well, there's another problem,
14 too, and that is a lawyer is going into the doctor's
15 office and getting the doctor to violate HIPAA, inducing
16 the doctor to violate HIPAA. Is that okay?

17 PROFESSOR DORSANEO: Right. Or that, and I
18 don't know whether I need to understand HIPAA to state my
19 own viewpoint about whether somebody should be able to go
20 talk to somebody else's doctor, but -- and I don't think I
21 do; but if we're going to go into this in some depth, I
22 don't like it when people say there's something that's
23 really pertinent but we're going to do something short of
24 comprehending that.

25 CHAIRMAN BABCOCK: Yeah.

1 HONORABLE JAN PATTERSON: Maybe HIPAA has a
2 preamble and a policy statement.

3 MR. EDWARDS: About 180 pages of it.

4 CHAIRMAN BABCOCK: By the way, I think now
5 is the perfect time to note this, the perfect time,
6 because these peer review rules that Justice Duncan did
7 started out with definitions, so structurally I just
8 wonder about.

9 HONORABLE HARVEY BROWN: I noticed that,
10 too.

11 CHAIRMAN BABCOCK: Judge Peeples, do you
12 think that if we spend three hours tomorrow talking about
13 this generally the way we have been talking about it that
14 that would be helpful to you or to Judge Brown or whoever,
15 or Mark or whoever, because obviously we've got the room
16 and we've got a court reporter lined up.

17 HONORABLE DAVID PEEPLES: What we have just
18 had this afternoon has been very helpful to me. I have
19 not had this come up, frankly. I don't remember it, and
20 I'm just not accustomed to this committee having an
21 afternoon of discussion about something and then signing
22 off on it and it go to the Supreme Court.

23 CHAIRMAN BABCOCK: Well, we weren't going to
24 do that. I mean, we're going to have to -- if we say that
25 we need a rule, we're going to have to work through the

1 mechanics of what they propose, and that's a lengthy
2 project. So, well, I'm willing to do what everybody wants
3 to do.

4 MR. LOW: Well, Mark can't be here tomorrow
5 and Paula perhaps not, and I feel like --

6 CHAIRMAN BABCOCK: Don't forget your chief
7 over there.

8 HONORABLE SCOTT BRISTER: That's why I said
9 everything I wanted to say today.

10 MR. LOW: Well, that's all right. I'm not
11 worried about him not being here.

12 CHAIRMAN BABCOCK: All right. Well, we have
13 some key people who can't make it, so here's what we're
14 going to do, with Justice Hecht's blessing, if you'll
15 bless this. You-all keep working on this, Mark and Judge
16 Brown and whoever else wants to be involved, and I'm sure
17 the Court wants to hear what the Supreme Court Advisory
18 Committee has to say about this, and so whatever the
19 reconstituted committee is, I would guess the Court would
20 ask it to consider the dialogue.

21 JUSTICE HECHT: Absolutely. Yeah.

22 CHAIRMAN BABCOCK: So that's what we're
23 going to do. It doesn't require a vote, and all of you in
24 the back of the room, sorry that we're behind schedule,
25 but we're only 15 minutes and then when you add a

1 five-minute break we'll be 20 minutes behind. Is that
2 okay with you-all? Is that all right? Okay. We're going
3 to take a five-minute break. Okay.

4 (Recess from 3:15 p.m. to 3:29 p.m.)

5 CHAIRMAN BABCOCK: Okay. We're onto agenda
6 Item 2.8, rules for the pilot project in Fort Bend and
7 Bexar Counties regarding electronic filing, and Judge
8 Peeples is going to take us through this.

9 HONORABLE DAVID PEEPLES: Are we ready?

10 CHAIRMAN BABCOCK: We are ready.

11 HONORABLE DAVID PEEPLES: You will need a
12 handout called "Final report, subcommittee on e-filing
13 local rules."

14 CHAIRMAN BABCOCK: I've got mine.

15 HONORABLE DAVID PEEPLES: A little bit of
16 background on this, the Supreme Court has been
17 experimenting or coming up with a pilot project for Fort
18 Bend County, the county courts of Fort Bend County, and
19 for the district courts in Bexar County; and the Office of
20 Court Administration and the Joint Committee on
21 Information Technology drafted some local rules to
22 implement the electronic filing in those two pilot
23 jurisdictions, the civil district courts in Bexar County
24 and the county courts in Fort Bend County.

25 And so this is a baby step in the direction

1 of e-filing, and it's a baby step, not a big step, in two
2 regards. Two pilot counties and it's limited in a modest
3 step in a second way. Nobody has to do it. This does not
4 displace and take away from anybody the way you handle a
5 lawsuit, the way you do right now with paper filing, but
6 people who want to do e-filing and receive e-filing can
7 opt in to these experimental rules.

8 Now, OCA and JCIT came up with some proposed
9 rules, and it was hashed out very, very well, and they
10 were signed off on by the judges in Bexar County and the
11 judges in Fort Bend County and were sent to the Supreme
12 Court for hopeful approval, and the Supreme Court had a
13 few questions, and they sent those questions to a group
14 that consisted of several people -- and I'm going to let
15 them introduce themselves in just a minute -- from OCA and
16 JCIT and from TexasOnline. I'll tell you about that in
17 just a minute, too; and about four or five people from
18 this committee, me, Bonnie Wolbrueck, Andy Harwell,
19 Richard Orsinger, and Bobby Meadows, we all had a big
20 conference call, and I think we resolved the issues that
21 the Supreme Court raised. And so what is before us now is
22 a final -- you know, tentatively final version of the
23 proposed rules for these two experimental projects in
24 these two counties.

25 Now, OCA -- and I've got three people here.

1 I want you-all to -- in just a minute -- I'm going to tell
2 you one or two more things and then instead of going
3 through this line-by-line or section-by-section I think
4 the way to do it, because it's such a late day and the
5 Supreme Court wants to move on this, is let those of you
6 who have read it make comments or ask questions of the
7 people who have been involved in this from the start; and,
8 Margaret, if you'll go ahead and you-all introduce
9 yourselves. These are from OCA, Office of Court
10 Administration.

11 MS. BENNETT: I'm Margaret Bennett. I'm the
12 general counsel for the Office of Court Administration.
13 This is Ted Wood. He's our special counsel for trial
14 courts, and he was the primary draftsman of the rules, and
15 this is Mike Griffith. He's the director of the Judicial
16 Committee on Information Technology.

17 HONORABLE DAVID PEEPLES: Okay. Thank you.
18 And they're available for questions in just a moment.
19 Now, as I understand it, the e-filing, it's not sent
20 straight to the district clerk, for example. It goes to
21 something called TexasOnline, which is a private provider,
22 and then from them it's forwarded to the appropriate
23 clerk, and TexasOnline I think has four people here.
24 Would you-all tell us who you are, please?

25 MS. DWIGHT: Thank you. My name is Marianne

1 Dwight. I'm an attorney. I'm working with Bearing Point
2 working on the TexasOnline project.

3 MR. CHISOLM: My name is Andrew Chisolm.
4 I'm the technical project manager for the TexasOnline
5 e-filing project.

6 MS. BRUNNICK: I'm Mary Lou Brunnick, and
7 I'm the overall project manager for the e-filing project,
8 and I'm with Bearing Point and TexasOnline.

9 HONORABLE DAVID PEEPLES: Thank you. And is
10 anybody else here an expert, or are you-all involved in
11 this?

12 MR. ANDERSON: Yes, sir, we are.

13 HONORABLE DAVID PEEPLES: Would you-all tell
14 us who you are, please?

15 MR. ANDERSON: My name is Jerry Anderson,
16 and I own a company called E-document Technologies here in
17 Austin, Texas, and we are -- have been for the last year
18 -- have been working on an e-filing solution that we
19 presently have running and have been trying to beta test
20 since June.

21 HONORABLE DAVID PEEPLES: Thank you.

22 MS. PASS: And I'm Michele Pass. I'm with
23 E-doc also. I'm Jerry's partner.

24 HONORABLE DAVID PEEPLES: Now, if you will,
25 this document that's before you, skip over the first three

1 pages. Those are sort of explanatory. The actual local
2 rules are on about the fourth page. At the top of that
3 page it says, "Exhibit A, subcommittee model local rule
4 proposal" and there are eight pages, four front and back,
5 and then just a little bit on page nine, and those are the
6 rules. That's what I think we need to discuss.

7 Let me point out, however, that not all
8 documents are covered by this. In other words, somebody
9 who wants to e-file a document or pleading or so forth,
10 not everything can be e-filed; and at the bottom of page
11 two and the top of page three are the documents that
12 cannot be e-filed, but others can; and I understand that
13 we want to take abortion bypass documents and say they
14 cannot be filed, e-filed.

15 MS. BENNETT: That's correct. The Jane Doe
16 cases have been added, the parental consent cases have
17 been added to the bottom of 3.3(vii).

18 HONORABLE DAVID PEEPLES: Okay.

19 CHAIRMAN BABCOCK: Can I ask a question?
20 3.3(vii) is 76a. 3.3(viii) is documents which access is
21 otherwise restricted by law. You said --

22 HONORABLE DAVID PEEPLES: Would it be
23 (viii), Margaret?

24 MS. BENNETT: Yes. I'm sorry. (viii).

25 HONORABLE DAVID PEEPLES: Proceedings under

1 Chapter 33 Family Code, and that's the judicial bypass
2 cases that we've dealt with. Those would be exceptions.
3 In other words, if you want to file one of those under
4 these rules you have to do it the old-fashioned way by
5 paper because you cannot e-file those.

6 CHAIRMAN BABCOCK: Great.

7 HONORABLE DAVID PEEPLES: And I want to
8 stress again these proposals would apply in the civil
9 district courts of Bexar County and the county courts of
10 Fort Bend County, I assume civil cases only, not criminal.

11 CHAIRMAN BABCOCK: Only county court of Fort
12 Bend?

13 HONORABLE DAVID PEEPLES: Yes. Yes.

14 CHAIRMAN BABCOCK: Why is that?

15 HONORABLE DAVID PEEPLES: Just wanted to
16 have a different part of the state and a different court
17 system. You've already got district courts in Bexar
18 County, I assume is the reason for that. And, again,
19 nobody can make anyone do this. In other words, if I'm a
20 lawyer and somebody wants to e-file and e-serve me it
21 cannot be done, right?

22 MS. BENNETT: (Nods head.)

23 HONORABLE DAVID PEEPLES: I have to agree
24 before I can be made to accept an e-service, and nobody
25 can be made to file a lawsuit electronically. You can do

1 it if you want to, but you have to opt into the system for
2 it to apply to you. And obviously what is happening here
3 is this is different; and I think very wisely the Supreme
4 Court said, "Let's take cautious step and see how it
5 happens," sort of road test this new vehicle and then
6 we'll see how it works and make changes and maybe proceed
7 and maybe not.

8 Anything else by way of preface that you-all
9 think ought to be said? And the members of the advisory
10 committee, Richard and -- did somebody raise their hand?
11 Yes.

12 MS. DWIGHT: I kind of wanted to explain a
13 little bit about TexasOnline, if I may. TexasOnline is
14 actually a infrastructure, a portal that Bearing Point in
15 conjunction with Clerk Information Resources put on, so
16 it's actually -- TexasOnline itself is actually a state
17 infrastructure that in order to facilitate various
18 governmental entities within the state to provide services
19 online. So, for example, if you want to renew your
20 driver's license, you can do it online. So TexasOnline
21 itself is kind of a strange entity, if you will. It's not
22 technically an entity in that sense, but it's a project
23 that's been done in conjunction with a state agency in
24 order to provide governmental services online.

25 HONORABLE DAVID PEEPLES: Thanks.

1 MS. SWEENEY: You can renew your driver's
2 license online?

3 MS. BENNETT: You can pay your taxes online.

4 HONORABLE DAVID PEEPLES: Let me just point
5 out, look at Rule 1.3. Instead of quotation marks it came
6 out "A" and the at sign, and that's throughout this
7 document. That's just a little glitch. It's not
8 substantive, but don't be misled by that, and I think
9 we're at the point now where anybody who has a comment or
10 a question or a suggestion, you ought to go ahead and make
11 it, because we're not going through this
12 section-by-section. This has gone through a lot of
13 process so far, and we're at the point the Supreme Court
14 just wanted this committee to take a look at it, and it is
15 your opportunity to shoot at it.

16 MS. SWEENEY: Question. What's the reason
17 for -- what was the thinking on excepting out these
18 specific classes of documents?

19 MR. WOOD: I can answer that. There were
20 some documents that we felt did not lend themselves to
21 electronic filing, either because of the nature of the
22 document, like the Chapter 33 document that we're talking
23 about, a Jane Doe case, or documents that had seals on
24 them, that kind of thing, and just did not lend themselves
25 very well to the process. We might add that we did try

1 and look at the model rules from California, Colorado,
2 some of the other jurisdictions that are doing e-filing,
3 and they made similar exceptions. We did try to include
4 as much as we possibly could without running into
5 problems.

6 HONORABLE DAVID PEEPLES: Of course, it's
7 conceivable that after there's some experience with this
8 these other exceptions might be changed, but this cautious
9 first step I think the thinking was let's not go all the
10 way on every kind of paper that gets filed with the court.

11 MR. ORSINGER: Something else that might be
12 said in terms of matters that are not public like, you
13 know, adoption proceedings and things like that,
14 technically there are some people in this filing process
15 that are not the Texas government; is that not right? I
16 mean, and so you can't very well make everything fit if it
17 has to be handled by the government agency in a way that
18 keeps it confidential to have it filed with someone that's
19 not part of the Texas government, so those kind of things
20 are not part of this filing system. Is that not right?

