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         MEETING OF THE SUPREME COURT ADVISORY COMMITTEE
 6
                         DECEMBER 4, 2020
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                          (FRIDAY SESSION)
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                  Taken before D'Lois L. Jones, Certified
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   Shorthand Reporter in and for the State of Texas, reported
   by machine shorthand method, on the 4th day of December,
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   2020, between the hours of 9:01 a.m. and 12:40 p.m., via
21
   Zoom videoconference and YouTube livestream in accordance
22
23 with the Supreme Court of Texas' Emergency Orders
   regarding the COVID-19 State of Disaster.
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CHAIRMAN BABCOCK: Well, it's 9:00 o'clock, everybody, so let's get started. I know people will continue to be admitted. Pauline, maybe you can take over the duties of admitting people, but welcome to another Zoom session of the Supreme Court Advisory Committee. We have a number of terrific distinguished speakers to talk to us today in our every-other-year meeting on deep thoughts and ways to improve the justice system in Texas, which we have typically done in the December, both before the start of the legislative session.

A note, a sad note for our committee, and that is that the person who has been our administrative assistant for the last seven years, Marti Walker, is retiring. Now, how many people who think she looks old enough to retire, raise your hand.

Dee Dee, you should record that nobody has got their hand raised. So, Marti, you're retiring at too young an age. But I don't know if her replacement is right above her on everybody's screen, but it is on mine, Shiva Zamen is going to take over, and Shiva has worked with me and is Marti's backup for a number of years, and she's terrific. You'll all get to know her, and so wave your hand, Shiva, so everybody can see who you are. And so that will -- we will persevere, but we will miss Marti

big time, and when we're all together again, maybe we'll coax her back and have a little ceremony so she can blush and cry and do all of those things. And I will, too, of course.

So with that -- with that said, we will turn to the next item, which is our usual status report from Chief Justice Hecht.

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HONORABLE NATHAN HECHT: Thanks, Chip. I'11 start on a sad note. We are saddened by Judge Tom Reavley's passing this week. Tom was 99. He served nine years on the Supreme Court of Texas and 41 years on the United States Court of Appeals for the Fifth Circuit and served briefly as a special judge on the Texas Court of Criminal Appeals. He may have been the only judge in history to have done that, but Tom was a great guy; and if you knew him well, he was always wonderful. He would tell me that his time spent on our Court was some of the favorite time of his life, and he would tell me that until we got behind in the early 2000's, and then whenever I would see him he would just shake his head and frown at me. But then when we caught up he started telling me how great his experience on the Court was; and I said, "Well, Tom, there for a little while you didn't tell me that," and he said, "Well, that got you caught up, didn't it?" And Tom was just a great -- a great friend and a great

role model and a great judge for Texas and the circuit and the country, and we will miss him and extend our condolences to Carolyn and his other family.

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Then on a joyful note, I'm happy to report that Judge Emily Miskel up in Collin County was awarded the William H. Rehnquist award by the National Center of State Courts a few weeks ago. Chief Justice Roberts presented the award to Emily, as he does to each year's award winner, and the Chief was very gracious in the midst of an election and the pandemic and all of the things going on to take time and record a greeting for Judge Miskel. She is a graduate of Stanford and Harvard Law School and has a science -- or undergraduate degree is in a science background, and so when the pandemic hit, she turned to -- in trying to help judges use technology to conduct hearings remotely and keep going with the pandemic surrounding us. So -- and she was the first judge we think in the country and maybe in the world to try a jury trial -- it was a summary jury trial -- remotely. that was back in May, and so she was honored for that and her other contributions to the Texas judiciary.

She falls in a line of distinguished William H. Rehnquist award winners, starting with Justice Jane Bland, who won it about 10 years ago or so, and then Mark Carter, former district judge in Houston, who won the

award four or five years ago for his work with veterans courts. So we are excited about that. I don't think any other state has three winners, but certainly have not had them in recent years, and that's just because of the distinguished quality of the Texas bench.

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We also congratulate Justice Bland on winning her election and with more votes than anybody's ever won by before cast in her race, and then we congratulate Chief Justice Christopher as well for, as she says, the squeaker award, kind of the opposite of Justice Bland's number, and very excited to have her continue on the Court and to be -- to be leading it.

Our Court has continued to work remotely.

Judges and staff go in occasionally to the courthouse, but most of the work is being done at home, and I'm glad to report that we are more caught up this morning than we've ever been at this point in the Court since I've been there I think. And so it's working, and it's not nearly as much fun, but we're going to have our holiday party next week virtually, and Justice Bland is organizing all of that.

And we're doing our best to keep a tight, close family working relationship with the legal staff and the other staff as we continue to go through this year.

Our oral arguments have been remote as well and so will the ones be in January, and we're just going

from month to month to see what happens, and we haven't decided yet about the arguments after the first week of January, and we'll just be looking at that as time passes.

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We put out two emergency orders since we last met. One, continuing the eviction diversion program that Governor Abbott helped us set up with federal funds, about \$160 million, and it's being organized. The pilot programs are being set up, and we hope that it will be in full swing by the time the federal moratorium on eviction cases lifts at the end of this month, for the most part.

So that's money that can be used with the agreement of the tenant and the landlord to pay the rent, so it helps the landlord, helps the tenant, helps society, helps everything, so we're very grateful to Governor Abbott and we're looking forward to making a difference through that.

Then the other emergency order was just an extension of our general order that we first issued back in March, and it continues to allow judges to suspend and modify procedures to accommodate current circumstances. It requires remote proceedings when possible. We've had 780,000 remote proceedings from March 24th, since March 24th, and almost 2.4 million participants, so the judicial world has changed remarkably through the pandemic, and now remote proceedings are becoming something of the ordinary

as opposed to the exceptional, and we'll be looking to see how that should continue once we get on the other side of the pandemic, what we learned from it and how things should change.

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On jury trials, we started from none and then we let judges try jury cases with OCA's approval, and then we backed OCA out of it a little bit and said you just have to do it with an OCA-approved plan. Eighty-five counties have submitted plans, and I think we've had something like maybe 80 trials or maybe a few more than that, maybe closer to a hundred, since the pandemic hit. They're going slowly. If you saw in the morning news this morning, Dallas is trying to roll out a plan to make them more regular. It's a criminal jury trial plan that would have jurors be in person in the courtroom, and they would rearrange courtrooms, and there's structure in the process to where they hope it will be possible to have criminal jury trials in person in Dallas.

We're having some virtual jury trials around the state, mostly in lower courts, and that seems to be working pretty well, and more scheduled ahead, and this may become something of a routine also in cases that those virtual trials work in and satisfy people's concerns about how the trial is conducted.

Then looking across the street, we're

anxious for the legislative session. I ran into some 1 2 legislators near the capitol last week, week and a half ago, and they themselves were not sure how gatherings are 3 going to occur during the session. It may -- they think it will start on time and then may recess for a while for 5 people to kind of begin to organize and not meet regularly like they would in an ordinary session, but we'll see how 7 they -- how they decide to do that. 8 We do have some priorities. We want to make 9 sure that if there is legislation needed to allow 10 proceedings to be conducted remotely after the pandemic, 11 that we -- we try to get that passed. OCA is researching 12 what that -- what steps might be necessary; and short of 13 that, the Judicial Council will be looking at ways to make sure that remote proceedings occur as well. And we will 15 probably set up a task force to work with this committee 16 to look at procedural rules to facilitate remote 17 proceedings going forward. 18 19 Bail reform will be on the table again, and a new item is civics education. We want to see 20 legislation promoting civics education in the public 2.1 schools, and we've visited with the education agency about 22 that, and the Judicial Council is working on that as well. 23 Also diverting children with -- charged with 24 Class C misdemeanors from the criminal system, at least --

at least at the outset, and then we have a number of 1 mental health issues to address as well. We just had a very successful judicial summit on mental health a few 3 weeks ago, and there were well over a thousand attendees. Even at the end of day there were still hundreds, maybe 5 over a thousand attendees on the meeting call; and Justice Bland is largely responsible, along with our excellent 7 staff over there, and -- in bringing all of that about. 9 Judge Hervey is the liaison from the Court of Criminal 10 Appeals, and we're just very excited about all of the difference that our Mental Health Commission is making. 11 And then lastly, we have some amendments to 12 the citation rules and the expedited action and discovery 13 rules and the panel rehearing rules that we are in the 15 process of reviewing comments on, and we should be finalizing those rules before very long. I'll just say 16 this now, although I may get a chance to say it again at 17 the close, but we're grateful, as always, to you and your 18 participation on this committee as we come to the end of another three-year term for you. We just are so indebted to you for your excellent work and your advice to the 2.1 Court, and we rely on it heavily. And we're grateful to 22 Chip for leading us and just all of the good work that you 23 have produced. And, Chip, that's my report. 24 25 CHAIRMAN BABCOCK: Thank you, Chief.

would certainly second your comments about the amazing people on this committee. Absolutely hundreds of hours of work go into this, and it's all very, very high quality, and it makes — it makes my life very easy to lead a group like this. We were hoping to hear from Dade Phelan, the Representative from Beaumont. Buddy Low had secured his attendance and comments today. As many of you know, he is referred to as the presumptive Speaker of the House; and many of you may not know that yesterday afternoon in a rainstorm, he was in an airplane that had a accident and landed and went off the runway. Fortunately, everybody was fine and walked away from it without — without injury, but Representative Phelan will not be able to speak to us today.

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And we had also hoped to hear from and still hope to hear from Representative Jeff Leach from Plano. He was the chair of the House Representative's Judiciary Committee last year and was widely hailed as being a very effective chair. Pauline, he is maybe diving into our meeting at some point, and if he is, if you could find some way to let either me or Marti or Shiva know so that we can recognize him and get his remarks and then release him to other matters that he's handling on sort of an emergency basis right now.

So, having said that, we will go to our next

speaker, who needs no introduction to anybody, other than 1 possibly John Day -- and actually not even John. a member of the American College, so he knows David Beck 3 well, as David is a past president of the American College of Trial Lawyers, and I think you can sum up David's 5 credentials in one sentence. "David J. Beck is consistently recognized as one of our country's best trial 7 lawyers." I took that quote directly from David's website, Beck Redden, so that is totally accurate. And David and I and others have been serving for this past 10 year on the -- the Commission for -- on Judicial 11 Selection. David was appointed by the Governor to chair 12 that commission. We've had a number of meetings. We will 13 have our final meeting in December, and following that meeting, we will make our recommendations to the Governor 15 and the Legislature as to whether there are reforms, if 16 any needed, in the way Texas selects its judges. 17 So David is here to make a presentation to 18 us, but also to solicit any comments we might have on this topic, which, of course, is extremely important for the citizens of our state. So with that, David, unmute 2.1 yourself, and let's get after it. 22 Okay. Thank you very much, Chip. 23 MR. BECK: First of all, let me begin by apologizing to the committee 24 and particularly the judges on the committee.

backdrop here was actually created by OCA. I do not walk around with flags on either side of me in these Zoom meetings, so I just wanted to apologize to everybody for the backdrop. I frankly don't know how to get it off my computer.

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I think, as most of you know, the last session of the Legislature created the Texas Commission on Judicial Selection. There are 15 members of the commission. We have four state Senators, four members of the House of Representatives. We have four that were appointed by Governor Abbott, and we also have former Chief Justice Tom Phillips and former Chief Justice Wallace Jefferson. So we have a very good -- we have a very good representative committee. And Tom Phillips, I might add in particular, is kind of the historian on our commission, because he has studied in the history of the Texas judiciary and is a wonderful resource on the commission. And I also want to thank Chip, who is my vice-chair, and he's been of immeasurable help in moving this process along.

Our assignment was a very simple one, but on the other hand a very complicated one, because we were told that we should study and review the method by which judges are selected in Texas and to report on our findings and recommendations to the Legislature by no later than December 31 of this year. We were also requested to report on the relative merits on the various alternative methods of selecting judges, and we took that task very seriously, and as a consequence we have met every month during this year, even during the pandemic. Obviously we had to resort to Zoom meetings at some point.

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We have requested and heard from numerous interested groups. League of Women Voters, Texas Fair Courts Network, Texas Association of Business, TTLA, TADC, Texas ABOTA, the appellate selection of the State Bar. We've heard from a former chair of the Texas Ethics Commission, who talked to us a little bit about the role of money in our judicial elections. We've heard from Dr. Mark Jones at Rice University Baker Institute, who talked to us about trends in judicial elections, and particularly of, I think, a material interest to the commission was his report to us after the most recent election.

We've heard from the Texans for Lawsuit
Reform, the Texas Civil Justice League. We've had surveys
that were conducted by the San Antonio Bar Association,
the Austin bar Association, the Appellate Section of the
State Bar of Texas. We've had such other speakers that we
requested, such as the Vice-Chief Justice of the Arizona
Supreme Court, who talked to us a little bit about their

system in Arizona. We've had public hearings. We've actually wanted to have more public hearings than we actually held, but the pandemic really prevented us from doing that, but we did have public hearings in Dallas, San Antonio, Corpus Christi, and Odessa.

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We've also heard from a number of judges in Harris County, so that we kind of got a -- a myriad of views from judges and those who have previously served on the bench.

As -- in addition to that, we have secured a lot of data, a lot of statistical data to try to guide us in the work that we're doing here, and I particularly want to thank Megan LaVoie, who has been assigned to us, and she's just been a tremendous help in securing the information that we need here. Our next meeting, as Chip said, is December 18th. We've already begun discussions on our recommendations. We've not voted on anything yet. That will in all likely -- in all probability will take place on December 18th. If for some reason we don't finish on the 18th, we will have a special meeting, because we will definitely meet our deadline of December 31.

The one thing I want to make clear is that whatever recommendation we come up with -- and, Chip, you can correct me if I'm wrong -- but I think that we are

unanimous that judges that have been elected will be grandfathered into whatever system we come up with. So there's going to be no effort to change the system for those judges who have been elected. They will all be grandfathered. That's one thing that I think there's almost unanimity on the commission.

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As you might expect when you start talking about the current system, the possibility of nonpartisan elections, the possibility of an appointment with a retention system, you're going to have a myriad of different views, and we did. We heard from a lot of incumbent judges that they like the system as it is. We've heard from judges that were defeated that they did not like the system and that they thought, for example, that an appointed system would be much better. So there's certainly no unanimity on which method is the preferred method. But there are a couple of points that I think there is widespread support for.

One is improving the minimum qualifications of judges, and I give you this one example. The San Antonio Bar Association did a survey, and they had 401 respondents, and 88.58 percent of the respondents absolutely supported increasing the minimum qualifications for judges. And I don't need to tell the members of this commission what those are. I mean, it's basically four

years if you're running for a trial judge and 25 years of 1 age, and then 10 years and 35 years of age for an appellate court. And the concern that has been expressed 3 is that we just really need to improve the qualifications. Now, how we do that, that's going to be the subject of a 5 lot of discussion at our meeting. 6 7 The second point I think that there was a 8 lot of widespread support for, and that's getting money 9 out of our judicial elections. Now, as Chip well knows, 10 it's one thing to say that, it's another thing to come up with a way to do that, because of the constitutional 11 implications of the issue. But that's something we're 12 going to be struggling with, and as I said, on December 13 18th we're going to start voting, and the commission, I think, has been very open-minded. They've asked a lot of 15 good questions of the numerous people that have appeared 16 before us, and I'm looking forward on the 18th to rolling 17 up our sleeves and coming up with some good 18 recommendations that hopefully will improve our system of justice. So, Chip, with that, I'm certainly open to any 20 questions. 2.1 22 CHAIRMAN BABCOCK: Thank you, David. Questions? And if there are no questions, that will be 23 the first time in the history of this committee that there 24

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are no questions.

I think they're concerned about MR. BECK: 1 2 our recommendations. CHAIRMAN BABCOCK: They probably are. 3 they know how to ask a question, because they can raise their hand, and I'm sure somebody is going to raise their 5 And if you don't, I'm going to call on you, so go ahead. Kimberly Phillips. Unmute yourself. 7 8 MS. PHILLIPS: Yes. Thank you. Thank you. 9 Thank you for that really great summary and context 10 setting there, David. I guess one of the guestions I have is, having received all of this data and listened to all 11 of these witnesses, what would you say are the, you know, top three problems or challenges that we really need to --13 to remedy? 14 Well, I think the two -- two of 15 MR. BECK: them I've already mentioned, which is improving the qualifications, the minimum qualifications of our judges, 17 and secondly, try to figure out a way to get money -- as 18 much money out of the system as we can. And I think that one of our speakers, former Chair of the Texas Ethics 20 Commission, said that 40 percent of the money for judicial 2.1 races come from lawyers. And I think that one of the 22 issues has to do with how does that look to the public 23 when you've got lawyers that are appearing in front of 24 judges who have made substantial contributions to the

election of that judge.

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One of the questions I get all of the time from clients, particularly from out of state, is "Do you know this judge, and have you contributed to this judge's election campaign?" And so it's really trying to come up with a way to get as much money out of the -- out of the system as we can so that people don't question the integrity of our judicial system. If we lose the rule of law and if we lose the independence of the judiciary, then I think that we're -- we have very serious problems, and so I think those are the primary issues.