21 HONORABLE DAVID PEEPLES: Did anybody
22 understand what Richard Orsinger said?

23 CHAIRMAN BABCOCK: That's not an infrequent
24 thing.

25 MS. BENNETT: If you're for the rule, then

1 yes.

2 CHAIRMAN BABCOCK: Chris said that that's
3 right.

4 MR. GRIESEL: And these are also the major
5 exceptions in fax filing rules, too. Where we've allowed
6 fax filing under local rules, we don't allow fax filing of
7 the documents that we set out there for the same reason.

8 CHAIRMAN BABCOCK: David, could I ask a
9 question?

10 HONORABLE DAVID PEEPLES: And I may not be
11 the person to ask all of these. I have not been present
12 from the creation of this.

13 CHAIRMAN BABCOCK: Well, you'll be the
14 gatekeeper. I assume that these rules will be modified --
15 these rules will be modified as between the district court
16 and the county court, because you've got "district court."

17 HONORABLE DAVID PEEPLES: Oh, yes. Yes.

18 CHAIRMAN BABCOCK: All right. And then on
19 Rule 7.1, which is the last rule, a district court
20 assigned in accordance with local assignment shall decide
21 any dispute. That is -- is it intended that a district
22 judge is going to decide the county court disputes in Fort
23 Bend, or is there going to be a county judge?

24 HONORABLE DAVID PEEPLES: I think these are
25 modified in Fort Bend County so that --

1 MS. BENNETT: That's correct. For the
2 county rules we used the county-appropriate language.

3 CHAIRMAN BABCOCK: Okay. Margaret, what
4 sort of disputes do you-all envision coming under this
5 Rule 7.1, and the corollary to that question is what kind
6 of problems have you encountered or have you seen
7 encountered in other jurisdictions that had this that
8 required dispute resolution by the judge?

9 HONORABLE DAVID PEEPLES: Suppose there's a
10 default proceeding of some kind.

11 CHAIRMAN BABCOCK: That's what everybody
12 worries about.

13 HONORABLE DAVID PEEPLES: Well, that would
14 be handled the same way you would handle any other default
15 proceeding, a motion to set aside some judgment and so
16 forth. It's just making clear what really is pretty
17 obvious, that you use your regular procedures to --

18 CHAIRMAN BABCOCK: Well, this is not what
19 you would do in a regular procedure in a lot of counties.
20 Maybe Bexar County it would be. Because in, say, Harris
21 County or Dallas County if you had a default in the, you
22 know, 195th, you would go to that judge and -- but here it
23 looks like you go to a specially assigned judge.

24 MS. SWEENEY: This may be a paper thinking
25 question, but where is the home of the data? I file

1 something. What computer does it go into where? Is it
2 here in Austin? Is it statewide centralized? Is there
3 one at each courthouse?

4 MR. GRIFFITH: Actually, it goes through a
5 file to an electronic filing service provider of your
6 choice of service provider. There's probably five or six
7 companies in that business right now. LexisNexis
8 CourtLink, E-filing.com. So you select your service
9 provider. It goes from you to them and then goes from
10 them to TexasOnline as a pass-through and from there to
11 the clerk of the particular county that we're talking
12 about, whether the district clerk or county clerk. So it
13 resides on your computer. It may or may not reside on
14 your electronic filing service provider, depending on your
15 contract, but it will simply pass through TexasOnline.
16 They don't archive and then it goes to the clerk of the
17 court.

18 MS. SWEENEY: I mean, as the victim of many
19 computer crashes, obviously the question is if the clerk's
20 computer crashes what's the -- and it may be in here and I
21 didn't see it or maybe I'm just too worried, but what's
22 the back up? How does that work?

23 MS. DWIGHT: It depends on where in the
24 process. So if you're going to file something, so you're
25 at your computer, and I had to do things --

1 CHAIRMAN BABCOCK: Could you speak up a
2 little bit, please?

3 MS. DWIGHT: I'm sorry?

4 CHAIRMAN BABCOCK: Could you speak up a
5 little bit?

6 MS. DWIGHT: Sorry.

7 CHAIRMAN BABCOCK: The court reporter is
8 having a hard time hearing you.

9 MS. DWIGHT: So you have it on your
10 computer. You hit the send button. It goes to the
11 e-filing service provider that puts it in the right
12 format, and as I say, it's packaged right. So what they
13 do is they change it from your regular Word format to this
14 other XML format like a PDF file so they can talk, have
15 the same language; and then if at the EFSP, if that
16 crashes there, for example, you hit the send button and it
17 crashes there then you will get a warning saying, "Oops,
18 sorry, there's something wrong, your courier had an
19 accident on the way to the courthouse, and they couldn't
20 make it." That's the analogy, right?

21 And then you get the little cell phone
22 calling you back saying, "Sorry, we're over here on 3rd
23 and 4th Street, and we have to be over here at the
24 courthouse on 10th." And so you get the warning sign from
25 the EFSP saying, "Sorry, your document didn't get through

1 our space here. Something is not happening right." So
2 that's the first level.

3 Then after the EFSP has formatted your
4 document for you technically, not in the way it looks when
5 you print it out, but in the technical manner, that's as
6 far as I can go in explaining it. Then they send it on
7 off to the post office. We're the electronic post office,
8 the EFM. So it goes through a very secure environment
9 that TexasOnline has done for any kind of service we've
10 provided to governmental entities. So it's a secure
11 environment, but it's done in a PDF format.

12 Now, if it crashes there, if, you know, your
13 courier is almost to the courthouse, they're right there
14 smack in front of the courthouse getting ready to walk in
15 and file it and it crashes there, we have a warning,
16 "hey." There's a warning goes from us to the EFSP back to
17 you warning, "Sorry, it didn't make it." Mind you, this
18 courier is lightning speed. This is going quickly. So
19 then at that point you'll get a warning saying "crash."

20 Let's say that the courier gets all the way
21 into the courthouse, they've gone up to the third floor
22 district clerk like here in Travis County, and they're
23 going to file it, and what happens is that what we do is
24 we put it on what's called an FTP server -- is that what
25 you call it? We put it in your box. It's like going to

1 the post office and having your own little box, you have
2 your own little key for it. We put your document into a
3 box.

4 MS. BRUNNICK: Make it available.

5 MS. DWIGHT: Yeah, make it available. At
6 that point it's sitting waiting for the clerk to come pick
7 it up. It's just sitting there. So the courier has gone
8 all the way up into the clerk's office, and it's sitting
9 on the desk, but it hasn't been stamped yet because the
10 clerk hasn't picked it up yet. At that point then it's
11 sitting there and you don't have any -- what you don't get
12 then is any kind of approval that it's been accepted or
13 rejected by the clerk.

14 MS. BRUNNICK: You get approval that we got
15 it.

16 MS. DWIGHT: You get approval we got it.

17 MS. BRUNNICK: We got it and now we're
18 waiting for the clerk to act on it.

19 MS. DWIGHT: So then it sits there at that
20 point until the clerk comes up and says, "Okay, yeah, this
21 is good. We can tell it has all the elements in it, and
22 we accept it," and then, boom, you'll get back your -- a
23 little acknowledgement -- confirmation, excuse me, using
24 the wrong terminology here. The confirmation saying,
25 "Hey, the courier not only got down the street, they got

1 to the courthouse, and they got that thing filed, and the
2 clerk accepted it."

3 CHAIRMAN BABCOCK: Richard.

4 MR. ORSINGER: At what point is the document
5 officially filed? In whose custody when it reaches that
6 place is it officially filed?

7 MS. BENNETT: When it is accepted by the
8 clerk then you get the confirmation that goes back. The
9 filer's credit card is charged, and it is considered
10 accepted by the clerk. That's when it's filed. The
11 filing date, however, goes back to when the filer first
12 got his acknowledgement that it went from his computer to
13 his electronic filing service provider.

14 MR. ORSINGER: So if I'm trying to file an
15 answer by 10:00 a.m. on Monday morning and if I e-mail my
16 answer to my EFSP at 9:59 a.m., I'm okay, even if the
17 clerk doesn't get that for another 3 minutes or 8 minutes
18 or 30 minutes? It's officially filed when it hits my
19 EFSP?

20 MR. GRIFFITH: The way the rules are
21 written, when it reaches TexasOnline and they confirm that
22 it's properly formatted and it is financially backed, that
23 is, you've given them a good credit card number, they give
24 you preauthorization and they send you back
25 acknowledgement that it is accepted into your post office

1 at that time. When the clerk accepts it you will get a
2 return file stamp with that time on it.

3 MR. ORSINGER: I still haven't figured out
4 when my answer is officially filed. Is it when it hits
5 the EFSP or when it hits the EFM or when the district
6 clerk downloads it?

7 MR. GRIFFITH: When it hits the EFM as
8 properly formatted with either a good routing number or a
9 good credit card number.

10 MS. BENNETT: But it's not officially
11 filed till the clerk accepts it. However, the filing date
12 and time goes back to when the EFM first got it.

13 CHAIRMAN BABCOCK: Andy.

14 MR. HARWELL: I think there's going to be
15 some issues with that on the timing because we are -- my
16 office is open from 8:00 to 5:00, and we can accept
17 filings during that time. If I'm open -- if I'm open to
18 TexasOnline and receive it as of that time when they
19 receive the document then that -- then wouldn't I be open
20 24 hours a day, and if I am open 24 hours a day then I
21 would think that I would have to go down and get a key and
22 open up my office and have it open all day.

23 The other issue --

24 CHAIRMAN BABCOCK: Stop there, Andy. Why do
25 you think that?

1 MR. HARWELL: Well, because if TexasOnline
2 receives a document at midnight on -- or 11:00 o'clock,
3 11:00 p.m. Friday night and then I come in Monday morning
4 and am able to receive that document as of 11:00 p.m.,
5 that's not standard operating hours for the office, so why
6 wouldn't I be there for someone that just walks in at
7 11:00 p.m. at night to bring that document in?

8 CHAIRMAN BABCOCK: Well, Harris County has
9 got late filing. I mean, there's a box that you can go
10 down and --

11 MR. HARWELL: But their office hours are --

12 CHAIRMAN BABCOCK: Their office hours are
13 like yours, but in Harris County you can go down and just
14 file stamp something in the machine and drop it in a box.
15 The clerk's office is not open.

16 MR. HARWELL: I just know that when people
17 come in to look at documents we have our office hours
18 posted, and we're available that time. Maybe Harris
19 County has those hours posted, and that's standard
20 operating hours.

21 CHAIRMAN BABCOCK: I don't know the answer.
22 I just know -- Jerry.

23 MR. ANDERSON: Yes, sir. I think from our
24 experience in marketing our e-filing solution to different
25 states around the United States, the individual clerks

1 want to have control over when that document is actually
2 accepted in their office, and I think the -- you know,
3 from our standpoint we let that individual clerk tell us
4 that, "Okay, any document filed before 5:00 o'clock today
5 is today's business. Anything after 5:00 o'clock today is
6 the next business day's business," and I think those
7 things ought to be left up to the individual clerk to do.

8 You know, this -- you know, my concern about
9 this whole pilot project is that, you know, with the
10 electronic service providers, which I assume that we're
11 going to be one, if we can't do it individually like we
12 had anticipated on doing, is that these rules that are out
13 there as they're proposed are very difficult for, you
14 know, our programmers. We have 12 programmers sitting
15 over right off of Capital of Texas Highway working on this
16 very project that we have complete at this point. In
17 fact, we're installing it in Randall County to do
18 electronic filing of land records, and we've gotten that
19 installed at the present.

20 But, you know, the solution with the EFSP is
21 another layer of bureaucracy out there and then the use of
22 DotNet, Microsoft's DotNet to program, is going to run the
23 cost up to the filing attorneys so that I think it's going
24 to drive the cost of doing e-filing to where a lot of
25 attorneys won't pay the initial set-up charge and, you

1 know, regardless of what the fee is, you know, our
2 experience in other states is, you know, some of them are
3 \$14 a document.

4 CHAIRMAN BABCOCK: Andy.

5 MR. HARWELL: From looking at the material,
6 I understand that the filer when they initially send the
7 document to the EFSP, that that EFSP will be allowed to
8 charge a convenience fee. Have those fees been addressed
9 yet?

10 MR. GRIFFITH: The EFSP can charge whatever
11 contractually the filer is willing to pay. There are --
12 in the market right now, just to give you one example,
13 since I'm familiar with it, LexisNexis Courtlink charges I
14 think it's 10 cents a page with a two-dollar minimum. So
15 whatever you file with them it's based upon your pay
16 account.

17 (Ms. Bennett confers with Mr. Griffith.)

18 MR. GRIFFITH: Well, that's right. Other
19 vendors may decide to sell their services generally, but
20 we set this up specifically so it's an open market
21 competition architecture. We haven't said that any EFSP
22 can or cannot play. Any EFSP that wants to play in Texas
23 can do that and work with the individual attorneys or the
24 law firms. The law firms themselves may decide to be
25 their own EFSPs and charge themselves nothing. If they

1 have the infrastructure there's no reason why they can't
2 do that.

3 Now, you mentioned convenience fees. That's
4 a term that's typically associated not with the EFSP but
5 with TexasOnline. TexasOnline Authority that was created
6 by the Legislature has the powers to assess convenience
7 fees. We talked about doing your driver's license or
8 paying your property taxes. There's a fee assessed
9 against that by TexasOnline, the state -- the government
10 authority. The fee that's been approved by the pilot
11 program for TexasOnline for e-filing right now is a total
12 of \$6 per filing. Four of that goes to TexasOnline and
13 the state. \$2 we have included for Bexar County or Fort
14 Bend County. So that money then goes to them, to those
15 two counties to help defray their expenses.