I think a related issue is under our current system, the problem is you have a lot of voters that don't know anything about the candidates, and I've told the commission this. I said in Houston where we have in excess of 50 judges running at one time, I don't know all of the judges, so how can somebody who is not even part of the -- a direct part of the system know judges. So I think those are the primary issues as far as I'm concerned. But that's a great question.

CHAIRMAN BABCOCK: Thanks. Kimberly, you're the general counsel of a very large company. You and I have never had this conversation, but I have with others in your role. What is -- what are your thoughts about the fact that we have lots of money going to -- from lawyers,

primarily, mostly, but also big companies, interest 1 groups, that type of thing? Does that -- do you have any 2 thoughts about that? 3 MS. PHILLIPS: Yeah, a few. I think David 4 touched on it. It's really the integrity of the process 5 and the parties involved in the process I think is the question I ask most often, is, you know, what are the 7 relationships that are at play in the courtroom between 8 9 the lawyers and the judges, and then how do I devise a 10 strategy to manage that and to ensure that we are receiving a fair trial? 11 And the other question I ask most often or 12 the thing that I look at David touched on as well, are the 13 14 qualifications. You know, is this a judge who's had, you 15 know, complex commercial trials before, and how is the judge going to manage the jury, and you know, really 16 looking at those qualifications. Like for me, it's beyond 17 age and years of experience, right. I think it's, you 18 know, looking more deeply at what really is the background of the lawyer who is proposing to become a judge and how does that work for the majority of the disputes that as a 2.1 judge that person will hear. Does that kind of --22 MR. BECK: Chip, let me add one point. 23 think the other thing that came through loud and clear 24 25 from the judges, former judges that testified, judges hate

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asking for money. So it's not only that the lawyers don't
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   like being asked for money. The judges hate asking for
  money, so you've got -- you've got those that are direct
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   participants in the system really don't like this whole
   concept of having to be asked or ask for money.
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                 CHAIRMAN BABCOCK: Yeah. Yeah. Absolutely.
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   In fact, we have a -- somebody with kind of a unique
   experience in this regard on our -- on our committee.
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   Kent Sullivan was a district judge. He was on the court
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   of appeals. He recently was appointed as the Commissioner
   of Insurance by Governor Abbott. He has left that job.
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   should say recently left the job. He's been on it for
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   three years. Kent, I hope you're still on, and if you
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   are, if you would unmute and unmask yourself and give us
   your thoughts about this.
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                 Well, it shows on, but either he doesn't
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   know how to unmute himself, or he's stepped out. He told
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   me he might have to step out for a minute to deal with
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   things, so we'll hear from Commissioner Sullivan later.
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                 Does anybody else have any comments or
   questions for David Beck about the work or the commission?
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                 MS. PHILLIPS: I just -- I have one more
   reflection, Chip, if I may.
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                 CHAIRMAN BABCOCK: Yeah, Kim, absolutely.
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                 MS. PHILLIPS: And that is around the
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knowledge of the public around the judges who are on the 1 ballot. You know, I get a lot of questions all the time from family and friends, "Who are the judges and who should I vote for, or who should I not vote for and why," so I think that is a real issue. But I think we also have 5 to be careful not to be too paternalistic about the electorate, right. It's part of their job to understand 7 all of the issues and the candidates on ballots, and so I would -- I don't want to undermine the rights that the electorate has to make choices in our system, but just 10 another reflection. 11 CHAIRMAN BABCOCK: Yeah. 12 Thanks, Kim. Robert Levy. 13 My question for David is kind of 14 MR. LEVY: a deeper dive into the recent election and the impact of 15 no straight ticket voting. Have you had a sense of what 16 impact that might have made on judicial elections? 17 MR. BECK: Yeah. That's a great question. 18 We heard from Dr. Mark Jones with the Baker Institute in 20 Houston, who we had asked earlier when he appeared before the commission to take a good, hard look at the results 2.1 and then report back to us, which he did. And the bottom 22 line is that there really wasn't a whole lot of change. 23 mean, he quantified it in saying, you know, there was a 24 25 small change, but the results were essentially the way

they were before when straight ticket voting was 1 permitted. And I asked him specifically what did he attribute that to, and he really came up with two answers. 3 He said, well, first of all, he thought that 4 there was a lot of effort to educate people to actually 5 vote down-ballot, and then secondly, which I think is, frankly, an excellent explanation, he said that because of 7 the pandemic and because you had a lot of earlier voting and, you know, voting absentee and so on, people had more 10 time to reflect on the candidates, and so they took more time to vote. 11 And so when they took more time to vote, 12 they would actually go down-ballot, whereas if you're at a 13 polling station and you're standing in line and you want to get out of there and it takes you an hour to get up to the machine, you want to vote and get out real quick. 16 Well, you can't do that if there's no straight ticket 17 voting. But he said that because of mail-in and so on and 18 so forth, people just had more time. They're sitting around their kitchen table, you know, going down it. So I think that's the better of the two explanations, but those 2.1 are the two reasons he gave us. 22 HONORABLE JANE BLAND: Was there more 23 down-ballot voting in the early voting as opposed to the 24 25 election day voting?

MR. BECK: I don't know the answer to that, 1 I just don't know the answer to that. 2 Judge Bland. not sure he analyzed that. 3 HONORABLE JANE BLAND: Because that would 4 seem to talk about whether that's a fruitful explanation. 5 Right. MR. BECK: Right. 6 CHAIRMAN BABCOCK: Lamont Jefferson. 7 8 MR. JEFFERSON: I was going to ask the 9 question Robert asked, but along those same lines, David, what -- what did you hear -- what did the commission hear about the -- I guess, the worthiness of using party 11 affiliation as a factor in voting and, you know, what -- I 12 guess really the question is what's the argument in favor 13 of we should retain -- you know, use parties -- judges run 15 under a party ticket? MR. BECK: The argument that I heard most, 16 Lamont, was that if you assume that the electorate really 17 is uninformed about who they're voting for when they're 18 starting to go down-ballot and vote for judges, if you have a partisan election with a D or an R in front of somebody's name, that's at least a signal for some 2.1 22 information. What that tells you, I'm not really sure, but at least it's some information that a voter has, and 23 whether that's -- they assume that the candidate with the 24 D in front of their name has a certain philosophy, or an R

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in front of their name has a certain philosophy, but I
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   think that's the argument that I heard most of all.
                 CHAIRMAN BABCOCK: Professor Carlson.
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  by the way, you don't have flags, but that does look like
   a Michigan lake behind you, Elaine.
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                 PROFESSOR CARLSON: It is. It is, Chip.
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   David, I had a question and ask you to expand a little bit
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   on the qualifications. With Texas transitioning to the
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   Uniform Bar Exam, we're going to have more and more people
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   coming into Texas being licensed to practice law that have
   no background or little background in Texas -- or
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   certainly didn't go to a Texas school or little background
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   in Texas procedure and evidence and things that you would
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   expect a trial lawyer to know. Did you factor that into
   your qualifications at all and your requirements?
                 MR. BECK: We had several -- thanks, Elaine,
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   good question. They've had -- we've had several requests
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   about how to beef up the qualifications of our judges.
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   And remember, we're going to -- there may be a -- there
  may need to be a legislative change and even a
   constitutional change when you start changing the
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   qualifications of our judges, but one suggestion we've
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  had, that if somebody wants to be a trial judge, they must
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  have at least tried X number of cases. And, you know,
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   there's a real problem with defining a trial these days.
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I know the American College of Trial Lawyers, requires that you have a certain number of Well, what is a trial? Is an arbitration a trial today, where you put witnesses on and you direct exam and cross-examine them? Supposing you have a preliminary injunction or a temporary injunction hearing of three days, is that a trial or is it not a trial? So those are the kind of questions that I think everybody is struggling with today with the vanishing trial, but at least the suggestion was if you want to be a trial judge, you have at least must have been a first chair trial lawyer in X number of cases. On the appellate level, similarly, there's been a suggestion that you must have at least argued X number of appeals before you are qualified, if you will, to serve as an appellate judge. Because otherwise, we run the risk of people being put on the bench that -- that the first time are presiding over a trial, which they've never even seen before, much less participated in; and the real harm there

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is -- is, you know, forget the lawyers. It's the clients. It's the litigants that really suffer the consequences when you have a judge that is very inexperienced, has no knowledge about what actually goes on in the courtroom. 23 Now, there will be a learning curve, and those judges will 24 catch up, but what do you do during the interim? It's the

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litigants that I would argue really suffer the
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   consequences.
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                 CHAIRMAN BABCOCK: Thank you, David.
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   Peeples.
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                 HONORABLE DAVID PEEPLES: David, I have two
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   questions. One is how strong is the support for the
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   present system? And I understand people who would say the
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   present system is imperfect, but all of those alternatives
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   are worse. My question, my first question, is are there
   very many people who say we've got a good system right
        Forget about alternatives, it is good right now the
11
   way it works. And my second question is a political one.
   Would it lessen the opposition ultimately in the
13
   Legislature and in the people, if there has to be a
   referendum of some kind or a constitutional amendment, if
15
   there were a local option? In other words, each county
16
   would have to choose the system for that county.
17
   that be something that -- is that something y'all have
18
   talked about, and would that maybe make it more palatable
20
   if people knew at least we'll get to choose locally what
   we want if there's change?
2.1
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                 MR. BECK: Yeah, I think, first of all, in
  answer to your first question, yes, there was a lot of
23
   support for leaving the system as it is. And a lot of
24
   that support came from judges that are currently on the
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bench, who have been elected. On the other hand, you had 1 judges that were defeated, felt just the opposite, that they thought it was a bad system because they were being removed from office, even though it had nothing to do with their performance. I mean, we have a judge here in 5 Houston that probably tried more cases than any judge in the courthouse, and he was just defeated. He was a 7 Democrat, defeated in the primary. So we lose a lot of 8 9 judicial experience. We had another judge, a Democrat got beat in his primary. I tried an antitrust case in front 10 of him, terrific judge. 11 So you had judges who had good performance 12 that were voted out of office, but the short answer is, 13 yes, there is certainly support for leaving things the way they are. And the big argument in support of that is the 15 people's right to vote, the people's right to choose their judges. That's the big argument in favor of leaving the 17 system the way it is. There has certainly been evidence 18 before the commission that, well, if you look at the rural areas, they pretty well know who their judges are. 20 there's not a -- there's not the problem of somebody being 2.1 elected that nobody knows. 22

That's true to a large extent, except that I -- I know at one of the public hearings we had, which was in Odessa, there was certainly the point made that the

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people in the rural areas know their trial judges, because 1 they go to church with them, they go to the supermarket with them, but they don't really know their appellate judges because their appellate judge may be somewhere So I think that's certainly a problem, but in terms 5 else. of local -- one of the things we've thought about, and again, there's certainly been no decisions made, is do we 7 distinguish between the large metropolitan areas, like San 8 9 Antonio, Houston, Dallas, Austin, where you're having 10 these so-called sweeps, where people are being swept out of office, has nothing to do with their performance or how 11 they've actually performed or done on the bench, and 12 making a distinction between that and the rural areas. 13 And that's something we're going to be considering. 14 One of the other things we're going to be 15 considering is what you've just hit upon, is do you want 16 to set up a mechanism where the local people actually have 17 input into whoever the judge may be? For example, if you 18 go to an appointed system with a retention, do you set up some type of local commissions, if you will, to vet 20 people, to suggest people and so on. So that's another 2.1 alternative that we've certainly been talking about. 22 CHAIRMAN BABCOCK: Rusty Hardin on the 23 phone, not visually. Rusty, you have to unmute yourself. 24 25 All right.

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Rusty, we can't hear you, hang in there, and
 1
   we'll come -- we'll pick up with you in a minute, but in
 2
   the meantime, Justice Christopher.
 3
                 HONORABLE TRACY CHRISTOPHER:
                                               Well, two
 4
              One, you can't take the money out of judicial
5
   thoughts.
   elections and still have elections. I mean, it's just not
   possible, and because you can't leave people without the
7
   ability to raise money to try and get some information out
 9
   about themselves. And then, secondly, it absolutely made
   a difference in our four appellate races, the end of
10
   straight party voting. So, I mean, if you look at it, you
11
   will see that it absolutely did make a difference.
   a close race, it's making a difference. In the trial
13
   court races, it didn't make a difference, because they
15
   weren't close enough, but the numbers were different from
   the trial judges versus the Supreme Court judges, for
16
   example, in our counties. So more Republicans voted down
17
   ballot than Democrats did.
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19
                 MR. BECK: Judge, do you think the fact that
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   an appellate judge deals with multiple counties as opposed
   to, say, one county, Harris County?
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                 HONORABLE TRACY CHRISTOPHER:
                                              Well, no, I
   mean, that's why it made a difference, because we were
23
   close enough.
24
25
                 MR. BECK:
                            Right.
                                   Right.
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HONORABLE TRACY CHRISTOPHER: It didn't make
 1
   a difference in Harris County, because they weren't close
 2
 3
   enough.
                 MR. BECK: Correct.
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                 HONORABLE TRACY CHRISTOPHER:
                                               Yeah.
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                 MR. BECK: Yeah. Well, you know, we have
 6
   struggled with how to get information to voters about
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 8
   judges. You know, one suggestion was we come up with a
   pamphlet. Well, the trouble is in Harris County, as you
10
   well know, there are so many judges, the pamphlet would
   look like Black's Law Dictionary. I mean, there are so
11
   many judges, and you would need to put so much
   information. Another suggestion was to have some kind of
13
   a website where judges could put so much information about
15
   themselves so people could go to it. Well, you know,
   query, would people actually do that?
                 HONORABLE TRACY CHRISTOPHER: No, because
17
  those websites exist.
18
19
                  MR. BECK: Yeah. I know, but it would
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   be --
                 HONORABLE TRACY CHRISTOPHER: And almost
2.1
   every judge has a website. It's like one of the cheapest
22
   things you can do --
23
24
                 MR. BECK: Right.
                                    Right.
25
                 HONORABLE TRACY CHRISTOPHER:
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advertise your qualifications or, you know, for people to
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 2
   find out something about you, and people don't go look.
                 MR. BECK: Yeah. And I think another
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   suggestion was that somehow to try to get the money out,
  you -- the state set up some kind of an apparatus where it
5
   would fund the elections. That's never going to happen.
   I mean, the cost would be so high it would never -- it
7
   would never succeed, I guess basically is the best way to
 9
   put it.
10
                 HONORABLE TRACY CHRISTOPHER:
                                              Well, and
   then, I mean, you can look at -- you can look at some
11
   other states where they have retention elections, and
   judges aren't allowed to raise money. Well, then all you
13
   have are the PACs that raise money --
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                 MR. BECK:
                            Right.
                 HONORABLE TRACY CHRISTOPHER:
16
   advertise for or against --
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                 MR. BECK:
                           Right.
18
19
                 HONORABLE TRACY CHRISTOPHER:
   judges. And then the judge is left totally unable to
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   present their side of the case.
22
                           No, I absolutely agree, and one
                 MR. BECK:
   of the arguments we heard in favor of retention elections,
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   as far as the money concerned, is that, yes, money would
24
   still be involved in a retention election, but it would be
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far less than there would be if you had, you know, just
 1
   the current system, for example. The counterargument has
 3|been, well, what if you have a hot button issue where
  you've got special interest groups that are really being
  very active in a retention election because the judge has
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   ruled one way or another on some kind of a hot button
   issue.
          The amount of money being spent on that election
7
   is going to, in my view at least, sore. So it's a thorny
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 9
   issue.
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                 CHAIRMAN BABCOCK: Okay. We've got a lot of
   scheduling issues here. Commissioner Sullivan, if you're
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   on, you've got the floor. And then, Pauline, apparently
   you've got Representative Leach on the line waiting or
13
  not?
14
                 MS. EASLEY:
                              They've dropped off.
15
                 CHAIRMAN BABCOCK: They dropped, okay.
16
                                                         Then
   we will go to Commissioner Sullivan, if he can hear us.
17
   And, Pauline, when we get to Rusty, you're going to have
18
   to unmute him. But we'll go to Commissioner Sullivan
   next, if he can hear us.
2.1
                 HONORABLE KENT SULLIVAN: I can hear you.
   Can you hear me?
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23
                 CHAIRMAN BABCOCK: Yes, we can. Thank you.
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                 HONORABLE KENT SULLIVAN: So thank you, and
   I'll be very brief because it sounds like I'm holding up
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other people, but I appreciate the chance to say just a couple of words, very briefly. I strongly endorse judicial selection reform. I will say from a personal point of view it's been something I've been very interested in and supportive of since 1992. That was an election cycle in which I first helped in a really meaningful way a close friend who was running for district judge in Harris County.

2.1

Candidly, I saw in a very up close and personal way what I thought was the ugly underbelly of judicial politics. I was a firsthand witness to things that I thought should never happen with respect to the judiciary or the legal system. Fortunately he won, and I thought it turned out fine, but the process was simply not one that should have ever occurred. As you can tell, it is something that has sort of seared in my memory, and I've felt strongly about this ever since.

I have participated in the system, been appointed twice. I have been on the ballot, and I have never changed my mind that this is a system that desperately needs to be changed. I will say that there are, you know, perhaps many approaches that would be good, but I will close with just a couple of very broad points. I had given a little bit of thought to this, and, you know, from my perspective, there needed to be three sort

of overriding principles we look at.

2.1

We've got to have a high quality judiciary. That's a system that will produce judges of the highest integrity, with excellent professional reputation, legal experience, and training. Our current minimum qualifications for someone serving, they simply don't do that. They don't come even close to that, so I think we've got to take a look at that. That's obviously already been referenced.

We need an independent judiciary, one that really will facilitate fair and impartial judicial decisions based solely on the merits and unaffected by partisan or other inappropriate considerations. Our current system does not do that.

And we need an inclusive and nonpartisan judiciary, a balanced system that facilitates selection and retention of a judiciary of the highest caliber and is one that is appropriately representative of a large state like Texas. Those are ones that — those are principles that I strongly endorse. I am excited at the prospect of work product from the commission and would welcome, you know, movement forward and will try and support it any way that I can.

Thank you, Mr. Chairman.

CHAIRMAN BABCOCK: You're quite welcome,

and, David, any reaction to what Commissioner Sullivan had 1 to say or -- and if not, we'll move on to Judge Estevez, but you can react to that if you wish. 3 I have nothing to add to Kent's. MR. BECK: 4 CHAIRMAN BABCOCK: Great. All right then. 5 Judge Estevez. 6 7 HONORABLE ANA ESTEVEZ: So I have more of a question, and just to give you a little background about 8 me, I am -- I'm from Amarillo. I'm a sitting judge, and I was elected, but I also have been appointed by the 10 Governor for another position, so I guess I have part 11 appointment and part election, but my question has to do 12 with the smaller counties. To become a judge you have to 13 actually live in those counties, and my question becomes 15 when you reach -- I heard some of the qualifications. don't know if those are the final ones, but you had 16 indicated that they would maybe have experience in quite 17 complex litigation. 18 19 Well, some of these smaller counties may not even try more than one or two trials a year. They --2.1 those people that live in those counties certainly may never have had a complex trial, more than a car wreck or 22 probably an explosion in some sort of factory or something like that, because that's a lot of the things that happen 24 25 there. So my overall question is just are you planning --

have you guys discussed that; and if you have, are you planning to change the Constitution and basically place judges from out of the bigger cities into these smaller counties when they don't meet what your minimum qualifications are?

2.1

Because that could actually happen, not that they're not great attorneys that can do it all. It's just they wouldn't have had that opportunity because of where they live.

MR. BECK: Yeah, a great question, Judge. That is one of the issues we're struggling with. There's even been a suggestion that before you can serve on the trial bench or the appellate bench you must be special -- you know, board specialized in one form or another, and you know, there's some opposition to that. So I think the statistics show that only 7 percent of lawyers in Texas are specialized in any particular category.

But the challenge for us, Judge, is to try to come up with some improved qualifications for judges that are achievable; and what those are, are going to be the subject of discussion, but I think you make an excellent point. In fact, I just made a note of that. What do we do about counties where you don't have many trials? Because if you say that somebody has to have X number of trials and there haven't been that number of

trials in Amarillo for four years, you're basically 1 disenfranchising somebody from serving as a judge, and we don't want to do that. 3 So but that's a great point. I made a note 4 of it, and I'm going to raise that at our commission 5 meeting on the 18th to make sure that we consider that point. 7 8 CHAIRMAN BABCOCK: Great. Thanks, Judge. 9 Thanks, David. And we'll go now to Harvey Brown, who everybody knows was on the -- a justice on the court of 10 11 appeals in Houston. Harvey, take it away. HONORABLE HARVEY BROWN: Thank you, David, 12 for all of your hard work and for your group's hard work. 13 Just two comments. One, I just want to make it clear for the record that while you've had a number of defeated judges testify, and I was not one of those that's 16 testified, those judges, my guess, have been advocating 17 for change long before they were defeated. I mean, I 18 remember that I was advocating for change and was on a committee that looked at this back in the Nineties when 2.1 Katie Kennedy, who was then the top-rated Democrat judge, lost. And I said, you know, it's a shame. It shouldn't 22 be this way. Whether Republican or Democrat, we need to 23 do something different. So I just don't want it to look 24 like all of the new judges who won favor the status quo,

and all of the old judges who lost are doing this only because they lost. They've been advocating this for a long, long time.

2.1

Second point is I hope when you're considering experience you'll consider not just the number of trials, but the types of trials. I think a six-week trial is worth, quote, more points, if you will, than a one-day car wreck or maybe even 10 one-day car wrecks.

And so I do think it's tricky on deciding how that works out, but I think there are a number of lawyers who are well-qualified that haven't tried necessarily a whole lot of trials, but have tried some very complex trials.

MR. BECK: Yeah, thank you. Great points, and I absolutely agree with them. You know, one of the arguments that we heard from judges that were defeated — and I absolutely agree with your point that many of them were already in favor of change, even before they were defeated. But one of the arguments that we heard that, frankly, I hadn't really focused on is that when you have somebody that decides to leave their law practice and go into public service and become a judge, they're basically changing their life, and they're changing the life of their family, and they want some predictability with the new career that — that they're embracing, and, you know, it's one thing to say, "Okay, I do a good job, I work

hard, I move my docket, I'll be rewarded. I'll continue as long as I want to do it," and then have something that's totally unforeseen happen and they're suddenly gone.

2.1

And so their effort to do public service has suddenly changed, and now they're back to square one, and I guess I hadn't focused entirely on that point and the effect it has on judges, people who want to be judges, and the effect on their families.

HONORABLE HARVEY BROWN: And if I can just respond briefly. That is true completely, but one unique thing is you lose your clients, too. So you not only are going back and starting from scratch, but most of those clients have been picked up by lawyers who have been now representing them for two or three years, and it's a little bit more difficult sometimes to go back and at least get the same quantity of work, so that's another burden on the defeated judge. Thank you.

CHAIRMAN BABCOCK: Frank Gilstrap.

MR. GILSTRAP: I have a question. First of all, we got rid of straight ticket voting, but we didn't get rid of partisan ID. I went back and looked back at the Tarrant County vote. All of the judges are D's or R's, all of the candidates. As David points out, people had time, it was a big partisan election, and they had the

one marker they could pick, which was were they a D or an R, and that maybe drove the voting. We've gotten rid of the straight ticket voting. Why don't we get rid of the partisan ID?

MR. BECK: Well, good question and nonpartisan elections is going to be one of the methods that we will be passing on and making a recommendation one way or the other as to the Legislature, but nonpartisan elections is certainly one of the methods that we've studied and we'll make a recommendation on.

MR. GILSTRAP: Well, it's -- let me just make one comment.

13 CHAIRMAN BABCOCK: Sure, Frank.

MR. GILSTRAP: You know, rather than making some type of sea change, you know, we've gotten rid of the straight ticket. Why don't we take the next step and get rid of partisan voting and see how that works out, rather than just trying to come up with some new system? Because at the end of the day, we're dealing with two things. One is this long struggle between independent judiciary and a judiciary that's responsible to the people. The second thing is we've got these sweeps. I remember when we were all Democrats, then we all became Republicans. Now, who knows. If -- you know, we've got to fix one problem at a time. It seems, at least with regard to the latter, you

could take that one step and go on down the road. 1 I know where the resistance is coming from, 2 because judges in counties where their seats are generally 3 secure like to be identified with the dominant party. They all wanted to be Republicans for a while because that 5 assured that they would get all the Republican votes. say those days are passing. It's time to try something 7 8 else. Thanks. 9 MR. BECK: Good point. Thank you. CHAIRMAN BABCOCK: Thanks, Frank. 10 Let me just ask on the record here, Marti, has Representative 11 Leach called back in, or is that an old text you sent me? You have to unmute yourself. 13 MS. WALKER: Hi, Chip. I was following up 14 15 on Pauline's chat just trying to -- but that is following up on her chat earlier, so they have not reconnected, no. CHAIRMAN BABCOCK: Okay. They haven't 17 reconnected. Okay. That's great. All right. 18 Richard Orsinger is next. Richard. 20 MR. ORSINGER: Thank you, Chip. David, I got to watch one of your sessions. I thought it was very interesting. It's on YouTube if anyone wants to see them. 22 I'm very familiar with the advantages and disadvantages of 23 partisan election, but the -- the old style Missouri Plan, 24 as they used to call it. I'm not too sure about the

disadvantages. I've talked to a few lawyers over the decades that are not happy with the Missouri Plan, but have you heard anything from people that live in states that use the Missouri Plan as to what the disadvantages are to qualified selection and retention?

2.1

MR. BECK: Yes. The biggest -- and the Missouri Plan is something we've takenn a look at. The biggest argument or complaint we've heard, Richard, about the Missouri Plan is the so-called commission. As you know, under the Missouri Plan you have a commission that will come up with nominees for the bench, and they'll recommend -- and the Governor has got to pick one of those, and the -- the big argument we've heard against that is the potential for that group to be controlled by, you know, one side or the other, if you will. And once that happens, then you're right back where you started, as you've got people that, you know, are all Democrats, all Republicans, et cetera, et cetera.

So that's the biggest argument we've heard, and frankly, if -- and let me just tell you that one of the methods that has been suggested for us to take a look at is an appointed system for our judges with a commission that will be -- and we will be debating how you name that commission, whether it might have the Senate appoint some, House of Representatives appointment some, the State Bar

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appoint some, the Chief Justice appoint some, and so on.
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   And then the big issue, though, is what is the role of the
   commission? Does the commission simply vet the Governor's
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   nominees, qualified, highly qualified, not qualified.
   on the other hand, does the commission say, "Governor,
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   here are four nominees for the Supreme Court, the one
   Supreme Court vacancy. You've got to pick one of them."
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8
                 And that's the big issue, and that's
 9
   something we'll be debating on the 18th, but, yes, we have
10
  had some criticism about the Missouri Plan, but
   principally the way they select that commission.
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                 MR. ORSINGER:
12
                                Thank you.
                 CHAIRMAN BABCOCK:
                                    Thank you.
13
   Judge Estevez. You've got to unmute yourself, Judge.
14
                 HONORABLE ANA ESTEVEZ: I was trying to find
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   it. My other question also went back to qualification.
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   ran for judge at a very young age. I think Justice Hecht
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   was on there pretty young, too, and maybe some of the
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   other ones, but I really -- my concern is that some of the
   people that really have a passion for service and a
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   passion for justice and a passion to be a judge may -- and
   I don't know what all your qualifications are going to be,
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   but I would like you to -- when you go back to think about
23
   that younger person that really feels that's their
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   calling, and are you going to be making them wait 20 or 30
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years before they'll be able to do what they really feel would be the strongest way to serve people, for them.

2.1

And I -- obviously I don't know if you're going to say, you know, you have to do 200 hours of trial work. I mean, are you going to have to -- if somebody really wanted to do that, are they going to have to move from where they live, go to Houston or some larger place where litigation -- and I don't know that they necessarily litigate everything. I guess you would have to do criminal law to get that type of experience quickly. That's the only way you can really do it, because the civil cases don't always settle and when they do -- I mean, they usually settle, I'm sorry. But anyway, I just -- I wanted you to think about people in those situations, that the people give them a chance.

You know, elections in our smaller areas, the people do know the candidates. The candidates are going door-to-door. The candidates are on commercials everyday. They are on the radio everyday. They know them, and they decide do they want someone that they've known forever that's -- or, you know, that they've known for 20 years, and they think there is a lazy person who might have experience, but they don't want him to be their judge, or do they want someone that they feel are really going to be a better fit for what they need in the

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community. So that's all.
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                 MR. BECK:
                           Thank you, Judge. Good point,
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   another one I wrote down.
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                 CHAIRMAN BABCOCK:
                                    Great. Well, we have had
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  a -- we've made history over the years in this committee,
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  but we made history today because Rusty Hardin was muted,
   and he couldn't get unmuted, but I'm told that now he is
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   unmuted and has a comment for us all. Rusty, if that's
   true, jump in with your comment.
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                 MR. HARDIN: Can you hear me now?
                 CHAIRMAN BABCOCK: Yeah, we can hear you
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12
   now.
                 MR. HARDIN:
                             So I actually -- the comment
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   right after -- right after you unsuccessfully tried to get
  me in before, was that -- and it did have to do with the
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  nonpartisan nature of it. You know, David, I'm curious as
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   to what your sense is as to how serious people go to
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   consider it. That's been, you know, the elephant in the
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   room through all of these conversations because -- as I
   sent a text to Chip a minute ago to say privately that,
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2.1
   and if you look at any of the large cities -- I think it
   was mentioned Fort Worth or so, but if you look at any of
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  them, basically down-ballot people picked their party just
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   like they did when it was straight ticket, but the
24
   straight ticket just did away with volume. I don't think
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it did away with the change in people's selections, and until people are not identified by party, I'm just afraid in the large cities -- in the smaller cities, as we all know in this conversation, they get to know who their judges are, and it's not as critical.

But in these large cities, as others have talked about during this conversation and as, David, you said yourself, you don't know who all of the judges are in Harris County. None of us do. Right now, because the Democratic Party is hot in the major cities, it is like it was, you know, 30 years ago, 40 years ago, when some of us started. I think in this case now, in Harris County, the judges are decided by the primary, and the two Democratic judges that David bemoaned losing, both of whom were excellent, and I agree with him, and they're pretty well-known to everybody in the county in the legal profession, they lost in their primaries, not in the general election. And so as long as we are designating them by party, I'm afraid the judicial selections are still going to be hostage to whichever party is hot.

And, you know, when I first started practicing, Republicans wanted appointed judges because there were no elected Republicans statewide. I see Justice Hecht nodding. We unfortunately or fortunately started around the same time, maybe one year apart. And

then when the -- and so the Democrats were in power, they 1 didn't want it. Then when the Democrats came out of power 2 and Republicans came in, the Democrats for a long time 3 wanted appointed judges, and now we've flipped back where predominantly Republican statewide government is talking 5 about appointed judges. And I just think as long as we don't face head on this issue of partisanship we're not 7 going to make real progress. People will be picked by if 8 9 it's a one party county, like Harris County is right now, 10 it's going to be picked in the Democratic primary; and if it's a one party, you know, statewide, it's going to be 11 different in the smaller counties. So I'm curious as to, David, as this thing 13 moves along are people really willing to tackle that issue, or is it still going to be a party designation? 15 MR. BECK: Rusty, great comment. You're 16 The elephant in the room is that on -- that the right. 17 party that's in power wants to do it a certain way because 18 they have the power to do it; and suddenly if things start to change, then the argument is, well, now, you want a 20 change because you see that you're losing power. 2.1 that's kind of the elephant in the room. If you look at 22 our history, there have been multiple efforts to change 23 the system along the lines that you've indicated, and 24

they've always been defeated, and primarily because of

what I said earlier. The argument is people should have the right to vote for their judges, and it goes back into the reconstruction area.