16 CHAIRMAN BABCOCK: Buddy.

17 MR. LOW: Yeah. I have a question about --
18 not probably from you, but whoever drew the rule. I don't
19 understand. Is the rule that if one party wants to
20 receive e-mailing, that party can consent to do that? Do
21 you have to -- is there a procedure where you might
22 withdraw consent? How do you file the consent or how do
23 you go about that?

24 And the second question is, in other words,
25 somebody might file and I've got to go to the courthouse

1 to get a copy, but I can't get everything because I've got
2 to go through e-filing to get some things, so they are not
3 all in one file. All parties are not required to -- I
4 mean, to e-file in one case; is that correct? So you can
5 have two; and, third, is there some procedure here that
6 makes -- if they mess up, that makes them a deputy clerk
7 so that's tantamount to filing with the clerk once you
8 file with these people?

9 MR. WOOD: Let me answer that, if I could
10 answer your questions.

11 MR. LOW: Okay.

12 MR. WOOD: First of all, on your first
13 question about signing up to be the recipient of
14 electronic service, under the rules as you have them in
15 front of you, you do have to affirmatively sign up for
16 that.

17 MR. LOW: I saw nothing in there that said I
18 had to -- only where that party has agreed to receive, but
19 I'm asking how do I do? You just call me up on the phone?
20 Do I have to file a document saying I've done it? What
21 makes -- I might say, "Well, no, I didn't agree to that."

22 MR. WOOD: You would file a document in the
23 particular case. In fact, I think you should have a
24 one-page handout that came along today, and that's
25 addressed in Rule 5.1(b).

1 MR. LOW: I'm looking right here at 5.1(b).

2 MR. WOOD: It says you've got "Such
3 agreement" -- this is an agreement to receive electronic
4 service -- "may be evidenced by filing and serving a
5 notice that the party will accept electronic service in a
6 particular case." So we do envision a document being
7 filed with a clerk saying that you're willing to receive
8 electronic service.

9 MR. LOW: Okay. So there will be a document
10 that's filed on record that I've agreed to it?

11 MR. WOOD: Yes, sir.

12 MR. LOW: Okay. What about the next
13 question? Is there anything in there that makes you kind
14 of like a deputy clerk so that it's tantamount -- when I
15 file with you that's just like I have filed?

16 MR. WOOD: I'm not sure what you mean by
17 tantamount to a --

18 MR. LOW: Well, in other words, what if you
19 drop the ball?

20 PROFESSOR CARLSON: Your server goes down.

21 MR. LOW: And I think I've filed with you,
22 but it some way doesn't get down the line. You tell me
23 there's a notice and you'll get warning and some of these
24 things mess up. I know the thing doesn't mess up when I
25 take it down there and I hand carry it and Bonnie stamps

1 it. I know, and then I don't have a question, but what
2 I'm saying is when I file it with you and I think I've
3 done my job, is there anything in the rule that makes it
4 say once I've done that that's like filing with the clerk?

5 MR. WOOD: Essentially, yes. What the rule
6 says is that when your filing electronically hits
7 TexasOnline that that's when the time of the filing is
8 established. The document is then forwarded to the clerk.
9 It is possible for the clerk to reject the filing. If for
10 some reason it's -- you could have an attachment that's
11 not the filing you say it is. It could be an attachment
12 of something completely irrelevant. The clerk might
13 reject that, and you would get an information back,
14 something called an alert that would tell you if that was
15 the case. So we built this into the system where you do
16 get warnings along the way if something is not right.

17 MR. LOW: Well, but all those things don't
18 always operate. I just sued a computer company because
19 they don't -- but any rate, I'm just saying that --

20 JUSTICE HECHT: You're just gloating now.

21 MR. LOW: That's the way that it should be,
22 but there's nothing that tells me that once I've filed
23 with you my worries are over.

24 MR. WOOD: We -- you want to answer that?

25 MS. BENNETT: We tried to make it analogous

1 to the post office. It's not going to be analogous to you
2 taking it down to the courthouse yourself and getting
3 Bonnie to stamp it, but it's more analogous --

4 MR. LOW: Like I mailed it.

5 MS. BENNETT: -- to taking it to the post
6 office, putting it in -- or, you know, mailing it
7 certified mail and then it's in the post office's hands.
8 If you never get your green card back, you realize there's
9 probably a problem; and in the same situation, if you
10 never get an acknowledgement, if you never get a warning,
11 if you never get nothing once you've sent it to your EFSP,
12 you know there's probably a problem.

13 MR. LOW: But there's something in the rule
14 that says that filing with you is tantamount to dropping
15 it in the post office? I didn't see it. I haven't read
16 everything, but --

17 MR. SOULES: It's on -- what is this?

18 4.4 --

19 MR. LOW: I'm looking at --

20 MR. SOULES: (e).

21 MR. LOW: 4(e)?

22 CHAIRMAN BABCOCK: 4.4(e).

23 MR. SOULES: That starts out with --

24 MR. LOW: Okay. I just didn't see it.

25 MR. SOULES: -- the condition, "if the

1 document is accepted for filing," "if it's accepted for
2 filing," and the mail rule doesn't have any sort of
3 language like that.

4 MR. LOW: No, I know.

5 MR. SOULES: If it gets there, the clerk
6 files it.

7 MR. LOW: Right.

8 MR. SOULES: There's not any question about
9 it being accepted for filing.

10 CHAIRMAN BABCOCK: Well, that's not true. I
11 mean, sometimes clerks will bounce it back at you.

12 MR. SOULES: State clerks? I don't think
13 so. They're not like those bankruptcy guys.

14 CHAIRMAN BABCOCK: Federal clerks will.

15 MR. SOULES: Federal clerks will, but state
16 clerks won't.

17 MR. LOW: Luke, that only says you'll pay a
18 filing fee with the clerk.

19 MR. SOULES: No, it says if it's accepted
20 for filing then it dates back to when somebody else got
21 it.

22 What if it's not accepted for filing? They
23 ought to have to file whatever they get, even if it's a
24 bunch of gibberish, so you can show that it got there.

25 CHAIRMAN BABCOCK: Carl.

1 MR. HAMILTON: I have three questions. It
2 talks about documents that are required to be verified are
3 only going to be filed as a scanned image. I'm not sure I
4 know what that exactly means, but I don't see anywhere in
5 the rule that says it's only filed as a scanned image.
6 Does that mean that it's like you took it and filed it in
7 document form? I don't know what that means because it
8 says "where it's been filed as a scanned image the court
9 can require the filer to file it in a traditional manner,"
10 but if the court doesn't require it and it's filed only as
11 a scanned image is it effective as of a file verified
12 document, and I'm not sure what it means by "scanned
13 image" because it says in (e) that an affidavit or other
14 paper attached may be scanned and electronically filed.
15 Who scans it? The one who sends it or you-all scan it?

16 MR. ORSINGER: No, the sender. In other
17 words, if you wanted to send some kind of sworn account
18 petition, you actually have to scan the affidavit. You
19 can't just have an electronic document with some kind of
20 "/s/" that symbolizes that it was signed. You actually
21 have to have a digital image reflecting the signature on
22 some piece of paper.

23 MR. HAMILTON: Okay. Okay.

24 MR. ORSINGER: But then you attach that onto
25 your electronic file and it comes on in and everything

1 else comes in as a word processing document, but that
2 affidavit comes in as a picture.

3 MR. HAMILTON: So does that mean it's
4 effectively filed as a verified document, and if I want to
5 go look at that document, how do I get to look at it?

6 CHAIRMAN BABCOCK: You mean the paper
7 document?

8 MR. ORSINGER: It's going to get printed out
9 and stuck in the clerk's file.

10 MR. HARWELL: I think what he's referring
11 to, Richard, is what we talked about about how the
12 attorney would retain the signature page for two years and
13 then that would effectively be the original, but the clerk
14 would have the scanned document at their office. But I
15 disagree with that.

16 MR. ORSINGER: If Carl wants to go to the
17 courthouse and see what was filed electronically, what
18 he's going to find is a piece of paper, because what
19 happens is it's going to get printed and stuck in a
20 folder.

21 CHAIRMAN BABCOCK: No. No.

22 MR. ORSINGER: At least for the time being.

23 MR. GILSTRAP: Only the scanned documents or
24 all documents?

25 MR. ORSINGER: Is that not right?

1 CHAIRMAN BABCOCK: Andy said something --
2 Andy, you disagree with --

3 MR. HARWELL: I disagree with the attorney
4 or the filer having the original signature page and
5 retaining it at their office for two years, I believe is
6 what it said.

7 MS. BENNETT: It used to, but, remember, we
8 rewrote the rule at -- I'm sorry. It used to provide that
9 the attorney was basically the custodian for a two-year
10 period, but at the subcommittee's recommendation the rule
11 was changed so that the clerk is now the custodian.
12 That's why you have to send a scanned image showing the
13 actual signature so that the clerk is the custodian, which
14 is -- and no longer the attorney.

15 MR. ORSINGER: Margaret, am I right that
16 when the electronic filing is received by the clerk that
17 it will be put on paper and filed like a conventional
18 document or will it just be retained on a computer?

19 MS. BENNETT: It will depend on what the
20 clerk wants to do, I believe.

21 MR. WOOD: That's right. I mean, if you go
22 to Fort Bend County now and Dianne Wilson, who is the
23 county clerk there, she has everything on electronic -- on
24 electronic version. You can access anything that's not
25 privileged in some way, and so her intention is that when

1 something is electronically filed it will stay electronic,
2 and that will be the official document. For other clerks
3 that might not be how they want to do it. They may print
4 out a paper copy and put it in a file as is traditionally
5 done.

6 CHAIRMAN BABCOCK: Look at 4.7, Richard.
7 That's where you've got that, and while we're on that,
8 Ted, maybe I could ask you a question. Is the clerk going
9 to maintain a docket available to the public or anybody
10 that walks in there that is going to show both paper-filed
11 and electronically-filed documents?

12 MR. WOOD: Well, there are going to be cases
13 that have a mixture of both documents because it's
14 certainly possible to file electronically and file
15 traditionally in the same case.

16 CHAIRMAN BABCOCK: Here's the problem.
17 Let's say I'm a public interest group and I have been
18 watching, you know, the ABC Company versus the XYZ
19 Company, and I'm looking at the docket sheet periodically.
20 Now, this is in a county where under these rules the clerk
21 does not have to make a paper copy of the electronically
22 filed stuff nor does the clerk have to make the
23 electronically filed stuff available to be viewed
24 electronically. Now, the only way I'm going to know that
25 something has been filed, like a motion for summary

1 judgment or something, is if there's a docket sheet that
2 reflects both the electronically filed stuff and that is
3 available to me in some form, probably paper.

4 MS. BENNETT: These rules, these electronic
5 filing rules, do not address a clerk's duty to give public
6 access to court documents. It addresses how documents are
7 filed, but it doesn't say that a clerk has to under the
8 Constitution, for example, make documents filed in a case
9 available to the press, to anyone who goes into the
10 courthouse and asks for those documents.

11 PROFESSOR DORSANEO: Or even to the judge.

12 MS. BENNETT: We didn't -- we didn't try to
13 address that.

14 MS. WOLBRUECK: Chip?

15 MS. BENNETT: It doesn't change the clerk's
16 duty.

17 MS. WOLBRUECK: It does not change the
18 clerk's duties in maintaining a docket, and it will not
19 change the clerk's duties in regards to public access.

20 MR. ORSINGER: Well, Bonnie, if something --
21 if you're in a county that says, "Hey, I'm not going to
22 print this electronic stuff out. I'm just going to store
23 it on a hard drive" and I'm a member of the public and I
24 come in and I'm interested in this case and I want to see
25 somebody's response to motion for summary judgment, but

1 it's just in electronic form, am I going to be able to go
2 onto a computer there in the clerk's office and see it and
3 if I want to keep it, I can print it out and then carry
4 the paper away?

5 MS. WOLBRUECK: That's exactly the way it
6 will be handled. The access will be there.

7 MR. HARWELL: That's what we do now,
8 Richard. We are scanning our documents in.

9 MR. ORSINGER: What do you do with the
10 judge?

11 PROFESSOR DORSANEO: How does a judge get to
12 see it?

13 MS. WOLBRUECK: My judges have computers on
14 their benches and they look at documents on the computers.

15 PROFESSOR DORSANEO: So they are going to
16 have a paper file and then a computer file?

17 MS. WOLBRUECK: If they choose to do so.
18 It's not -- it depends upon each individual court. You
19 have to -- you know, the clerk is going to -- these two
20 clerks will be dealing with the courts in their counties
21 in this pilot project, and so they will make the
22 determination on will they make all of this paper and it
23 will continue as a paper product, or do you have a judge
24 that wants everything electronically, and I have judges
25 now that like the electronic media, and so they can sit at

1 their bench and scan through the entire file
2 electronically.

3 CHAIRMAN BABCOCK: Bonnie, just to --

4 MS. BENNETT: And the Supreme Court has
5 rules now for how much clerks can charge for making copies
6 of court documents.

7 CHAIRMAN BABCOCK: Bonnie, just to get back
8 to something you said which maybe I misunderstood you or
9 maybe I misunderstand the rule, but 6.2 says in its last
10 sentence, "Where you haven't made provision for somebody
11 to look" -- "to view electronically filed documents,
12 persons wishing to view documents or court orders that
13 have been electronically filed or scanned may arrange to
14 have a paper copy of the document or court order printed
15 by the district clerk." So that would suggest to me that
16 there is a provision in these rules and a requirement that
17 the district clerk provide a paper copy of something that
18 was electronically filed.

19 MS. WOLBRUECK: That would be exactly it,
20 and that's no change of any duties that we have today.

21 CHAIRMAN BABCOCK: Right. I understand
22 that, but now here's the question I had a second ago.

23 MS. WOLBRUECK: Okay.

24 CHAIRMAN BABCOCK: How do I know that such a
25 document exists?

1 MS. WOLBRUECK: Because there will be a
2 docket of it, just like you requested earlier. It's held
3 on the computer. Mine are all computerized, and I have a
4 computerized docket listing all of that, and if you want
5 that I'll print it out for you.

6 CHAIRMAN BABCOCK: Okay. All right.

7 MR. ORSINGER: I mean, in a sense this is
8 already the case. I mean, they carry their docket on the
9 computer and you can get it printed out if you want it on
10 paper, but they don't print it out on paper for
11 themselves. They keep it on their computer for
12 themselves, so in a sense we're already doing this. We
13 just aren't freaked out about it.

14 CHAIRMAN BABCOCK: Well, speak for yourself,
15 big boy. You're the only guy on this committee that has
16 passion about this. I think Andy had his hand up first,
17 Bill, and then you.

18 MR. HARWELL: Chip, I guess I have a
19 practical problem with so many steps in the process. For
20 instance, in '96 we went with optical scanning of
21 documents in my -- in the recording department in our
22 county, and we have the ability to accept a document and
23 charge for the document and everything by that attorney or
24 by a filer just calling into the office. We haven't
25 flipped the switch on it yet because I'm still a little

1 bit antsy about all of this.

2 But I guess, you know, the filer sends it to
3 the EFSP. The EFSP charges a convenience fee. If it's
4 accepted, acknowledgement is sent back that it's not
5 rejected. Then an alert is sent back. If it's accepted
6 it goes to the EFM, which can also charge -- which is
7 TexasOnline, and they can charge a convenience fee.

8 Then if it's an acceptable format then it
9 goes onto the clerk's office, who then the clerk can
10 assess a convenience fee, and I just -- just the
11 practicality of all of that and how many problems could
12 come up in each transfer because we are -- Bonnie and I,
13 the clerks are records keepers, and if people lose
14 confidence in us keeping those records accurately then
15 what are we going to have?

16 Buddy, if you're not sure that that document
17 was received and what time and all that then how much
18 confidence are you going to have in the system? And
19 that's the only -- and I realize this is a pilot project,
20 and I know that this is going to come down the pipes
21 before long anyway, but I just see so many problems with
22 all the steps that there are.

23 CHAIRMAN BABCOCK: Well, is your point, too,
24 that it's going to be -- you know, it's going to cost you
25 \$50,000 to file a motion for summary judgment

1 electronically?

2 MR. HARWELL: Well, I can see that the
3 Legislature may have to address the fees or the
4 commissioners court or someone is, or it's just going to
5 run rampant. For instance, plat filings are not -- right
6 now plat filings are all over the board. Down in South
7 Texas, you file a plat in one county it may cost you \$500.
8 In our county I took the cost of the plat cabinet and what
9 it takes to keep those records over a year and then I
10 charge \$25 per plat and \$5 per page. I don't know about
11 the fee breakdown that you discussed earlier about the \$6
12 retained by and \$4 and \$2, but I see it as three different
13 tiers of fees, and I don't know how much it would cost,
14 but somebody is going to have to address that and put some
15 sort of parameters on it, I believe.

16 CHAIRMAN BABCOCK: Nina, Bill had his hand
17 up first and then you.

18 MS. CORTELL: Sure.

19 PROFESSOR DORSANEO: I'm still concerned
20 about the subject we were talking about earlier about the
21 process breaking down, and I think I've tracked down what
22 Rule 4.3 says happened. At the end it is different from
23 using the post office to file because it looks like in (f)
24 the way it works out, the document is not accepted for
25 filing. The appropriate clerk informs TexasOnline and

1 then you're supposed to find out about it the same day,
2 and then it says that it wasn't accepted for filing, and
3 Rule 4.5 says the electronic filing does not alter any
4 filing deadlines, and on our mailing rule that's not the
5 way we handle it at all.

6 CHAIRMAN BABCOCK: When it's mailed?

7 PROFESSOR DORSANEO: We assume that the
8 process may not work out and we give, you know, adequate
9 time for somebody to check on it. This would be a very
10 bad day if I get this notice at near the close of business
11 that time is up or time is short, assuming I'm even there
12 to get it, and something more comparable to our mail
13 filing procedures would be more prudent, I think.

14 MS. BENNETT: If a document is
15 electronically served under Rule 5.3 you add three days.

16 MS. CORTELL: It's not service. It's the
17 filing.

18 MR. ORSINGER: He's talking about something
19 getting bounced --

20 MS. BENNETT: You're talking about the
21 filing deadline.

22 MR. ORSINGER: He's talking about something
23 that's bounced by the clerk, not served on another party.
24 Is that the same rule? He's worried about what happens
25 when he files something that is bounced by the clerk that

1 he doesn't find out about it until there's not enough time
2 to do anything about it.

3 MS. SWEENEY: The summary judgment response,
4 something like that that's time critical.

5 MR. ORSINGER: Or even an original petition
6 when limitations are about to run. It could happen to the
7 plaintiff.

8 MS. BENNETT: Original petition --

9 MS. SWEENEY: Now, that --

10 MR. WOOD: What we're trying to do with the
11 rules is -- the idea is to make it easier to file it. If
12 you have a deadline that is tomorrow and you're not going
13 to be able to file that document because you're stuck in
14 this meeting right now, but you're going to do it later
15 tonight, we want you to be able to push buttons that will
16 allow the filing -- or say the filing deadline is today.
17 I'm sorry. We want it to be able to be filed today. We
18 want you to be able to push buttons at 8:00 o'clock, 9:00
19 o'clock tonight and have that filing count as coming in
20 today.

21 When we originally wrote the rules we talked
22 about that being the date the filing was accepted. The
23 clerks said, "No, this is something that we do. We accept
24 or don't accept filings, so while we don't have a problem
25 with that being the time of filing, we want to make the

1 judgment on whether it's accepted or not," and the rules
2 try and allow for that.

3 PROFESSOR DORSANEO: What happens if it's
4 not accepted? I get notice that it's not accepted and
5 what do I do then? Shoot myself?

6 HONORABLE SARAH DUNCAN: Call your carrier.

7 MR. WOOD: If you push the buttons on your
8 computer to send it tonight, you would get an
9 acknowledgement that the document has been received, and
10 we had some language in the rules previously that stated
11 something like the filer is not responsible after it hits
12 the EFM. Now, we took that out. We can put something
13 like that back in if necessary to make it clear, but once
14 you have your document acknowledged you know that it's
15 made it to TexasOnline.

16 Now, true, it's going to go to a clerk the
17 next business day probably for the clerk to either accept
18 it or reject it. If the clerk would -- and, frankly,
19 we're talking about something that's not going to happen
20 very often where the clerk is going to reject the
21 document, but we want to leave that in the hands of the
22 clerk.

23 CHAIRMAN BABCOCK: Nina has been trying to
24 say something for a minute and then, Luke, you can blast
25 that comment.

1 MS. CORTELL: I had two quick points. One
2 was the mailbox rule point that Bill made, and I think
3 we're comparing a little bit apples and oranges. You're
4 talking about the dynamics, and we're talking about waiver
5 of, you know, all kinds of deadlines that we have got, and
6 we don't want to learn on Monday that something that was
7 due today didn't happen because there was a glitch in the
8 system. We need some grace period a la the mailbox rule
9 that says once we press our button if it's, you know, not
10 received within 10 days or whatever. We need a time
11 period for it to actually happen and for it to date that.
12 That's No. 1.

13 No. 2, and I wish I remembered this better,
14 but I don't, but I feel like I heard a presentation -- and
15 maybe, Chip, you were there at the Fifth Circuit
16 conference on the pilot programs in the Federal system for
17 e-filing; and my memory, which may well be wrong, was that
18 it was far simpler than this and that it entailed PDFing
19 the document at your law firm or your place and then just
20 e-mailing that document directly to the clerk. And I may
21 be remembering that wrong, but I do not remember it being
22 this very complicated protocol through two providers. Am
23 I remembering it wrong?

24 JUSTICE HECHT: Well, they've got -- I don't
25 know the details, but they have an interface. I don't

1 think you send it directly to the clerk.

2 MS. CORTELL: So there was at least one?

3 JUSTICE HECHT: Yeah. There's a -- whatever
4 they -- I don't remember what they call it.

5 MS. CORTELL: I may not remember it very
6 well, but I don't remember it being this complicated,
7 though.

8 CHAIRMAN BABCOCK: Margaret, let Luke --

9 MR. SOULES: Well, I don't know any easy --
10 but I'm pretty sensitive about burdens on parties that
11 have consequences in litigation. We all are. I think the
12 pilot project in terms of the mechanisms of serving and
13 filing here is very overly complicated. It puts risk on a
14 party and probably because of that precludes lawyers from
15 using this at all. I think the pilot project ought to try
16 to be as user-friendly as possible. Now, how do we get
17 about that?

18 I think the pilot project ought to just
19 eliminate all this complexity and say that when whoever
20 that is gets it, the first send, and I get confirmation,
21 the document is deemed filed, whether the clerk ever files
22 it. It's deemed filed for all purposes in the litigation.
23 That way I have confidence that I can use the system
24 without having consequences to my party as long as I get a
25 confirmation back from whoever gets it the first

1 go-around, and I can keep a hard copy or I can keep it on
2 my electronic mechanism if I've got to go show a court
3 what it was I sent and it's all scrambled and garbled and
4 you can't even read it and the clerk doesn't want to take
5 it and they can't recreate what it was, I can. This is
6 what I sent, and it was deemed filed when I sent it,
7 period, for all consequences in the litigation. That
8 probably would work. I think we might use that system in
9 our office.

10 Now, what happens if it's all screwed up?
11 Well, it's probably a mutual benefit to the lawyers and
12 parties and the government to go to this e-system, but
13 we're testing it at this point, and there should be no
14 consequences to anybody other than possible delay and
15 possibly a little having to reconstruct, a little
16 inconvenience after that, but the only entity involved in
17 here that can suffer no adverse consequences is the
18 government. Everybody else can have devastating
19 consequences.

20 So if the government -- if it doesn't work
21 right for the government, we don't have any risk in a
22 pilot project. It just didn't work, and it was a problem
23 for them, but it didn't hurt anybody, other than the
24 inconvenience that was involved. I think there are a lot
25 of reasons why we need to make this real simple. If the

1 first guy gets it and I get a confirmation, it's done.

2 It's deemed done whether it ever gets done or not.

3 HONORABLE SARAH DUNCAN: And that --

4 CHAIRMAN BABCOCK: Sarah's been trying to
5 say something for a minute.

6 HONORABLE SARAH DUNCAN: That's exactly --
7 when we file, we are mandated to file contribution reports
8 with the Ethics Commission electronically unless you come
9 within a very few exceptions, and that's precisely the way
10 it works. I push the button on my computer, and within 10
11 seconds I get back an e-mail from somebody. I have no
12 idea what this entity is, and it says "You filed." It
13 doesn't have a picture of my contribution report. There's
14 nothing. I just have an e-mail that says, "You filed on
15 time."

16 I then -- if there's any question later, I
17 can take that e-mail along with my hard copy of my
18 contribution report, and that's it. It proves that I
19 filed it on time, and I prove what it is I filed.

20 And I agree with you. If there's any risk
21 involved, I as a lawyer, there is no way I'm going to use
22 this; and to say that the clerk has -- can refuse
23 something for filing is entirely contrary to what I have
24 been told about clerks' responsibilities are; and this
25 came up with a supersedeas bond that a clerk in East

1 Texas, Houston, refused to file because, who knows why,
2 but refused to file it and incredible consequences like
3 three mandamus actions, all of which were unsuccessful;
4 and if there is risk to the lawyer and the client, they
5 cannot use this system, if there's any risk at all.

6 CHAIRMAN BABCOCK: Andy.

7 MR. HARWELL: Sarah, I think that the
8 consequences for not filing are embodied in this, in these
9 rules. For instance, if we don't accept it, the reasons
10 are that -- from what I've read in the material, are if
11 it's not misdirected because of all of the different
12 steps, if it complies with filing requirements set up by
13 the Judicial Committee on Information Technology, and if
14 the fees are paid.

15 HONORABLE SARAH DUNCAN: But I don't have
16 control over those things.

17 MR. HARWELL: Right. That's my point.

18 HONORABLE SARAH DUNCAN: Even if I say to
19 send it to the district clerk in Bexar County and then it
20 ends up in McClennan County, I can't control that, and yet
21 you're putting the risk on me, and I cannot accept that
22 risk.

23 MR. SOULES: I'm not trying to get into your
24 business. I don't care what you do. You can file it.
25 You can throw it in the trash. You can do anything you

1 want to because it's of no consequence to me as long as
2 I've got this file back. So you can go ahead and run your
3 office exactly as you feel like it should be and I'm sure
4 it will be at the very peak of ultimate responsibility
5 because that's the way you operate, but I don't want it to
6 have consequence to me if something gets messed up, and I
7 can't afford -- and I won't allow it to risk consequences
8 to my client, and it doesn't even really matter whether
9 you ever get it.

10 Now, that's different from the mail, but
11 that's implicit in what I'm saying. It doesn't make any
12 difference whether you ever get it. Mail we've only got
13 10 days to get it, and it has to have a valid postmark,
14 but I'm just talking about --

15 CHAIRMAN BABCOCK: Justice Hecht.

16 JUSTICE HECHT: Bonnie and Andy, what do you
17 guys do if somebody sends in something that there's a fee
18 on and there's a check and it bounces? You've already
19 filed it, I take it, subject to the check clearing; and if
20 it doesn't clear, you don't unfile it.