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The one thing that I think is different today that -- from times when you had Republican sweeps as opposed to Democratic sweep, is today, at least in my view, we have a Governor that is willing to endorse change, and we haven't had that in our -- in the past history. You know, you might have had a Chief Justice of the Supreme Court like John Hill that advocated change. Well, he didn't really have the support of others. He had a lot of support, but not the support of, at least as I recall, the Governor. Here we do have a Governor, in my view, that is willing to embrace change. So the challenge for us is to come up with a way to embrace that change, do what's right for the whole system, and try to get money to the extent we can out of politics, and hopefully get the Governor and the Legislature to support this. We're going to give it a go. We're going to give it a go. MR. HARDIN: I know Chip is on the committee, and I can't remember all of the details, but

partly because that's because we discussed it over wine, but I know that he came up with a thought that he had sort of a modified version of all this that he thought made sense and was arguing very passionately over dinner one

I don't know whether that's been discussed before night. 1 the committee, because I missed the first 15 minutes this morning, but -- and so maybe y'all have, but, Chip, was there a suggestion that's been thrown before this committee that you were championing a few months ago? 5 MR. BECK: Well, one of the suggestions that 6 7 has come up and we will be taking a look at, Rusty, is whether to go to a commission. In other words, you start 8 9 out with an appointed system. The Governor will appoint 10 judges, but they either have to be vetted through this commission, either qualified, well-qualified, not 11 qualified. Or as some are arguing, you have this 12 commission, which is appointed and hopefully, you know, as 13 nonpartisan as you can be, recommend to the Governor who 15 ought to be appointed. And then whoever that person is, after a certain period of time, whether it's four years, 16 six years, or whatever, they've got to run in a retention 17 election, so the people get to vote and determine whether 18 19 they want them or not. And they wouldn't be running as a Democrat or Republican. They will be running as a judge, 20 2.1 and then people can either vote them in or vote them out, depending upon their performance. That's one of the 22 methods that's being seriously discussed. 23 MR. HARDIN: Isn't that similar to the 24 California system, at least of a number of years?

remember with that kind of a system the only time any 1 judge was actually usually defeated, if there was, as y'all have mentioned earlier, a hot button issue. Bird, I recall, was identified as being against a death penalty during a conservative pro-death penalty period in 5 California, and she was voted out. But only after a very, very expensive campaign against her. I mean, what you're 7 discussing, it's been -- it's tried with a fair degree of 8 9 success in other states, isn't it? MR. BECK: Well, and every state is 10 different. Every state is a product of their history. 11 California now has what they call the jungle primary where 12 everybody just votes, and then the two top go into the 13 general election. You know, Arizona we've taken a look I mean, when you look at Arizona's system, I mean, it 15 is a really hybrid system, and we talked about the 16 Missouri Plan. It's different than what we're talking 17 about, but every -- every state is a product of their 18 history, and I think what we will come up with is probably going to be unique, if we make any major changes. 2.1 CHAIRMAN BABCOCK: And, Rusty, that's because Texas is unique, and we don't have to follow 22 anybody. And let me just say on the record here that I 23 disavow any comments that I made to you under the 24 25 influence of three or four bottles of wine that you were

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pouring down my throat, but I will say that it's no
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   surprise to David, any member of the commission or anybody
  that's been watching our meetings, is that I think that
  the money, both the amount of it and who it comes from and
  the frequency it's solicited, is corrosive of our system
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   and errodes public support for our justice system, and I
   think we have to deal with that. And how we deal with
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   that, as David says, is still on the table and open for
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   discussion. So I hope I said that when we were meeting,
   but if I didn't, that's my sober thought about the whole
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   thing.
                 So, Richard Munzinger, you are next.
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   will have to unmute yourself, and then -- and then there
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   are three other people, and maybe more, that want to talk.
                 MR. BECK: Mr. Chairman, do I get a chance
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   to cross-examine Rusty Hardin at any point?
                 CHAIRMAN BABCOCK: Yes, that will be right
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  before lunch.
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                 MR. MUNZINGER: Are you ready for me, Chip?
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                 CHAIRMAN BABCOCK: Well, yeah, as hopefully
   you'll save us this from this Beck-Hardin kind of
   confrontation.
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                                 I won't repeat many of the
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                 MR. MUNZINGER:
   observations that have been made, all of which have merit.
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   The principal one, in my opinion, is that if you're going
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to have people run, they need to do so without a party label, but I want to go back to something that David said about requiring some kind of experience or credentials.

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I want to caution against that. I suspect Joe Jamail was not board certified. I suspect there are several people on this committee who have tried a lot of lawsuits and are not board certified. I am one of them. Civil and criminal, and it's not that I am necessarily qualified to be a judge, but I look at the Supreme Court Advisory Committee. There are a number of people that --I've been on the committee for a few years. I don't know how many. But I can look back, and I remember some of the people who are now on the appellate bench were on the trial bench, especially from Harris County, and I don't know how many of them had tried six or eight serious cases before they took the trial bench, but I do know those members of this committee had the credentials that were necessary to be a good trial judge, which are largely intellect and integrity.

And that's the real problem, is finding people of intellect and integrity, who will take their oath seriously, that they will apply the law and the Constitution. But in any event, I do caution against putting some kind of arbitrary experience or certification level. One of the best judges that ever tried cases in

El Paso was a real estate lawyer, and he took the bench 1 many, many years ago, and we all laughed -- because he was a real estate lawyer, and we all laughed at him because we 3 all thought he wouldn't know his left arm from his right. And he turned out to be one of the greatest trial judges 5 we've ever had in this county, civil and criminal, turned out to be a hell of a judge, a hell of a judge. 7 8 And so you need to be careful about setting some of these credentials. I'm not so sure that board 9 10 certification means all that much. It means that you took a test and passed it, and that's really what it means. 11 I'm finished. Thank you. 12 CHAIRMAN BABCOCK: Thank you, Richard. 13 Chief Justice Christopher. 15 HONORABLE TRACY CHRISTOPHER: agree with Judge Estevez and Richard that changing the qualifications is going to be something that is going to 17 be very difficult. Perhaps, I don't know whether the 18 committee has thought about the idea of instead of changing the qualifications in the Constitution -- or you might still have to do this, whether there would be sort 2.1 of the commission to determine the qualifications of 22 people on, you know, a local level before they could actually run; and that way people could, you know, take 24 into account individual circumstances of a county versus

an arbitrary you have to try this many, you know, number of cases. So that would be one way to give people a little bit more local control.

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With respect to the nonpartisan nature of elections, it always sounds like a good idea, but how do you do it in practice? You know, if we don't have partisan labels, so it would be like Houston city council elections, where you'll have 10 or 15 people running for one spot, and then obviously you have to go to runoff after that. I mean, there -- it's not like only two people are going to show up and get into a race, and to me, that would be an extremely difficult election to take care of, so, you know, nonpartisan sounds good until you think of what would really happen.

MR. BECK: Let me ask a question and get your views on this. Under an appointed system, the person appointing will obviously look at the qualifications of the potential nominees or candidates, so that in a sense, they will look at determining what the background and experience is of somebody who is maybe appointed to the trial bench or alternatively to the appellate bench. So at least under an appointed system you've got somebody looking closely at the qualifications, as opposed to having, you know, constitutional minimums and so on and so forth. I mean, is that something that you think is

workable? 1 2 HONORABLE TRACY CHRISTOPHER: Well, I'm an outlier, I think, on elected judges. I've always thought 3 that elected judges was the better system than the appointed system, and I've -- I've been lucky, I know I've 5 been lucky, that I have survived a number of sweeps in, you know, the various races that I have been in. 7 know, to me, there's definite advantages to having an elected system versus an appointed system, so I think I'm 10 an outlier probably on this committee. 11 MR. BECK: Thank you. Okay. CHAIRMAN BABCOCK: Pete Schenkkan. 12 MR. SCHENKKAN: Hi. I want to thank David 13 and all of the people on this call that have been working on these issues, many of them for decades; and two people 15 have already stolen the way I wanted to start, but they 16 only did it halfway. They talked about the elephant in 17 the room. There actually isn't an elephant in the room. 18 There's an elephant and a donkey, and we've just had a dramatic intensification of partisan alignment in this 20 country in this last election. There is some hope, I 2.1 think, of ameliorating that. I see very little chance of 22 our -- at least in the short run -- even getting back to 23 the wonderful idyllic level of bipartisan cooperation we 24 had in the last 10 or 15 years.

So I am deeply skeptical of our ability to pass, in whatever technique it takes, whatever the steps are, and whatever the vote required is to make these changes. I had separately used the chat feature to ask Chip if he could relieve me of the burden of my ignorance I don't really know quite how this process works, but I gather we've got to pass a constitutional amendment to do anything real. And I just want to suggest that as long as all we're doing is saying in this constitutional election we're going to fix the problem of partisan judges by creating a system in which a Governor, elected by one party and everybody voting who that Governor is at the time, which party, and will have whatever views they have about how likely that is to remain the same, is going to make all of the choices. With what Rusty is rightly saying about the politics of the big cities where an enormous number of the voters are, do we have a snowball's chance in hell of actually getting this done on a big scale?

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I think not unless we're prepared to go a whole lot bigger. As part of a package of nonpartisan or reduced partisan fairness measures that address the ones that are of greater urgency to the party that doesn't have power now, but is quite hopeful that in the next two, four -- I don't know what the actual realistic ambitions are --

they will. And that would be measures to greatly restrict the scope and effectiveness of gerrymandering in legislative elections, state Senate, state House, congressional, state board of education, and greatly cabin the restrictions on registration in voting that can be adopted or maintained on a basis of prevention of voter fraud.

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If you had a package deal that was nonpartisan/bipartisan on all of those elements and you were able to go to an election on that, I think you might find a substantial majority of voters aligned with both parties who thought that would be a big improvement over what we have now and might vote for it. Without that, I don't see how we get there. And I'm -- I know that's more like a speech than a question, and if -- and I guess what I would like to do to turn it into a question is, David, can you talk me out of that pessimism?

MR. BECK: Good speech, Pete. Good speech. You know, whatever we recommend, as you well know, goes to the Legislature, and then what they do with it, who knows; and assuming that they adopt in one form or another whatever we recommend, it's in all likelihood going to have to require a constitutional amendment where the people will vote on it. Whether that's going to pass or not, I have absolutely no idea. The only thing I can do

and the commission can do is do what we were asked to do, and that is to analyze the advantages and disadvantages of various methods and make our recommendations, and that's what we're going to do.

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Whatever happens after that, I have no idea. I don't think we can make our decision based on what we think will get through the Legislature and then in addition what we think might be acceptable to the people of Texas. Because I don't think anybody really knows at this point.

CHAIRMAN BABCOCK: Judge Wallace.

HONORABLE R. H. WALLACE: I just -- first of all, I want to thank David for all of the work he's done. If they get this solved, I hope he will go to the Middle East and figure out a plan to bring peace to the Middle East. But as someone who drew a primary opponent over a hot button issue and won an opponent who was very well-financed, I've given hours of thought to this, and I don't know what the answer is, really. I do think this, though. I agree with Justice Christopher. If we're going to elect judges, either nonpartisan or partisan, you are not going to be able to take the money out of running for an election, because the only hope you have is some kind of name recognition. The general public doesn't know how good or bad a judge you are, and it's all about trying to

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get your name, and that's why you see all of these tacky
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   yard signs, and hand out -- and that costs money.
                 And so I just think that those are mutually
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   exclusive proposals to continue elections but get the
   money out of the elections. That's for what it's worth.
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   Thank you.
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                 MR. BECK:
                            Thank you, Judge.
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                 CHAIRMAN BABCOCK: Thank you, Judge.
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   Stephen Yelenosky, who all of us know and, David, you
   probably do, too, was a long-time district judge in Travis
   County. And, Stephen, are you still sitting as a visiting
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   judge, or I forget, but --
                 HONORABLE STEPHEN YELENOSKY:
                                               Yes, I am.
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              Next week, in fact.
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  Yes, I am.
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                 CHAIRMAN BABCOCK: All right. So Judge
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   Yelenosky.
                 HONORABLE STEPHEN YELENOSKY: Well, I have
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  every reason to be a champion of the current system.
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  ran unknown, unqualified by any objective standard, yet I
   won the contested primary, and I won the general election
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   by defeating an excellent judge appointed by a Republican
   Governor, but I was in Travis County, and it was a sweep
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  year for Democrats. The only reason that I won the
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   general election was because about 56 -- 56 percent of the
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   winning candidates were Democrat -- or the Democrats won
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by about 56 to 44, which is what I won by, and I won by that simply because of the Democratic sweep.

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So I am not a supporter of elections, unlike Justice Christopher. I think voting for judges is like having the county community vote for the pharmacists who serve us in the community. That's just the same thing. I think we're about as educated generally about judges as we are about pharmacy, and even the voters who happen to hit upon something that's a judicial issue, it's the wrong judicial issue. I remember running where the hot button issue, quote-unquote, was abortion. Well, I mean, Roe V. Wade is a U.S. Supreme Court decision. A lowly trial judge in Travis County has nothing to do about that, yet that was on people's minds.

So I am in favor of something that involves appointment, but more importantly, some kind of nonpartisan commission. And I think we need to get over the value, which I think once had but no longer has, of a popular vote for judges for the reasons that I just said. We have plenty of people in power who are not elected by the populous. The Legislature votes for certain people or approves them or confirms them, but there's no popular vote for the cabinet for the President, for instance, very powerful people. So I think that we've got to come up with something other than election.

I think in the past, you know, given that we had nothing to go on other than party, that's why we needed a party; but what's happened in the primaries, as I think Rusty said, it becomes a fight in the primaries. And what's happened, at least in my experience, with the primaries, all along in Travis County, because it's a liberal county, what people vote on before they get to the general election, in the primary they vote on apparent race and apparent gender, if they know nothing else.

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Now, Travis County being liberal, you can imagine what they're looking for, and, in fact, you can correlate the winning -- people who won in the primaries with those things. For example, women do better in Travis County, and thank God for that. I'm all for more women, but the comparison between a man and a woman needs to be considered, a particular man and a particular woman. One example is all of the woman -- women won in the primary except one person, one woman, whose first name was ambiguous as to whether she was male or female. That was the only difference that I can see.

In another primary, the most respected, highly rated judge of another -- I guess who was 10 years by then, was defeated by a woman who was qualified by trial experience, but had been determined by both a state court and the federal -- and in federal court to be a

vexatious litigant, and that information obviously was very important, could not get that information out to anyone.

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So in the past, the primaries have some value to them, because at least in Travis County, probably elsewhere, the party clubs or at least the party mechanisms help people understand the true qualifications of somebody running for judge, because the party activists understood that and they would recommend who to vote for in the primary, but that doesn't work anymore. too much information that clouds up the information like that that is useful. People no longer do as they often did in past, look at one source, their preferred paper in Travis County. Not the -- well, not the top media, but kind of Democratic leaning paper, everybody looked at that for who to vote for judge. That doesn't work anymore. There's too much -- too much information, so people are going off what I just said, apparent race and apparent gender.

So I -- I really think we need to get away from election altogether, and I said that even before I was elected and when, as now, there was a Republican Governor. So I would campaign, to the extent I can as a visiting judge, for some kind of commission appointment, even though, as I said, there's every reason why I

would -- I would, given my experience, support the 1 2 opposite. CHAIRMAN BABCOCK: Thanks, Judge. 3 comments. Thank you. Rusty. MR. HARDIN: Yeah, I -- let me ask if 5 there's a way sort of around this. In all due deference 6 to Justice Christopher, if she had been running in only 7 one county, she would not have been as fortunate as we would hope for her to have been, if she was running in one 10 of the big counties. I think, again, we come back to the big counties. I don't know what the smaller -- what we 11 call a smaller county. Let's say 150,000 total. I don't 12 know what the number is, but if there was a way -- and I 13 don't know that this could be done, but, David, I wonder if it's been discussed or is there a -- is there a 15 legislative way to perhaps with each party be required to 16 have a screening commission in their county or so. 17 don't know -- I've only thought about it as we're talking 18 here, because I am very pessimistic that we're going to be able to get the two parties out of it. 2.1 You know, I talked about nonpartisan, but I don't see people agreeing when you start having to have 22 two-thirds here and there. Having said that, I think that 23 part of the concern is if one party is the dominant party, 24 whether it's Republican or Democrats, and as we've already

said, we've seen it both ways here. If there is a 1 mechanism for each party to be required in some way to screen who their candidates are to have that endorsement, 3 people may give lip service to it now, but they don't really do it, and maybe that's at least entered between 5 however -- whatever system we come up with, that that can at least improve the quality potentially of the 7 candidates. Has there been any discussion ever about that, that type of idea? MR. BECK: There has been discussion about 10 setting up local committees or local commissions, if you 11 will. 12 MR. HARDIN: Okay. 13 MR. BECK: In other words, it would be a 14 trickle up, where you have the local people, say from 15 Houston and -- the challenge Rusty is always, well, all 16 right, how do you select the members of that local 17 commission or committee. 18 19 MR. HARDIN: Yeah. 20 MR. BECK: And you're going to have to come up with a way to recognize which party is in power and which party is not. For example, just off the top of my 22 head, if you had a 15-member commission in Houston, for 23 example, you could have the Democrats having the majority 24 on the commission, because they are in the position now

where they seem to be in majority with respect to elections, but in the same time, you would set the criteria by saying, you know, somebody must have certain type of experience, qualifications, diversity. I mean, you have to weigh all of those factors.

But, yes, it has been discussed. Nothing has been decided yet, and that's why I've been kind of

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But, yes, it has been discussed. Nothing has been decided yet, and that's why I've been kind of making some notes from a lot of the suggestions that you and others have made this morning, which are very helpful, but, yes, it has been discussed. The challenge is how do you select that local group.

MR. HARDIN: Right. Thank you.

CHAIRMAN BABCOCK: Judge Estevez.

HONORABLE ANA ESTEVEZ: Well, I want to piggyback on something that Judge Peeples had asked about right at the beginning, and it just -- when Judge Yelenosky was talking, he made the comments that, yes, these things used to work, but they don't work anymore, and I want to suggest that it does work in some parts of the state. So as Judge Peeples had asked the question about, you know, had you looked at a different -- or allowing these counties or districts to decide which way they wanted to go, and I would just make a suggestion that you could give perhaps the bigger counties -- and I know that Rusty had asked, well, what's a bigger county? When

I was running the number was 250,000, so I was under the less than -- if your district was less than 250,000 people, then I was under different rules under the Texas Ethics Commission. I couldn't raise more than \$1,000 per person or household or law firm, and so we had different rules.

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And so I think that it would be prudent to look at maybe raising that district number to 300,000 and then allowing those that have 300,000 or less to decide whether they want to have elected or vote, because those people still do have a meaningful election when it comes to judges. And I think that if these races were I don't meaningful, it would be the preferred way to go. think there's a question about that, and I think that's why Justice Christopher is saying, well, it's still meaningful for me. It was meaningful for me, and then but it wasn't meaningful at all for Judge Yelenosky and some of those in Houston, because it didn't matter. It didn't matter that they were more educated, that they had more experience, that they had, you know, a great desire to serve, because nobody really knew. They couldn't get that message out.