21 MS. WOLBRUECK: No, sir, we do not.

22 JUSTICE HECHT: You just dun the lawyer for
23 the money.

24 MR. HARWELL: Send it to the D.A.'s office.

25 MR. ORSINGER: Well, now what do you do when

1 somebody files a -- sends a motion for new trial by mail
2 and it doesn't include a check? Do you go ahead and file
3 that?

4 MS. WOLBRUECK: I have to file the motion
5 for new trial.

6 MR. ORSINGER: But only the motion. So if
7 somebody sent you an original petition with no filing fee,
8 you would mail it back.

9 MS. WOLBRUECK: I would file the motion for
10 the -- the original petition. The rules only state that I
11 do not have to issue anything if the fees are not there.

12 MR. ORSINGER: Well, then it seems to me
13 like under the mail that if you get it in an envelope, you
14 file it even if you don't have a check with it or
15 whatever.

16 MS. WOLBRUECK: That's correct.

17 MR. ORSINGER: Then this shouldn't be any
18 more onerous than that.

19 MS. WOLBRUECK: And I file a motion to rule
20 for costs if you don't give it to me.

21 MR. ORSINGER: Okay. So if the credit card
22 doesn't work, you still ought to accept it for filing;
23 isn't that right? No?

24 MS. WOLBRUECK: Well, it's a pilot project.
25 It's sort of like, really, the fax filing rules. It sort

1 of mirrors the fax filing rules. The fax filing rules
2 allow the clerk to accept the payment of that fee for that
3 filing of that petition, and there's procedures in our fax
4 filing rules.

5 MS. SWEENEY: But, you know, credit card
6 company computers go down. You try to buy something at
7 Saks and they can't process your credit card because Visa
8 is down, but you can use -- so your petition doesn't get
9 filed because Visa was out that day?

10 CHAIRMAN BABCOCK: Or Target for some of us.
11 Skip.

12 MS. BENNETT: You'll know within a few
13 seconds of when you file it.

14 CHAIRMAN BABCOCK: Hold it. Whoa, whoa,
15 whoa. Hold it. Hold it. Everybody can't talk. Hold it.
16 Hold it. Skip.

17 MR. WATSON: Well, I think that since the
18 clerks are bound to file something regardless of the form
19 that we can eliminate this language about if it's in the
20 proper form. That can come out. Because that's going to
21 chill a lot of people, and, I mean, it may be that I put
22 it in in the proper form and it gets printed out or
23 received on the other end in the shape that my version of
24 this rule is in, equal signs for apostrophes and a's for
25 quotation marks, and I'm not going to bear that burden,

1 thank you. You know, if anybody ever wants me to use
2 this, the words "if in proper form" is coming out.

3 No. 2, if --

4 CHAIRMAN BABCOCK: Skip, hang on. What
5 provision are you talking about?

6 MR. WATSON: They keep saying that, you
7 know --

8 CHAIRMAN BABCOCK: What rule number?

9 MR. ORSINGER: It's probably not a specific
10 sentence he's talking about.

11 PROFESSOR DORSANEO: 4.3(d) has got --

12 MR. WATSON: Yeah. I think it's in 4.3.

13 PROFESSOR DORSANEO: -- the filing
14 requirements.

15 MR. EDWARDS: 4.3(d).

16 MR. WATSON: The filing requirements that
17 are in there, those need to come out. Then the business
18 -- you know, what we're down to really is does the credit
19 card shell out the money to the three tiers of providers
20 here. That's our problem, and if that's the problem,
21 again, this sucker ain't going to get off the ground,
22 Orville. You know, we've got to have a situation in which
23 if I punch the button it's filed; and if somebody wants --

24 MR. SOULES: Deemed filed.

25 MR. WATSON: -- to come back and sue me for

1 \$35, they can; or if they want to decline to issue
2 anything on it, they can; but if I push the button, it's
3 filed.

4 MR. SOULES: Or deemed filed.

5 MR. WATSON: It's considered filed.

6 CHAIRMAN BABCOCK: Hold on. Sarah.

7 HONORABLE SARAH DUNCAN: I was trying to buy
8 some reading glasses on Ebay the other day, and the
9 person, the seller, was using a new service to me, C2IT or
10 something like that.

11 MR. WATSON: You didn't fall for that, did
12 you?

13 HONORABLE SARAH DUNCAN: So I clicked, I
14 went to C2IT. I registered my Southwest Airlines credit
15 card. It was all fine, and I went through all the little
16 process, and big red letters came up and said, "We are not
17 able to complete this transaction," blah-blah-blah, just
18 big red letters and lots of exclamation points and then I
19 get a call from First USA, who issued my credit card, and
20 they said, "We have suspected some fraudulent activity on
21 your credit card," and I said, "Oh, no. What happened?"

22 And they said, "Did you just try to use
23 C2IT?" And I said, "I did," and she went, "Oh, shoot.
24 You know, we have the same problem with Western Union.
25 They have got something in their program that does

1 something to our program so that it looks like fraudulent
2 activity, and we won't approve it."

3 You can't take that risk as a lawyer. You
4 just -- and you can say that it's five seconds, but if
5 I've hit the send button right before I go into
6 deposition, I think it's filed, and you tell me five
7 seconds after I've gone into deposition that it's not
8 filed, that doesn't help me a lot.

9 CHAIRMAN BABCOCK: It sure wasn't that they
10 got a look at those glasses. Andy.

11 MR. HARWELL: You said that you studied
12 other states and how they work. Do they have the same
13 type of setup where there are as many providers at each
14 level?

15 MS. BENNETT: Well, that's -- I want to
16 explain that if I could for just a minute. The Texas
17 Legislature established TexasOnline to be the portal for
18 the government.

19 MS. DWIGHT: For the state.

20 MS. BENNETT: For the State of Texas to
21 interact with the citizens electronically, but -- and
22 there -- you-all have or the Supreme Court has approved a
23 couple -- in a couple of jurisdictions in Texas electronic
24 filing local rules where it's -- you have the same
25 provider who's working with the government and everybody

1 has to go through the same private vendor to file anything
2 in a court in that county, and that's who the county clerk
3 or the district clerk contracts with also.

4 So it's basically a monopoly. I mean, I'm
5 not trying to use a pejorative term there, but it's all
6 one private provider, and that made a lot of people angry
7 because they wanted a choice on who they could contract
8 with, and so we decided to go with a pilot project that
9 used TexasOnline, established by the government to be the
10 main post office for electronic filings. However,
11 attorneys could use their own law firm as the EFSP or they
12 could use LexisNexis Courtlink or they could use E-Doc or
13 they could use whatever provider they wanted to contract
14 with to be their provider; and, you know, competition
15 would rule and capitalism and all that good stuff.

16 And so we were trying to provide choice to
17 the Bar, and that's why you've got a little more -- you've
18 got -- you don't have a monopoly. You have different
19 vendors out there going through the post office, and
20 that's why you've got the different levels.

21 CHAIRMAN BABCOCK: And Jerry had his hand
22 up.

23 MR. ANDERSON: Okay. I would like to take
24 exception to what was just said in the fact that
25 TexasOnline is a monopoly, which the original concept with

1 TexasOnline was a great idea, renew your driver's license,
2 make a reservation at the State Bar, you know, buy your
3 auto tags, all those things that are central government
4 functions. Filing a document at a county court is that
5 county's function, and that county has -- the state has
6 not mandated software to the counties. Now, some states
7 where the Supreme Court actually funds the court clerks in
8 those states, they provide the same software for each
9 court in that state, and I think that's the very exception
10 to the rule here.

11 We have 254 ways of doing business in this
12 state, and I think this is kind of a -- you know, to me,
13 the state has never mandated a clerk use anybody's
14 software, but at the same time our solution is more
15 clearcut in that there's one portal to go through for the
16 attorney, to the post office and to the clerk's office.
17 That document just hits one server one time and then on to
18 the county, and at the county it can be brought in
19 electronically into their imaging and indexing scheme
20 instead of going through this EFSP, which I think creates
21 another little layer out there that's going to create more
22 charges out there.

23 CHAIRMAN BABCOCK: Marianne, did you have
24 something?

25 MS. DWIGHT: Oh, I -- thank you. Obviously

1 we've got -- I know when I was practicing law and filing
2 lawsuits I practiced in more than one county, and I'm sure
3 that many of you practice -- some practice in just one
4 county, I know, but there are a lot of us that practice in
5 more than one county. And so what this is trying to help
6 facilitate, not only in working with other groups, it was
7 also helping facilitate the filers, the lawyers, all of
8 you, to be able to file in one manner with -- for other
9 counties.

10 So if you're going to file something in Fort
11 Bend County or Bexar County or Harris County, Travis
12 County, it's going to be the same method that you'll use,
13 but you will just have your own courier service, if you
14 will. Either you'll have your own runners or your own
15 system inside your law firm, or you'll have your other
16 courier that you may contract with, your EFSP, but it will
17 be the same post office with the same kind of specs.

18 CHAIRMAN BABCOCK: Frank.

19 MR. GILSTRAP: I would like the world to be
20 like Luke wants it. I mean, I think it would be great
21 just to hit my button and it's filed and I can go home and
22 I've met my filing deadline. It's probably not going to
23 be that way. Like, for example, in this rule we were
24 talking about, it doesn't talk about the wrong form. It
25 says "improperly formatted," and it strikes me if you're

1 going to use e-filing there's probably got to be some way
2 to ensure that the document is properly formatted or it
3 gets sent back to you.

4 You know, I mean, this is a pilot project.
5 Maybe we should let them try it, if that's our decision,
6 and see how it works. Maybe -- maybe the report will come
7 back everybody -- there's no problem. Any time there's a
8 problem people know about it within five seconds. There
9 is not a problem. Maybe there will be a horror story and
10 have some poor litigant who has a problem, but, you know,
11 maybe we ought to give it a try because something like
12 this is going to be done, and it strikes me that
13 formatting is probably something that's going to have to
14 be done right.

15 CHAIRMAN BABCOCK: Frank, it seems to me
16 that it's our charge to look at this rule and see if there
17 are provisions -- or these rules and see if there are
18 provisions in it that are obvious horror stories waiting
19 to happen and advise the Court that they shouldn't allow
20 that particular horror story to happen. So --

21 MR. GILSTRAP: Well, let's talk about this
22 one. I mean, it says "in properly formatted."

23 CHAIRMAN BABCOCK: It says more than that.

24 MR. GILSTRAP: What's that?

25 CHAIRMAN BABCOCK: It says more than that.

1 MR. ORSINGER: Where are you reading?

2 CHAIRMAN BABCOCK: There's this 4.3(b),
3 "Properly-formatted, electronically-transmitted from a
4 filer's EFSP and verification that the filer has a
5 sufficient credit card balance or valid ACH routing number
6 to complete the transaction." That's a whole bunch of
7 stuff.

8 MR. GILSTRAP: I understand. I question if
9 they can really set it up without doing that. Somebody's
10 got to get paid.

11 CHAIRMAN BABCOCK: Well, but, see, but
12 Bonnie says, "Huh-uh. I mean, you send a check to me and
13 it bounces sky high, that's okay. I'm still going to file
14 it."

15 MR. EDWARDS: What's an ACH routing number?

16 MS. WOLBRUECK: Because it's -- Chip?

17 CHAIRMAN BABCOCK: Yes.

18 MS. WOLBRUECK: You have to understand that
19 the clerks that are willing to do this pilot are doing it
20 for the convenience of you that, you know, you're up at
21 2:00 o'clock in the morning and you can't sleep and you
22 decide you want to file this petition, so you --

23 CHAIRMAN BABCOCK: That would not describe
24 me, but --

25 MS. WOLBRUECK: You know, and so there's a

1 convenience thing here. So the clerks also -- you're
2 concerned about your litigants, and I'm concerned about
3 the clerk's liability in that we've got, you know, a
4 document that's been filed and it hasn't been. We haven't
5 received it. It reached one level and it never reached
6 us; and, you know, where is my liability if it's been
7 deemed filed or if it bears a file mark that, you know, I
8 didn't put on there; and so I'm concerned about my
9 liability just like you're concerned about your litigants'
10 liability, too.

11 CHAIRMAN BABCOCK: Well, but, see, that's
12 the problem that Sarah points out. You know, here you've
13 got a whole bunch of picket fences you've got to jump
14 over --

15 MS. WOLBRUECK: That's right.

16 CHAIRMAN BABCOCK: -- and the first fence
17 has got about six different things that you've got to
18 comply with that wouldn't happen if you're filing --

19 MS. WOLBRUECK: I wanted to make a comment
20 about refused filing, and I would doubt that it would
21 happen very often. The only thing that I can think of,
22 and if you want to consider it a refusal, sometimes a
23 runner comes to my office, and let's just say that runner
24 is electronically, but oftentimes it's a runner that
25 actually walks in the office and they put down a document

1 to be filed and it should have been filed in Travis
2 County, you know, and I'm kind enough to say, "Hey, did
3 you see that this says Travis County instead of Williamson
4 County?"

5 "Oh, no," You know, "We could have cost the
6 attorney a whole lot of money there if it's filed in
7 Williamson County and then have to refile it or
8 something." That's what I think refuse something, a
9 document, is. You know, it could very blatantly have been
10 filed in the wrong county, and the clerk says, "Hey,
11 attorney, you need to take a look at this again. I don't
12 think you want it filed here."

13 CHAIRMAN BABCOCK: Good point. Stephen.

14 MR. TIPPS: I think that what needs to be
15 done is to make sure that Rule 4.3(b), which is the one
16 that we have been looking at --

17 CHAIRMAN BABCOCK: Right.

18 MR. TIPPS: -- is electronically analogous
19 to the second paragraph of current Rule 5.

20 MR. SOULES: Right.

21 MR. TIPPS: Which specifies what the
22 threshold is in order to take advantage of the mailbox
23 rule, and under Rule 5 you have to send it to the proper
24 clerk by First Class United States mail in an envelope or
25 a wrapper properly addressed and stamped and then deposit

1 that in the mail, and I don't know whether that is
2 analogous to requiring that it be properly formatted or
3 not. I mean, if it -- if that's the electronic analog,
4 that would seem to me to be appropriate. What seems to me
5 to be inappropriate is to include, as this draft does, the
6 requirement that you pay for it and introduce that whole
7 notion, which is not part of the current rule.

8 CHAIRMAN BABCOCK: Why isn't that like a
9 stamp?

10 MR. TIPPS: Maybe it is like a stamp.

11 MR. EDWARDS: Because you can have your
12 whole scheme of paying for it screwed up by some
13 electronic mess-up with the credit card company or the
14 bank.

15 MR. TIPPS: But it's really not like a stamp
16 because, I mean, isn't this -- I thought this had to do
17 with a filing fee. Does it not?

18 HONORABLE SARAH DUNCAN: Yeah.

19 CHAIRMAN BABCOCK: Yeah.

20 MR. TIPPS: I mean, you don't have to -- to
21 comply with the mailbox rule you don't have to include the
22 check, but you do have to put it in the right kind of
23 envelope and put a stamp on it.

24 CHAIRMAN BABCOCK: Andy, then Paula, then
25 Richard, then Bill, then Frank.

1 MR. HARWELL: I've just got a couple of
2 things. Bonnie, a minute ago, you don't file the
3 document, though. You just accept the document, but then
4 you file it when the fees are paid. Is that my
5 understanding?

6 MS. WOLBRUECK: No, that's not correct. I
7 file the document. Any document that's tendered to me I
8 file.

9 MR. HARWELL: Regardless of whether the fee
10 is paid?

11 MS. WOLBRUECK: That's correct. I don't
12 have a -- you know, I believe that, like Sarah said, that
13 if a document is tendered to the clerk, the clerk shall
14 file it, no matter what format it's in.

15 MR. HARWELL: But I believe the statute says
16 that the fees must be paid before we can file, and I
17 believe they do. Another thing, Frank --

18 MS. WOLBRUECK: I would wish it would be
19 that easy.

20 CHAIRMAN BABCOCK: I'm going to your county.

21 MR. HARWELL: Frank -- and they are done
22 different ways all across. But, you know, this format is
23 not anything different than the statutes for filing
24 documents by paper really. You can go out there and see
25 that you've got to have a document that's properly

1 identified on the top, boldfaced. You know, it used to be
2 that way. So why couldn't you set up -- why couldn't the
3 Legislature set up a format and then do away with all
4 these steps that you've got to do and set up the format
5 that's universal and then have it filed. That way when
6 you hit that button you get an automatic acceptance or --

7 MR. GILSTRAP: You're still going to have an
8 improperly formatted document sent sometime, and it's
9 going to come through as all dollar signs and deltas. I
10 mean, that's the problem.

11 CHAIRMAN BABCOCK: Paula, did you want to
12 say something?

13 MS. SWEENEY: Well, I still haven't heard a
14 reason why we're doing all of this instead of just
15 e-mailing the document to the clerk. Why all of this
16 extra stuff? I mean, I do e-mail. I attach documents. I
17 can make a PDF. I can make a PDF you can't edit. So can
18 everybody in this room, or someone in their office for you
19 dinosaurs. So why can't we -- why do we have all of this
20 extra, cumbersome, scary, out of control, we don't know
21 what's happening to it stuff? Why can't we just e-mail it
22 to the clerk?

23 MS. BENNETT: How do you pay the clerk?

24 MS. SWEENEY: Send them a credit card,
25 whatever billing --

1 MS. BENNETT: With your e-mail? I mean,
2 that's --

3 MS. DWIGHT: How do you accept that? How do
4 you send a credit card number?

5 MS. SWEENEY: I don't know, but I'm sure
6 there are ways it can be done without having all of these
7 additional steps. I mean, we shop online all the time.

8 MS. DWIGHT: And there's a payment gateway
9 that --

10 THE REPORTER: I'm sorry. I can't hear what
11 you're saying.

12 MS. DWIGHT: I'm sorry. I'm sorry. There's
13 a payment gateway that's set up in the entity that you're
14 buying something from. There's no payment gateway set up
15 for any of these clerks, and what we have become is a
16 payment -- is a payment mechanism. It's no different than
17 when you pay your courier.

18 MS. SWEENEY: Okay. Let me change the
19 hypothetical. Let's talk about something I'm filing that
20 does not require any payment, a deposition notice. I want
21 to e-mail my deposition notice to the clerk. It's free.
22 I don't have to pay to file that.

23 MS. DWIGHT: That's true, but how do you get
24 it to the courthouse?

25 MS. SWEENEY: I e-mail it.

1 MS. DWIGHT: Oh, no, how do you today?

2 MR. CHISOLM: How do you know that -- in
3 internet e-mail you have no verification that the e-mail
4 has actually been received unless the receiver's e-mail
5 was set up to automatically send you a notice back.

6 MS. SWEENEY: Right.

7 MS. BENNETT: But I think another important
8 answer is the clerk's office isn't set up to receive your
9 e-mail and put it in their filing system and --

10 MS. SWEENEY: That's what I want to know.

11 MS. BENNETT: -- that's going to cost them a
12 lot of money, and one way they can recoup their cost of
13 setting up that system to receive electronic filings is
14 through the TexasOnline portal, and they get a two-dollar
15 fee every time you file something, and that helps them
16 recoup their costs.

17 MS. DWIGHT: It also is a secure
18 environment. Your e-mail is not a secure environment.
19 The TexasOnline infrastructure creates a secure
20 environment. We have become -- we think right now like
21 our mail service, when we mail it in the post office we
22 think that's secure. We know that sometimes things get
23 lost and sometimes people steal mail, but we've become --
24 because it's been our way of the world for many years now
25 when we mail something we think, all right, it's going to

1 get there and no one else is going to be opening it up.

2 In dealing through an electronic
3 transmission we have -- because of the infrastructure that
4 we have set up, we have made a very secure environment for
5 any documents and any other information that's coming
6 through that environment, and so -- and we also it's -- we
7 packaged it, and, again, I'm not a technical person, and
8 I'm trying to -- we packaged it in such a way that it can
9 get to the clerk and they can then use it because it's in
10 the right package. It's got the right technical specs to
11 that document, but when these things happen, when you file
12 electronically, if you're using this system, and you hit
13 that send button on your computer, all these other steps
14 are going to be seamless to you, and they're going to take
15 a couple of minutes.

16 MS. BRUNNICK: Seconds.

17 MS. DWIGHT: Or seconds. I'm sorry,
18 seconds. They're going to take a couple of seconds, and
19 they're seamless to you, because it goes -- because of the
20 cyberspace that it's going through, these formats are not
21 going into someplace and it's staying there for awhile and
22 there are some people coming into a room and formatting it
23 there. This is all set up electronically ahead of time,
24 and so you, the filer, will not see this or be waiting for
25 this or be hanging around. It's going to be -- if

1 something crashes in the interim, if it -- it doesn't
2 happen very often, but if it does happen, you will know
3 almost immediately it happened.

4 So it will happen very -- this is when we
5 are describing the steps it sounds like a lot of steps,
6 but these steps, we've got the programmers and the project
7 person here who are writing all these steps. These steps
8 are being written and they're all the technology part of
9 it. Once that's done, those steps are done.

10 MS. SWEENEY: And are all those entities
11 closed to tort claims immunity? They are not government
12 entities? They are not immune under the Tort Claims Act?

13 MS. DWIGHT: No.

14 CHAIRMAN BABCOCK: A reluctant "no."
15 Richard and Justice Hecht.

16 HONORABLE SARAH DUNCAN: You just changed
17 your defendant, Paula.

18 MS. SWEENEY: Yeah, I know. Let me reformat
19 that.

20 CHAIRMAN BABCOCK: Justice Hecht has got a
21 comment.

22 JUSTICE HECHT: I want to make sure we talk
23 about as many things as we need to, and as I understand
24 it, the transmission towards the clerk will be
25 acknowledged as it gets there. What about the

1 transmission to the other party? I guess if the other
2 party -- the other party could agree to acknowledge the
3 receipt of the transmission, but they wouldn't have to do
4 that, so what happens if the sender says, "I sent it, and
5 here's the confirmation that I got from the clerk or
6 the -- or TexasOnline that it got filed," but the other
7 side says, "Well, I didn't get it. You didn't send it to
8 me."

9 And so then do we just have a swearing match
10 like we usually do where the secretary says, "Well, I
11 always mail it at the same time," and because nobody ever
12 remembers exactly, but "I always mail them at the same
13 time." Is that any different under this system than under
14 our current system?

15 MR. WOOD: I would like to say, first of
16 all, that just because you electronically file a document
17 does not mean that you have to electronically serve it.
18 You can serve it traditionally, and, in fact, the
19 electronic filer can't impose electronic service on the
20 other party. That has to be agreed to, but let's jump to
21 your situation where you're talking about somebody who has
22 agreed to receive electronic service.

23 JUSTICE HECHT: Let me be sure I understand.
24 You could electronically file even though the other side
25 wouldn't agree to accept it, and you have to send it by

1 mail or whatever to that party.

2 MR. WOOD: Yes, sir. Exactly. Okay. But
3 jumping to your example, let's suppose that the other side
4 has agreed to accept service electronically. What the
5 rules currently say is that service is complete upon
6 transmitting that to the other party's e-mail address, and
7 we recognize that, given that language, there is not the
8 equivalent of a green card, for example, when you send
9 something by certified mail. It is possible to write the
10 rules in such a way that you get the electronic version of
11 a green card. In other words, the recipient's e-mail
12 system has to acknowledge that the document has hit the
13 mailbox so to speak, and, in fact, we have drafted an
14 alternative version of the rules that does allow for that.

15 CHAIRMAN BABCOCK: I think Richard and Bill
16 have been waiting in the wings.

17 MR. ORSINGER: You know, I have partial
18 knowledge of this, but I'm trying to simplify it. Part of
19 the problem is, is that the individual clerks are in
20 control of their own software systems, and they're not
21 standardized, and there's no authority yet that has
22 standardized them.

23 So it's my view that the EFM, TexasOnline,
24 is an effort to create a government agency that the
25 outsiders can conform to those standards and then the

1 government agency can go to the individual clerks and say,
2 "You are required to accept electronic filings from us.
3 They're always going to look like this, they're always
4 going to be in this format, and you've got, you know, a
5 year and a half to take it from us."

6 Okay. Now then you've got this EFS or
7 TexasOnline. They can only read stuff if it's in certain
8 coding. They can't read stuff that's in Chinese. They
9 can't read stuff that's on some defunct computer, so if
10 you wish to send things to TexasOnline in the condition
11 they can read it, by definition you're an EFS -- you're an
12 electronic filing service; and if a big law firm had
13 enough of that, they would say, "We're going to get our
14 computer guys on it, and all of our e-mails that go to
15 filing are going to be in the condition for TexasOnline to
16 receive, and so we're our own EFSP, and it goes directly
17 from our law firm to TexasOnline."

18 But for someone like me as a sole
19 practitioner, I'm not going to want to go and learn or pay
20 for all of that, so what I do is I hire some
21 representative, some intermediary EFSP and I'll say, "I'm
22 going to pay you 10 bucks plus \$2 a page or whatever, and
23 I'm going to send you a Word Perfect document, and you're
24 going to translate that into something that TexasOnline
25 will accept," and that's why we're here.

1 If somebody had already said, "There's going
2 to be one standard. Every clerk will comply with it, and
3 every clerk will accept e-mails that have Word Perfect and
4 Microsoft Word documents attached," then maybe we don't
5 need all this, but we're not there. And so in the
6 practicality we've got to have some government
7 intermediary who's responsible for taking all this
8 electronic communications into the government; and we've
9 got to impose on the world a standard that they speak a
10 language that that government intermediary requires; and
11 so it may look like we have all these extra intermediaries
12 that we don't need; and, you know, if we were dictators we
13 could probably eliminate all that; but we would force on
14 all these individual clerks uniformity in the software
15 that they use and the filing systems; and we don't have
16 that uniformity and probably only the Legislature can
17 impose that uniformity; and I, frankly, don't think it's
18 going to be coming.

19 And so if we're going to do a pilot project,
20 we shouldn't do a pilot project where just the Bexar
21 County Distric Clerk's office has its own e-mail server
22 and then says, "Okay, you can send us stuff as attachments
23 in Word Perfect and Word, but if you use any other kind of
24 word processing software, you're out." We might be able
25 to make that work on a county basis, but we can't make

1 that work on a statewide basis, so our pilot project has
2 to have some kind of generic components to it so that when
3 we do the test drive and figure out what to alter and
4 everything, by the time we all get finished with this and
5 we have some practical experience, we've got an electronic
6 governmental intermediary and then we've got these private
7 people out there, whether they're under a monopoly or not
8 as a policy decision, and then we can -- this whole thing
9 can start working.

10 And it looks complicated, and it is
11 complicated, and that's because the pre-existing politics
12 and the finances and the commitments that the clerks have
13 made to the computer systems they have. They have
14 hundreds of thousands of dollars invested in their
15 computer software, and somebody is not going to snap their
16 finger and have them conform to some norm overnight, so I
17 think we have to kind of accept that, and we have to
18 accept some complication here in order to create what to
19 the user will look like a seamless uniformity but what in
20 reality is a lot of individual, different kinds of offices
21 with different kinds of software and different kinds of
22 money from their county commissioners to get all this
23 done.