But when you're talking about districts that are less than 300,000 -- maybe it's 500,000 or maybe you stick to 250,000. Those are meaningful elections, and you

really are taking something away from the people that you 1 may not be taking away from Harris County or Dallas County, but you are taking away from these districts. 3 And I want to say "districts" because it's 4 not really a county. You know, some of my judges under --5 in our region -- I'm in Region 9 -- they serve five counties. I think that's the most. I might have one that 7 has six counties. I mean, that's a huge area, you know, 9 and if somebody, you know -- they should be able to elect 10 them, because that might be -- there's still less than a hundred thousand people, and those people go out, and it's 11 important to them on who they're going to vote for. 12 13 MR. BECK: Yeah, thanks, Judge. There was a bill introduced in the last session of the Legislature by Representative Brooks Landgraf, who happens to be on our 15 commission, and his bill would have set up an appointed 16 retention system, and he made the distinction between the 17 big metropolitan areas and the rural areas, and I don't 18 recall whether the number was 300,000 or 500,000, but it was one of those numbers, so that your area would not be affected by his particular bill. In other words, it would 2.1 only apply to these so-called large metropolitan areas as 22 I recall. 23 24 HONORABLE ANA ESTEVEZ: Well, I would suggest that, you know, in our region we have two counties

that would be larger and that would be -- or districts. 1 Potter and Randall County, so some of those courts, and 3 Lubbock County. They may want to go to an appointment I don't know. I know what -- what I feel, you know. Just because I feel they're meaningful they may 5 feel different, so I don't think it hurts to give them a You know, they may want to do that. Some of the 7 choice. larger counties may have enough people that think that's the best way to go. So I would give them a choice on all 10 of them. Thank you. Good suggestion. 11 MR. BECK: CHAIRMAN BABCOCK: Levi Benton. 12 HONORABLE LEVI BENTON: Thanks, Chip. 13 CHAIRMAN BABCOCK: Whom everybody knows was 14 15 a long-time district judge in Harris County, and I don't believe you lost your election, or maybe you did, but anyway, now in private practice. 17 HONORABLE LEVI BENTON: Yeah, I lost in a 18 19 sweep; and candidly, I don't know -- I guess it's all in the details in what's proposed on how I feel. I have mixed emotions, but I want to make some -- just some 2.1 random comments. You know, what I haven't heard, I don't 22 think even from David Beck, who I regard as a friend, I 23 haven't heard this morning that anyone has done any study 24 of any number of cases of judges -- of tried by judges

deemed to be unqualified and compared those with cases tried by judges deemed to be qualified and tested the perception of the correctness of rulings or the fairness of the outcome. You know, because if we're -- this is all being driven by -- driven by -- we are concerned about judges who aren't qualified. Well, why are we concerned about that? Who has this concern about the correctness of the outcome or the fairness -- correctness or fairness of the outcomes? We haven't even talked about that this morning.

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David and others have talked about, you know, the person appointing presumably looks at qualifications, but we see both on the state level and on the federal level often where that just isn't true. We have in our working lifetime people appointed to highest court of this state who have never tried a case as a lawyer or as a judge, never argued a case to a court of appeals. And that's certainly true in the federal system.

So, you know, I -- the only thing that's really been said today that I can cosign that is something said by Commissioner, Judge, my buddy, Kent Sullivan. We all want judges with integrity, independence, and inclusiveness, but I don't think any of the comments or proposals that we've heard today necessarily guarantee that we get to a higher level in any of those areas. So

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that's all I've got to say. Thanks.
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                 CHAIRMAN BABCOCK:
                                    Thank you.
                                                Thank you,
  Levi. That -- comments are thoughtful and well-taken, as
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  always. David, you have -- you have been very gracious in
  giving us your time this morning, and I think this is a --
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  has been a terrific discussion.
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                 We will have a transcript of this prepared
  by Dee Dee shortly, and I think I might suggest that we
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   send it to the other commissioners on the -- our fellow
  commissioners, so that they can get the benefit of it, if
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   they choose to add to their pile of reading. But in any
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   event, thank you again.
                We're going to take our morning recess, but
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  if -- if John Day could stay on the line with Jerry
   Bullard with me for a minute so we can figure out how
  we're going to deal with their presentations.
                MR. BECK: May I be excused, Mr. Chairman?
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                 CHAIRMAN BABCOCK: You may be excused,
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  Mr. Chairman.
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                MR. BECK:
                           Okay. Thank you. Very, very
   excellent discussion. I appreciate the comments of all of
   you. Thank you so much.
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                 CHAIRMAN BABCOCK: Well, the thing that
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  enriches my life probably more than anything else is
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   getting to meet with these people at least every other
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month and have discussions like this. This is not unusual 2 for the Supreme Court Advisory Committee, so thanks. So we'll be in recess. We can go off the 3 record, Dee Dee. (Recess from 10:49 a.m. to 11:02 a.m.) 5 CHAIRMAN BABCOCK: For the millions of 6 viewers on YouTube who are watching us, we are waiting for 7 everybody to come back to our meeting. 8 9 Okay. Looks like we have just about everybody, so we'll be back in session. And while we were 10 on the break, we decided that we would swap John Day, who 11 has been very, very gracious to give us his time. Even 12 though he is not a Texan, he, after hearing this morning's 13 conversation, he says he'd like to be, so maybe some day we'll admit you into the fraternity, John. 15 John is with the Law Offices of John Day. 16 He is a native of Wisconsin, went to law school in North 17 Carolina, University of North Carolina, where he was a 18 member of the Law Review, graduated Order of the Coif, and has been involved with the American College's project to try to determine how we're going to deal with the post-COVID world in terms of litigation and whether or not 22 the way we're doing it now is the wave of the future or 23 whether we're going to go back to the way we used to be. 24 25 The College has put out some national

guidelines, which the Chief is well familiar with, but, John, we're so thankful that you took the time to be with us today; and that went on a little longer this morning than I had anticipated, but it was a great conversation and useful for us, so we appreciate your waiting us out, and now the floor is yours. Thank you.

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MR. DAY: Thank you, Chip. I appreciate the opportunity to be here to talk about this important topic.

The College realized in March that it would be appropriate and necessary, in fact, for it to act to help give guidance to judges and lawyers across the country on how to deal with the issues and the impact on the justice system of the -- of COVID-19. So the current president, Doug Young, and Rodney Acker, who is now the president -- he became president in September. Rodney is from Dallas. I'm sure most of you know him. It elected a group of people to serve in a task force to develop some guidance to judges and lawyers on these issues, so they asked me to chair it.

There were 14 other people who served.

Three of them were judges. Judge Barbara Lynn, Chief

Judge of the Northern District of Texas, served, as did

two appellate judges from Canada, but lawyers and judges

from around the country got together and in the course of

two months put together five different papers to give

quidance to judges and lawyers. We did not call those 1 papers "best practices," because, quite frankly, we didn't think we had enough empirical evidence to say that anything was a best practice. Instead, we used the collective experience of the group, which I'm sure 5 approached 500 years, of what would work. We did a lot of interviews. We read a lot of articles, and we put 7 together the papers. You've got a link to those papers. 8 The first five concerned remote video depositions, remote 9 10 hearings, appellate arguments using remote video, nonjury trials, and effective use of Zoom technology. 11 We then struggled with the hard work, 12 because civil trials is a much more complicated problem, 13 and mainly because we not only have the issues that we have with nonjury trials, but we have the problem with the 15 physical plant, that is, the courtrooms, and how do we 16 manage social distancing in those environments, 17 particularly when many jurisdictions don't have the money 18 to build into the courtrooms the social distancing type devices. 20 21 For instance, there's a judge -- a courtroom, rather, in Columbus, Ohio, that put plexiglass 22 all throughout the courtroom, between all of the jurors. 23 They spent over \$300,000 on four courtrooms. We have 24 courtrooms in Tennessee that are not handicap accessible.

There is no way that our judicial system could afford to spend the money to make our courtrooms operate in a socially distanced environment. So we instead put out guidelines on how to conduct jury trials, basically by raising all of the issues that would need to be addressed to have a plan that was reasonably safe for everybody who was participating.

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Criminal trials are, of course, another matter, because of the constitutional issues raised, and we didn't even attempt to go down that road. Instead, we had an -- issued a paper that discussed in great detail the constitutional issues that were raised by having criminal trials and throughout the whole criminal procedure generally, in fact. So that paper is also available on our website.

American College believe in when it comes to conducting jury trials? We support it, obviously, but what do we really believe in? And we came down with a group of overriding principles, we call them, adopted by the board in September of 2020, that basically says that we believe that the best trial, the way trials should be conducted, civil and criminal, are everybody being in the same room at the same time and conducted them in the historic fashion. That is the goal of the American College of

Trial Lawyers.

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That being said, we recognize that during periods of health crisis, we may have to do things differently, and then we set forth some additional principles that address those issues. Those papers are in the process of being updated right now to reflect what has happened since the dates they were issued in early June, August, September of 2020, with what we've learned in the meantime, because we've got the benefit now of having lots of activity across the country by the various states, experimenting with different ways to administer justice during this time.

So Texas has been a leader in that. So has Michigan, so has Washington, so has Maricopa County, Arizona. I mean, it's amazing what has been done across the country to try to allow justice to be served, despite limitations that none of us anticipated before February 15th. It just -- it's incredible. Texas, as I said, has been just an outstanding leader in this area. You've had, as the Chief Justice indicated a little while ago, close to a hundred jury trials, some of them totally virtual.

In comparison, in Tennessee, we have not had 10. My office had a jury trial five weeks ago that lasted three days. That was the first jury trial in the particular county. There have been no criminal jury

trials in this state, to my knowledge. So we -- we have a mess. We have done a good job here and so has Texas with remote hearings. Y'all are running about a hundred thousand per month. That's outstanding. We, too, in Tennessee have adopted that. Most places around the country are doing a pretty good job with hearings in nonjury matters. But the challenge, of course, for all of us is jury trials.

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jury trials in the average year. So far since the middle of March or so, there has been a hundred. That means that by the end of this year you'll be over 7,000 jury trials behind. And I say that not in a way to be critical. As I said, I've spent a whole lot of time in the last eight months looking at what court -- what the judicial branch has done across the country and in Canada to try to address this problem. You've done far better than most places.

But here's the problem: You've still got
7,000 cases in the pipeline that -- that are going to need
to be addressed, and I fear, just like you do, that the
problem isn't going to be solved by the end of the year.
That is, if this vaccine or these vaccines happen to work,
and if they can be administered to people in a timely
fashion, we are still going to have a severe backlog as of

April 1. My guess is by April 1, Texas will be 10,000 trials behind, if not more. I don't see any way around that, and I think that's going to continue to increase, depending on the acceptance level of the vaccine and how effectively it works. I don't see, quite frankly, a return to normal until the late summer, maybe September 1 of 2021, and then we will have 12, 14, 15,000 cases in the pipeline in Texas, jury trials that we're behind on.

It's going to put tremendous pressure on the system, and if -- I don't pretend to know anything about Texas politics, but I know a little bit about politics in Tennessee, and I can tell you that the Legislature isn't going to be allocating a whole lot more money to the Tennessee judiciary, and hopefully y'all are more persuasive than -- than we are here, but we're going to have to figure out a way to deal with that. It's going to be a particular problem in the criminal area, because probably 50 or 60 percent of those trials, maybe a few more in Texas, are going to be criminal cases.

And even if we had the capacity to put that many people in courtrooms, we have the same problem that the healthcare delivery system has; that is, even if we've got the courtrooms, even if we've got the hospital beds, we've got to have people work on the patients. We've got to have DA's who can try cases, and there are only so many

DA's, and they only have so much capacity to try this backlog of 5-, 6-, 7-, 8,000 criminal cases. They can only be expected to do so much. So I fear -- I fear that there's going to be a heck of an impact, not just in the last eight months we've experienced and not just in the next eight months, before several years as we try to figure out how to manage this.

On the civil side, too, the number of jury trials are less, of course, but the way many courts assign cases, you're going to see a backlog there that's going to impact even the discovery of other cases. Let me give you an example. I've got cases set for trial now in October, November of 2021. In a couple of weeks I'll be with a judge who is going to ask me to set a case for trial in March of 2022, but when you start having to fill up your calendar that far in advance, it impacts your availability for depositions, which impacts the discovery process, et cetera, et cetera, et cetera. So I don't mean to be a bearer of bad news. I'm sure the Chief Justice has spent a whole lot of time worried about this very thing, but we are going to be struggling with this issue for several years in the -- to come.

Chip asked me to speak a little bit about what I foresee the future to be -- and once again, I don't pretend to have any particular expertise on this, except

I've spent a lot of time in the last eight months studying it and looking at the experience of people all over the country. I see the following issues -- and let me make it This is John Day, individual trial lawyer from Nashville, Tennessee, speaking. I'm not speaking on behalf of the College when I make these next remarks. I think remote video hearings are here to stay. I was talking with a trial judge recently who told me he's never going back. He likes the convenience. likes the fact that clients are saving money on motion days rather than having lawyers sitting around waiting for their case to be heard to go ahead and schedule those hearings to start at a date and time certain. And I know the only frustration I hear from trial judges concerning video hearings are the occasional technology glitches, number one; and number two, they say they miss seeing the 16 lawyers. And, of course, the lawyers miss seeing judges personally, too, but I think efficiency is going to sort of rule the day there many, many places. Now that we've spent the money on the technology, my guess is the technology is going to continue to be used. I expect continued remote video oral arguments in the appellate courts, particularly in the 23 intermediate courts. I think the Supreme Courts, many of 24

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them will go back to in-person hearings when it's safe to

do so, but in Tennessee our intermediate judges love it. They don't have to travel. Tennessee, like Texas, is a big state. It's nine hours by car from one end of our state to the other. Our trial -- our appellate judges, excuse me, spend a lot of time on the road to go to oral arguments. They don't like it. My guess is that's going to continue in the future. And there's some public benefit to that, quite frankly.

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The Supreme Court of Texas recently had oral arguments in Berkel & Company vs. Lee. There were 536 people who had watched at least part of that oral argument. The Texas Supreme Court room doesn't hold that many people. We are providing for some more transparency to the judicial system, and I think we're going to see that people like that, and that practice will continue.

I think we're going to continue to see even when this is over an increased use of video depositions from an efficiency standpoint and money. There's going to be some rule changes that I think to -- to make those move more smoothly, to reduce squabbling about the terms about how those depositions should be conducted. Your Rules 191 -- or 199, I mean, .1, appear to permit depositions by nonstenographic means, including video, and I assume that means video as well, but to the extent that anybody is arguing about that, my guess is that y'all will find a way

to fix that, because lawyers are going to want it.

I think nonjury trials, we're going to see continued use of non -- of remote video. Maybe not full trials, but more and more witness, particularly expert witnesses, appearing by remote video. It will reduce the cost to the litigants. Same thing with out-of-state witnesses. Now that we've got the technology in place in many of the courtrooms in the country, I think it will be used.

I see with civil jury trials, there's going to be tremendous pressure to modify the way we're doing jury trials. For instance, more use of jury questionnaires, to reduce the time of the jury selection process. I can see many states are doing this now, remote jury selection. That is they have the trial in person, but they do jury selection or at least a portion of it via remote video. They're doing this in King County, which is Seattle, in Washington right now. They've also done it in southern California.

not having access to technology, they're supplying computers to people and hot spots, so they can participate in the jury selection process from their home. A fascinating way to give people access. I can see a situation where you have trial judges specialized, you

know, and take a month turn where they're doing jury selection and letting a different judge try the case. That is, having one judge work for a month, getting him or her more used to the technology, facilitating the selection of jurors for a case that will start in a live courtroom several days later.

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I think there's going to be increased cooperation with libraries and other public places where people can come to participate in the judicial process, get access to the internet and their space free from distractions, and we're seeing some of that now. My guess is that will increase.

My guess is, too, that you're going to see increased case management in civil and criminal cases. The criminal backlog is going to be significant, as I mentioned before, and you're going to see, I believe, an effort to reduce the number of continuances. The fact of the matter is that on judgment day, whether it's with a small J or a big J, causes people to think deeply; and the judgment day, with a small J, small J version of it is a trial date; and having a solid trial date increases the likelihood of plea bargains. It increases the likelihood of settlements, and I think judges are going to work even harder to try to figure out a way to give people sure trial dates to help clear the docket, and that's going to

require increased case management techniques.

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I think on the criminal side there's going to be a continued reliance on remote video for pretrial matters. There's going to be still a lot of caution about conducting any sort of criminal trial, concerning -- with concerns about the confrontation clause and the -- the effective assistance of counsel issues, but there's going to be test cases going up on that, both to the state Supreme Courts under the state Constitution and the federal courts under the United States Constitution, but there are going to be people pushing the envelope on that.

There's also going to be people who waive their rights to personally confront witnesses, for example, and participate in a video trial, and then there will be questions about the authenticity and enforceability of that waiver. So it's going to take several years for those kind of issues to make their way to the United States Supreme Court.

I think court reporting is going to change.