24 CHAIRMAN BABCOCK: Richard, are you in favor
25 of this or not?

1 MR. ORSINGER: We've got to do it someday.
2 I mean, we've got to do it someday. If we don't do it
3 today, we're going to have to do it tomorrow.

4 CHAIRMAN BABCOCK: Do you think these rules
5 are flawed?

6 MR. ORSINGER: Yeah. I think we've got -- I
7 mean, and one of the things that I think is important for
8 the people who are working on this project is if the
9 lawyers are afraid to use it, it isn't going to operate as
10 a test drive. In other words, if Luke Soules and
11 everybody else who's afraid to use this system because
12 there's too many pitfalls, if we put the rules out with
13 all these pitfalls and nobody uses it then we don't get
14 our pilot project. We've got to design a pilot project
15 that lawyers use so we have guinea pigs that we can, you
16 know, react to, and we need to be sensitive to that,
17 because if the lawyers are afraid to use it we will never
18 know problems.

19 CHAIRMAN BABCOCK: Bill's been waiting in
20 line for a long time.

21 PROFESSOR DORSANEO: A general comment. It
22 seems that the drafter of the proposed rule makes the
23 assumption that requirements contained in the Rules of
24 Civil Procedure for preparation or signing of a document
25 as to its size, contents, and the like are filing

1 requirements and not simply requirements that need to be
2 satisfied assuming there's no waiver at some other point
3 in the litigation process for consequences imposed short
4 of not filing it at some other stage in the process. I
5 just think that -- I think that that's a misconception.

6 I think the misconception is involved in the
7 initial step of transmitting the document through an EFSP
8 to TexasOnline and then it's really made worse in the
9 provision dealing with the clerk. 4.3(d), "complies with
10 all filing requirements." I'm wondering what filing
11 requirements are we talking about here. Eight and a half
12 by eleven, or as you have it in your document here, 82
13 inch by 11 paper, or what; and I think that you
14 misperceive -- at least don't think about Texas procedure
15 the way I do on this subject, and I think I'm not wrong.

16 MR. HATCHELL: As usual.

17 PROFESSOR DORSANEO: Well, a lot of times I
18 am wrong when I think I'm not wrong.

19 CHAIRMAN BABCOCK: Stephen.

20 MR. TIPPS: I have a motion that's intended
21 to address at least in part what I keep hearing to be one
22 of the primary concerns, and that is with regard to
23 4.3(b), we amend the language of that rule by adding at
24 the end of the first sentence after the words "that the
25 document has been received by TexasOnline" this: Comma,

1 "at which point the document is deemed filed." So that --
2 so that we could still debate whether or not the threshold
3 requirements, including the credit card balance, are
4 excessive, but the idea would be that once Luke pushes the
5 button he has to wait at his computer for some number of
6 seconds to see if he gets an acknowledgement back, but if
7 he gets an acknowledgement back that he can then print out
8 and send to his file he can go home because he has filed
9 it.

10 CHAIRMAN BABCOCK: Bonnie and Andy don't
11 like that, though, right? Why not, Bonnie?

12 MS. WOLBRUECK: Well, you're making
13 TexasOnline the clerk, and I'm the clerk, and I have the
14 right to at least -- I mean, the way I look at it is --
15 and these folks know that I visited with them a lot about
16 it and I had some objections along the way we've talked
17 about, but I have finally decided that what I'm going to
18 contract with TexasOnline is they're going to be my
19 electronic file stamp. I have a file stamp now that I can
20 hit, so they will be my electronic file stamp. That
21 document is going to have to reach me before I say "apply
22 that electronic file stamp."

23 MR. TIPPS: Okay. All I was trying to make
24 them be is the post office.

25 MS. WOLBRUECK: Yes.

1 MR. TIPPS: Analogous to Rule 5. Would it
2 work for you if we had something in here that was
3 comparable to the "if it then gets to the clerk's office
4 within 10 days"? Because that's the current concept.
5 Once you put it in the mailbox --

6 MS. WOLBRUECK: Yes. That's right.

7 MR. TIPPS: -- if you put a stamp on it, so
8 long as it gets there in 10 days then you're okay.

9 MS. WOLBRUECK: And you have to prove that.
10 I don't have to. Right?

11 MS. SWEENEY: Right.

12 MR. TIPPS: I have to prove that it gets
13 there in 10 days.

14 CHAIRMAN BABCOCK: Joan.

15 MS. JENKINS: I have been browsing
16 O'Connor's while this has been going on. We do have a
17 Supreme Court case that says that -- in *J. Harvey*
18 *Patterson* -- that an instrument is deemed filed when it's
19 placed in Bonnie's custody and control, and it doesn't
20 matter if she file stamps it. It doesn't matter if she
21 wants to reject it. My job is to just get it to her, and
22 if that case is correct and O'Connor's has got her cite
23 correct then it seems to me what Stephen is saying is
24 exactly what we ought to try to do.

25 If case law says that if the clerk refuses

1 to file a document or file marks it late, it doesn't
2 matter because the document is considered filed on the
3 date that I presented it to her. So it seems to me that
4 we just need to construct a rule that says as soon as it
5 is electronically presented, that's it. It doesn't matter
6 if the credit card fails, it doesn't matter if it comes in
7 a garbled format, but that needs to be the objective of
8 the rule, and it seems to me that that's where we should
9 try to place our focus.

10 CHAIRMAN BABCOCK: Anne, did you have your
11 hand up?

12 MS. McNAMARA: No.

13 CHAIRMAN BABCOCK: No? Bill.

14 MR. EDWARDS: The only signatures that have
15 to be scanned are where there's verification and things of
16 that nature or the signature the other party is required,
17 if I read this correctly. What happens to Rule 13 and
18 Chapter 9 and Chapter 10 that has provisions for what it
19 means when an attorney signs a pleading? That you're
20 verifying that it's not frivolous, it's backed by law and
21 all that good stuff.

22 CHAIRMAN BABCOCK: So your defense to the
23 Rule 13 motion is going to be "I sent it electronically.

24 MR. ORSINGER: That's frivolous itself.

25 MR. EDWARDS: It says, "a digital filing" --

1 "a digital signing," but you know, anybody can push the
2 button and put a digital signing on the thing. You know,
3 I think, you know, how are you going to handle that?
4 Doesn't there -- you know, if we're using fax, we've got
5 to have the original signed document in our file in case
6 somebody wants to see it.

7 MR. MEADOWS: But people sign your name to
8 documents in your office, don't they, and file them?

9 MR. EDWARDS: Yeah, only over my dead body.

10 CHAIRMAN BABCOCK: You certainly seem alive
11 and kicking to me.

12 MR. MEADOWS: My signature is applied to
13 documents and they're filed and I know it and I approve of
14 that.

15 MR. EDWARDS: I'm asking what do you do with
16 Rule 13, Chapter 9 and Chapter 10 of the Civil Practice
17 and Remedies Code?

18 MR. MEADOWS: Well, I mean, I'm responsible.
19 I mean, it's as though I -- as far as I'm concerned it's
20 as though I've signed it and filed it. I mean, I am
21 responsible that I complied with these rules.

22 MR. EDWARDS: Yeah, but you know that
23 somebody has signed and you've got the original either in
24 the file in the clerk's office or it's in your file. If
25 it's been faxed somewhere, it's in your file at home.

1 CHAIRMAN BABCOCK: Ted, you got an answer to
2 this?

3 MR. WOOD: Well, I think so. If I direct
4 your attention to Rule 4.2(b), and you are correct in
5 saying that regular documents that don't have to be
6 verified, those kind of things, you're not going to
7 actually have a signature on the document when it's
8 electronically transmitted. We say rather that "the
9 attachment of a digital signature is deemed to constitute
10 a signature for all the Rules of Civil Procedure purposes"
11 and so on, and then there's some language that we've
12 recently worked up that says, "The person whose name
13 appears first in the signature block of the initial
14 pleading is deemed to be the attorney in charge for the
15 purposes of Texas Rule of Civil Procedure 8 unless
16 otherwise designated, and that the digital signature on
17 any document filed is deemed to be the signature of the
18 attorney whose name first appears in the signature block
19 of the document for the purpose of Texas Rule of Civil
20 Procedure 13" and so on.

21 MR. EDWARDS: Well, if do you that then you
22 can forget having any electronic filing out of my office.
23 Period.

24 MS. SWEENEY: Why, Bill?

25 MR. EDWARDS: Because I don't want -- I am

1 not going to have somebody punching buttons and subject me
2 to problems with Rule 13 or Chapter 9 or Chapter 10. I'm
3 sorry, it's not going to happen, and just because my name
4 is first on there and some other jerk in my office -- I am
5 not going to take the gas for it.

6 MR. ORSINGER: But, Bill, what you do is you
7 make sure the other lawyers in your office have their own
8 identification number, and if they transmit it, it's their
9 signature that they're responsible for.

10 MR. EDWARDS: Well, that's not what he says
11 in these rules. He says that a digital signature will be
12 deemed to be the signature of the attorney in charge,
13 which is the first one who signed or name appears on this
14 thing.

15 CHAIRMAN BABCOCK: In fact, we're all
16 thinking about using your digital signature.

17 MR. ORSINGER: No, "the digital signature on
18 any document filed is deemed to be the signature of the
19 attorney whose name appears first in the signature block
20 of the document."

21 MR. EDWARDS: That's right. That's what it
22 says.

23 MR. ORSINGER: So if you have -- if it's
24 sent under your digital signature as the principal one
25 then you'll be given the credit for having signed it

1 first, but if it's under your associate lawyer's digital
2 signature number --

3 MR. EDWARDS: You know, you set up a
4 signature block, and what are you going to do, change it
5 depending on who's signing it or something?

6 CHAIRMAN BABCOCK: Marianne.

7 MS. DWIGHT: I may be able to answer your
8 question. When you want to use this e-filing service you
9 have to register, and you put your -- it's just a little
10 form, you know, that pops up. You just have to do it
11 once, put your name, and you're going to get a password,
12 and you can choose your password, and that password is
13 what's going to identify you, the filer, and so unless you
14 give your password to someone else, there's no one else in
15 your office that will be able to file with your name and
16 password.

17 CHAIRMAN BABCOCK: Michael.

18 MR. HATCHELL: As I listen to the debate I
19 think we're passing a little bit like ships in the night.
20 The technical people are giving us a lot of good reasons
21 why the system has to be set up the way it is, but they're
22 not, I think, giving us good reasons why these rules must
23 read the way they do, and the lawyers are saying, "We're
24 not going to use this system," which I think is a
25 perfectly wonderful idea, "unless we have the same

1 security that we do when we go down and do something at
2 the post office."

3 Stephen is getting real close to getting a
4 solution. All we need is a grace period. I don't care if
5 it goes around the world and you convert it into Sanskrit
6 and 13 other languages before it gets to the clerk or if
7 Bonnie doesn't want to file it because it's got one and a
8 half inch margins and sans serif type in it. I don't care
9 as long as I have a grace period that saves me and
10 protects me in what I'm doing; and if we give Stephen just
11 a little bit of time, I think he's going to get there.

12 CHAIRMAN BABCOCK: Stephen, and then Sarah
13 can knock him down.

14 MR. TIPPS: I want to amend my motion.

15 MR. SOULES: Second.

16 MR. TIPPS: 4.3(b) after the first sentence.
17 Leave the first sentence like it is, "that the document
18 has been received by TexasOnline," period. Add this
19 sentence: "If the document is accepted for filing by the
20 clerk within blank days of its transmission to
21 TexasOnline," comma, "it shall be deemed to have been
22 filed at the time the," quote, "acknowledgement," end
23 quote, "was received from TexasOnline."

24 PROFESSOR CARLSON: But what if it's not?

25 MS. BENNETT: I believe that's what we say

1 in 4.3(d), as in David.

2 MR. MEADOWS: See, I don't think that's
3 enough protection, Steve, because that means that an after
4 event could mean that it wasn't filed.

5 MR. TIPPS: That's what the current rule
6 says.

7 MR. ORSINGER: But, you know, the problem
8 with the mailbox rule is that if the mailbox -- if the
9 post office loses your document then you still have to
10 fall back on your proof of mailing. I mean, you don't get
11 an automatic grace period if the post office loses your
12 mail. You only get a grace period for if the pleading is
13 received after the deadline but within 10 days, but if the
14 letter is lost and it's never received by the clerk then
15 you're in the suit. You have to get down there in front
16 of the judge with your sworn testimony from your secretary
17 and everything to try to save your case.

18 MR. EDWARDS: We kind of know what the risk
19 is with the post office, and there's so many -- we've got
20 three different connections here we're using
21 electronically; and everybody knows that you have more
22 crashes of your computer than you have lost mail; and I
23 think what we need, if we're going to go have anybody use
24 this, is some mechanism whereby if there's a screw-up in
25 the electronics or the thing doesn't get done right you

1 get a period of, say, three working days after you're
2 notified that there is -- that the thing didn't work to
3 correct the deficiency; and if we do that then people will
4 not, I think, be so reticent to use the system.

5 MR. MEADOWS: I agree. I mean, I think
6 that's the point. It's the management of the problem. I
7 think Luke is right. I think there should be more
8 security in this than there is in dealing with the post
9 office.

10 CHAIRMAN BABCOCK: The Court's going to need
11 some sort of 45,000 feet direction from us. Is there
12 anybody here that thinks that a pilot program of this type
13 is just per se a bad idea? It doesn't matter what rules
14 you write, just we're not there yet? Anybody feel that
15 way? Anybody feels that way, raise your hand.

16 MR. TIPPS: I didn't hear. Sorry.

17 CHAIRMAN BABCOCK: Well, I know you don't.

18 MR. TIPPS: Hatchell's whispering in my ear.

19 CHAIRMAN BABCOCK: Huh?

20 MR. ORSINGER: Are you against any kind of
21 pilot project?

22 MR. TIPPS: No. No. No.

23 CHAIRMAN BABCOCK: Okay. So everybody
24 thinks there should be a pilot project.

25 All right. Now, how many people think that

1 the rules as drafted are flawed such that Justice Duncan
2 and Luke and Richard, to pick three Bexar County lawyers
3 just out of the hat, would -- just wouldn't use these
4 rules as drafted. I mean, I assume -- how many people
5 feel that way? Raise your hand.

6 MR. ORSINGER: I would go ahead and mail it
7 at the same time that I --

8 CHAIRMAN BABCOCK: And how many people think
9 that the rules as drafted are okay?

10 Two judges.

11 MR. ORSINGER: The sponsor is sticking with
12 it.

13 CHAIRMAN BABCOCK: Bonnie, did you have your
14 hand up on that?

15 HONORABLE DAVID PEEPLES: Here's what I
16 think would happen.

17 CHAIRMAN BABCOCK: All right. So let me
18 just announce this. By a vote of 19 to 2 these
19 rules, this committee thinks, are flawed in a significant
20 way that needs --

21 PROFESSOR DORSANEO: But correctable.

22 MR. SOULES: Just one way.

23 MR. ORSINGER: All we need is to cure it.
24 If it screws up, we need three days to cure it.

25 PROFESSOR DORSANEO: No, we need more than

1 that. We need it if it's -- like in 5. 5 says if it's
2 "received by the clerk not more than 10 days, shall be
3 filed by the clerk and deemed filed in time." It doesn't
4 say --

5 MR. WATSON: You could just add that exact
6 language.

7 PROFESSOR DORSANEO: -- "accepted for filing
8 by the clerk within 10 days."

9 MR. WATSON: Add that language. "If it is
10 received by the clerk within 10 days it shall be filed."
11 Whether it's electronically received or paper received,
12 just move that -- give Stephen that language, and we vote
13 and get out of here.

14 MS. SWEENEY: How does the public have
15 access to this stuff?

16 PROFESSOR DORSANEO: There is the assumption
17 that there are all kinds of technical requirements for
18 filing, and that's not so.

19 CHAIRMAN BABCOCK: Paula, we did talk about
20 that.

21 MS. SWEENEY: Okay. I was on the phone.
22 Sorry. I have been "edumacated" by my neighbors.

23 CHAIRMAN BABCOCK: Andy.

24 MR. HARWELL: This will be a parallel deal,
25 though. I mean, the clerk in Bexar County will do their

1 filing just as normal, and this will be in addition to,
2 only for the test period. So there's not going to be any
3 risk that something, I guess, could go wrong if they're
4 going to have the parallel run, so....

5 HONORABLE SARAH DUNCAN: Well, but as
6 Richard said earlier, if you're going to have a pilot
7 project, it can only have a hope of being successful if
8 someone uses it.

9 CHAIRMAN BABCOCK: Bobby.

10 MR. MEADOWS: As I understand what we're
11 dealing with now, is that we're going to have a situation
12 -- we're looking for a situation where when you press the
13 button it's deemed filed and it is filed unless you get
14 some notification that there is a problem with which you
15 have a period of time, say 10 days, to correct the
16 problem, and if you do, that's fine.

17 CHAIRMAN BABCOCK: Okay. The Court has
18 asked for a vote on this issue, so let's see if we can
19 give the Court some direction. If a fix is made in these
20 rules along the lines that we have been discussing, i.e.,
21 that there be some sort of mailbox rule with a 10-day
22 grace period and a deemed filing -- I know the clerks have
23 objections to that, but if we can work all that out, how
24 many people think that this pilot project, these rules,
25 would be acceptable?

1 MR. SOULES: Would you take that to 10 days?

2 CHAIRMAN BABCOCK: Yeah. 10 days is
3 included, Luke.

4 MR. EDWARDS: Can I raise something first?
5 Does this include the possibility -- are you talking about
6 if you push the button and if it's received within 10 days
7 it works, but if something is screwed up in there,
8 somebody pushed the wrong button, that sort of wrong or
9 there's something wrong, flawed, with the hookups where
10 there's no -- you can't trace it or anything, you can't
11 redo it.

12 If we're dealing with something where you
13 get time to fix it after notice that it's not right then
14 I'd vote "yes." If you don't get time to fix it if it's
15 not right or it didn't get there or something like that
16 then my vote would be "no."

17 CHAIRMAN BABCOCK: Okay. Justice Hecht,
18 we're voting on time to fix it, right?

19 JUSTICE HECHT: Yeah.

20 MR. SOULES: One way to fix it would be just
21 to take a hard copy down to the clerk and hand it to them.

22 CHAIRMAN BABCOCK: Yeah.

23 MR. SOULES: Okay. That's okay.

24 CHAIRMAN BABCOCK: All right. So everybody
25 thinks if we fix it --

1 HONORABLE SARAH DUNCAN: Well, but --

2 CHAIRMAN BABCOCK: -- to have time --

3 HONORABLE SARAH DUNCAN: There's a lot in
4 here that we haven't talked about.

5 CHAIRMAN BABCOCK: That's true.

6 HONORABLE SARAH DUNCAN: The clerk, as I
7 read the rule, the clerk has the option to let you view it
8 electronically; and if they don't, if they say "no," then
9 they have the option of printing you out a copy.

10 MS. SWEENEY: But they don't have to.

11 HONORABLE SARAH DUNCAN: But there's nothing
12 in here about whether you're going to have to pay a dollar
13 a page for a copy of a hundred-page motion for summary
14 judgment, and I just use that as an example. I think it
15 is premature to say whether if we fix the mailbox problem
16 is the rest of the rule good enough. I think it's really
17 premature.

18 MS. SWEENEY: Yeah. The rule has to, I
19 think, be modified to mandate that the clerk print it for
20 somebody who wants to read it, because right now you can
21 go to the courthouse and read the file even if you're
22 poor. This says you can only read the file if you're
23 rich. If the clerk doesn't want to, because she may print
24 it, but she doesn't have to print it.

25 HONORABLE SARAH DUNCAN: And it doesn't say

1 anything about cost, who's going to bear that cost.

2 MS. SWEENEY: Right.

3 CHAIRMAN BABCOCK: Buddy. Yeah.

4 MR. LOW: I put it in the general category
5 of protection to the user, you know, in the sense of cost,
6 security, and there might be other things, but I think the
7 user needs more protection, and I would put it in that
8 form rather than just time to cure a problem and might be
9 other things besides cost, but we need to go through the
10 whole thing with the question of giving protection so that
11 it's affordable and will be used.

12 CHAIRMAN BABCOCK: Okay. Let me just ask
13 Justice Hecht, what can we do to assist the Court? I
14 don't know exactly what your timetable is. We can come
15 back here in the morning and slug out all these other
16 details. Are you guys at 45,000 feet or are you at --

17 MR. HATCHELL: Or on approach.

18 JUSTICE HECHT: Well, we're fairly well
19 along given that it's a pilot project. I'm sensitive to
20 Sarah's concerns that we need to take a hard look at some
21 of the rest of it, although David and his group have done
22 that with a view toward people that are actually going to
23 be using it. And, you know, this has kind of come up at
24 the last, and people have been working on it for sometime,
25 and we asked you to look at it this afternoon.

1 I don't know -- you know, we're not shooting
2 for perfection here, but we are shooting for a project
3 that somebody will actually use, and I hope won't lose
4 their case as a result of it, because then that will
5 really be a bad thing, so I don't -- I guess the answer is
6 we're pretty far along and the Court might go ahead and do
7 this anyway, given making some of the modifications that
8 we've talked about this afternoon, because it can continue
9 to be modified as we go along, but I don't know whether
10 they will or not. I mean, I don't know what they will do.

11 MS. SWEENEY: I would move that the
12 committee vote not to approve any proposal unless it is
13 the documents are available to the public to view for free
14 where if they would be so viewable under the current law.
15 Otherwise, we are radically changing the nature of whether
16 or not this is a public judicial system, and I don't think
17 we need to do that.

18 MS. WOLBRUECK: And again, I will state it
19 again that this does not change the duty of the clerk to
20 provide public access to the records.

21 MS. SWEENEY: Yes, it does. It says "may."
22 It doesn't say "must."

23 MS. WOLBRUECK: No. This doesn't supersede
24 all of the other duties of the clerk for public access.
25 It may be reproduced and put into the file, you know, if

1 the clerk chooses to keep a paper file; and if somebody
2 wants a copy or something that they may make a copy of it,
3 but public access, I know that Dianne Wilson, the county
4 clerk in Fort Bend County who plans to do this, scans all
5 of her documents. She has a lot electronically. She has
6 many, many public access terminals.

7 Anybody can come in and view all of the
8 documents; and everything is, you know, there and
9 viewable; and these documents will also be. She may also
10 print them out for a hard copy because her courts need to
11 have access to it, all of the courts. So that will happen
12 in this pilot project. I think that Bexar County will
13 operate very similar.

14 CHAIRMAN BABCOCK: Paula's right, though.
15 The rule as written does give discretion to the clerk to
16 maybe not do it and charge you if they do do it, so
17 there's an issue there.

18 MR. TIPPS: But, I mean, somebody could --
19 even under this rule as written, someone could read the
20 document on the computer.

21 MS. WOLBRUECK: Yes. Yes.

22 MS. SWEENEY: It says "The clerk may allow."
23 It doesn't say "must."

24 MR. TIPPS: Oh, it says -- okay. That's
25 wrong then.

1 MS. SWEENEY: Yeah, that's the problem.
2 It's all "may."

3 MS. WOLBRUECK: I think, and I'm not sure
4 about that, but I assume that that means either you have a
5 paper copy or you may have it electronically.

6 MS. SWEENEY: She has "may" on both. She
7 may let you see it electronically or she may print it out.

8 CHAIRMAN BABCOCK: Speak up a little bit,
9 Paula.

10 MS. SWEENEY: Me? There is no mandatory
11 laws, and there has to be some -- I mean, she doesn't have
12 to print it for free any more than she has to make a copy
13 free now, but there has to be some free --

14 MS. WOLBRUECK: Sure.

15 MS. SWEENEY: -- readable access,
16 electronic, paper, whatever.

17 MR. SOULES: But there are other statutes
18 that require the clerk to allow the public to see what's
19 in the files.

20 MS. WOLBRUECK: That's right.

21 MR. HARWELL: That's right.

22 MR. SOULES: So that's already taken care of
23 by the statutes.

24 MR. HALL: Would it be entirely too radical
25 to include some sort of catchall provision at the end of

1 this that if there is some error in the transmission or
2 something along those lines, it will not be a
3 case-ending -- there will the not be a case-ending effect
4 or death penalty effect on your case so that people know
5 if they use this system it's not going to cause them to
6 lose their case if an error occurs, for some defined
7 period of time and then see how it works?

8 JUSTICE HECHT: Well, we did that in the
9 TRAP rules when we changed those and said just in case
10 something happens that we hadn't thought about, we don't
11 want people to lose their rights because we changed the
12 rules.

13 MR. HALL: Right.

14 JUSTICE HECHT: We didn't have any -- I
15 don't know if a case came up, but we didn't have any
16 problems. That's a good idea.

17 MR. LOW: But in keeping with the statute,
18 if the Supreme Court passes a rule that's contrary to a
19 law that's in existence now about duties of the clerk and
20 they pass something and the Legislature doesn't amend it,
21 that becomes the law and not the thing you're talking
22 about, Luke. That was the statute that I referred to.

23 MR. ORSINGER: I think we have to -- I think
24 the Supreme Court would have to specify that it's
25 overruling a statute, and if it doesn't, it doesn't

1 automatically happen.

2 MR. LOW: You want me to read --

3 MR. ORSINGER: No, we've got experts right
4 here in the room.

5 CHAIRMAN BABCOCK: No, we don't need to do
6 that. What else? Anything?

7 I think, just talking to Justice Hecht, the
8 Court has what it needs for now. It may need some
9 additional feedback or input from us or the reconstituted
10 committee down the road, but I think this has been helpful
11 to the Court in trying to decide what to do with this
12 pilot project, so what we're going to do now is adjourn
13 for the final time for this committee. We don't need to
14 come back in the morning because we've gotten through our
15 docket.

16 There is one person that I need to thank
17 right now in front of everybody, and that's our very own
18 Debra Lee, who has been a terrific assistant to me and
19 very dedicated to this committee and to the Court in the
20 way she's organized everything; and if you have criticism
21 of her, keep it to yourself because we won't accept or
22 brook any criticism. We do have this reception --

23 (Applause.)

24 CHAIRMAN BABCOCK: We do have this reception
25 at 6:00 o'clock at Jackson Walker, and I hope everybody

1 can attend, and there is another event in the building
2 that night. I believe you can park in the parking garage,
3 even though it says "contract parking only." Correct?

4 MS. LEE: That's true.

5 CHAIRMAN BABCOCK: Okay. So the parking
6 garage is available for people to park in. Okay. So
7 hopefully I will see everybody at 6:00, but if I don't, we
8 will see you down the road.

9 (Meeting adjourned at 5:23 p.m.)

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CERTIFICATION OF THE MEETING OF
THE SUPREME COURT ADVISORY COMMITTEE

* * * * *

I, D'LOIS L. JONES, Certified Shorthand
Reporter, State of Texas, hereby certify that I reported
the above meeting of the Supreme Court Advisory Committee
on the 8th day of November, 2002, Afternoon Session, and
the same was thereafter reduced to computer transcription
by me.

I further certify that the costs for my
services in the matter are \$ 1308.50 .

Charged to: Jackson Walker, L.L.P.

Given under my hand and seal of office on
this the 25th day of November, 2002.

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