I think as people get more and more used to video and all proceedings being videoed, you're going to see increased reluctance of people to order transcripts, instead getting transcripts only in the event of appeal or if it's necessary for a particular legal issue in the case. Same thing is true with depositions. As technology improves, I

think there's going to be more and more pressure on court reporters and not as much need for their services, if people can download the audio file from a video and have it automatically transcribed with a high degree of accuracy.

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change, and it's just getting started in some places, but there will be a lot of pressure for -- and there's going to be a whole movement to change court from a place to a service. And by that, I mean, traditionally people go to court to get justice administered. I think justice will be administered in an online way with increasing frequency. Michigan has aggressively gone into this area. Washington is doing the same. Other places are experimenting with it, where people will basically have online access to either judges -- that is trials or mediators to help resolve disputes between themselves and don't have to physically go to the courthouse for justice.

That is very controversial, but I think the increased use of video will increase its acceptance, and budgetary pressures will cause all of us to think long and hard about whether we need people to come to court on -- particularly on minor matters for justice to be truly administered or if we can do it in some other way that will achieve the same purpose.

So my thoughts on where we're going, as I said, I'm not speaking for the college when I say that, but I think the justice system is going to look a whole lot different in five years than it does -- it did eight months ago. I'd be happy to answer any questions, if there are any.

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CHAIRMAN BABCOCK: Thank you, John. Chief

Justice Hecht is the president of the Conference of Chief

Justices, and, Chief, I wonder if you have any thoughts or

reactions to what John has had to say to us in his very

thoughtful presentation.

HONORABLE NATHAN HECHT: Yeah, well, I think, for one thing, he's spot on about challenges that we face, and it's true across the country. The National Center for State Courts, which helps support state courts generally and has been very active during the pandemic, has one of its groups to deal with jury trials and studying how to do it and all of the -- the pointers that we can give. In Texas, I think people remember this, but just a brief overview, the Supreme Court said back in March, "No jury trials, period." And then after a couple of months, in consultation with the Office of Court Administration and the state health officials, we said, "Okay, you can have them, but you've got to get OCA's approval," and OCA came up with a bunch of guidelines,

very detailed guidelines.

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And the reason that you need all of these guidelines is because we've got 3,000 judges, and they're not used to worrying about who the local health officials are or how you're going to get in the door and not infect everybody and just, you know, what are you going to do about cleaning the bathrooms and all of the issues that you have when you start congregating people in buildings. So they put together all of those, and they approved every trial request that they got, and there were 79 of them through the end of August. And then there were a few more in September, several in Harris County, and a few in October.

And then we -- the Supreme Court just said to the judges, "Okay, now you have the guidelines. You don't need OCA's approval anymore. You need the approval of your local administrative judge," which you may know is in a particular county that's the judge who just administrates among the several judges that are there, and the regional presiding judge, like Judge Estevez, who is administrative judge for a whole region. She's in the Panhandle. And that's worked pretty well, but then with the spikes in November and the unfortunate trial in the Eastern District of Texas in Sherman a couple of weeks ago where 15 people got sick in the middle of the -- in the

sixth day of a two-week patent trial, I think everybody has just decided to shut down for the holidays and try it again after the first of the year.

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But it is a -- and John is exactly right about the numbers. You know, they're just growing. And judges -- the one additional wrinkle is judges are trying to find some other way to recreate judgment day, and it's not easy, and everybody who's been on -- in litigation knows that you really need that -- that threat to get everybody to think hard about what they want to do.

So that's kind of where we are, and it's -some states where the pandemic has not hit so hard were
trying cases more regularly. I know Idaho was for a while
but then Idaho spiked out again, and some states have just
not -- I mean, they're just hoping that the vaccine or a
rapid, reliable test will make it possible to get back in
the courthouse.

We have tried a few criminal cases in Texas. How many, I'm guessing maybe 20 out of the hundred that we've tried, maybe a few more than that. Misdemeanors are not hard to try. Felonies are much -- you know, they're much more difficult. And we've tried a number of different kinds of civil cases, but the -- the input -- the resources and the planning that have to go into scheduling a two-day motor vehicle accident case are just

so overwhelming that it's very difficult for judges or their staff to do it, even -- even though they're trying very hard to do it.

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And then on virtual trials, I think one big change going forward is you're entitled to a jury trial in a misdemeanor case, like a traffic case in Texas, but we've had several virtual trials in those cases, and they seem to work pretty well. And the — the confrontation issues that — they are there, but they're just not as heavy as they would be in a bigger case. And so I think I've said before that that may be a big change going forward, because last year 30 percent of our jury trials were in those cases. So we're talking about close to 3,000 jury trials that we might be able to do virtually, and while those obviously are not big cases, it may take some pressure off the jury system going forward.

But other than that, I think John has given us a great lay of the land.

CHAIRMAN BABCOCK: Great, thanks. Thanks, Chief. Does anybody have any questions of John before we let him go and get back to business? I will note that it takes longer, I think, to go from one end of Texas to the other than nine hours, but like Tennessee, we both have two time zones, and that -- that to me is the definition of a big state, so -- any other -- any questions?

I see no electronic hands raised, so, John, 1 2 thank you so much. You're welcome to stay and listen for the rest of our -- of our session, but we can't -- we 3 can't thank you enough for taking the time out to join us today. Thank you. 5 MR. DAY: Glad to do it, Chip. Thanks for 6 Merry Christmas, everyone. 7 having me. 8 CHAIRMAN BABCOCK: You bet, thanks. 9 right. Now, we're going to -- we're going to have --10 HONORABLE ANA ESTEVEZ: Can I say something? It wasn't a question for him, so I didn't raise my hand, 11 but I want to -- I don't think that Chief Justice Hecht is getting enough credit for what he's done in the State of 13 I actually tried three jury trials under the 14 remote -- not the remote, but with the COVID restrictions, 15 and we're going to full -- we're going to do our full 16 civil remote jury trial from beginning to end in January, 17 because of where we really believe the vaccine is going to 18 take us, and I mean, I don't want to be the naysayer, but I think we're going to be closer to 2022 before we can go back to in person, especially in Amarillo. You know, we 2.1 have one of the highest spikes. I think we're only second 22 as to El Paso right now, so it will be a long time before 23 we can do any type of jury proceeding in person, even with 24 the COVID precautions.

So I just -- you guys, you don't 1 understand -- I don't think you can comprehend the 2 leadership we've had in the State of Texas. Those trials 3 that have gone, we had maybe 20 that were supposed to go 5 between November and December, but we only had to cancel because our COVID numbers are -- are so high. But if ours could have stayed stable, we would have some huge numbers, 7 at least in our area and in the whole Panhandle. had a lot of requests to go forward. They just had to cancel because of our COVID numbers. 10 11 So I just want to say thank you, and I want to make sure that whoever is watching on YouTube recognizes what an amazing job you've done, and OCA, David 13 Slayton and their whole team. It's an honor to be a part 15 of the judiciary in the State of Texas. HONORABLE NATHAN HECHT: Thanks, Judge, and 16 let me add, Chip, that the regional presiding judges, who 17 are pretty much a quiet little bunch up until now, have 18 really stepped up, and they have really become leaders in letting the -- in helping the local courts get through 20 this, and I just got an e-mail from Judge Olen Underwood a 2.1 few minutes ago. Olen's had the virus the last several 22 weeks, and he's well, so that's good news. 23 24 CHAIRMAN BABCOCK: That's great. you've deflected the well-deserved praise nicely, but I

certainly know and I'm sure everybody on this committee, if we took a vote, it would be one of our few unanimous votes that you are to be honored and commended for all of the hard work you've done. We all know it, and some of us know it better than others, but the State is darn lucky to have you. So you can quit blushing now and, you know, go off camera if you have to.

All right. Next on our agenda, we're going to hear from Jerry Bullard. We heard from Jerry two years ago, as you may recall. He is with Adams, Lynch & Loftin. He is the chair of the State Bar of Texas appellate section. He is board certified, is co-chair of the legislative liaison committee for the State Bar appellate section. He's got a paper that he's prepared called "Hurling Toward the Lege, a Preview of the 87th Legislature." He is a University of Texas Law School graduate, Baylor University undergraduate, cum laude. Jerry prepares a detailed report, ongoing report, regarding the progress of bills in the Legislature that affect the justice system.

The way I got onto his very informative work was through ABOTA, which he contributes to, but you'll see in your materials that if you want to sign up for his -- his ongoing reports, you can do so. I think at no charge, but even if he did charge, it would be worth the price of

admission. So, Jerry, the floor is yours.

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MR. BULLARD: Mr. Chair and members of the committee, thank you for inviting me once again to provide a little bit of a sneak preview of bills heading our way next session. As we try to still get our bearings from the pandemic and election issues and things along those lines, it's hard to believe, really, that the regular session is just under 40 days away from getting started. And as Chief Justice Hecht referred to earlier and mentioned, we really don't know what the session is going to look like; and of course, they only have 140 days to do their work during a regular session, so it's going to be quite interesting to see what happens obviously; and we're all -- we're all wondering what that's going to look like.

But I will say -- and this is in the materials that I provided, and like a good appellate lawyer these days, I bookmarked my materials, so you can kind of click on your bookmarks and follow along. It's only eleven pages, so the bookmarks may not be all that helpful, but in any event, you know, you can click through as I talk about some of these bills. But the first thing I wanted to really bring up was on page one where it talks about what the prefiling stats are looking like. November 9th through the 30th, there were over 887 bills. Well, there were 887 bills and resolutions filed, which is ahead

of the pace of the past few sessions. I've kind of given y'all a time line going back to 2011 to let you know kind of what the prefiling session period looked like in November, so we're way ahead of that pace.

There's typically anywhere between 5-, 6-, 7,000 bills filed each session, so there's a whole lot more that's going to be coming down the pike that we'll be taking a look at and I'll be -- I'll be monitoring the best I can. Through yesterday there were -- that bill and resolution total was up to 950. There is, as you might expect, there are several common threads in a lot of the bills that are filed. For example, there's over 80 bills filed dealing with election issues, whether it be registration, voting processes, things along those line. There are lots of those bills that have already been filed.

There's over six, I think, that really seemed to me to be pandemic specific. I'll talk a little bit about those later on, and then there's a couple -- there's several -- what I'm calling the separation of powers type of legislation, obviously with some of the controversy that's going on about what the Governor can and can't do and what the courts can and can't do and under an emergency declaration situation. There's about eight to ten of those that are out there right now, but

there are going to be more, and so, you know, we're curious to know if those sorts of issues in addition to budget issues are going to take up what we like to talk about as being all of the oxygen in the room to where some of these other issues dealing with civil justice, things that are important to us, we're not exactly sure where those are going to fall in terms of the priority list that the Legislature may have.

You know, one thing I typically like to do

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You know, one thing I typically like to do is kind of look at the legislative demographics. This is not in your materials. I kind of started taking a look at this over the last couple of days, so it's the statistical analysis that I'm going to throw out to you. It's just totally my own, so it's unscientific, but I think it's pretty close to what it's going to look like. You know, the breakdown in the House from a political standpoint really is going to be unchanged this session, 83

Republicans, 67 Democrats with the changes that did occur. You know, those numbers didn't shift at all. On the Senate side there was only one political shift. We lost one Republican member that moved over to the Democratic side, which is significant in this regard.

Currently under Senate rules, there has got to be a -- it only takes 19 -- you have to have 19
Senators to bring a bill up for debate. That's the 60

percent rule, and so right now if there's only 18 1 Republican, Republican-type of bills, that may be a little harder to get to the Senate floor for a debate unless there's a rule change. So there's a question whether or not those rules are going to change once the -- once the 5 Legislature convenes. Of course, there's still an outstanding Senate race, will be a runoff later this month 7 up in my neck of the woods, but those are two Republican 8 9 candidates, so that's not going to change the 18/13 split. 10 It may affect the numbers in the House just slightly, because Representative Springer is in that runoff for that 11 Senate seat, and if he moves over to the Senate then that 12 will create a vacancy in the House. 13 But on the House side, you know, if I'm 14 15 doing these numbers right, I'm checking the Secretary of State numbers. There are 17 new House members, and that 16 breakdown is 6 Democrat, 11 Republicans. On the Senate 17 side there's three new -- three new members, two Democrats 18 and one Republican, so, you know, it's nice to know those dynamics so you kind of know what the lay of the land looks like there. 2.1 22 Another demographic I like to look at is how many licensed attorneys do we have in the Legislature. 23 Ιf 24 I'm reading the numbers right and I'm checking the backgrounds correctly, there are 53 in the house and 10 in the Senate, and so those are not necessarily practicing lawyers. They have law degrees, according to State Bar, but they may not have active practices, so, which usually, you know, is interesting to me, because that way if I have to bring up an issue to a legislator or anybody who receives my updates and they want to get involved, that gives them a good idea of who they can talk to. So, you know, that's the demographic lay of the land that we're dealing with when we start talking about some of these bills.

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My paper, really, like I said, highlights some of those I think that are of interest to most civil law -- civil trial and appellate practitioners. I won't go into too much detail because they're in the materials, but here are a few of the notable ones, at least that jumped out at me. On page two under "Damages," there was a bill introduced by a Senator or Charles Schwertner, Dawn Buckingham, and Donna Campbell, Senate Bill 207, dealing with the recovery of medical or health care expenses in civil actions. One friend of mine referred to that bill as "paid and incurred on steroids."

There's five different options there essentially for determining what sort of evidence will be allowed when you're talking about recovery of health care expenses. So Senator Schwertner had filed a slimmed down

version of that bill last session, didn't have quite as many options, but it didn't get very far. Now we have Senators buckingham and Campbell joining him, all physicians, who are going to be carrying the water on this particular bill, so it will be interesting to see how that one moves through the process.

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On page three under the "Insurance," we're calling it the brainard bill. Representative Geren from Fort Worth filed HB 359 to deal with basically codified the brainard situation under when you're entitled to seek, you know, recovery under a UM, UIM or UM coverage type of situation. Representative Geren's bill made it a little bit further down the pike last session than others did. It didn't pass, so it's coming back again.

One that was of particular interest to me is under the "Judiciary" category, and it's HB 339, composition of the court of appeals districts. I've been told from a couple of sources that that's a placeholder bill, with the idea being that it's -- there are going to be a larger redistricting of the court of appeals proposal that will be coming down the pike later on in the process. This particular bill really only focuses on overlapping jurisdictions in the -- in the Fifth and the Sixth and 12th Courts of Appeals, but there are bigger plans for that particular bill. So that's something I think we're

all going to be -- at least from an appellate standpoint, and I think all of our trial lawyers are going to be wanting to see what that looks like, too, but there's going to be a move or an attempt to redistrict the courts of appeals this session.

What that plan looks like, I've not talked to anybody who really knows what that ultimately might

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to anybody who really knows what that ultimately might look like. I've got some theories, just from following this stuff for a while, but I really have nothing to hang my hat on, but that will be something we're going to want to pay attention to, from a practitioner standpoint.

pages five and six, dealing with the executive power following disaster or emergency declaration, HJR 15.

There's a House Bill 173 that goes along with that bill.

Representative Springer filed those bills, so we're going to see lots of bills like that, I think, to deal with the separation of powers issues.

I added the "Separation of Powers" bill on

Now, those are bills that are currently --have been filed, so, you know, we know those are going to be addressed at some level and to some degree as we move along.

Possible bills or anticipated bills on page six, that's where I start listing some of those that I think we're going to be seeing again, primarily because

we've seen them in the past. One of the most popular questions asked to me is are we going to fix -- you know, CPRC 38.001 about recovering attorney's fees in civil cases. There have been numerous attempts to file bills to deal with that issue to make attorney's fees recoverable from all sorts of business organizations, not just corporations or individuals. All of those attempts have failed for various reasons since 2014, I think, about that's when the case law started coming down interpreting 38.001 in the way that it has been to cause this bill to be filed, but all of those efforts thus far to amend that statute have failed.

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Access -- attorney access to courthouses, that bill didn't get very far last session, but it's my understanding there may be another attempt at that. I don't know what that's going to look like, but we may see a bill along those lines, too.

Pages seven through eight, the judiciary related bills. David Beck has already talked about the judicial selection effort, so I put in this paper a description of what the last bill looked like, which was the one that he was referring to that Representative Landgraf had filed, just so you can get an idea of what that bill looked like before. I also have in there the creation of the business court and court of business

appeals bill. We've had a couple of attempts to create 1 chancery courts or business courts in the past. I'm not exactly sure if this is one of those bills that might fall 3 by the wayside this time just because of the other issues. I know there are several groups that are still interested 5 in creating a business court system, so we'll see if something gets filed along those license. If it does, it 7 may not get very far, but we shall see. 8 9 On page 10, just some generic topics, primarily dealing with COVID. There have been four bills 10 filed already dealing with workers comp coverage and 11 creating presumptions of coverage for certain 12 classifications of employees, like public employees, first 13 responders, nurses, et cetera. I've been told by several folks that we're probably going to see some sort of 15 limitation of liability type of legislation filed for 16 COVID-related situations. There are already 14 states and 17 the District of Columbia that have filed bills to limit 18 liability of businesses and manufacturers and folks who 20 manufacture PPE and things along those lines, and so we're probably going to see some bills dealing with the pandemic. So those will be ones we will be keeping an eye 22 23 on. I have a section in pages 10 through 11 24 dealing with Judicial Council resolutions. Justice Hecht

already talked about that earlier about some of those, those intiatives, so I won't cover that ground again, but primarily that's all that I have in terms of what's in my written materials.

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And, Mr. Chairman, like you referred to earlier, you know, I've been doing these updates for -since 2004, I think. Some may question my sanity, but I really do enjoy doing that, keeping track of the legislation as it goes through the process. It is a public service for me, so there's no charge, but it's also a way to keep my colleagues informed, judges informed. There are legislative staffers who receive these e-mails because they can't keep track of everything either, so it is a public service. I enjoy doing it, but I'm happy to add anyone else to that list if they want to be added, and that's really all that I have. So I'm proud that I can keep it short and sweet, to the point, but if anyone has any questions, I'm sure happy to try and field them.

CHAIRMAN BABCOCK: Great. Jerry, thank you so much, and if anybody has questions, you can -- we've become pretty adept at getting through our electronic hands on this. It took a little while, and on the Commission on Judicial Selection I'm not sure we have mastered that task yet. So any questions for Jerry?

All right. I see no hands raised, so you

got off easy on this one, Jerry, but thank you, again, you 1 know, for wading through all that came before and for giving us a very informative presentation. Thank you. 3 MR. BULLARD: Well, you're welcome. I'm 4 5 happy to do it. CHAIRMAN BABCOCK: Great. All right. 6 will turn to our next agenda item, which is Nina Cortell 7 and Evan Young on whether the Supreme Court ought to adopt 8 9 a procedure for granting or denying review based on the petition for review. So, Nina, I don't know if you are 10 starting or Evan is or whether you're both in the same 11 room and you're going to do a duet. 12 MS. CORTELL: Thank you, Chip. I'll go 13 ahead and get us started. When Chip invited us to suggest 15 topics for discussion, this is just a topic, frankly, that I've been thinking about for quite a while. It's been my 16 great privilege to appear many times in the Texas Supreme 17 Court, and while I appreciate the reasons underpenning the 18 19 current procedure, I thought perhaps after almost 25 years of using it, it might be time to revisit and see whether 20 we might not adopt a procedure a little bit more along the 2.1 lines of the United States Supreme Court. 22 So by way of background, for those that may 23 not do this quite as often, the current -- I'm going to 24 just generalize, the current procedure in the Texas

Supreme Court to get reviewed is essentially a three-stage procedure. There's the first stage, which is the petition for review, and at the conclusion of a petition, and if requested, a response and then a reply, the Court decides whether to ask for full briefing. It takes three votes to get to full briefing, so if you're lucky enough to get that request, then you go into a briefing schedule. You provide much longer briefing than you did at the petition stage, and at the conclusion of the briefing stage decides whether or not to grant review. It can be — the decision can be decided per curiam, or you can be allowed the opportunity for oral argument.

2.1

So it's really a three-stage procedure, and what that means is that you can go through the first two stages and not get reviewed, which means you've not only filed a petition and then gone through that, but also full briefing. That is different from you have in the United States Supreme Court where the decision to grant review is based on the initial petition and related filings, and you only file your brief on the merits if review is actually granted. Currently, I think the statistics -- and I defer to Pam Baron and other experts who monitor that, but I think the current statistics on cases that go to full briefing now in the Texas Supreme Court as to whether you really get a grant or not is approximately 40 to 50

percent of the time. So at least half of the time that you filed complete briefing, you've gone through the expense and delay related to that, you will not get review.

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That has several implications in terms of cost and delay, but also it goes to the type of briefing that gets filed, because in the current proceedings, the way the procedure works now, your brief on the merits, since you haven't gotten the agreement for review yet, you're still arguing for review or against review, depending which side you're on, and you're not really at liberty to devote 100 percent of your energy to the actual substantive issues. And sometimes that can carry with it consequences, where the merits, perhaps, are not dealt with as fully as they otherwise would be.

Now, to put this into context, the original procedure before 1997 was we just had full briefs on the merits and then the decision was made whether to grant or not, and it was a very good change in 1997 to go to the current proceeding, because it allowed you this earlier opportunity just to file a petition, explain why review is necessary. And I even remember -- I'm sure Justice Hecht does as well -- sort of the road show, I'll call it, that the judges went on to sell the new procedure and promised us -- and I think upheld that promise -- that they would

read this shorter filing, that we would get actual review by the Court. And I think the Court has held good to that promise, and I think that has worked well, and I in no way have any concerns about that.

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That said, having looked at it now again for almost 25 years, having had the, again, honor to be going through this procedure quite a lot in the last few years, I thought it might be worth a conversation at least as to whether to revisit our protocol. In getting ready for today I did talk with Evan Young, who has studied this with others a few years ago and prepared a memo at the Court's request; Martha Newton and Jackie, and I'll let each of them add their thoughts, if that's okay, Chip, before we go to open discussion. But I will want to note that several years ago Martha and others undertook a survey, and at least it appears that we are likely the only state in the country with this sort of three-part Now, a lot of states are very distinguishable procedure. from ours, but even if you took 25 of those, none of them are doing it the way we do it, so maybe it's time to give it a thought.

So I'd like to turn it over to Evan, if that's okay, as well as Martha and Jackie.

CHAIRMAN BABCOCK: Yeah, of course. Evan.

MR. YOUNG: Thank you. I will keep mine

brief and want to maybe ask some of the same questions that Nina has asked in a slightly different way, and that is, if we're having our big thoughts meeting, the big question might be what is a petition for review? And what is a brief on the merits for? And right now, under our current system, I don't think that we can really say that a petition for review is a petition for review. It's a petition for a petition for review, which means that a brief on the merits isn't a brief on the merits, because it is functionally the petition for review. And Nina got at that point a little bit, but when you file the very short petition for review, the way that it actually works is that you're just trying to get enough votes so that you will file that longer brief on the merit.

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But precisely because you have no promise at that point as the petitioner that your case will be heard on the merits and no certainty as a respondent that your win will be even considered by the Court on the merits, both sides, when drafting what has that label on it as a merits brief, end up, I think, whether subconsciously or sometimes consciously focusing largely on still persuading the Court either to take the case and perhaps setting aside complications that might make the case less desirable even if they really get to the merits or to not take the case and perhaps subconsciously or consciously

set aside some things that might be helpful to you on the merits, but might make the case seem spicy if you're a respondent and you don't want the Court to take it.

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And so that, I think, leads to a series of problems that really have effects for all of the participants in the system, ranging from the clients all the way up to the justices and their staffs, and some of those, we can discuss that with this whole group. are a large number of people on this call that I think are participants in this process and have great insight in it, but some of them that I think are serious relate to the incentive structure, ranging from the willingness to file a petition in the first place to whether a client or a lawyer is inclined or able to spend the energy to prepare a proper brief on the merits, given the incentives that currently exist for trying to persuade the Court to take review or to deny it, rather than to actually argue the merits and then the concomitant result such that when a merits argument is allowed and the Court has taken the case and put it on its plenary docket, occasionally one might perceive that counsel discover now that suddenly their case has been plucked from that potential pile of one-line denials after having gone through all of that, that, well, maybe there's more to this than we thought. Maybe respondent's counsel realizes there

are certain things we really would like the Court to know now that we actually have to defend our win below that we didn't really want to say at that point. Or frankly, the client said, "Well, I'll be willing to finance some of this, but I'm not going to really pay what you think is necessary for complete thorough briefs on the merits when you tell me I have maybe a 60 percent chance of this ending in nothing," and now we're going to be arguing before the Supreme Court, so, client, you know, you really need me to do this. Or the lawyer saying, "Well, I'm going to have to do it for my own reputation, whether the client really wants me to or not."

extent, but the central problem is that I think they exist in some number of cases such that the cases evolve in ways that would be less problematic if before a brief on the merits were presented to the Supreme Court of our State, people knew, as with I think every other state Supreme Court and the Supreme Court of the United States, that it really is a brief on the merits and this is our chance to make the statement that we want the Court to understand will be a merits argument and not a plaintiff cry for review or an attempt to continue to diminish the reviewability or the worthiness of review of the case.

And so, you know, whether we agree or

disagree that the current process has opportunities for 1 change, one question that should be considered is, well, what can -- what can supply something that's better. You 3 know, you can't really beat something with nothing, and I don't think anybody would try to do that. I guess I would 5 start by suggesting, well, we wouldn't really be in that position because every other state and the Supreme Court 7 of the United States seems to be able to do the job without being, you know, entirely unsatisfied with the 10 results without having a petition for review that isn't really a petition for review and a brief on the merits 11 that isn't really a brief on the merits. And so we do 12 have (Zoom audio glitch), but what we might also recognize 13 is there is -- it's not as though this came for no reason, 14 that there's nothing that's being served by it or that 15 there aren't institutional interests that would be 16 undermined at least temporarily by making a change. 17 think some sensitivity to that is also sensible and sound. 18 19 So -- so, you know, the question is what is 20 it that would be lost by doing this. Well, one is we have these shorter petitions that the justices can actually 2.1 If we have a petition that leads immediately to a 22 read. grant and it's as short as it is right now, then the 23 likelihood is that at least in a number of cases the Court 24 is going to be very concerned that it is not empowered to

know for sure that it has selected wisely and that the case actually implicates the kinds of questions and doesn't have the sorts of defects that might be fleshed out in full briefing.

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And a solution is to say, I think, I would suggest for the Court's consideration, this group's discussion, that a longer petition that begins with a much shorter summary would achieve the goal, because a lot of petitions end up being things that can be eliminated very quickly. They're just not going to work. But if we have a longer petition, then the justices and their staff can look at the short summary, the introduction, say "If I'm not persuaded in a thousand words when you're just giving me your best pitch as to why this warrants one of 70 or 80 spots on a plenary docket of a large state's highest court of review, well, then I don't really need to know much more; I can just deny that petition right now."

On the other hand, if they're interested, if they think this really is a case that might be warranted, rather than now having a whole nother round call for merits brief, just turn the page and it's there. And if the Court is interested enough to call for response, it calls for response, and that response can be longer, maybe 9,000 words instead of 4,500 words, in order to make sure that every aspect of the case and not the merits

necessarily -- that's, I think, not irrelevant to the grant, but not the primary goal of a petition for review, but that every aspect of it, jurisdiction or defects in the record, whatever else can be fleshed out, no more unbriefed issues, no more, oh, wait for briefs on the merits and then you'll see how good it is. Just give us another shot. Just here it is, make your decision, and if it's no good, we have finality. We don't have to delay for briefs on the merits and all of that in order to determine whether the judgment below becomes final and the mandate issues.

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I guess the last thing I would say is that it seems to me that if we can persuade the Court to consider something that would be a modified version of what the U.S. Supreme Court does, it would align all of the incentives for everyone. Clients would not be able to file a rather short petition for review, just saying, hey, let's see if it sticks and see if we get to the next stage. They would have to file a real petition for review.

On the other hand, clients who do that multiple stage would be willing to do it properly and so would lawyers, because they know that if the petition for review is granted, that means they're in the game for the long haul and everything they say is the main event. I

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think that the Court then would be served well by having
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   documents that are filed that actually answer the specific
   questions in the petition for review is this a case that's
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   worthy of being on your docket, in briefs on the merits
   what is the right outcome now that you've agreed that it
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   is on the merits. And we would have less need for big
   twists and changes and post-submission briefs and
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   pre-submission briefs and late amici and all of the rest
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   of it, because all of the work that would be on that time
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   line would be aligned with the reasons that we want to
   have those filings in the Court in the first place.
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                 So maybe that was a little longer than I
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   promised, but, you know, I get carried away sometimes, and
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   I try to restrain myself when I can, but I'll stop.
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                 CHAIRMAN BABCOCK:
                                   Okay, Evan. Thank you,
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   and I'm guessing you're in favor of this change.
                 MR. YOUNG: Cautiously, you know,
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   tentatively in favor.
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                 CHAIRMAN BABCOCK: All right.
                                                Martha or
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   Jackie, you got anything to say about this? And I don't
   expect some, you know, kind of brief like -- like outline.
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   We want to really go into the depth of this. You know,
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   Evan is -- you know, he just never thinks it's enough
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   substance to it. Martha or Jackie, you got anything?
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                 MS. NEWTON: Well, as an employee of the
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Court, I'm going to stay out of the merits of the debate,
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  but I'll just confirm that I did look in about five years
  ago, did some research on just trying to figure out if the
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   way that we do things was the norm among other State
   Supreme Courts or whether we were in the minority, and so
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   I looked at the briefing rules, with the help of a
   paralegal, of all of the State Supreme Courts or state
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   courts of last resort with discretionary jurisdiction, and
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   it appeared that we are the only state court of last
   resort with discretionary jurisdiction that routinely
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   solicits merits briefs before making a decision to grant
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   review.
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                 And I'll just give some caveat that I really
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   at the time was just trying to get the -- the sort of
   overall trend more than a hundred percent accuracy, so
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   that may not be completely accurate, but we're definitely
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   in the minority, and then I haven't updated that research,
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   so it may be somewhat out of dated, but I -- so that was
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   my involvement, and so I gave that background to Nina and
   Evan before the meeting today.
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                 CHAIRMAN BABCOCK: Okay. But you're not
   arguing against our uniqueness, are you?
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                 MS. NEWTON: I would never argue against
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   Texas' uniqueness, no.
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                 CHAIRMAN BABCOCK: All right. Jackie, even
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though you're an employee of the Court, did you want to 1 weigh in on this, where scaredy cat Martha doesn't want 3 to? MS. DAUMERIE: No, I don't think I'll weigh 4 in either, but I will say that I do think there is an 5 appetite for this outside of Nina and Evan. Basically every meeting I go to I get asked about this. 7 guessing Evan's been talking behind the scenes, so I think 8 there is appetite for a change here. 10 CHAIRMAN BABCOCK: Okay, great. Thank you, Jackie. Scott Stolley. Got to unmute, Scott. 11 MR. STOLLEY: Thank you, Chip. I want to 12 add to the history lesson that Nina so ably gave us. Back 13 in 1997 when this change was made, I liked the change 15 because the old system involved filing full briefs that were then condensed by a first-year law student working 16 for the Court -- or a first-year lawyer, rather, working 17 for the Court, and I felt like it was a better thing that 18 my case would be judged based on a petition for review that I drafted where I did the summarizing rather than a first-year lawyer doing that internally inside the Court, 2.1 so I liked the change. 22 Since then, I agree with the sentiment to 23 reform the process somewhat, because my experience has 24 been that it's too expensive for clients to go through two

rounds of briefing and then have their case denied. I -- I've had some cases that I've thought would be granted. They weren't, and the clients were understandably puzzled by why did I spend all of this money only to have my case denied. So I think it's too expensive right now.

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Also, I think it injects too much delay into the process. Busy appellate lawyers tend to ask for a lot of extensions, and I'm as guilty of that as anybody, and so when you have two rounds of briefing and two or three extensions each time a case — each time a brief is due, it builds in a lot of delay into the Supreme Court process, and again, clients are very puzzled and disappointed by that. So I'm in favor of some kind of reform that would make it less expensive and not take so much time.

The final comment I will add is Evan mentioned that maybe we would no longer have the idea of unbriefed issues so that they would all -- all have to be briefed in the petition stage. My initial reaction is I still like having the idea of issues that are not briefed at the petition stage. I think that it makes more sense to let the lawyers choose which issues they think will sell and then if the Court does grant review, go ahead and let them brief the issues that they initially didn't brief. So those are my comments. Thanks.

CHAIRMAN BABCOCK: You bet. Lisa Hobbs. 1 2 MS. HOBBS: So I agree with a lot of what's I mean, definitely we've identified problems with 3 the current procedure. I will say that most of the comments seem to be geared towards the petitioner's side 5 and not the respondent's side, and as somebody who does both, you know, sort of the really high end money deals 7 that are likely to get the Court's attention, but also a 9 lot of cases that -- you know, as a solo I get to take a 10 lot of cases that aren't just like the high end money 11 stuff. I will say that -- and, again, Pam probably 12 can correct me on the statistics, but we're talking about 13 25 or 50 percent of the cases go away with just a -- like a response to petition for review, and so from the 15 respondent's side, it actually can be a money saver. 16 So like we're talking about it from the petitioner's side, 17 but sometimes like when the court of appeals got it right, 18 which to all of the court of appeals judges on this call, I think you mostly get it right, but I think there are 20 2.1 some money saving aspects to it when I can just file a 15-page response, that's like, no, no, no, no, no, really, 22 the court of appeals got this right, we're good. 23 takes care of a lot of cases. 24 25 So, again, I'm not opposed to re-envisioning

some aspect of this. I agree with a lot of what has been said about the problems with briefs on the merits when you don't know if a case is actually going to be granted and the money that goes into that and the strategy that would be different than if you were just briefing it completely. But I think if the Court was going to study this issue, make sure you are studying it from both the winner and the loser side on the court of appeals.

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And then the other thing I would say is, as an officer of the appellate section, I would hope that the appellate section would be super involved in determining like how to best -- like if we're going to change the process, that they would be involved in that, and we have lots of ways to get input for the Court, but we would be happy to do that for the Court, to get more input from a lot of different type of practitioners and not just, you know, big case type practitioners.

CHAIRMAN BABCOCK: Thanks, Lisa. Justice 19 Christopher.

HONORABLE TRACY CHRISTOPHER: Well, a simple solution might be for the Supreme Court to require five votes before they ask for full briefing; and that's just something for them to think about, because then you'd have five people that were, you know, thinking that there was an important issue here, instead of three; and I think if

five people agreed to it, the grant after full briefing 1 would be a lot larger, and that would save a lot of money in the system, so just my thought. 3 CHAIRMAN BABCOCK: Great. Thanks, Judge. 4 Frank Gilstrap. Got to go off mute, Frank. 5 MR. GILSTRAP: I want to just add to the 6 comments that Lisa made. There are not only cases that go 7 away after the response is filed. There are cases that go away when the petition is filed. Under Rule 53.3, you can 10 file a waiver, and the Court will not grant the petition without hearing your response, and so in that -- in those 11 cases, and I think there are a significant number of 12 cases, the respondent is out no money for preparing a 13 response and the petitioner is not out any money for preparing a reply brief. It's just there are just some cases that the Supreme Court -- and this includes big, 16 important cases -- that the Supreme Court is just not 17 going to touch. And that feature seems to me to be really 18 helpful; and if we change the feature, we don't need to get rid of that, to get rid of that provision where the 20 respondent can say, "I'm not filing a response unless asked." Otherwise, we'll be throwing the baby out with 22 23 the bath. 24 CHAIRMAN BABCOCK: Thank you, Frank. other -- any other comments from -- comments or questions

from anybody? Yeah, Scott.

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MR. STOLLEY: Yeah, one additional thought, Chip, is Evan made the comment that maybe the word count for the petition would be increased. I would just say as someone who's been practicing a long time, I would still 5 try to keep my petitions around the 4,500 word limit, and I think a lot of good appellate lawyers would do the same, even if the word count was increased. I think you hurt yourself if you spend too much -- too many words in the petition when you're trying to get the Court's attention. You're trying to get them to read it and understand it and decide it's worthy of review, and so even if the word count is increased, I think you will see that good appellate lawyers will do their very best not to use the extra words.

CHAIRMAN BABCOCK: All right. Thanks, Scott. Richard -- Richard Munzinger.

MR. MUNZINGER: Scott Stolley opened his remarks by saying he was in favor of the system originally because it made more probable that a judge would review the application rather than a clerk. There's a lot to be said for that. A lot to be said for that. I don't want to trust a first-year law student with my client's rights unless I have to. To get behind Massachusetts and California is certainly not prudent for us to copy the

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processes of other states. Our system is pretty dadgum
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          It works pretty good from the Supreme Court's
   level. It seems to me that the Supreme Court can limit
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   its actions to cases that are important to the
  jurisprudence of the State. That's the purpose of it.
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   And it is the judges themselves who are making the
   decision, if our system is being followed as it is.
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                 If the Court were to say we need five judges
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   to get into -- to have your petition granted, I think
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   that's -- they could go home after a month's work in
   January probably. But I -- the system we have, you know,
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   what's wrong with what we've got? Why do I want to copy
   Massachusetts, for God's sakes? Why do I want to copy
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   California, for God's sakes? We've got a system that is
   working and working well. We ought to keep it and go
   about our business. Thank you.
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                 CHAIRMAN BABCOCK:
                                    Thank you. Marcy Greer.
                 MS. GREER: Hi, can you hear me okay?
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                 CHAIRMAN BABCOCK: We can. But if you want
   us to follow Massachusetts or California, you're out of
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   order.
                                  I wasn't going to advocate
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                 MS. GREER:
                             No.
              I will advocate for a little bit of an increase
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   for that.
   in the word limit, because as this committee probably
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   recalls, I did a very important peer-reviewed study on how
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many words actually get into petitions and short briefs 1 and proved that good lawyers can get in more than 300 a page, so I'll renew that motion on rehearing for a little bit more. But I also think Scott raises a good point about keeping them short. 5 I think Justice Christopher's idea is a 6 7 really good one, because I am torn on -- between these -you know, the two processes. I completely agree with 8 everything that Nina and Evan said about how the brief on the merits spend a lot of time trying to convince the 10 Court to take the case, and I do think that's extremely 11 problematic. And maybe a compromise position would be to 12 have four justices vote for briefs on the merit because it 13 takes four to grant, so there's a symmetry there that 15 could be helpful to limit the number of times that there are briefs on the merits and hopes get up and delays in 16 the case, et cetera, only to find out that the case is not 17 worthy, and that's a hard message to give to a client. 18 And I -- you know, I don't know what the statistics are on that, but it seems like it could be fewer that would get to that level. 2.1 22 CHAIRMAN BABCOCK: Great, thanks, Marcy. Skip Watson. 23 24 MR. WATSON: Thanks, Chip. I -- Marti just said everything I wanted to say, I -- I agree with the

proposal. I remember asking then Justice Jefferson when I 1 got my first grant under the new system or my first request for briefs on the merits, why do I need to write more? I mean, I spent a lot of time condensing this down to what I had to say. I can throw in some more cites and 5 Well, you know, I did, but it was all in the first I think if we had another 500 or thousand words, 7 that would be fine, but I think the better lawyers in the 9 group will still try to make it as short as possible, get 10 to the point, nail it, and then get out. And hopefully that that's going to be read cover to cover as opposed to 11 the first three pages. And I just -- I think it's an idea that's 13 time has come, and I also agree wholeheartedly and was going to say that we ought to go to four judges for a grant, four judges for a briefs on the merits. That would 16 be a huge, huge improvement. That's it. Thanks, Chip. 17 CHAIRMAN BABCOCK: You bet. Lisa Hobbs. 18 19 MS. HOBBS: Just one more comment, and I 20 like the proposal from Justice Christopher, and as endorsed by several other people after her, of increasing 2.1 the amount of votes it would take to get briefs on the 22 merits. That actually would make sure that when you spend 23 that kind of money that you spend, because it's very 24 expensive, as Nina started off this conversation with, how

much money clients spend on the briefs on the merits. 1 is astronomically expensive, but then I also -- there was 2 something that Skip just said that might be sort of an 3 in-between approach without changing the system too much, is to just -- when the law clerk is doing her study memo 5 on whether the Court should grant, that the rule specifically state that you don't need to state why it 7 should be granted, but that you'll guarantee that the law 9 clerk will go back to the petition stage and actually think about, like, what was the initial pitch to the Court 10 that got the Court's attention about why this might be 11 important to the jurisprudence of the state. 12 I probably as an advocate might not rely 13 fully on the law clerk going back to read it, but if it were in the rules, it might give you some way to get 15 briefs on the merits that were true briefs on the merits 16 and sort of let the petition or the response brief like 17 speak for itself if you -- if the rules really showed or 18 y'all convinced advocates that the law clerk was going 20 back to read that, and then this brief was going to be something different. Just an idea, as Skip was talking. 2.1 22 CHAIRMAN BABCOCK: Okay. Thanks, Lisa. Pam, do you want to talk about your paper, What Are The 23 Odds, which you just circulated to everybody? 24 25 MS. BARON: Well, there's a lot of numbers

in there. I don't have them memorized, but basically half 1 the petitions that come into the Court are DOA. denied at the first cut. Then, you know, a certain 3 percentage go to briefs on the merits. The effective grant rate I think at the brief on the merit stage overall 5 is about 40 percent. So, yeah, it is expensive at the second portion for the people who get into that box. 7 as Lisa said, it's cost-efficient for those in the 8 up-front who are trying their case for no good reason usually to bring it forward to the Court and they're 10 denied pretty expeditiously. 11 In terms of delay, the Court is moving on 12 these things faster than it's ever moved, so I don't know 13 that that's a significant issue. You know, briefing, people do get extensions. It does take a little bit longer, but that's just part of the process. Just in terms of what Evan said, though, I 17 definitely agree. I've never liked the petition for 18 review process. Justice Hecht may remember that I did lead an effort in 1997 that opposed it as being way too short, and the problem with having such a short document 2.1 is that it becomes a sales pitch and no substance. 22 And I think that when you are doing that, 23 the Court is sometimes snookered into going into full 24 briefing on cases that really don't merit it because the

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parties don't have the ability to provide a merits
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  briefing of some sort at that stage, but all they're doing
  is making the issues look big, making the issues look
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   important, ignoring the facts, ignoring preservation and
  just trying to sell. You're making a sale. You're a
5
   vacuum cleaner salesman bringing the dirt in the door with
   your petition for review.
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                 So it's not a great process. It is very
 9
   expensive, but there are a lot of trade-offs. You know,
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   it's very good at culling out the ones that have no
   business being there, but for the other people, it's very
11
   expensive.
12
                 CHAIRMAN BABCOCK:
                                    Thank you, Pam.
13
                 MS. BARON: And read the paper. There are
14
15
   great numbers in there. It's very useful to take to your
   clients.
16
                 CHAIRMAN BABCOCK: Good stuff.
17
                                                 Thanks.
                                                           So,
   Nina or Evan, any final words on this before we close it
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19
   out?
                 MS. CORTELL: Well, I'll let Evan follow.
20
   I know -- I predict he'll have something to say.
22
                 CHAIRMAN BABCOCK: One small, little, quick
23
   point.
24
                 MS. CORTELL: Just one small, little
   addition, but mainly we wanted to plant the seed for all
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the reasons that have come out, I think, in this very
helpful discussion, so I appreciate everybody pitching in.
I will say I'm not sure I understand that this is not also
advantageous to the respondents because they would still
hopefully be able to get their case resolved before
briefing, so I think in the wash, this is -- I never
intended this as that. I'm also on both sides of the
docket, and I think it would be an equal opportunity
benefit for both sides.

I think there have been some other interesting statements about what would the petition look like or not, and I think that could be worked out. And finally, I want to say that I understand -- and this didn't quite come out in the discussion, but obviously the benefit of the 1997 change was the commitment by the judiciary, our justices on the Texas Supreme Court, to be involved at the petition stage, and I would not want to compromise that.

2.1

Now, if a change would mean that the judges aren't involved, then I think we would have to look at that. But I'm assuming that we can have petitions written in such a way that they are still -- that that's still a very feasible task for judges directly to review at the petition stage before deciding whether a case is worth it, worthwhile or deserving of briefing on the merits. But I

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appreciate everybody entertaining the topic without a big
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   research paper to present to you on this. Again, we just
   wanted to put it in the queue for consideration.
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   I'll turn it over.
                                   No, that's fine.
 5
                 CHAIRMAN BABCOCK:
                                                      That's
   what deep thoughts are all about, just throw it out there
 6
   and let's see what we think.
7
8
                 MS. CORTELL: Well, we appreciate the
 9
   opportunity.
                 Thank you.
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                 CHAIRMAN BABCOCK: You bet. Evan, you've
   got a whole bunch of time left, so --
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                 MR. YOUNG: Yes, well, let's see how much of
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   that I can manage to use, yes. I think that a lot of the
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  concerns that have been articulated are valid but would
   not be undermined by having a two-step rather than a
   three-step process. Ranging from having a petition that
16
   requires the petitioner, if you really want to disturb the
17
   judgment below, to make your best case that the Court can
18
   actually decide upon based upon what you say, followed by
   the retention of the opportunity, the expectation even,
20
   that respondents will waive.
2.1
22
                 You know, first, that will probably
   discourage some of the current petitioners from filing.
23
   It's a very -- it's a comparatively simple thing right
24
25
   now. 4,500 words, you know, maybe just even impose some
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pressure on respondent. Well, this is your one shot.

Some people may say, "I don't think I have enough of a shot to do the longer thing when I know that it's going to happen"; or if they do, it might likely, as with the U.S. Supreme Court, too, generate an equal number of denials without a call for response.

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So one thought that had even been suggested a couple of years ago was to say to respondents, "You know, we're not going to ask you to respond any faster." Maybe take a little longer, given that the potential for your response will be more serious, but let the Court know within a week or so if you plan to waive or if you plan to respond without being asked, and it's pretty -- it's not often a good idea to respond without being asked, but sometimes there are reasons for it and people might do it. But right now we'll wait until we have that long process. We might not know until the end of it whether somebody wants to waive. If somebody wants to waive, let's do it quickly. Jut announce that you're going to do it, and then the Court can process it and get rid of all the ones that Pam was talking about that don't belong, and we've saved everyone a lot of trouble.

It's for the ones that have more seriousness to it that's, you know, the larger concern that can, you know, either cause undue expense, create the incentive

disalignment that we've been talking about and the 1 frustrations that might come from going through a long 2 process only to ultimately have it be taken away as though nothing had ever happened at all, a one line nonprecedential denial. And the idea that had been 5 articulated by some to increase the number of votes to call for briefs on the merits, I think I agree with that, 7 but the point is don't just increase the votes to call for briefs on the merits; increase the votes to call for briefs on the merits because you've taken the case. 10 11 And what's really the difference between that and calling for briefs on the merits and then having the other step to decide whether to take the case, which 13 continues, retains the same disalignment that we have right now where you're still trying to persuade them, 15 hoping not to lose any of the votes or still hoping you 16 can drop off one of the four that's granted it. I think 17 the only difference is you're worried about an improvident 18 grant, because otherwise you have the four votes to call for briefs on the merits, if those same four at least will grant the case, then to have lost one means that something 2.1 has happened that has caused you to think this is a bad 22 23 idea after all.

Well, there are solutions to that problem, too, and the U.S. Supreme Court has changed its practice

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in relatively recent years because it had a couple of what 1 they call "digs," dismissed as improvidently granted cases, and they don't like that any more than any other 3 court does, but they have the full certiorari process where you lay it all out and if there are four votes to 5 grant the case and then call for briefs on the merits because we know we're putting this on the calendar, brief 7 it because it will be argued. Rather than risk a dig, they typically will wait at least a week, and they'll have 10 another review by law clerks, perhaps, who have not yet seen the case, just to make sure there is no 11 jurisdictional defect, kick the tires a little bit, and 12 then they'll announce the grant a week after that. 13 But it's a real grant as opposed to doing 14 all of the briefs on the merits in that case, having the 15 amici spinning up the chambers and then saying "Oh, my 16 goodness, if only we had taken that couple extra days, we 17 would have realized nothing in this case will allow us to 18 19 answer the question presented." And it works pretty well, and it avoids having any briefs that are filed that end up 20 being stillborn because the case ought not to be granted. 2.1 22 So -- so I support the idea. Let's raise it to four votes for briefs on the merits, and that same four 23 votes should be a vote to grant, and only if there is a 24

real problem that develops mootness or otherwise should

the case be taken off the calendar, but that would be a very small price to pay by comparison by having some 60 percent of the cases that go through all of that briefing -- maybe it would be smaller if we get to the four votes -- that end up not being granted.

2.1

So for all of those reasons I think that allowing people to have a longer petition for review, not that they should use it if they don't need it, of course. It's always advantageous to say things as precisely and concisely as they can, but to take the extra space if you do need it so that if the justices, who I hope -- to Nina's point -- would agree at least to read this preliminary statement, this introduction that ought to be in the petition before you even get to the table of contents or anything. What's this case about? Is this something that even plausibly interests you, and if they say it does, they can just keep turning the page instead of having a whole new order to call for briefs on the merits.

So I hope the Court will take it seriously and experiment a little bit with it. We don't need to be like any other state or the United States Supreme Court, but we don't have to deny that there might be some wisdom in the fact that, you know, some 98 percent of the other high court jurisdictions have been able to work it through

and perhaps without abandoning everything to some law 1 clerk to do it either. I think we can have the best of all worlds and our Texas Supreme Court continue to provide the extraordinary service that it provides to the people of our state and the entire country when they're 5 litigating in our state and perhaps will even save them some time because they won't have to do study memos on a 7 bunch of cases that ultimately will be subjected to a 9 denial without any formal work at all. CHAIRMAN BABCOCK: Thanks, Evan. 10 I don't see any other hands raised, so we will conclude our deep 11 thoughts session for today. And as the Chief mentioned at 12 the beginning, it appears that the last three years have 13 gone by very quickly so that the next thing we'll hear is what the Court is deciding to do with re-appointment or 15 not from all of us; and when that occurs, you will be 16 getting a schedule for 2021. Let's hope that sometime in 17 2021 we can do this in person, because even though this is 18 not a terrible substitute, I still miss you guys. 20 So unless anybody has anything else. All right. We're in recess. Thank you. 2.1 22 (Adjourned 12:40 p.m.) 23 24 25

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                    REPORTER'S CERTIFICATION
                         MEETING OF THE
                SUPREME COURT ADVISORY COMMITTEE
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                 I, D'LOIS L. JONES, Certified Shorthand
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  Reporter, State of Texas, hereby certify that I reported
10 the above meeting of the Supreme Court Advisory Committee
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                 I further certify that the costs for my
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16
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